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### Public consultation on the revision of the nonfinancial reporting directive

Fields marked with \* are mandatory.

#### Introduction

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#### **Background information on the Non-Financial Reporting Directive**

The Non-Financial Reporting Directive – NFRD – (Directive 2014/95/EU) is an amendment to the Accounting Directive (Directive 2013/34/EU). It requires certain large companies to include a non-financial statement as part of their annual public reporting obligations. Companies under the scope of the NFRD had to report according its provisions for the first time in 2018 (for financial year 2017).

The NFRD applies to large Public Interest Entities with more than 500 employees. In practice it includes large listed companies, and large banks and insurance companies (whether listed or not) – all providing they have more than 500 employees.

The NFRD identifies four sustainability issues (environment, social and employee issues, human rights, and bribery and corruption) and with respect to those issues it requires companies to disclose information about their business model, policies (including implemented due diligence processes), outcomes, risks and risk management, and KPIs relevant to the business. It does not introduce or require the use of a non-financial reporting standard or framework, nor does it impose detailed disclosure requirements such as lists of indicators per sector.

The NFRD requires companies to disclose information "to the extent necessary for an understanding of the development, performance, position and impact of [the company's] activities." This means companies should disclose not only how sustainability issues may affect the company, but also how the company affects society and the environment. This is the so-called double materiality perspective.

In 2017, as required by the Directive, the Commission published <u>non-binding guidelines for companies on how to report non-financial information</u>. In June 2019, as part of the <u>Sustainable Finance Action Plan</u>, the Commission published additional <u>guidelines on reporting climate-related information</u>, which integrate the recommendations of the Task Force on Climate-related Financial Disclosures.

#### **Current context**

The non-financial information needs of users, in particular the investment community, are increasing very substantially and very quickly. The demand for better information from investee companies is driven partly by investors needing to better understand financial risks resulting from the sustainability crises we face, and partly by the growth in financial products that actively seek to address environmental and social problems. In addition, some forthcoming EU legislation, including the regulation on sustainability disclosures in the financial services sector (Regulation (EU) 2019/2088), and the regulation on a classification system (taxonomy) of sustainable economic activities, can only fully meet their objectives if more and better non-financial information is available from investee companies. The taxonomy regulation will require companies under the scope of the NFRD to disclose certain indicators of the proportion of their activities that are classified as sustainable according to the taxonomy.

The feedback received in the online <u>public consultation on corporate reporting carried out in 2018</u> in the context of a fitness check that is currently being finalised by the Commission services, confirms that the non-financial information currently disclosed by companies does not adequately meet the needs of the intended users. The following problems have been identified:

- 1. There is inadequate publicly available information about how non-financial issues, and sustainability issues in particular, impact companies, and about how companies themselves impact society and the environment. In particular:
  - a. Reported non-financial information is not sufficiently comparable or reliable.
  - b. Companies do not report all non-financial information that users think is necessary, and many companies report information that users do not think is relevant.
  - c. Some companies from which investors and other users want non-financial information do not report such information.
  - d. It is hard for investors and other users to find non-financial information even when it is reported.
- 2. Companies incur unnecessary and avoidable costs related to reporting non-financial information. Companies face uncertainty and complexity when deciding what non-financial information to report, and how and where to report such information. In the case of some financial sector companies, this complexity may also arise from different disclosure requirements contained in different pieces of EU legislation. Companies are under pressure to respond to additional demands for non-financial information from sustainability rating agencies, data providers and civil society, irrespective of the information that they publish as a result of the NFRD.

In its <u>resolution on sustainable finance in May 2018</u>, the European Parliament called for the further development of reporting requirements in the framework of the NFRD. In December 2019, in <u>its conclusions on the Capital Markets Union</u>, the Council stressed the importance of reliable, comparable and relevant information on sustainability risks, opportunities and impacts, and called on the Commission to consider the development of a European non-financial reporting standard. In addition, <u>ESMA recently published a report on undue short-term pressure on corporations</u> where it recommends the Commission to amend the NFRD provisions.

In its <u>Communication on the European Green Deal</u>, the Commission committed to review the Non-Financial Reporting Directive in 2020 as part of the strategy to strengthen the foundations for sustainable investment. Meeting the objectives of the European Green Deal will require additional investments across all sectors of the economy, the bulk of which will need to come from the private sector. In this sense review of the NFRD is part of the effort to scale up sustainable finance by improving transparency.

The European Green Deal also stressed that sustainability should be more broadly embedded into the corporate governance framework, as many companies still focus too much on short-term financial performance compared to their long-term development and sustainability aspects. As part of the <u>Sustainable Finance Action Plan</u>, work is being undertaken to prepare a possible action in this area.

In addition, to ensure appropriate management of environmental risks and mitigation opportunities, and reduce related transaction costs, the Commission will also support businesses and other stakeholders in developing standardised natural capital accounting practices within the EU and internationally.

The services of the European Commission have published an <u>inception impact assessment on the Review of the Non-Financial Reporting Directive</u>. It summarises the problem definition, possible policy options and likely impacts of this initiative.

#### Objectives of this public consultation and links with other consultation activities

This public consultation aims to collect the views of stakeholders with regard to possible revisions to the provisions of the NFRD. The principal focus of this consultation is on the possible options for such revisions.

This public consultation builds on a number of recent consultation activities, including:

- An <u>online public consultation on corporate reporting in 2018</u>, in the context of the fitness check on the EU framework for public reporting by companies. That consultation enabled the Commission to gather data and views on the problems that need to be addressed with regard to non-financial reporting. Problem analysis is therefore not a principal focus of the current consultation strategy.
- A <u>online targeted consultation on climate-related reporting in 2019</u>, as part of the development of the new guidelines for companies on how to report climate-related information. In addition, the Technical Expert Group on Sustainable Finance organised a <u>call for feedback on its recommendations with regard to reporting climate-related information</u>. The results of these consultation activities, although specific to the issue of climate, are also useful when considering non-financial reporting more generally.

This consultation is one element of a <u>broader consultation strategy in the context of the review of the NFRD</u>. In addition to this open consultation, there will also be targeted surveys addressed to SMEs, and to companies currently under the scope of the NFRD. The targeted surveys will collect more detailed opinions and data from companies on certain issues, including costs related to non-financial reporting.

In addition, the services of the Commission will soon launch an open public consultation on a Renewed Sustainable Finance Strategy, seeking for stakeholders' views in other Sustainable Finance related issues, including questions related to sustainable corporate governance.

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-non-financial-reporting@ec.europa.eu</u>.

