

THE TRANSATLANTIC ECONOMY 2024

Annual Survey of Jobs, Trade and Investment between the United States and Europe

Daniel S. Hamilton and Joseph P. Quinlan





U.S. Chamber of Commerce



TRANSATLANTIC LEADERSHIP NETWORK

Hamilton, Daniel S., and Quinlan, Joseph P., *The Transatlantic Economy 2024: Annual Survey of Jobs, Trade and Investment between the United States and Europe.* Washington, DC: Foreign Policy Institute, Johns Hopkins University SAIS/Transatlantic Leadership Network, 2024.

© Foreign Policy Institute, Johns Hopkins University SAIS/Transatlantic Leadership Network, 2024.

Distributed by Eurospan, Gray's Inn House, 127 Clerkenwell Road, London EC1R 5DB, www.eurospan.co.uk.

Foreign Policy Institute The Paul H. Nitze School of Advanced International Studies The Johns Hopkins University Email: dhamilton@jhu.edu www.transatlanticrelations.org

Transatlantic Leadership Network

http://transatlantic.org

American Chamber of Commerce to the European Union (AmCham EU)

Avenue des Arts/Kunstlaan 56 1000 Brussels, Belgium Tel: +32 2 513 68 92 Email: info@amchameu.eu www.amchameu.eu @AmChamEU

U.S. Chamber of Commerce

1615 H Street NW Washington, DC 20062, USA Tel: +1 202-659-6000 Email: europe@uschamber.com www.uschamber.com @USCC_Europe

ISBN 978-1-7370491-4-2

THE TRANSATLANTIC ECONOMY 2024

Annual Survey of Jobs, Trade and Investment between the United States and Europe

21st Edition

Daniel S. Hamilton and Joseph P. Quinlan

Paul H. Nitze School of Advanced International Studies, Johns Hopkins University

Transatlantic Leadership Network

Table of Contents

- ii Key Findings
- iv Preface and Acknowledgments
- v Executive Summary
- 1 Chapter 1: Shaken, Not Stirred: The Transatlantic Economy in 2024
- **13 Chapter 2:** Jobs, Trade and Investment: Cyclical Weakness, Structural Strength
- 27 Chapter 3: Derisking in a World Gone MAD: American, European and Chinese Characteristics
- **49 Chapter 4:** Transatlantic Energy Transformations
- 63 Chapter 5: The Transatlantic Digital Economy
- 87 Chapter 6:

The 50 U.S. States: European-Related Jobs, Trade and Investment

95 Chapter 7:

European Countries: U.S.-Related Jobs, Trade and Investment

111 Appendix A:

European Commerce and the 50 U.S. States: A State-by-State Comparison

163 Appendix B:

U.S. Commerce and Europe: A Country-by-Country Comparison

- **199** Notes on Terms, Data and Sources
- 201 About the Authors



THE TRANSATLANTIC ECONOMY 2024

The \$8.7 trillion transatlantic economy is proving to be remarkably resilient in the face of global economic and strategic disruptions. The U.S. and Europe remain each other's most important markets and geo-economic base. No two other regions in the world are as deeply integrated as the U.S. and Europe.



16 million jobs on both sides of the Atlantic



\$6.9 trillion in total commercial sales a year

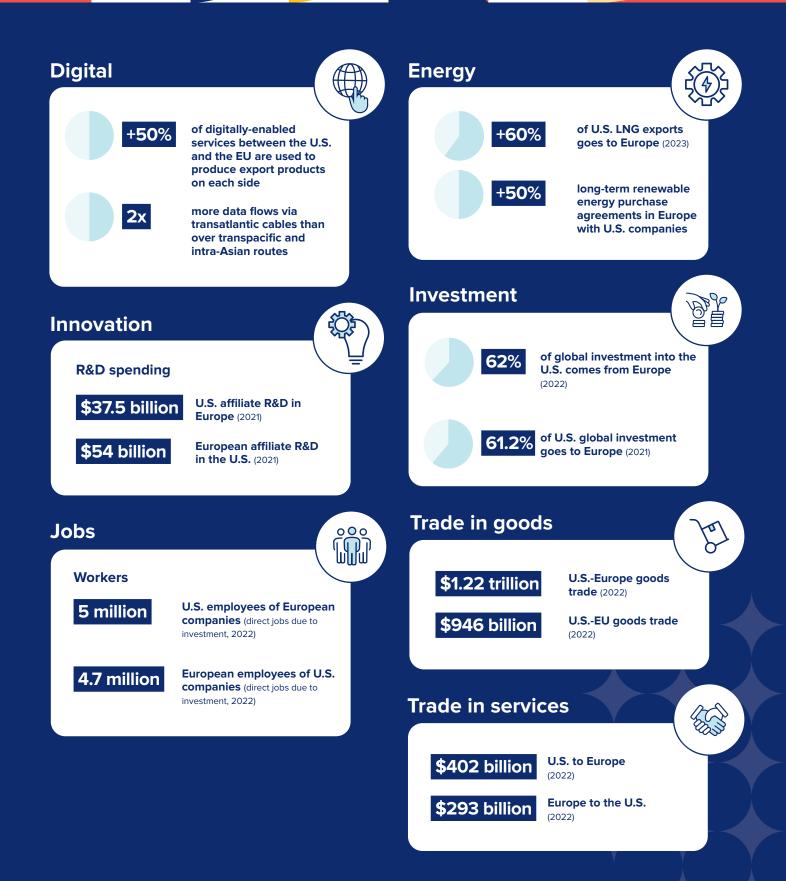


Half of total global personal consumption



One third of global GDP (in terms of purchasing power)





Preface and Acknowledgments



Daniel S. Hamilton



Joseph P. Quinlan

We are pleased to present the 21st edition of our annual review of the dense economic relationship binding European countries to America's 50 states.

In seven chapters we present the most up-to-date survey of this \$8.7 trillion economy. Chapter One unveils some recordbreaking achievements in 2023, underscoring the robust nature of the transatlantic economy in the face of ongoing geopolitical surprises and economic shocks. It also updates Western support for Ukraine and the impact of Western sanctions against Russia. Chapter Two refreshes our basic framework for understanding the deeply integrated transatlantic economy via "eight ties that

bind." Chapter Three discusses how the United States, Europe and China are each advancing a "protect, promote and partner" agenda when it comes to derisking their mutually asymmetric dependencies. Chapter Four looks at three major shifts that are transforming the transatlantic energy economy. Chapter Five explores the transatlantic digital economy, which in many ways has become the backbone of commercial connections across the Atlantic. Chapter Six offers an overview of European commercial ties with the United States, and Chapter Seven an overview of U.S. commercial relations with Europe. The appended charts provide the most up-todate information on European-sourced jobs, trade and investment with the 50 U.S. states, and U.S.-sourced jobs, trade and investment with the 27 member states of the European Union, as well as Norway, Switzerland, Türkiye, Ukraine and the United Kingdom.

This annual survey complements our other writings in which we use both geographic and sectoral lenses to examine the deep integration of the transatlantic economy, and the role of the U.S. and Europe in the global economy, with particular focus on how globalization affects American and European consumers, workers, companies, and governments.

We would like to thank the many individuals who have helped us over many seasons. We are grateful for the generous support of our annual survey from the American Chamber of Commerce to the European Union (AmCham EU), the U.S. Chamber of Commerce and their member companies, as well as the American Chambers of Commerce in Denmark, Finland, Greece, Ireland, Luxembourg, Slovenia and Sweden. We are thankful for the assistance of Marjorie Chorlins, Laura Escobar Diaz, Thibaut L'Ortye, Wendy Lopes, Zach Helzer and Ivana Zuzul in producing this study.

The views expressed here are our own, and do not necessarily represent those of any sponsor or institution. Other views and data sources have been cited, and are appreciated.