More information:

- on this consultation
- on the consultation document
- on the protection of personal data regime for this consultation

### **About you**

\*Surname

*Language of my contribution		
<ul> <li>Bulgarian</li> <li>Croatian</li> <li>Czech</li> <li>Danish</li> <li>Dutch</li> <li>English</li> <li>Estonian</li> <li>Finnish</li> <li>French</li> <li>Gaelic</li> <li>German</li> <li>Greek</li> <li>Hungarian</li> <li>Italian</li> <li>Latvian</li> <li>Lithuanian</li> <li>Maltese</li> <li>Polish</li> <li>Portuguese</li> <li>Romanian</li> <li>Slovak</li> <li>Slovenian</li> <li>Spanish</li> <li>Swedish</li> </ul>		
*I am giving my contribution as		
<ul><li>Academic/research institution</li></ul>	EU citizen	<ul><li>Public authority</li></ul>
<ul><li>Business association</li></ul>	<ul><li>Environmental organisation</li></ul>	Trade union
Company/business organisation	Non-EU citizen	Other
<ul><li>Consumer organisation</li></ul>	<ul><li>Non-governmental organisation (NGO)</li></ul>	
*First name		
Francesca		

Ri	sso						
* Email	(this won't be pul	olished)					
frio	@amchameu.eu						
* Organ	nisation name						
255 c	haracter(s) maximum						
Ar	merican Chamber of Con	nmerce to the European Uni	on				
* Organ	nisation size						
	Micro (1 to 9 emp	loyees)					
•	Small (10 to 49 er	mployees)					
	Medium (50 to 24						
	Large (250 or mo	re)					
* Are y	ou (or do you repr	esent companies tha	at a	re) SMEs?			
	Yes						
•	No						
0	Don't know / no opinion / not relevant						
Trans	Transparency register number						
		transparency register. It's a volur	ntary (	database for organisations s	eekinç	g to influence EU decision-	
52	65780509-97						
* Coun	try of origin						
Please	add your country of origin, o	r that of your organisation.					
	Afghanistan	Djibouti	0	Libya		Saint Martin	
0	Åland Islands	Dominica	0	Liechtenstein	0	Saint Pierre and Miquelon	
0	Albania	Dominican	0	Lithuania	0	Saint Vincent	
		Republic				and the	
	Algoria	Equador		Luvomboura		Grenadines	
	Algeria American	<ul><li>Ecuador</li><li>Egypt</li></ul>	0	Luxembourg Macau		Samoa San Marino	
	Samoa	-976.				23	
0	Andorra	El Salvador	0	Madagascar		São Tomé and Príncipe	

Angola	<ul><li>Equatorial Guinea</li></ul>	Malawi	Saudi Arabia
<ul><li>Anguilla</li><li>Antarctica</li><li>Antigua and</li></ul>	<ul><li>Eritrea</li><li>Estonia</li><li>Eswatini</li></ul>	<ul><li>Malaysia</li><li>Maldives</li><li>Mali</li></ul>	<ul><li>Senegal</li><li>Serbia</li><li>Seychelles</li></ul>
Barbuda Argentina Armenia	<ul><li>Ethiopia</li><li>Falkland Islands</li></ul>	<ul><li>Malta</li><li>Marshall Islands</li></ul>	<ul><li>Sierra Leone</li><li>Singapore</li></ul>
<ul><li>Aruba</li><li>Australia</li><li>Austria</li><li>Azerbaijan</li></ul>	<ul><li>Faroe Islands</li><li>Fiji</li><li>Finland</li><li>France</li></ul>	<ul><li>Martinique</li><li>Mauritania</li><li>Mauritius</li><li>Mayotte</li></ul>	<ul><li>Sint Maarten</li><li>Slovakia</li><li>Slovenia</li><li>Solomon Islands</li></ul>
<ul><li>Bahamas</li><li>Bahrain</li></ul>	<ul><li>French Guiana</li><li>French Polynesia</li></ul>	<ul><li>Mexico</li><li>Micronesia</li></ul>	<ul><li>Somalia</li><li>South Africa</li></ul>
Bangladesh	<ul><li>French Southern and Antarctic Lands</li></ul>	Moldova	<ul> <li>South Georgia and the South Sandwich Islands</li> </ul>
Barbados	Gabon	Monaco	South Korea
Belarus	Georgia	Mongolia	South Sudan
Belgium	Germany	Montenegro	Spain
Belize	Ghana	Montserrat	Sri Lanka
Benin	Gibraltar	Morocco	Sudan
Bermuda	Greece	Mozambique	Suriname
Bhutan	Greenland	Myanmar	Svalbard and
		/Burma	Jan Mayen
Bolivia	Grenada	Namibia	Sweden
<ul><li>Bonaire Saint Eustatius and Saba</li></ul>	Guadeloupe	Nauru	<ul><li>Switzerland</li></ul>
<ul><li>Bosnia and Herzegovina</li></ul>	Guam	Nepal	Syria
Botswana	Guatemala	Netherlands	Taiwan
Bouvet Island	Guernsey	New Caledonia	Tajikistan
Brazil	Guinea	New Zealand	Tanzania
British Indian	Guinea-Bissau	Nicaragua	Thailand
Ocean Territory		_	
<ul><li>British Virgin Islands</li></ul>	Guyana	Niger	The Gambia
Brunei	Haiti	Nigeria	Timor-Leste
<ul><li>Bulgaria</li></ul>	<ul><li>Heard Island and McDonald Islands</li></ul>	Niue	Togo
Burkina Faso	<ul><li>Honduras</li></ul>	Norfolk Island	Tokelau
Burundi	<ul><li>Hong Kong</li></ul>	O NOTOR ISIATIO	<ul><li>Tonga</li></ul>

		Northern	
Cambodia	Hungary	Mariana Islands  North Korea	Trinidad and
Cameroon	Iceland	North	Tobago Tunisia
Cameroon	Celand	Macedonia	Turnsia
Canada	India	Norway	Turkey
Cape Verde	Indonesia	Oman	Turkmenistan
Cayman Islands	Iran	Pakistan	Turks and
Central African	♠ Iraq	Palau	Caicos Islands  Tuvalu
Republic	Iraq	Falau	Tuvalu
Chad	Ireland	Palestine	Uganda
Chile	Isle of Man	Panama	Ukraine
China	Israel	Papua New	United Arab
		Guinea	Emirates
<ul><li>Christmas</li><li>Island</li></ul>	Italy	Paraguay	<ul><li>United</li><li>Kingdom</li></ul>
<ul><li>Clipperton</li></ul>	Jamaica	Peru	<ul><li>United States</li></ul>
Cocos (Keeling)	<ul><li>Japan</li></ul>	Philippines	<ul><li>United States</li></ul>
Islands			Minor Outlying
			Islands
Colombia	Jersey	<ul><li>Pitcairn Islands</li></ul>	Uruguay
Comoros	Jordan	Poland	<ul><li>US Virgin</li><li>Islands</li></ul>
Congo	Kazakhstan	Portugal	<ul><li>Uzbekistan</li></ul>
Cook Islands	<ul><li>Kenya</li></ul>	Puerto Rico	Vanuatu
Costa Rica	Kiribati	Qatar	Vatican City
Côte d'Ivoire	Kosovo	Réunion	Venezuela
Croatia	Kuwait	Romania	Vietnam
Cuba	Kyrgyzstan	Russia	Wallis and
Curooo		Dwondo	Futuna  Western
Curação	Laos	Rwanda	Sahara
Cyprus	Latvia	Saint	Yemen
71		Barthélemy	
Czechia	Lebanon	Saint Helena	Zambia
		Ascension and Tristan da	
		Cunha	
Democratic	Lesotho	Saint Kitts and	Zimbabwe
Republic of the		Nevis	
Congo	. Liberia	Ociot Louis	
Denmark	Liberia	<ul><li>Saint Lucia</li></ul>	
	/'C !'		