Daniel S. Hamilton Joseph P. Quinlan

Executive Summary

- The transatlantic economy is proving to be remarkably robust in the face of global economic and strategic disruptions. The U.S. and Europe remain each other's most important markets and geo-economic base. The \$8.7 trillion transatlantic economy employs more than 16 million workers in mutually "onshored" jobs on both sides of the Atlantic. It is the largest and wealthiest market in the world, accounting for half of total global personal consumption and close to one-third of world GDP in terms of purchasing power.
- Ties are particularly thick in foreign direct investment (FDI), portfolio investment, banking claims, trade and affiliate sales in goods and services, digital links, energy, mutual R&D investment, patent cooperation, technology flows, and sales of knowledge-intensive services.
- 2023 was record-breaking on multiple fronts:
 - Sales by European affiliates of U.S. companies reached a record high of \$3.8 trillion; sales by U.S. affiliates of European firms hit a record high of \$3.1 trillion.
 - U.S.-Europe goods trade reached an all-time high of \$1.22 trillion in 2023 – double U.S.-China goods trade of \$575 billion.
 - U.S.-EU goods trade hit a record of \$946 billion, 39% higher than U.S-China goods trade of \$575 billion and 16% higher than EU-China goods trade of \$798 billion.
 - U.S. goods exports to Europe reached a record high of \$498 billion.
 - U.S. company affiliates in Europe earned an estimated \$350 billion, a record high; European affiliates in the U.S. earned an estimated \$190 billion, a record high.
 - The U.S. became Europe's most important supplier of liquefied natural gas (LNG) and of petroleum oil, accounting for 50% of EU LNG imports and 18% of EU petroleum oil imports.
 - Europe became the top purchaser of U.S. crude oil and the U.S.'s most important LNG export market, accounting for more than 60% of U.S. LNG exports in 2023, double U.S. flows going to Asia.

Transatlantic Investment: Still Driving the Transatlantic Economy

- Trade alone is a misleading benchmark of international commerce; mutual investment dwarfs trade and is the real backbone of the transatlantic economy. The U.S. and Europe are each other's primary source and destination for foreign direct investment.
- U.S. and European goods exports to the world (excluding intra-EU trade) accounted for 20% of global goods exports in 2022, the last year of complete data. But together they accounted for 65% of both the inward and outward stock

of global FDI. Moreover, each partner has built up the great majority of that stock in the other economy. Mutual investment in the North Atlantic space is very large, dwarfs trade, and has become essential to U.S. and European jobs and prosperity.

- Combined output of U.S. foreign affiliates in Europe (est. \$800 billion) and of European foreign affiliates in the U.S. (est. \$730 billion) in 2022 of \$1.53 trillion was larger than the total output of such countries as Mexico, the Netherlands, or Indonesia.
- U.S.-based foreign firms generated \$412 billion in U.S. exports to the world in 2021; European firms accounted for 59% of the total. U.S-based German companies exported over \$59 billion in goods made in the U.S., followed by those from the UK (\$52 billion) and the Netherlands (\$38 billion).
- U.S. foreign affiliate sales in Europe of \$3.8 trillion in 2022 were 55% more than total U.S. global exports of \$2.1 trillion and roughly half of total U.S. foreign affiliate sales globally.
- Total transatlantic affiliate sales, estimated at \$6.9 trillion in 2022, easily rank as the most integrated commercial partnership in the world.
- Foreign investment and affiliate sales drive transatlantic trade. 65% of U.S. imports from the EU consisted of intra-firm trade in 2021 much higher than U.S. intra-firm imports from Asia-Pacific nations (around 40%) and well above the global average (48%). Percentages are notably high for Ireland (85%) and Germany (68%).
- Intra-firm trade also accounted for 39% of U.S. exports to the EU+UK, and 54% to the Netherlands, 40% to Germany and to the Netherlands, 34% to France.

The U.S. in Europe

- Over many decades no place in the world has attracted more U.S. FDI than Europe. During the past decade, Europe has attracted 55.9% of total U.S. global investment, slightly less than during the previous decade, but equivalent to the first decade of this century.
- Measured on a historic cost basis, the total stock of U.S. FDI in Europe was \$4 trillion in 2022 – 61.2% of the total U.S. global investment position and more than four times U.S. investment in the Asia-Pacific region (\$951 billion).
 U.S. investment stock in the EU of \$2.7 trillion in 2022 was 21 times greater than U.S. FDI stock in China of \$126.1 billion.

- U.S. investment stock in the UK alone (\$1.08 trillion) in 2022 was more than U.S. investment in the entire Asia-Pacific region and 8.5 times greater than U.S. investment stock in China.
- In the first three quarters of 2023, U.S. companies invested \$110 billion in Europe – more than six times what they invested in the BRICs (\$18 billion total in Brazil, Russia, India, and South Africa) and nearly 20 times more than what they invested in China (\$5.6 billion)
- U.S. companies in the first nine months of 2023 earned an estimated \$260 billion from their operations in Europe – 2.7 times what they earned from operations in all of Asia (\$85 billion).
- Official figures can be misleading if they do not distinguish between "phantom" and "real" FDI or between "immediate" and "ultimate" investors. Adjusted figures offer new insights. For instance, U.S. companies ultimately controlled \$1.12 trillion (40.8%) of the UK's total inward FDI stock in 2021 – \$195 billion more than reflected by immediate investor metrics. And while official statistics indicate that immediate U.S. FDI outflows to France and Germany have been relatively low for some time, a good deal of ultimate investment from the United States makes its way to France and Germany via other countries, and a closer look indicates that U.S. FDI that eventually ends up in France and Germany remains robust.
- The activities of nonbank holding companies have often confounded official accounting. In 2022, they accounted for \$2.2 trillion, or about 55%, of total U.S. FDI stock in Europe. When FDI related to holding companies is stripped from the numbers, the U.S. FDI position in Europe is not as large as officially reported. Nonetheless, even with these adjustments, Europe still accounted for over half of total U.S. FDI outflows between 2009 and 2022. Europe's share was still more than double Asia's share.
- Of the top twenty global export platforms for U.S. multinationals in the world, nine are in Europe. For U.S. companies, Ireland is the number one platform in the world from which their affiliates can reach foreign customers. Switzerland, ranked third, remains a key export platform and pan-regional distribution hub for U.S. firms.
- U.S. foreign assets in Europe rose 4% to an estimated \$19.3 trillion in 2022. In 2021, Europe accounted for roughly 64% – \$18.6 trillion – of corporate America's total foreign assets globally. Largest shares: the UK (22% of global total, \$6.5 trillion) and the Netherlands (10% of global total, \$3.1 trillion).
- America's asset base in Germany topped \$1.2 trillion in 2021, more than a third larger than its asset base in all South America and more than double its assets in China.

- America's asset base in Poland, the Czech Republic and Hungary (roughly \$225 billion) was greater than corporate America's assets in South Korea (\$161 billion).
- America's assets in Ireland (\$2 trillion in 2021) were light years ahead of those in China (\$527 billion).
- Ireland has also become the number one export platform for U.S. affiliates in the entire world.
- Aggregate output of U.S. affiliates globally reached \$1.6 trillion in 2022; Europe accounted for half.
- U.S. affiliate output in Europe (\$771 billion) in 2021 was 76% larger than affiliate output in the entire Asia-Pacific region (\$437 billion).
- U.S. foreign affiliate sales in Europe were an estimated \$3.8 trillion in 2022, roughly half the global total.
- Sales of U.S. affiliates in Europe were roughly 56% larger than the sales of U.S. affiliates in the entire Asian region in 2021. Affiliate sales in the UK (\$723 billion) were double total sales in South America. Sales in Germany (\$387 billion) were roughly double combined sales in Africa and the Middle East.
- U.S. affiliate income from Europe reached a record \$350 billion in 2023, about 2.7 times U.S. affiliate income in all of Asia.
- Europe accounted for roughly 56% of U.S. global foreign affiliate income in the first nine months of 2023.
- U.S. affiliate income from China and India in 2022 (\$20 billion) was a fraction of what U.S. affiliates earned in the Netherlands, Ireland, or the UK.