<sup>\*</sup>Field of activity or sector (if applicable):

at least 1 choice(s)

Audit, assurance and accounting

	Banking
	Insurance
	Investment
	Pension provision
	Investment management (e.g. hedge funds, private equity funds, venture capital funds, money market funds, securities)
	Credit rating agencies
	Providers of ESG data and ratings
	Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges)
	Social entrepreneurship
	Production, manufacturing or services not covered by any of the above categories
8	7 Other
	Not applicable
Ple	ase specify your activity field(s) or sector(s):
	Trade association representing companies engaging in some of the activities above

- \* Please choose one of the following options:
  - My organisation is a preparer of non-financial information (or represents such organisations).
  - My organisation is a user of non-financial information (or represents such organisations).
  - My organisation is both a preparer and a user of non-financial information (or represents such organisations).
  - My organisation is neither a preparer nor a user of non-financial information (nor does it represent organisations that are preparers or users of such information).
  - Don't know / no opinion / not relevant
- \* Are you (or do you represent companies that are) currently under the scope of the provisions of the NFRD?
  - Yes
  - No
  - Don't know / no opinion / not relevant
- Publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous Only your type of respondent, country of origin and contribution will be published. All other personal details (name, organisation name and size, transparency register number) will not be published.

#### **Public**

Your personal details (name, organisation name and size, transparency register number, country of origin) will be published with your contribution.

I agree with the personal data protection provisions

# 1. Quality and scope of non-financial information to be disclosed

The feedback received from the <u>online public consultation on corporate reporting carried out in 20</u>18 suggests that there are some significant problems regarding the non-financial information currently disclosed by companies pursuant to <u>Directive 2014/95/EU ("the Non-Financial Reporting Directive" or NFRD)</u> Likewise, <u>ESMA's 2018 Activity Report</u> gathers evidence that shows there is significant room for improvement in the disclosure practices under the NFRD.

## Question 1. To what extent do you agree or disagree with the following statements about possible problems with regard to non-financial reporting?

Please rate as follows:

1= totally disagree, 2= mostly disagree, 3= partially disagree and partially agree, 4= mostly agree, 5= totally agree

	<b>1</b> (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know / no opinion / not relevant
The lack of comparability of non-financial information reported by companies pursuant to the NFRD is a significant problem.	•	•	•	•	0	0
The limited reliability of non- financial information reported by companies pursuant to the NFRD is a significant problem.	•	•	•	•	0	•
Companies reporting pursuant to the NFRD do not disclose all relevant non-financial information needed by different user groups.	•	•	•	•	0	•

Article 19a of the Accounting Directive (which was introduced into the Accounting Directive by the NFRD) currently requires companies to disclose information about four non-financial matters, if deemed material by the particular company:

- i. environment,
- ii. social and employee issues,
- iii. human rights,
- iv. bribery and corruption.

These correspond to the "sustainability factors" defined in Article 2(24) of Regulation (UE) 2019/2088 on sustainability-related disclosures in the financial services sector.

## Question 2. Do you consider that companies reporting pursuant to the NFRD should be required to disclose information about other non-financial matters in addition to those currently set-out in Article 19a?

	Please specify which other non-financial matters (no more than 3):
Other non-financial matter #1	
Other non-financial matter #2	
Other non-financial matter #3	

For each of the four non-financial matters identified in Article 19a of the Accounting Directive, and subject to the company's own materiality assessment, companies are required to disclose information about their business model, policies (including implemented due diligence processes), outcomes, risks and risk management (including risks linked to their business relationships), and key performance indicators (KPIs) relevant to the business.

Question 3. Are there additional categories of non-financial information related to a company's governance and management procedures, including related metrics where relevant, (for example, scenario analyses, targets, more forward-looking information, or how the company aims to contribute to society through its business activities) that companies should disclose in order to enable users of their reports to understand the development, performance, position and impacts of the company?

	Please specify which additional categories of non-financial information (no more than 3):
Additional category of non-financial information #1	
Additional category of non-financial information #2	
Additional category of non-financial information #3	

Investment in intangible assets currently represents the majority of investment carried out by the private sector in advanced economies. There is a long-standing debate about the need for better reporting of intangible investments in company reports, including in relation to sustainability. Irrespective of the potential future changes to accounting standards, it is likely to remain the case that a significant proportion of intangible assets will fail to meet the definition of an asset or the criteria for recognition as an intangible asset in the financial statements. The Accounting Directive currently makes no explicit reference to intangible assets in the Articles concerning the management report, other than the requirement to report about activities in the field of research and development in Article 19(2)(b).

Question 4. In light of the importance of intangibles in the economy, do you consider that companies should be required to disclose additional non-financial information regarding intangible assets or related factors (e.g. intellectual property, software, customer retention, human capital, etc.)?

- Yes
- No
- Don't know / no opinion / not relevant

In addition to the provisions of the NFRD, several other EU legislative acts require disclosures of sustainability-related information for financial sector entities:

- The <u>Regulation on prudential requirements for credit institutions</u> requires certain banks to disclose ESG risks as
  of 28 June 2022.
- The <u>Regulation on sustainability related disclosures in the financial services sector</u> requires financial market participants to disclose their policies on the integration of sustainability risks in their investment decision-making process and the adverse impacts of investment decisions on sustainability factors, as of 10 March 2021.
- The Regulation establishing a framework to facilitate sustainable investment (the Sustainable Finance Taxonomy) creates new reporting obligations including for companies subject to the NFRD, starting in December 2021.

Question 5. To what extent do you think that the current disclosure requirements of the NFRD ensure that investee companies report the information that financial sector companies will need to meet their new disclosure requirements?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

In order to ensure that the financial service sector can comply with the new disclosure requirements there might be scope for better aligning the information required to investees and the one financial sector entities need to report themselves, e.g. as regards sustainability impacts.

<sup>&</sup>lt;sup>1</sup> The European Financial Reporting Advisory Group (EFRAG) is currently carrying out a <u>research project on this topic</u>. The United Kingdom's Financial Reporting Council issued a <u>consultation document about business reporting of intangibles in 2019</u>.

### Question 6. How do you find the interaction between different pieces of legislation?

	It works well
	There is an overlap
	There are gaps
<b>V</b>	There is a need to streamline
	It does not work at all
	Don't know / no opinion / not relevant

You can provide as many answers as you want.

Question 7. In order to ensure better alignment of reporting obligations of investees and investors, should the legal provisions related to non-financial reporting define environmental matters on the basis of the six objectives setout in the taxonomy regulation: (1) climate change mitigation; (2) climate change adaptation; (3) sustainable use and protection of water and marine resources; (4) transition to a circular economy (5) pollution prevention and control; (6) protection and restoration of biodiversity and ecosystems?

- Yes
- No
- Don't know / no opinion / not relevant

### Please provide any comments or explanations to justify your answers to questions 1 to 7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

AmCham EU' Sustainable Finance Taskforce recognises that there is room for improvement with regard to the availability, reliability, and comparability of non-financial reporting information. We believe that market demands will continue to evolve and enhance the comparability of disclosure but that a common framework as a baseline would be useful. We agree with the European Commission's assessment that the demand for ESG data on companies is increasing and that better non-financial information is a pre-requisite to enabling investments to be made according to consistent and analogous data points. At the same time, we recognise the potential complexity involved for reporting companies when enhanced and detailed disclosure requirements are imposed. We therefore call for a proportionate approach to the NFRD review which balances the growing appetite for the investment community to source and compare ESG data with the costs and resources which disclosing companies will need to commit. This proportionate approach should also take into account recent modifications to disclosure requirements through the taxonomy, e.g. the need for companies scoped in to the NFRD to disclose the proportion of turnover stemming from products or services associated with taxonomy-aligned activities. We urge the Commission and the co-legislators to also ensure that any new disclosure requirements be responsive to and synchronized with the requirements placed on financial market participants, for instance in the Sustainable Finance Disclosure Regulation and the Taxonomy. We also would like to draw the Commission's attention to the need for reasonable implementation periods for these changes - which are occurring in quick succession - to take effect. For example, in response to Question 5, at time of responding to this consultation the exact requirements for market participants to disclose ESG information under the [REGULATION (EU) 2019/2088] are not known. It

is possible that there are – and indeed that there will be – gaps between the NFRD and other EU legislation in the financial sector. However, it may also be that investee companies are already reporting necessary information under certain international standards, going beyond the requirements of the NFRD. Companies will need to continue to do so as the demands from the financial sector evolve. For this reason we call for close scrutiny of the provisions governing ESG and non-financial disclosure for financial market participants, as well as international frameworks and standards against which corporates might already be reporting, in order to develop corresponding disclosure templates in the NFRD review. In response to Question 7, we believe that companies should have the option but not the obligation to report environmental matters according to the Taxonomy Regulation, beyond what is already required. Therefore, alignment on the basis with the objectives of the Taxonomy would appear to make sense even if it may be necessary to allow for a degree of flexibility. However, we believe that alignment to frameworks which are already established and adopted by the market, for example the TCFD, the SASB and the GRI, would be more important. It is important that ESG data analysis be able to continue innovating in order to find meaningful metrics which the market can adopt in order to capture evolving ESG risks and opportunities.

#### 2. Standardisation

Note: in this section, the word "standard" is used for simplicity. This should not be read as a suggestion that all relevant reporting requirements must be specified in a single normative document. Rather, "standard" is merely used as a shorthand that could encompass a consistent and comprehensive set of standards. Reporting standards define what information companies should report and how such information should be prepared and presented.

A requirement that all companies falling within the scope of the NFRD report in accordance with a common non-financial reporting standard may help to address some of the problems identified in section 1 (comparability, reliability and relevance).

# Question 8. In your opinion, to what extent would a requirement on companies to apply a common standard for non-financial information resolve the problems identified?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

# Question 9. In your opinion, is it necessary that a standard applied by a company under the scope of the Non-Financial Reporting Directive should include sector-specific elements?

- Yes
- O No
- Don't know / no opinion / not relevant

A number of non-financial reporting frameworks and standards already exist. Some, including the standards of the Global Reporting Initiative (GRI), the framework of the International Integrated Reporting Council (IIRC), and the standards of the Sustainability Accounting Standards Board (SASB), aim to cover most or all relevant non-financial issues.

Question 10. To what extent would the application of one of the following standards or frameworks, applied on its own, resolve the problems identified while also enabling companies to *comprehensively* meet the current disclosure requirements of the Non-Financial Reporting Directive, taking into account the double-materiality perspective (see section 3)?

Please rate as follows:

	(not at all)	(to some extent but not much)	(to a very reasonable extent)	(to a very great extent)	N.A.
Global Reporting Initiative	0	0	•	0	0
Sustainability Accounting Standards Board	0	0	•	0	0
International Integrated Reporting Framework	0	0	•	0	0

10.1 Do you consider that other standard(s) or framework(s), applied on their own, would resolve the problems identified while also enabling companies to *comprehensively* meet the current disclosure requirements of the NFRD?

- Yes
- No
- Don't know / no opinion / not relevant

10.2 Please specify which other standard(s) or framework(s) you consider, applied on their own, would resolve the problems identified while also enabling companies to *comprehensively* meet the current disclosure requirements of the NFRD, and to what extent:

Please rate as follows:

	Name of other standard or framework (no more than 3):	Please rate from 1 to 4 as explained above (please use digits only)
Other standard or framework #1	Task Force on Climate-related Financial Disclosures (TCFD)	3
Other standard or framework #2		
Other standard or framework #3		

On 5 December 2019, the Economic and Financial Affairs Council adopted conclusions on deepening the Capital Markets Union, in which it invited the Commission to "consider the development of a European non-financial reporting standard **taking into account international initiatives**".

Most existing frameworks and standards focus on individual or a limited set of non-financial issues. Examples include the recommendations of the Task Force on Climate-related Financial Disclosures (TCFD), the UN Guiding Principles Reporting Framework (human rights), the questionnaires of the CDP (formerly the Carbon Disclosure Project), and the standards of the Climate Disclosure Standards Board (CDSB). Several approaches have also been developed at EU level in the environmental area, including the Organisation Environmental Footprint and reporting under the Eco-Management and Audit Scheme (EMAS).

Question 11. If there were to be a common European non-financial reporting standard applied by companies under the scope of the NFRD, to what extent do you think it would be important that such a standard should incorporate the principles and content of the following existing standards and frameworks?

Please rate as follows:

	not at all)	(to some extent but not much)	(to a very reasonable extent)	(to a very great extent)	N.A.
Global Reporting Initiative	0	0	0	•	©
Sustainability Accounting Standards Board	0	0	•	0	0
International Integrated Reporting Framework	0	0	0	0	•
Task Force on Climate-related Financial Disclosures (TCFD)	0	0	0	0	0
UN Guiding Principles Reporting Framework (human rights)	0	•	0	0	0
CDP	0	0	0	0	0
Climate Disclosure Standards Board (CDSB)	0	0	0	0	0
Organisation Environmental Footprint (OEF)	0	0	•	0	0
Eco-Management and Audit Scheme (EMAS)	0	•	0	0	0

11.1	Do	you	consider	that	the	principles	and	content	of	other	existing
stan	dard	(s) o	r framewo	rk(s)	sho	uld be inco	rpora	ated in a	po	tential	commor
<b>Euro</b>	pear	n nor	n-financial	repoi	rting	standard?	-		-		

- Yes
- No
- Don't know / no opinion / not relevant

Question 12. If your organisation *fully* applies any non-financial reporting standard or framework when reporting under the provisions of the NFRD, please indicate the recurring annual cost of applying that standard or framework (including costs of retrieving, analysing and reporting the information):

	Name of standard or framework (no more than 3):	Estimated cost of application per year, excluding any one-off start-up costs
Standard or framework #1		
Standard or framework #2		
Standard or framework #3		

Small and Medium-Sized Enterprises (SMEs) often do not have the technical expertise nor resources necessary to prepare reports in accordance with state-of-the-art, sophisticated standards. This may imply that requiring SMEs to apply the same standards as large companies may be a disproportionate burden for SMEs.

At the same time, many SMEs are under increasing pressure to provide certain non-financial information to other businesses, in particular if they are suppliers of large companies. In addition, financial institutions are increasingly likely to request certain non-financial information from companies to whom they provide capital, including SMEs. In this respect, SMEs that do not provide non-financial information may experience a negative impact on their commercial opportunities as suppliers of larger companies or on their access to capital, and may not be able to benefit from new sustainable investment opportunities.

### Question 13. In your opinion, would it be useful for there to be a simplified standard and/or reporting format for SMEs?

- Yes
- No
- Don't know / no opinion / not relevant

Question 14. To what extent do you think that a simplified standard for SMEs would be an effective means of limiting the burden on SMEs arising from information demands they may receive from other companies, including financial institutions?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

Question 15. If the EU were to develop a simplified standard for SMEs, do you think that the use of such a simplified standard by SMEs should be mandatory or voluntary?