Europe in the U.S.

- Europe accounted for half of global FDI that flowed into the U.S. in the first three quarters of 2023. Annualizing data, U.S. FDI inflows from Europe are estimated to have totaled \$170 billion in 2023, down from \$219 billion the year before.
- Total European investment stock in the U.S. of \$3.4 trillion in 2022 was more than three times the level of Asian investment stock in the U.S. Of the overall European level, EU FDI investment stock in the U.S. was \$2.4 trillion in 2022, up 4% from 2021.
- The UK was the largest European investor in the United States in 2022, with total investment stock totaling \$663 billion. The Netherlands ranked second in Europe (\$617 billion), followed by Germany (\$431 billion) and Switzerland (\$307 billion).

- The UK's investment stock in the U.S. was 23 times Chinese investment stock in the U.S. of \$28.7 billion. Germany's investment stock was 15 times greater.
- Europe accounted for 62% of the \$5.3 trillion of foreign capital invested in the U.S. as of 2022 on a historic cost basis.
- In 2022 total assets of European affiliates in the U.S. were an estimated \$9.3 trillion. UK firms ranked first, followed by those from Germany, Switzerland, and France.
- In 2021 European assets accounted for over 51% of total foreign assets in the United States.
- We estimate that European-owned assets in the U.S. rose in 2022 to \$9.3 trillion.
- European affiliates in the U.S. earned an estimated \$190 billion in 2023, a record high.
- Both UK and German affiliate output in the U.S. rose 5% in 2022. UK firms accounted for an estimated 25% (\$180 billion) and German companies for 20% (\$140 billion) of total European affiliate output in the U.S. in 2022.
- European companies operating in the U.S. accounted for nearly 61% of the roughly \$1.2 trillion contributed by all foreign firms to U.S. aggregate production in 2021.
- Chinese affiliate output in the U.S. of just \$15 billion in 2021 was less than that of Sweden (\$21 billion).
- Affiliate sales, not trade, are the primary means by which European firms deliver goods and services to U.S. consumers. In 2022 European affiliate sales in the U.S. (\$3.1 trillion) were more than triple U.S. imports from Europe.
- Sales by British and German affiliates in the U.S. were the largest (\$632 billion each) in 2021, followed by Dutch affiliate sales (\$423 billion).

Transatlantic Trade

- U.S.-Europe goods trade reached an all-time high of \$1.22 trillion in 2023 – double U.S.- China goods trade of \$575 billion.
- U.S.-EU goods trade in 2023 hit a record of \$946 billion, 39% higher than U.S-China goods trade and 16% higher than EU-China goods trade of \$798 billion.
- U.S. goods exports to Europe reached a record high of \$498 billion, 1.2% more than 2022 (\$491.6 billion).
- The EU+UK accounted for 22% of U.S. goods exports and 21% of U.S. goods imports in 2023; China accounted for 7.3% of U.S. goods exports and 13.9% of U.S. goods imports.

- 48 of the 50 U.S. states, including the Pacific coast's largest state of California, export more goods to Europe than to China, in many cases by a wide margin.
- Texas is the top U.S. state exporter of goods to Europe, followed by New York, Louisiana, and California.
- In 2022, New York exported 13 times more goods to Europe than to China. Florida exported 9 times more, Texas 4.5 times more, and Kentucky 3 times more goods to Europe than to China. California exported twice as many goods to Europe as to China.
- Germany was the top European goods customer for 18 U.S. states, the Netherlands for 10, and the UK for 9 in 2022. Germany was also the top European goods supplier to 36 U.S. states, Ireland for 5 states.

Transatlantic Services

- The U.S. and Europe are the two leading services economies in the world. The U.S. is the largest single country trader in services, while the EU is the largest trader in services among all world regions. The U.S. and the EU are each other's most important commercial partners and major growth markets when it comes to services trade and investment. Moreover, deep transatlantic connections in services industries, provided by mutual investment flows, are the foundation for the global competitiveness of U.S. and European services companies.
- Five of the top ten export markets for U.S. services are in Europe. Europe accounted for 43% of total U.S. services exports and for 42% of total U.S. services imports in 2022.
- U.S. services exports to Europe reached a record \$402 billion in 2022. The U.S. had a \$107 billion trade surplus in services with Europe in 2022, compared with its \$202 billion trade deficit in goods with Europe.
- U.S. imports of services from Europe rose to \$293 billion in 2022. The UK, Germany, Switzerland, Ireland, and France are top services exporters to the U.S.
- EU27 services trade with the U.S. of \$704 billion in 2022 was 4.6 times larger than EU-China services trade of \$154 billion.
- Putting goods and services together, EU-U.S. trade totaled \$1.61 trillion in 2022. EU-China trade of \$1.06 trillion was only 66% as large, and U.S.-China trade of \$758.42 billion was only 47% as large.
- China-Germany trade in goods and services of \$348.45 billion in 2022 was 12% less than U.S.-Germany trade of \$394.15 billion.

- Moreover, foreign affiliate sales of services, or the delivery of transatlantic services by foreign affiliates, have exploded on both sides of the Atlantic over the past few decades and become far more important than exports.
- Sales of services by U.S. affiliates in Europe totaled \$1.1 trillion, or 57% of the global total, in 2021 2.7 times more than U.S. services exports to Europe of \$402 billion.
- Services by U.S. firms based in the UK and UK companies based in the U.S. totaled \$489 billion in 2021 over three times more than U.S.-UK overall trade in services.
- The UK alone accounted for 30% of all U.S. affiliate services sales in Europe in 2021 – more than combined U.S. affiliate services sales in Latin America and the Caribbean, Africa, and the Middle East.
- European affiliate sales of services in the U.S. of \$753 billion in 2021 were about 70% of U.S. affiliate sales of services in Europe.
- Nonetheless, European companies are the key providers of affiliate services in the U.S. German affiliates led in terms of affiliate sales of services (\$196 billion), followed closely by U.S.-based UK firms (\$172 billion). German and UK affiliates each supplied more services in the U.S. than did USMCA partners Canadian and Mexican affiliates combined. German affiliate services alone were more than 16 times those provided by Chinese affiliates in the U.S.
- European companies operating in the U.S. generated an estimated \$775 billion in services sales in 2022 roughly 2.6 times more than European services exports to the U.S. of \$293 billion.

The Transatlantic Digital Economy

- Transatlantic data flows are critical to enabling the \$8.3 trillion EU-U.S. economic relationship. They account for more than half of Europe's data flows and about half of U.S. data flows globally. Over 90% of EU-based firms transfer data to and from the United States.
- European and U.S. cities are major hubs of cross-border digital connectivity. Europe is the global leader, with tremendous connected international capacity. Frankfurt, London, Amsterdam, and Paris substantially outpace North American and Asian cities.
- The United States currently accounts for over 53% of the world's operational hyperscale infrastructure, measured by critical IT load. More than one-third of U.S. hyperscale capacity is in one state – Virginia. Virginia has far more hyperscale data center capacity than either China or all of Europe.