- Mandatory
- Voluntary
- Don't know / no opinion / not relevant

In the responses to the <u>Commission's public consultation on public corporate reporting carried out in 20</u>18, just over half of the respondents believed that integrated reporting could contribute to a more efficient allocation of capital and agreed that the EU should encourage integrated reporting.

Question 16. In light of these responses, to what extent do you agree that the body responsible for developing a European non-financial reporting standard should also have expertise in the field of financial reporting in order to ensure "connectivity" or integration between financial and non-financial information?

- Not at all
- To some extent but not much
- To a reasonable extent

- To a very great extentDon't know / no opinion / not relevant

Question 17. The key stakeholder groups with an interest in and contributing to the elaboration of financial reporting standards have historically been investors, preparers of financial reports (companies) and auditors / a c c o u n t a n t s .

To what extent to do you think that these groups should also be involved in the process of developing a European non-financial reporting standard?

Please rate as follows:

	not at all)	(to some extent but not much)	(to a very reasonable extent)	(to a very great extent)	N.A.
Investors	0	0	0	•	0
Preparers	0	0	0	•	0
Auditors/accountants	0	0	•	0	0

Question 18. In addition to the stakeholders referred to in the previous question, to what extent to do you consider that the following stakeholders should be involved in the process of developing a European non-financial reporting standard?

Please rate as follows:

	(not at all)	(to some extent but not much)	(to a very reasonable extent)	4 (to a very great extent)	N.A.
Civil society representatives/NGOs	0	•	0	0	0
Academics	0	•	0	0	0

18.1	Do	you	cons	ider	that	other	stake	holder(	s) :	should	be	involved	in	the
prod	cess	of de	evelop	oing	a Eur	opear	non-i	financia	l re	porting	sta	ındard?		

- Yes
- O No
- Don't know / no opinion / not relevant

## 18.2 Please specify which other stakeholder(s) you consider should be involved in the process of developing a European non-financial reporting standard and to what extent:

Please rate as follows:

	Name of other stakeholder (no more than 3):	Please rate from 1 to 4 as explained above (please use digits only)
Other stakeholder #1	. ESG information providers	3
Other stakeholder #2	Credit rating agencies	3
Other stakeholder #3	Benchmark providers	3

## Question 19. To what extent should the following European public bodies or authorities be involved in the process of developing a European non-financial reporting standard?

Please rate as follows:

	<b>1</b> (not at all)	(to some extent but not much)	(to a very reasonable extent)	4 (to a very great extent)	N.A.
European Securities Markets Authority (ESMA)	0	0	•	0	0
European Banking Authority (EBA)	0	0	•	0	0
European Insurance and Occupational Pensions Authority (EIOPA)	0	0	•	0	0
European Central Bank (ECB)	0	0	•	0	0
European Environment Agency (EEA)	0	•	0	0	0
Platform on Sustainable Finance	0	0	•	0	0

19.1	Do	you	consid	er that	other	Europear	public	body/ies	or	authority	/ies
shou	uld k	oe in	volved	in the	proces	ss of deve	eloping	a Europe	an	non-finan	icial
repo	rting	g sta	ndard?		-			-			

- Yes
- No
- Don't know / no opinion / not relevant

## 19.2 Please specify which other European public body/ies or authority/ies you consider should be involved in the process of developing a European non-financial reporting standard and to what extent:

Please rate as follows:

	Name of other European public body or authority (no more than 3):	Please rate from 1 to 4 as explained above (please use digits only)
Other European public body or authority #1	EFRAG	4
Other European public body or authority #2		
Other European public body or authority #3		

National accounting standards-setters of several EU Member States are represented in the European Financial Reporting Advisory Group (EFRAG), which acts as the EU's voice and technical advisor in relation to financial reporting.

## Question 20. To what extent to do you consider that the following national authorities or bodies should be involved in the process of developing European non-financial reporting standards?

Please rate as follows:

	(not at all)	(to some extent but not much)	(to a very reasonable extent)	(to a very great extent)	N.A.
National accounting standards-setters	0	0	•	0	0
Environmental authorities	0	•	0	0	0

# 20.1 Do you consider that other type of national authorities or bodies should be involved in the process of developing a European non-financial reporting standard?

-	` '	
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	1 53	į

O No

Don't know / no opinion / not relevant

### Please provide any comments or explanations to justify your answers to questions 8 to 20:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

AmCham EU's Sustainable Finance Taskforce believes that greater comparability of non-financial disclosure would be useful. The creation of a European standard through the NFRD may be welcome in the short-mid term if it ensures that companies are able to report according to the metrics which are meaningful for that company or sector today, e.g. SASB, GRI, TCFD etc. The EU framework should also promote global convergence and consistency as long-term objective by adopting an inclusive approach. We therefore also believe that international representatives, including from the United States, should be invited to participate in these discussions.

AmChamEU does not believe that there is any one standard or framework that should be used in isolation to meet the requirements of the review. In response to question 10, we do not believe that any existing standard "comprehensively" meets current or future disclosure needs. Identifying one framework above others risks compromising on granularity and relevance of information, and would likely not be sufficiently dynamic to meet the evolving nature of non-financial information. Nonetheless, there are three sets of standards / frameworks - SASB, GRI and the TCFD - which are widely used, and which would accommodate the need for sector-specific metrics whilst ensuring a double materiality perspective. Article 19a of the current NFRD requires disclosure of information that is necessary for an understanding of each company's performance, position and impact of its own activity, which is a valuable principle to maintain. We believe that, if the scope of the NFRD is extended, there is need for caution to ensure that any changes or adoption of an EU disclosure standard does not in fact create less meaningful data by restricting the ability of companies to communicate information in line with its activities. The imposition of a new reporting standard with a one size fits all approach could risk distorting or rendering less useful data points which may otherwise be disclosed. In this context, the concept of materiality is a valuable principle to adhere to. We believe that the EU should attempt to provide for minimum key reporting criteria and KPIs in alignment with existing global standards such as SASB and TCFD, rather than replacement with an additional standard, and recognise existing international standards as compliant where they include the EU minimum criteria and KPIs. This would allow third country firms to comply by disclosing relevant information using existing well established practices and without needing the home country jurisdiction to have a legal framework for non-financial information. Minimum reporting criteria and KPIs would also need to be aligned and consistent with the obligations placed on financial markets participants by the Taxonomy and Disclosures Regulations and their delegated acts.

In addition, providing this information at parent level, provides a more holistic view of non-financial information and reflects that the parent is the primary issuer of debt and equity rather than subsidiary level, which is likely to be more narrow and less representative. We therefore believe that the provision allowing a parent company to issue a consolidated report on non-financial information should be retained. Moreover, we strongly believe that the NFRD should govern the production of this information and not its subsequent

use by users. Various disclosure standards are used for different objectives and prescribing the use of just one standard would not be useful.

#### 3. Application of the principle of materiality

The NFRD requires companies to disclose information "to the extent necessary for an understanding of the development, performance, position and impact of [the company's] activities." This materiality principle implies that companies reporting pursuant to the NFRD must disclose (i) how sustainability issues may affect the development, performance and position of the company; and (ii) how the company impacts society and the environment. This is the double-materiality perspective (see also the Commission's non-binding guidelines on reporting climate-related information, section 2.2, page 4). The two "directions" of materiality are distinct although there can be feedbacks from one to the other. For example, a company that with severe impacts on the environment or society may incur reputational or legal risks that undermine its financial performance.

'Material' information is defined in Article 2(16) of the Accounting Directive as "the status of information where its omission or misstatement could reasonably be expected to influence decisions that users make on the basis of the financial statements of the undertaking. The materiality of individual items shall be assessed in the context of other similar items." This definition is geared towards financial reporting, which is principally intended to serve the needs of investors and other creditors. By contrast, non-financial information serves the needs of a broader set of stakeholders, as it relates not only to the increasing impact of non-financial matters on the financial performance of the company, but also to its impacts on society and the environment. This may imply the need to provide an alternative definition of materiality for application in the context of non-financial reporting, or at least additional guidance on this issue.

Question 21. Do you think that the definition of materiality set-out in Article 2 (16) of the Accounting Directive is relevant for the purposes of determining which information is necessary to understand a company's development, performance and position?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

Question 22. Do you think that the definition of materiality set-out in Article 2 (16) of the Accounting Directive is relevant for the purposes of determining which information is necessary to understand a company's impacts on society and the environment?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

Question 23. Is there is a need to clarify the concept of 'material' non-financial information?

Yes

Nο

Don't know / no opinion / not relevant

## Question 23.1 If you do think there is a need to clarify the concept of 'material' non-financial information, how would you suggest to do so?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Any materiality definition for non-financial information should be geared towards reflecting a company's significant and relevant environmental and social impacts and performance, in addition to financial materiality.

Factors that are environmentally and socially material can also become financially material. The definition of materiality needs to take account of the user of the information.

## Question 24. Should companies reporting under the NFRD be required to disclose their materiality assessment process?

- Yes
- No
- Don't know / no opinion / not relevant

## Please provide any comments or explanations to justify your answers to questions 21 to 24:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

AmCham EU's Sustainable Finance Taskforce believes that it would be important to ensure that both the creators and the primary users of disclosed financial and non-financial information should remain central to the definitions of materiality in both cases. Non-financial information and its materiality should therefore be "decision useful" for the primary users of that information. Data points which are not useful to decision making by primary users of non-financial information should not be considered material. This approach would, we believe, help narrow the scope of the definition to a targeted and meaningful data set while providing an analogous but appropriately differentiated link to the existing definition of material in the Accounting Directive for financial information. In any approach, simplicity should prevail so that companies should be able to distinguish between the two concepts of materiality relatively easily.

### 4. Assurance

The NFRD requires that the statutory auditor or audit firm checks whether the non-financial statement has been provided if a firm falls within the scope of the Directive.

Article 34 of the Accounting Directive requires that the financial statements are audited, and that the statutory auditor or audit firm express an opinion whether the management report (i) is consistent with the financial statements for the same financial year; and (ii) has been prepared in accordance with the applicable legal requirements. Article 34 of the Accounting Directive also requires the statutory auditor or audit firm to state whether it has identified material

misstatements in the management report and to give an indication of the nature of such material misstatements. However, the non-financial statement published pursuant to the NFRD – whether contained in the management report or a separate report – is explicitly excluded from the scope of Article 34 of the Accounting Directive. Consequently, the NFRD does not require any assurance of the content of the non-financial statement.

Question 25. Given that non-financial information is increasingly important to investors and other users, are the current differences in the assurance requirements between financial and non-financial information justifiable and appropriate?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

Question 26. Should EU law impose stronger assurance requirements for non-financial information reported by companies falling within the scope of the NFRD?

- Yes
- No
- Don't know / no opinion / not relevant

There are two types of assurance engagement a practitioner can perform:

- Reasonable assurance reduces the risk of the engagement to an acceptably low level in the given circumstances. The conclusion is usually provided in a positive form of expression and states an opinion on the measurement of the subject matter against previously defined criteria.
- Limited assurance engagements provide a lower level of assurance than the reasonable assurance engagements. The conclusion is usually provided in a negative form of expression by stating that no matter has been identified by the practitioner to conclude that the subject matter is materially misstated.

Question 27. If EU law were to require assurance of non-financial information published pursuant to the NFRD, do you think that it should require a reasonable or limited assurance engagement on the non-financial information published?

- Reasonable
- Limited
- Don't know / no opinion / not relevant

Question 28. If EU law were to require assurance of non-financial information published pursuant to the NFRD, should the assurance provider assess the reporting company's materiality assessment process?

- Yes
- No.
- Don't know / no opinion / not relevant

Question 29. If assurance of non-financial information was required by EU law, should the assurance provider be required to identify and publish the key engagement risks, their response to these risks and any related key observations (if applicable)?   Yes
<ul> <li>No</li> <li>Don't know / no opinion / not relevant</li> </ul>
Question 30. If assurance of non-financial information was required by EU law, do you think that assurance engagements should be performed based on a common assurance standard?
<ul> <li>Yes</li> <li>No</li> <li>Don't know / no opinion / not relevant</li> </ul>
Question 30.1 If you answered yes in reply to the previous question, please explain whether there is an existing assurance standard that could be used for this purpose or whether a new standard would need to be developed:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 31. Do you think that an assurance requirement for non-financial information is dependent on companies reporting against a specific non-financial reporting standard?
<ul><li>Yes</li><li>No</li><li>Don't know / no opinion / not relevant</li></ul>
Question 32. Do you publish non-financial information that is assured?
<ul> <li>Yes</li> <li>No</li> <li>Don't know / no opinion / not relevant</li> </ul>

Please provide any comments or explanations to justify your answers to questions 25 to 32:

5000 character(s) maximum

AmCham EU's Sustainable Finance Task Force does not believe that an assurance requirement for non-financial information should be dependent on a specific non-financial reporting standard. As stated above, we believe that companies should retain the ability to disclose in accordance with a number of global standards and practices in order to provide a range of information to market participants. If just one reporting standard were chosen and required additional assurance this added cost may result in less disclosure under the other standards. While the assured disclosure may well be more reliable this reduction in overall disclosure according to multiple standards would limit the amount of information available for users and financial markets.

### 5. Digitisation

The EU has introduced a structured data standard, the European Single Electronic Format (ESEF) under the Transparency Directive. With effect from 1 January 2020 listed companies in the EU shall report their annual financial reports in XHTML (audited financial statements, management report and issuer's responsibility statements). Additionally, if the consolidated financial statements are prepared in IFRS, the XHTML document should also be tagged using iXBRL elements specified in the ESEF taxonomy. This allows the information to be machine-readable. This is expected to produce a number of benefits, including cost saving for users of annual financial reports, greater speed, reliability and accuracy of data handling, improved analysis, and better quality of information and decision-making.

Additionally, the Commission is exploring opportunities to establish a single access point for public corporate information. In this respect, the Commission expects the High-level Forum on CMU to examine this topic and formulate recommendations from the Capital Markets angle in the coming months.

## Question 33. To what extent do you agree or disagree with the following statements regarding digitalisation of non-financial information?