- The transatlantic data seaway is the busiest and most competitive in the world. Submarine cables in the Atlantic carry more than twice the traffic of transpacific routes and intra-Asian routes.
- The U.S. and Europe are each other's most important commercial partners when it comes to digitally-enabled services. The U.S. and the EU are also the two largest net exporters of digitally-enabled services to the world.
- In 2022, the United States exported \$307 billion in digitally-deliverable services to Europe – more than double what it exported to the entire Asia-Pacific region (\$141 billion), and more than combined U.S. exports of digitally-deliverable services to the Asia-Pacific, Latin America and other Western Hemisphere, Africa, and the Middle East.
- Europe accounted for 49% of all U.S. digitally-deliverable exports to the world. Within Europe, the EU accounted for 61%, and the EU+UK+Switzerland accounted for 97%, of U.S. digitally-deliverable exports. The U.S. had a \$103 billion trade surplus with the EU in digitally-deliverable services in 2022.
- In 2021, the U.S. accounted for 25% of the EU's digitallyenabled services exports to non-EU countries, and 30% of EU digitally-enabled services imports from non-EU countries.
- The U. S. purchased \$208.4 billion, making it the largest recipient of EU27 digitally-enabled services exports – roughly the same as the entire region of Asia and Oceania (\$210.9 billion).
- Digitally-enabled services are not just exported directly, they are used in manufacturing and to produce goods and services for export. Over half of digitally-enabled services imported by the U.S. from the EU is used to produce U.S. products for export, and vice versa.
- In 2021, EU member states imported about \$1.45 trillion in digitally-enabled services. 44% originated from other EU member states. Another 17% (\$244.2 billion) came from the U.S., making it the largest single-country supplier of these services. EU imports of these services from the U.S. were 30% more than EU imports from the UK (\$169.8 billion) and more than twice EU imports from the entire region of Asia and Oceania (\$119.7 billion).
- Even more important than both direct and value-added trade in digitally-enabled services, however, is the delivery of digital services by U.S. and European foreign affiliates.
 U.S. services supplied by affiliates abroad were \$1.95 trillion in 2021, roughly 2.4 times global U.S. services exports of \$801.14 billion. Moreover, half of all services supplied by U.S. affiliates abroad are digitally-enabled.

- total global information services supplied abroad by U.S. multinational corporations through their majority-owned foreign affiliates.
- · U.S. overseas direct investment in the "information" industry in the UK alone was triple U.S. information industry investment in the entire Western Hemisphere outside the United States, and 15 times more than such investment in China. Equivalent U.S. investment in Germany was 3.8 times more than in China.
- The U.S. leads the world in international trade in products delivered through data flows, followed by the UK, France, Germany, India, Ireland, the Netherlands, and Switzerland.

Transatlantic Jobs

- · European companies in the U.S. employ millions of American workers and are the largest source of onshored jobs in America. Similarly, U.S. companies in Europe employ millions of European workers and are the largest source of onshored jobs in Europe.
- U.S. and European foreign affiliates directly employed an estimated 10 million workers in 2022.
- do not include:
- jobs supported by transatlantic trade flows;
- indirect employment effects of nonequity arrangements such as strategic alliances, joint ventures, and other deals; and
- indirect employment generated for distributors and suppliers.
- U.S. affiliates directly employed an estimated 4.7 million workers in Europe in 2022.
- Roughly 33% of the 13.8 million people directly employed by U.S. majority-owned affiliates around the world in 2021 lived in Europe; that share is down from 41% in 2009.
- · U.S. affiliates employed more manufacturing workers in Europe in 2021 (1.8 million) than they did in 1990 (1.6 million), and about the same as in 2000 (1.9 million). Manufacturing employment has declined in some countries but has rebounded in others.
- Poland has been a big winner. Between 2000 and 2021, U.S. manufacturing affiliates in Poland employed 2.7 times more people (51,000 vs. 136,000). They employed 26,000 fewer people in Germany (388,000 vs. 362,000), 67,000 fewer in France (249,000 vs. 182,000), and 147,000 fewer in the UK (431,000 vs. 284,000).

- In 2021, Europe accounted for 67% of the \$434 billion in U.S. affiliates employ more Europeans in services than in manufacturing and this trend is likely to continue. Manufacturing accounted for 38% of total employment by U.S. affiliates in Europe in 2021. U.S. affiliates employed nearly 312,000 European workers in transportation and 262,000 in chemicals. Wholesale employment was among the largest sources of services-related employment, which includes employment in such areas as logistics, trade, insurance and other related activities.
 - European majority-owned foreign affiliates directly employed an estimated 5 million U.S. workers in 2022.
 - European firms employed roughly two-thirds of all U.S. workers on the payrolls of majority-owned foreign affiliates in 2021.
 - The top five European employers in the United States in 2021 were firms from the UK (1.2 million jobs), Germany (924,000), France (741,000), the Netherlands (603,000) and Switzerland (380,000).
 - UK firms were the largest sources of onshored jobs in 21 U.S. states in 2021. Japanese and Canadian companies each led in 10 states, German companies in 5 states. French and Dutch companies each led in 2 states.
- These figures understate overall job numbers, since they
 The top five U.S. states in terms of jobs provided directly by European affiliates in 2021 were California (458,700), Texas (392,900), New York (360,300), Pennsylvania (244,000), and Illinois (225,400).

The Transatlantic Energy Economy

- The U.S. is Europe's most important supplier of liquefied natural gas (LNG), accounting for 50% of EU total LNG imports - and around 20% of EU total gas imports. In turn, Europe has become the U.S.'s most important LNG export market, accounting for more than 60% of U.S. LNG exports in 2023, double U.S. flows going to Asia.
- The U.S. has also become the EU's largest supplier of petroleum oil, accounting for about 18% of imports. U.S. oil shipments to Europe have jumped 82% since Russia's invasion of Ukraine, and now account for 12% of Europe's oil supplies. Europe is the top purchaser of U.S. crude oil. Russia's share of Europe's oil and petroleum products imports declined from nearly 45% in 2021 to under 4% in 2023.
- U.S. companies in Europe have become a driving force for Europe's green transition, accounting for more than half of the long-term renewable energy purchase agreements signed in Europe since 2007.
- · European companies are the leading source of FDI in the U.S. energy sector.

 Between 2017 and 2022, U.S. investors participated in 758 EU-based cleantech deals and EU investors joined 682 U.S.-based cleantech deals. On average, U.S. and EU companies that received transatlantic investments reached growth stage, and received growth funding, faster than those that did not: 20% faster for EU-based companies; 8% faster for U.S.-based companies. Deal sizes for EU innovator investment rounds that included U.S. risk capital were significantly larger than those that did not involve a U.S. investor.

The Transatlantic Innovation Economy

- Bilateral U.S.-EU flows in R&D are the most intense between any two international partners. In 2021 U.S. affiliates spent \$37.5 billion on R&D in Europe, 54% of total U.S. R&D conducted globally by affiliates.
- R&D expenditures by U.S. affiliates were the greatest in the UK (\$7.7 billion), Germany (\$6.7 billion), Switzerland (\$6.1 billion), Ireland (\$4.8 billion), Belgium (\$2.7 billion) and France (\$2.2 billion). These six nations accounted for roughly 83% of U.S. spending on R&D in Europe in 2021.
- In the U.S., R&D expenditures by majority-owned foreign affiliates totaled \$78.3 billion in 2021; European affiliates accounted for 69% of that total.
- Swiss firms were the largest foreign source of R&D in the United States in 2021, spending some \$13 billion, or 24% of the total of European R&D. German firms ranked second (\$11.2 billion, 21% of the total).



Shaken, Not Stirred: The Transatlantic Economy in 2024 The transatlantic economy is proving to be remarkably robust in the face of global economic and strategic disruptions. It has been shaken, but its foundation has not stirred. Despite full-blown war in the heart of Europe, deadly conflict in the Middle East, lingering COVID-19 uncertainties, supply chain disruptions, climate changes, dramatic energy shifts, inflationary pressures, tight financial conditions, and tensions with China, key drivers of the transatlantic economy – trade, income, and energy flows – posted strong results again in 2023.

2023 was record-breaking on multiple fronts:

- Sales by European affiliates of U.S. companies reached a record high of \$3.8 trillion; sales by U.S. affiliates of European firms hit a record high of \$3.1 trillion.
- U.S.-Europe goods trade reached an all-time high of \$1.22 trillion in 2023 – double U.S.-China goods trade of \$575 billion.
- U.S.-EU goods trade hit a record of \$946 billion, 39% higher than U.S-China goods trade of \$575 billion and 16% higher than EU-China goods trade of \$798 billion.
- U.S. goods exports to Europe reached a record high of \$498 billion.
- U.S. company affiliates in Europe earned an estimated \$350 billion, a record high; European affiliates in the U.S. earned an estimated \$190 billion, a record high.
- The U.S. became Europe's most important supplier of liquefied natural gas (LNG) and of petroleum oil, accounting for 50% of EU LNG imports and 18% of EU petroleum oil imports.