Please rate as follows:

	<b>1</b> (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know / no opinion / not relevant
It would be useful to require the tagging of reports containing non- financial information to make them machine-readable.	0	0	0	0	0	•
The tagging of non-financial information would only be possible if reporting is done against standards.	0	0	0	0	0	•
All reports containing non-financial information should be available through a single access point.	0	0	0	•	0	0

### Question 34. Do you think that the costs of introducing tagging of nonfinancial information would be proportionate to the benefits this would produce?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

## Question 35. Please provide any other comments you may have regarding the digitalisation of sustainability information:

5000 character(s) maximum									
ncluding spaces and lin	e breaks, i.e. stricter tha	ın the MS Word cha	racters counting meth	iod.					

## Please provide any comments or explanations to justify your answers to questions 33 to 35:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

AmCham EU's Sustainable Finance Task Force supports the concept of enabling greater digitisation of non-financial reporting in order to facilitate the use and analysis of this increasingly important information. However, we believe that the choice of reporting method should remain with the reporting company in order to ensure that the costs and resources required for reporting are not disproportionate to the benefits of any specific technological or tagging protocol. The digitisation and standardisation of financial information has been a trend for some time and has enabled innovation as well as new risk solutions to be created. However, it should be recognised that the reporting requirements introduced through regulation have also led to substantial cost increases. We strongly believe that any proposals to digitise non-financial information should ensure that costs do not increase significantly and that flexibility be maintained for reporting companies to choose a digital format which best suits them.

### 6. Structure and location of non-financial information

The default requirement of the NFRD is that companies under scope shall include their non-financial statement in their annual management report. However, the NFRD also allows Member States to allow companies to disclose the

required non-financial information in a separate report under certain conditions, and most Member States took up that option when transposing the Directive. Companies can be allowed by national legislation to publish such a report up to six months after the balance sheet date.

The publication of non-financial information in a separate report has a number of consequences, including:

- separate reports that include non-financial information are out of the legal mandate of the national competent authorities, whose mandate over periodic reports is limited to the annual and semi-annual financial reports (which include the management report).
- separate reports that include non-financial information are not required to be filed in the Officially Appointed Mechanisms (OAMs) designated by Member States pursuant to Article 21(2) of the Transparency Directive.

# Question 36. Other consequences may arise from the publication of the non-financial statement as part of a separate report. To what extent do you agree with the following statements:

Please	rate	as	fol	lows:
--------	------	----	-----	-------

1= not at all, 2= to some extent but not much, 3= to a reasonable extent, 4= to a very great extent

	<b>1</b> (not at all)	(to some extent but not much)	(to a very reasonable extent)	4 (to a very great extent)	N. A.
The option to publish the non-financial statement as part of a separate report creates a significant problem because the non-financial information reported by companies is hard to find (e.g. it may increase search costs for investors, analysts, ratings agencies and data aggregators).	•	0	©	0	0
The publication of financial and non-financial information in different reports creates the perception that the information reported in the separate report is of secondary importance and does not necessarily have implications in the performance of the company.	•	0	0	0	0

Question 37. Do you believe that companies should be required to disclose all necessary non-financial information in the management report?

- Yes
- No
- Don't know / no opinion / not relevant

Question 38. If companies are allowed to publish the required non-financial information in a report that is separate from the management report, to what extent do you agree with the following approaches?

Please rate as follows:

1= totally disagree, 2= mostly disagree, 3= partially disagree and partially agree, 4= mostly agree, 5= totally agree

	<b>1</b> (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know / no opinion / not relevant
Legislation should be amended to ensure proper supervision of information published in separate reports.	•	•	•	©	•	•
Legislation should be amended to require companies to file the separate report with Officially Appointed Mechanisms (OAMs).	©	•	©	©	©	©
Legislation should be amended to ensure the same publication date for management report and the separate report.	•	0	0	©	0	©

Question 38.1 Please provide any comments regarding the location of reported non-financial information:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Non-financial corporates potentially captured by this proposed revision may report their information in different ways, and this should be taken into account when considering new obligations and their timing. For example, it may not be possible for a company's sustainability report to meet the same deadline for their annual financial report for a number of reasons. These include the processes and time needed for a company to prepare and review both reports.

The management report, including the non-financial statement, aims to provide a company's stakeholders with the information necessary to understand the company's development, performance, position and impact. Some non-financial information is also reported in the corporate governance statement, which is also part of the management report.

Question 39. Do you consider that the current segregation of non-financial information in separate non-financial and corporate governance statements within the management report provides for effective communication with users of company reports?

- Not at all
- To some extent but not much
- To a reasonable extent
- To a very great extent
- Don't know / no opinion / not relevant

### Please provide any comments or explanations to justify your answers to questions 36 to 39:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The ability to have a separate report for non-financial information (e.g. sustainability report) enables companies to address the needs and concerns of all of its stakeholders, not just investors or other primary users of that information.

### 7. Personal scope (which companies should disclose)

The NFRD currently applies to large Public-Interest Entities (PIEs) with more than 500 employees. In practice this means large companies with securities listed in EU regulated markets, large banks (whether listed or not) and large insurance companies (whether listed or not) – all provided that they have more than 500 employees.

The Accounting Directive defines large undertakings as those that exceed at least two of the three following criteria:

- a. balance sheet total: EUR 20 000 000;
- b. net turnover: EUR 40 000 000;
- c. average number of employees during the financial year: 250.

Some Member States have extended the personal scope of the NFRD by lowering the threshold to 250 employees, in effect capturing all large PIEs.

Companies that are a subsidiary of another company are exempt from the reporting requirements of the NFRD if their parent company publishes the necessary non-financial information at consolidated level in accordance with the NFRD.

There are a number of potential arguments to support the extension of the personal scope of the NFRD:

- Changes in the legislative framework: following the adoption of the Regulation on sustainability-related disclosure in the financial services sector and of the Taxonomy Regulation, investors may require non-financial information from a broader range of investees in order to comply with their own sustainability-related reporting requirements.
- Large unlisted companies can have significant impacts on society and the environment. There may therefore be
  no a priori reason to differentiate between listed and non-listed companies in this respect. In addition, the
  difference in treatment between listed and non-listed companies in this regard may serve as a disincentive for
  companies to become listed, and therefore undermine the attractiveness of capital markets.
- Exempting PIEs that are subsidiaries limits the information about impacts on society and the environment, thus
  undermining the ability of stakeholders of such exempted subsidiaries to hold them accountable for their impacts
  on society and the environment, especially at local and national level.

# Question 40. If the scope of the NFRD were to be broadened to other categories of PIEs, to what extent would you agree with the following approaches?

Please rate as follows:

	<b>1</b> (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know / no opinion / not relevant
Expand scope to include all EU companies with securities listed in regulated markets, regardless of their size.	•	•	•	©	0	•
Expand scope to include all large public interest entities (aligning the size criteria with the definition of large undertakings set out in the Accounting Directive: 250 instead of 500 employee threshold).	•	•	•	©	•	•

Expand scope to include all	(a)		
public interest entities, regardless of their size.			

# Question 41. If the scope of the NFRD were to be broadened to non-PIEs, to what extent would you agree with the following approaches?

Please rate as follows:

1= totally disagree, 2= mostly disagree, 3= partially disagree and partially agree, 4= mostly agree, 5= totally agree

	<b>1</b> (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know / no opinion / not relevant
Expand the scope to include large non-listed companies.	0	0	0	0	0	•
Remove the exemption for companies that are subsidiaries of a parent company that reports non-financial information at group level in accordance with the NFRD.	•	©	©	©	©	©
Expand the scope to include large companies established in the EU but listed outside the EU.	•	0	0	©	0	0
Expand the scope to include large companies not established in the EU that are listed in EU regulated markets.	•	0	©	©	•	•
Expand scope to include all limited liability companies regardless of their size.	•	0	0	0	0	0

Question 42. If *non-listed* companies were required to disclose non-financial information, do you consider that there should be a specific competent authority in charge of supervising their compliance with that obligation?