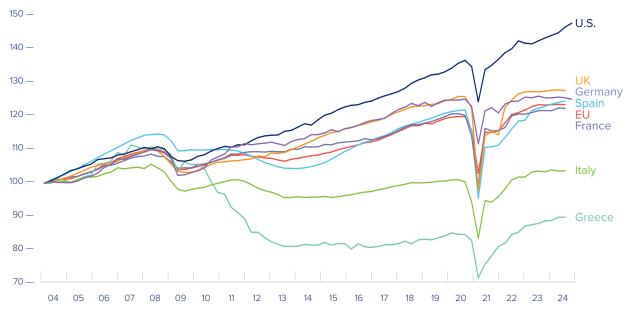
 Europe became the top purchaser of U.S. crude oil and the U.S.'s most important LNG export market, accounting for more than 60% of U.S. LNG exports in 2023, double U.S. flows going to Asia.

As we near the half-way mark of this decade, and with the 21st century nearly one-quarter old, these figures are emblematic of the dense ties that bind North America to Europe and form the solid geoeconomic and geostrategic ground from which each side of the North Atlantic can address tremors still to come in 2024 and beyond. The \$8.7 trillion transatlantic economy remains the largest and wealthiest market in the world, employing 16 million workers in mutually "onshored" jobs on both sides of the Atlantic. No two other regions of the world are as deeply integrated as the U.S. and Europe. Ties are particularly thick in foreign direct investment (FDI), portfolio investment, banking claims, trade and affiliate sales in goods and services, digital links, energy, mutual R&D investment, patent cooperation, technology flows, and sales of knowledge-intensive services.

Cyclical Challenges

Real economic growth across Europe was better than feared in 2023, with the region successfully shifting its energy imports away from Russia and towards the United States and other suppliers. Consumer prices have declined steadily, while Europe's labor market remains taut. In the face of rising interest rates and insecure energy

Table 1. COVID-19 Economic Downturn in the U.S. and Eurozone Economies (Real GDP level, Q1 2004 = 100)



Source: Haver Analytics. Data through Q3 2023.

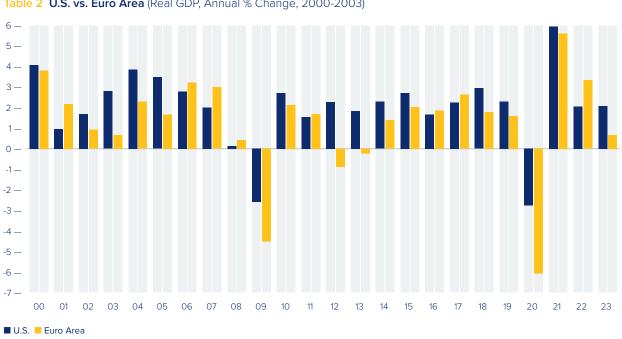


Table 2 U.S. vs. Euro Area (Real GDP. Annual % Change, 2000-2003)

Data as of January 2024. Source: International Monetary Fund.

supplies, many thought Europe was bound for recession last year. In the end, rebounding southern European economies helped the region to eke out modest growth for 2023 as a whole, even though lackluster performances by Europe's largest economies in the second half of the year delayed a fuller recovery, as Germany shrank, France stalled, and the UK sputtered.

Even as Europe's big three economies surprised to the downside by decelerating in the last quarter of 2023, the U.S. surprised to the upside by accelerating during that same period, defying consensus expectations of a recession. The U.S. economy expanded by a stunning 4.9% annualized rate in the third quarter of 2023, followed by 3.3% annualized growth in the fourth guarter. Growth has slowed entering 2024, but the consensus expects the U.S. to avoid a recession, with growth supported by strong personal consumption, fiscal spending, and accelerating wage growth that continues to outpace inflation. The U.S. unemployment rate has been below 4% for two years - the longest stretch since the 1960s.

The Near-term Outlook Remains Uncertain

Transatlantic economic prospects for 2024 remain challenging, especially since the two sides of the North Atlantic find themselves in different

cycles of recovery and growth. The U.S. economy is expected to expand by 2.5% this year, with inflation falling to just 2.2% in 2024 and 2% in 2025.

Yet questions loom over the U.S. economic outlook, including the staying power of the U.S. consumer, the lagged effects of higher interest rates, and geopolitical risks that could disrupt critical global supply chains. Uncertainty surrounding the U.S. presidential election could also emerge as a headwind to growth by curtailing capital investment and depressing consumer spending. Also being watched very carefully in the U.S. is the federal budget deficit (more than 6% of GDP in fiscal year 2023) and its effects on interest rates and future public sector spending.

Budget constraints and a renewed focus on reducing deficits across Europe could also emerge as a drag on real growth across Europe this year. Tighter spending limits, greater debt-servicing outlays, and Germany's constitutional debt ceiling - all these factors could curb near-term fiscal spending and weigh on growth. Trade tensions with China and the volatility and uncertainty of Russia's war against Ukraine and conflict in the Middle East could do the same. On the other hand, some headwinds show signs of easing inflation, monetary policies, energy shocks. The European Commission expects the GDP of the

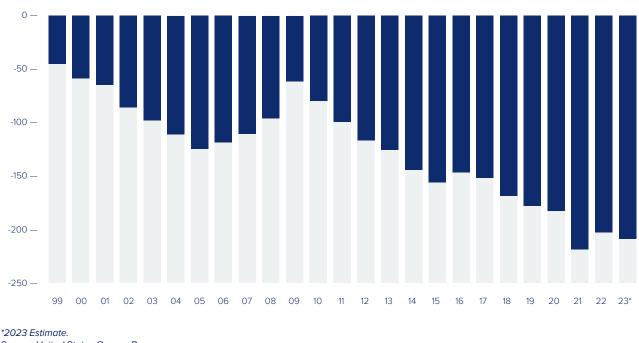


2023: a recordbreaking year

Transatlantic trade in goods \$1.22 trillion

Foreign affiliate earnings U.S. in Europe Europe in the U.S.





Source: United States Census Bureau.

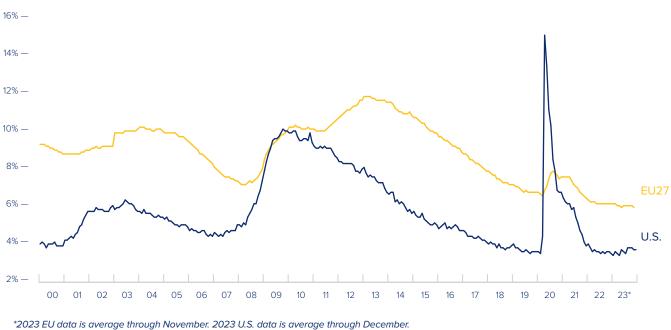
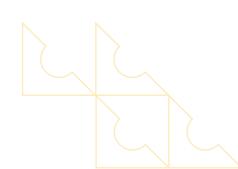


Table 4. U.S. vs. EU Unemployment Rate Harmonized Unemployment Rate (% of labor force, monthly)

*2023 EU data is average through November. 2023 U.S. data is average through Decembe. Source: OECD.

The transatlantic economy remains the most interconnected, robust, and resilient commercial artery in the world.



EU to expand by 0.9% and that of the eurozone by 0.8%, with growth picking up in 2025 by 1.7% for the EU and 1.5% for the eurozone. Eurozone inflation is expected to fall by half to 2.7% this year, from 5.4% in 2023, and to be at 2.2% in 2025. Germany's anemic growth prospects of just 0.2% makes it the G7 laggard. And while the OECD expects UK growth to expand by 0.7% in 2024 and 1.2% in 2025, it also predicts the UK to struggle with the G7's highest inflation rate – 2.8% in 2024 and 2.4% in 2025.

Against this backdrop, we expect transatlantic trade and investment ties to grow modestly again in 2024, following the surprisingly strong advances generated by trade, income, and energy flows in 2023. One important additional driver, transatlantic FDI flows, declined markedly last year, reflecting several factors, like the higher cost of capital, depressed merger and acquisition (M&A) activity, and uncertain economic prospects. The push by both the U.S. and Europe to encourage firms to invest at home, including via massive public sector incentives, also contributed to the downturn in transatlantic FDI flows. In the first nine months of 2023, U.S. FDI flows to Europe declined by nearly one-third, while European inflows to the U.S. dropped nearly 30%. For the year as a whole, we estimate that U.S. FDI outflows to Europe totaled \$145 billion, while inflows tallied an estimated \$169 billion.

We would not be surprised if investment flows remained weak again in 2024, given uncertainties surrounding a spate of elections in the U.S., across Europe, and in many other countries around the world. All told, 2 billion people - a quarter of the world's population, representing 60% of global output – will go to the ballot box in 2024, and for the first time ever, the U.S., the UK and the EU will hold major elections in the same calendar year. The risk to investment flows is that firms take a "wait-and-see" attitude towards these elections and hold off spending until after the voters are heard. More encouraging, interest rates on both sides of the Atlantic are expected to fall this year, and are supportive of a new round of capital expenditures over the medium term. In the end, the downturn in investment is more cyclical than structural, with both the U.S. and Europe continuing to leverage each other's strengths to promote economic growth and prosperity.

Transatlantic FDI flows declined markedly last year, reflecting several factors, like the higher cost of capital, depressed merger and acquisition (M&A) activity, and uncertain economic prospects. The push by both the U.S. and Europe to encourage firms to invest at home, including via massive public sector incentives, also contributed to the downturn in transatlantic FDI flows.

Europe and America in a New Era of Globalization

In the face of a major war in Europe, a bloody conflict in the Middle East, elevated tensions with China, and snarled shipping lanes in key transit hubs, the transatlantic economy confronts multiple geopolitical hotspots in the year ahead. The ultimate effects have yet to play out, but the costs associated with unpredictable geopolitics run from rising global defense spending and widening budget deficits to higher prices and inflation due to supply chain vulnerabilities and increased global populism/nationalism fueled by rising levels of cross-border migrants dislocated by conflict. Over 180 conflicts are ongoing around the world, and annual global defense expenditures reached a record high of \$2.2 trillion in 2023, according to the International Institute for Strategic Studies. NATO officials continue to underscore that Russia's war against Ukraine has created the most dangerous security situation in Europe in decades. We track Western support for Ukraine in Box 1, and Western sanctions against Russia in Box 2.

Add in the lingering effects of the 2007-2009 Great Financial Crisis (GFC), more restrictions on trade and FDI, and the worldwide disruptions generated by the COVID-19 pandemic, and the result is a new narrative that the world has entered an era of de-globalization. A closer look, however, reveals that globalization is evolving, not retreating. Technological drivers are accelerating global flows, even as policy and commercial considerations are reshaping them. Global flows of people, capital, goods, and data confront higher barriers to entry today. However, four years after the pandemic shut down the world, cross-border travel, trade, investment, and data are above prepandemic levels and expected to expand further.¹

| Add in the lingering effects of the |
|--|
| 2007-2009 Great Financial Crisis (GFC), |
| more restrictions on trade and FDI, and the |
| worldwide disruptions generated by the |
| COVID-19 pandemic, and the result is a new |
| narrative that the world has entered an era |
| of de-globalization. A closer look, however, |
| reveals that globalization is evolving, |
| not retreating. |

One key measure of globalization is international goods trade. During the post-Cold War period of "hyperglobalization," from the early 1990s until the GFC, global goods exports grew by about 10% a year, while global GDP rose by only 6% annually. Trade as a percentage of GDP rose to almost twothirds; the share of exports in national economies grew from less than 20% to more than 30%. Goods trade slowed in the GFC's wake, however, as further trade liberalization faltered and many countries adopted protectionist measures. When the pandemic induced capitals to apply new trade restrictions in 2020, China's trade-to-GDP ratio tumbled to 35% from a high of 67%, while that for the U.S. fell from 27% to 23%. Since then, however, trade values have rebounded and are getting stronger, slightly exceeding global GDP growth and hitting a historical high of \$24.9 trillion in 2022.2

Goods trade is also being reshaped. Since Russia invaded Ukraine in February 2022, trade among politically aligned countries has grown about 1.5% more than trade between countries that are not politically aligned, according to the IMF.³ Trade is also being re-routed through third countries as companies caught in geopolitical struggles seek to evade tariffs and other restrictions by re-routing their supply chains via third countries. In short, goods trade remains a driver of globalization, but is now influenced more by geopolitical dynamics and is growing at a slower pace. One result has been a revitalization of transatlantic goods trade, which hit record levels in 2023.

Moreover, trade doesn't just consist of goods, it also includes services. Services trade also boomed during the period of hyperglobalization. After the GFC, trade in goods as a share of GDP plateaued, but global services trade as a share of world GDP continued to surge so that it now accounts for over a fifth of worldwide export earnings. Services are currently a more important driver of globalization than goods.⁴ And services are a core strength of the U.S. and European economies, as we discuss in later chapters.

Data is the most dynamic flow binding societies and continents together. Flows of data have grown by more than 40% annually over the past ten years, according to McKinsey. Trade in technology and ideas has grown faster than trade in both goods and services. Flows of patents and ideas have been growing at about 6% a year since 2010, compared to trade in resources, which have averaged about 2%. Trade in R&D and information and communications technologies has not only outpaced trade in the rest of the services economy, it is fundamentally reshaping it.5 Globally, the most intense and valuable cross-region data flows continue to run between North America and Europe. The United States and European economies are major hubs for international trade in products delivered through data flows. Digitally-deliverable services are a dynamic element of today's globalization, led by the U.S. and Europe, as we explain in Chapter 5.

Financial flows tell a similar story. Gross flows of portfolio finance and FDI surged from the early 1990s until the GFC. After the GFC, both forms of financial flows decelerated sharply: portfolio flows from a peak of 7% of global GDP to about 3.0-3.5%, and FDI flows by about 2 percentage points.⁶ Following the pandemic, these flows have been volatile but on the rebound. According to UNCTAD, the stock of global FDI more than doubled between 2010 and 2021, to \$44 trillion. FDI dipped in 2023 following further growth in 2022, but is higher than before the pandemic and the GFC. FDI has also become more concentrated among geopolitically aligned countries, anchored by dense investment links between the United States and Europe.

All told, the transatlantic partners are wellpositioned to benefit from new patterns of global interconnections, and have ample opportunities to address the associated risks – if they can stick together. U.S. and European companies over many decades have woven a dense web of deep transatlantic connections that is proving to be a strength, not a burden, for both in a more competitive and disruptive age. The transatlantic economy remains the most interconnected, robust, and resilient commercial artery in the world, as we explain in the following chapters.

Box 1. Supporting Ukraine

Russia's ongoing aggression against Ukraine has not only devastated Ukraine and resulted in over half a million people dead or injured, it has amplified global financial instabilities and supply chain distortions, wreaked havoc on food and energy markets, and generated the largest refugee crisis in Europe since World War II. Ending the war, says U.S. Treasury Secretary Janet Yellen, "is the single best thing we can do for the global economy."

The transatlantic partners have spearheaded international efforts to support Ukraine. EU member states and EU institutions combined committed \$153.8 billion between January 24, 2022 and January 15, 2024, according to the Kiel Institute for the World Economy. The United States has been the single largest country donor, with commitments of \$74.2 billion. Other donor countries have committed an additional \$43.4 billion. In addition, in March 2023 the IMF approved a \$15.6 billion extended fund facility (EFF) program as part of a \$115 billion support package. This includes structural reforms aimed at preparing the country for EU membership.