- YesNo
- Don't know / no opinion / not relevant

Due to the nature of their activities, credit institutions and insurance undertakings have larger balance sheets than non-financial corporations. Hence, the vast majority of such institutions will exceed the balance sheet threshold in the definition of large undertakings set-out in the Accounting Directive. Moreover, the application of some public disclosure requirement of EU prudential regulation for credit institutions and insurance undertakings is defined based on various size thresholds.

#### For example:

- the <u>Regulation on prudential requirements for credit institutions and investment firms</u> includes in its definition of large credit institutions those with a total value of assets equal to or greater than EUR 30 billion;
- the same Regulation defines small and non-complex institutions as those that have EUR 5 billion or less total assets:
- the consultation paper published by EIOPA in October 2019 proposes to revise article 4 thresholds of Solvency II (below which entities are excluded from the scope of Solvency II), doubling the thresholds related to the technical provisions (from EUR 25M provisions to EUR 50M) and allowing Member States to set the threshold referring to premium income between the current EUR 5M and until a maximum of EUR 25M.

# Question 43. To what extent do you agree with the following statements relating to possible changes of the personal scope of the NFRD for financial institutions?

Please rate as follows:

	<b>1</b> (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know / no opinion / not relevant
The threshold criteria for determining which banks have to comply with the NFRD provisions should be different from those used by Non-Financial Corporates.	•	•	•	•	•	•
The threshold criteria for determining which insurance undertakings have to comply with the						

NFRD provisions should be	0	0	0	•	0	0
different from those used						
by Non-Financial						
Corporates.						

## Please provide any comments or explanations to justify your answers to questions 40 to 43:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

AmCham EU's Sustainable Finance Task Force believes that it is important to ensure that the scope of any updates to the NFRD take account of the operating models of multinational corporations which have global operations. These entities often have subsidiaries which operate in various jurisdictions but which consolidate their financial and non-financial reporting at group level. We believe that consistent reporting at the consolidated level subject to the applicable laws and regulations of the home jurisdiction enables the clearest information of a company. By contrast, disclosure obligations which would only apply to subsidiaries in any given jurisdiction and which may be at odds with group reporting standards may present an unhelpful, distorted, and perhaps inaccurate picture due to specific operations or disclosure metrics in that jurisdiction. It is also possible that the materiality thresholds between jurisdictions could differ significantly thereby creating conflict as to which standard to apply. For these reasons we believe that it is important that the scope of the NFRD take account of non-EU corporates which may have subsidiaries operating in the Single Market. As mentioned in Section 2 above, this could be helped by allowing third country firms to disclose according to well established international standards (e.g. SASB) recognised under EU law as including the key criteria and KPIs identified as mandatory minimum.. Providing this information at parent level, provides a more holistic view of non-financial information and reflects that the parent is the primary issuer of debt and equity rather than subsidiary level, which is likely to be narrower and less representative.

When considering the personal scope of the NFRD, it is also important to recognise the sequencing of reports, as financial institutions will need underlying data from other corporates (e.g. investee companies, counterparties, clients) in compiling their own reports.

AmCham EU's Sustainable Finance Task Force would like to emphasise the need for appropriate account to be taken of multinational financial institutions which operate in a number of jurisdictions and which have subsidiaries or branches in the EU. Such financial institutions may be required to apply reporting standards and materiality thresholds in their home jurisdiction which differ or indeed may conflict with some of the proposed enhanced non-financial information disclosures. We also believe that the scope should take a proportionate approach and consider the potential significant burdens for smaller companies or third country subsidiaries.

# 8. Simplification and reduction of administrative burdens for companies

Question 44. Does your company publish non-financial information pursuant to the NFRD?

- Yes
- No
- Don't know / no opinion / not relevant

Question 44.2 Please state the total cost per year of any external services, excluding the cost of any assurance or audit services, that you contracted to assist your company to comply with the requirements of the Non-Financial Reporting Directive. Please provide your answer for reports published in 2019, covering financial year 2018.

5000 characte	er(s) maximum					
including space	es and line breaks,	, i.e. stricter than th	he MS Word char	acters counting n	nethod.	

The majority of Member States have transposed the NFRD requirements into national legislation making very few changes to the wording of the legal provisions. Therefore, in the majority of the national legal frameworks, companies are required to comply with national legislation that is quite high level, not very prescriptive and do not require the use of any particular reporting standard.

### Question 45. To what extent do you agree with the following statements?

Please rate as follows:

	<b>1</b> (totally disagree)	2 (mostly disagree)	quartially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know / no opinion / not relevant
Companies reporting pursuant to the NFRD face uncertainty and complexity when deciding what nonfinancial information to report, and how and where to report such information.	•	•	•	©	•	
Companies are under pressure to respond to individual demands for non-						

financial information from sustainability rating agencies, data providers and civil society, irrespective of the information that they publish as a result of the NFRD.	©	©	©	©	•	
Companies reporting pursuant to the NFRD have difficulty in getting the information they need from business partners, including suppliers, in order to meet their disclosure requirements.	•	•	•	©	•	•

### Please provide any comments or explanations to justify your answers to questions 44 to 45:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

AmCham EU's Sustainable Finance Task Force recognises that, as highlighted in Question 45, an ecosystem exists beyond the NFRD whereby private information providers request non-financial information from companies in order to provide sustainability ratings or ESG scores for the market to use. It is important to recognise that a number of models exist in this space and that there is no uniform methodology which these information providers use. These ESG rating or score providers serve a specialised and useful function in providing greater transparency on ESG performance of companies and in creating information value chains for users of non-financial information. Equally, requests from NGOs and civil society organisations serve a similar function and can be useful in providing insights. However, we also recognise that responding to such requests can be resource and time intensive given the various different data points that are requested. In addition, not all of the information requested is always material to the company it is address to or appropriate to be disclosed. This can lead to issues when information is not made available for valid reasons, does not exist for valid reasons, does not fit the parameters of the requesting entity, is taken out of context, or is inaccurately represented. Companies currently experience significant interest and resource intensive requests for additional reporting. It is debatable whether an additional standard - even if streamlined - will cover all the information associated with these requests. We believe companies should have the flexibility to decide which reporting framework best suits their needs and the needs of their stakeholders. ESG rating providers and other primary users of non-financial information will often request data beyond what a company has defined as material. It is therefore likely that such additional requests will continue regardless of information published as a result of the NFRD review.

### **Additional information**

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) here:

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

### **Useful links**

More on the Transparency register (http://ec.europa.eu/transparencyregister/public/homePage.do?locale=en)

More on this consultation (https://ec.europa.eu/info/publications/finance-consultations-2020-non-financial-reportin directive\_en)

Specific privacy statement (https://ec.europa.eu/info/law/better-regulation/specific-privacy-statement\_en)

Consultation document (https://ec.europa.eu/info/files/2020-non-financial-reporting-directive-consultation-document\_en)

More on non-financial reporting (https://ec.europa.eu/info/business-economy-euro/company-reporting-and-auditir/company-reporting/non-financial-reporting en)

### Contact

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