If contributions via EU channels are reapportioned to the individual EU states that provided them, then the U.S. remains the largest individual donor (\$74.2 billion), followed by Germany (\$44.28 billion) (Table 5). In terms of bilateral commitments in percent of donor country GDP, the top five donors are Estonia, Denmark, Lithuania, Norway, and Latvia (Table 6).

As of this writing, continued U.S. commitments to Ukraine are uncertain. The last U.S. assistance package in December 2023 exhausted available support. The Biden administration has asked Congress for \$60 billion in new funds; the Senate has approved an aid package for Ukraine, but the House has not yet agreed to any additional appropriations.

European assistance continues. On February 1, the EU approved a Ukraine economic support package of up to \$54 billion, to be allocated between 2024 and 2027 to support Ukrainian

resilience and reconstruction, budgetary and financial assistance, and EU accession support. While generous, the package amounts to \$13.6 billion in annual support – not enough to meet the \$36.8 billion Ukraine estimates it will need in external contributions this year alone. In addition, the Kiel Institute points to a major lag between EU commitments and allocations. The EU and its member states have allocated only \$82.2 billion of the \$153.8 billion they have committed.

Moreover, if U.S. military assistance is not forthcoming, the EU and its member states would need to double their military aid to compensate. That seems difficult. The EU's "Ukraine Facility" economic assistance package did not resolve ongoing intra-EU squabbles over how or whether to allocate more than \$22 billion to a common fund, the "European Peace Facility," that would reimburse member states for bilateral military support they would provide to Ukraine over the next four years. The Kiel Institute also notes big gaps between the military aid Europeans have already promised and the actual delivery of hardware.

Since the war started, more than 10 million Ukrainians have fled their homes, 6.4 million of whom left the country. Six million are hosted in countries across Europe, and another 400,000 outside of Europe, primarily in Canada and the United States. As of November 2023, the main EU countries hosting beneficiaries of temporary protection from Ukraine were Germany (1.236 million people), Poland (955,000) and Czechia (369,000).

When the Kiel Institute adds estimated refugee costs to bilateral support levels, the United States remains in first place (\$77.23 billion), followed by Germany (\$46.46 billion, including \$22.90 billion in refugee costs) and then Poland, the UK, and Denmark.

Ukraine's GDP shrank by a staggering 29% in 2022, then grew nearly 5% in 2023. The IMF predicts 3.2% growth for 2024.

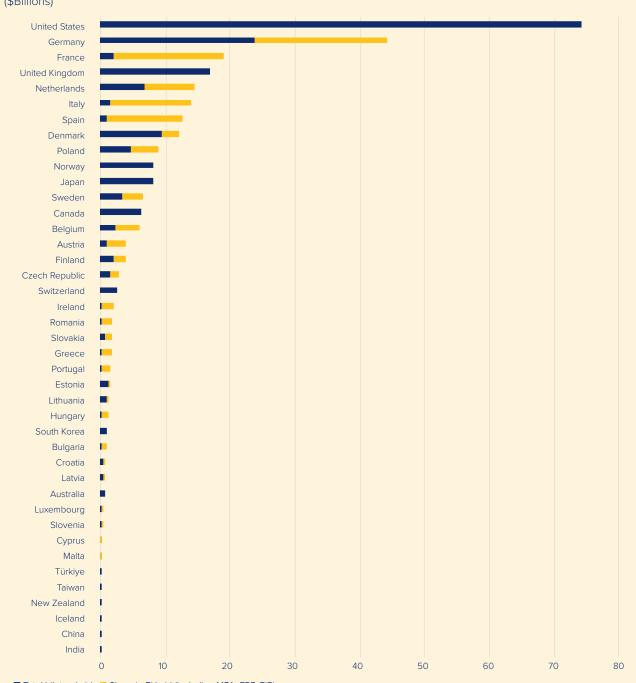
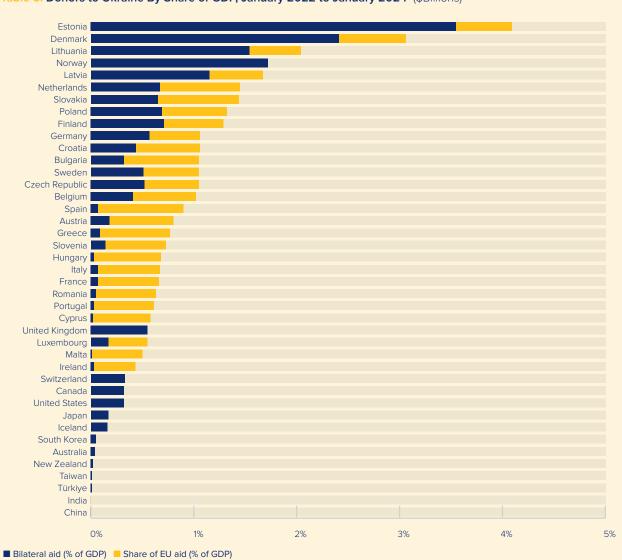


 Table 5. Top 25 Donors to Ukraine, January 2022-January 2024: Total Bilateral Commitments plus Refugee Costs

 (\$Billions)

Total bilateral aid Share in EU aid (including MFA, EPF, EIB)

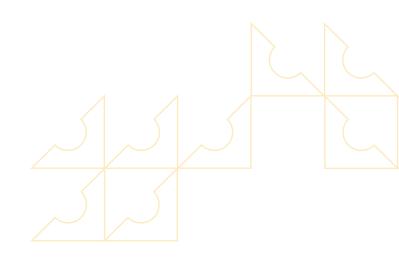
Commitments Jan. 24, 2022 to Jan. 15, 2024. Exchange rate: EUR 1 = USD 1.08. Source: The Ukraine Support Tracker, Kiel Institute for the World Economy, https://www.ifw-kiel.de/topics/war-against-ukraine/ ukraine-support-tracker/.





Commitments Jan. 24, 2022 to Jan. 15, 2024.

Source: The Ukraine Support Tracker, Kiel Institute for the World Economy, https://www.ifw-kiel.de/topics/war-against-ukraine/ukraine-support-tracker/.



Box 2. Sanctioning Russia: "A Slow Puncture"

North America and Europe continue to sharpen and expand the sanctions they have imposed on Russia because of Moscow's aggression against Ukraine. The sanctions, unprecedented in scope and scale, encompass over 15,300 designations against individuals, entities, and assets.⁷ They are intended to impose severe consequences on Moscow for its actions and to hamper its ability to sustain its war. More than \$300 billion of Russian central bank assets and \$22 billion of Russian oligarchs' money have been frozen; the G7 is considering whether to seize those funds to use as a backstop to issue debt for Ukraine. Much of the Russian financial sector has been disconnected from the SWIFT payments network. Exports of high-tech components and other materials critical to the Russian economy have been blocked, as have flights, shipping, maintenance, and insurance services. The G7 has banned imports of Russian non-industrial diamonds, another important source of revenue. In February 2024, the EU approved its 13th package of sanctions; the U.S. sanctioned an additional 500 individuals and entities and added 90 companies to the Entity List; and the UK added an additional 50 sanctions. In December 2023, the U.S. issued a new executive order targeting any institutions determined to be conducting or facilitating any

significant activities related to Russia's military industrial base. The EU is considering a ban on imports of Russian aluminum. Foreign investment has dried up. Broadcasting activities and licenses of several Kremlin-backed disinformation outlets have been banned in many countries. Additional sanctions have been imposed on Belarus, for its involvement in Russia's invasion, and on Iran over the supply of drones to Russia. Notably, the sanctions do not block the export of and transactions related to food and agricultural products.

Following the February 2022 invasion, more than 1,000 foreign companies announced plans to leave Russia. Data from the Kyiv School of Economics reveals a more complicated picture. As of February 2024, 870 companies have withdrawn or exited Russia completely. 846 have paused or suspended operations, while 393 have scaled back. 2,179 companies are continuing their activities. Many familiar brands have left the country; most that are left are smaller companies. Those seeking to withdraw are finding it difficult. Moscow is demanding that they pay donations to the state and sell their holdings in rubles and at deep discounts.⁸



Table 7. How Foreign Companies Are Changing Their Relationships with Russia (Number of Companies)

As of February 2024.

Source: "Stop Doing Business with Russia," Kyiv School of Economics Institute, March 2, 2024, https://leave-russia.org/leaving-companies.

In the critical energy field, the U.S. banned all imports of Russian oil, liquefied natural gas and coal. The EU banned imports of Russian coal and other solid fossil fuels, crude oil, and refined petroleum products, with limited exceptions. In December 2022, the G7 determined that any buyers of Russian oil would have to pay less than \$60 per barrel if they wanted to use G7registered ships, trading or insurance services. The allies reasoned that the price cap was just high enough to keep Russian oil on the market, avoiding further energy disruptions, while low enough to limit the Kremlin's ability to finance its war in Ukraine.⁹

Despite these efforts, Western countries continue to import Russian enriched uranium to fuel their nuclear reactors. The United States is the largest global purchaser, accounting for 42% of all Russian enriched uranium exports in 2022. Russia, in turn, is the United States' number one supplier of enriched uranium supplies, sending almost a quarter of the nuclear fuel (valued at around \$1 billion) used in the U.S. commercial reactor fleet. Most of the rest is imported from Europe, led by a British-Dutch-German consortium operating in the United States called Urenco.¹⁰ European enriched uranium dependencies are similar. Nearly a third of EU enriched uranium came from Russia in 2022, even though several EU countries have significant enrichment capacity. France (18.6%), the Netherlands (2.7%), and Germany (2%) collectively imported 23% of Russian enriched uranium and associated products.¹¹

Impact on Russia

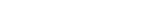
The short-term impact of these measures on Russia has been mixed. The pain points are numerous. Russian living standards have eroded. The Russian economy is 5% smaller than predicted prior to the war. The Russian central bank estimates that a record \$253 billion in private capital left the country in the 16 months following the invasion, four times the previous level of outflows. Western restrictions have cost Russia \$100 billion in oil revenues since February 2022, according to the Kyiv School of Economics. Russian companies have been cut off from Western markets and have been forced to reorient their supply chains. The values of some state-owned enterprises have slumped 75% since the invasion, and many private-sector assets have halved in value. Inflation is running at 7.5%. Serious labor shortages are afflicting both the civilian economy and the military-industrial sector. Moscow's weapons production capacity has been degraded, and it has been forced to turn to Iran for drones and drone parts, and to North Korea for artillery shells and rockets. Moscow has allocated 39% of its 2024 budget to defense; military spending will exceed social spending.¹²

In other respects, however, the Russian economy has weathered the situation better than expected. Russia's central bank avoided a catastrophic financial crisis by imposing capital controls and hiking interest rates. The IMF estimates that the Russian economy grew 2.2% in 2023, fueled by a fiscal stimulus that was greater than the Kremlin's efforts to keep the Russian economy afloat during the COVID-19 pandemic. The IMF expects the Russian economy in 2024 to grow 2.6%, fueled by massive military spending. Many Russian banks, including Gazprombank, still have access to SWIFT, enabling Russia to conduct crossborder payments and transactions for imports and exports.

China has stepped in to become an important source of finance for Russian firms. Many critical raw materials still flow from Russia to the EU. Businesses have found ways to work around the sanctions. Despite the EU's determination to wean itself from Russian gas, Russian LNG exports to Europe have increased, and more than a fifth of those flows are transshipped through European ports to other parts of the world, boosting Russian revenues.¹³ According to the Kyiv School of Economics, Russia obtained at least one-third of its foreign-sourced priority battlefield components, valued at \$7.3 billion, from U.S. and allied companies in 2023. Russia imported more than \$1 billion in U.S. and European advanced chips last year. Russian entities are able to obtain dual-use technology from Western companies through resellers and manufacturers in countries that are not part of the sanctions coalition. The largest share of these goods — worth around \$1.9 billion – was produced in China.¹⁴

Russia is also circumventing the oil price cap. Russia is selling crude oil above the G7 price cap of \$60 per barrel and is moving 71% of its oil to Indian, Chinese, Turkish and other buyers through a "shadow fleet" of tankers that operate without Western insurance or other services.¹⁵

India increased its purchases 140% in 2023 to become the world's leading importer of Russian



crude oil, according to Kpler. India is buying discounted Russian crude oil, then refining that oil and selling the refined products in Europe and elsewhere. EU imports of refined oil products from India soared 115% in 2023 to a record 231,800 barrels per day. Due to these types of circuitous mechanisms, the EU remains the largest importer of fossil fuel energy from Russia despite Western restrictions.16

As time wears on, Russian prospects look much bleaker. EU sanctions lead David O'Sullivan describes Western efforts as a "slow puncture" of the Russian economy. Russian Central Bank Elvira Nabiullina has acknowledged that the economy "might go fast, but not for long."¹⁷ Bloomberg Economics estimates that Russia's economy is on track to lose \$190 billion in GDP by 2026, relative to its prewar path. Heavy government spending on the war is bleeding the Kremlin's reserves. The ruble's seeming stability relies on unsustainably strict currency controls. Moscow is still selling oil to countries like India and China, but mostly at steep discounts. Moreover, its landbased energy infrastructure points west; it cannot easily switch out China and India for Europe. And it will be unable to maintain, let alone expand, its energy production without Western technology. The International Energy Agency forecasts that Russia's oil and gas exports could fall by at least 40-50% by 2030 if Western restrictions on Russia's energy industry are maintained.¹⁸ Russian planes are flying only because those on the ground have been cannibalized for parts. Hundreds of thousands of talented and educated Russian professionals are leaving the country. In the end, this vast brain drain may prove to be the most crippling for Russia's economy and society.¹⁹

Notes

- Arvind Subramanian, Martin Kessler and Emanuele Properzi, "Trade hyperglobalization is dead. Long live...?" Peterson Institute for International Economics, November 2023, https:// www.plie.com/sites/default/files/2023-11/wp23-11.pdf; Pinelopi K. Goldberg and Tristan Reed, "Is the Global Economy Deglobalizing? And if so, why? And what is next?" National Bureau of Economic Research, April 2023; Laura Alfaro, "Discussion of geoeconomic fragmentation and the future of multilateralism," in Shekhar Aiyar, Andrea F. Presbitero and Michele Ruta, eds., Geoeconomic Fragmentation: The Economic Risks from a Fractured World Economy (London: Centre for European Policy Research, 2023). WTO; Michael G. Plummer, "Estimating the costs of geoeconomic fragmentation to the global economy," in Aiyar, Presbitero and Ruta, eds.; Laura Alfaro and Davin Chor, "Global Supply
- 2 Chains: The Looming "Great Reallocation," NBER Working Paper No. 31661 September 2023. Gita Gopinath, "Europe in a Fragmented World," IMF, November 2023, https://www.imf.org/en/News/Articles/2023/11/30/sp-fdmd-remarks-bernhard-harms-prize. Richard Baldwin, Rebecca Freeman, Angelos Theodorakopoulos, "Deconstructing Deglobalization: The Future of Trade is in Intermediate Services," *Asian Economic Policy Review*,
- Δ October 10, 2023. 5 Olivia White, "How our interconnected world is changing," McKinsey, February 9, 2023, https://www.mckinsey.com/mgi/our-research/how-our-interconnected-world-is-changing.
- 6 Subramanian, Kessler, and Properzi.
- Authors' own calculations drawn from Atlantic Council, "Russia Sanctions Database," https://www.atlanticcouncil.org/blogs/econographics/russia-sanctions-database/ and additional sanctions announced in February 2024.
- Huileng Tan, "The Kremlin says more foreign companies are failing than delivering on their promises to leave Russia. Here's what the data shows," Business Insider, December 5, 2024; "Stop Doing Business with Russia," Kyiv School of Economics Institute, March 2, 2024, https://leave-russia.org/leaving-companies. 8
- Tom Wilson and Chris Cook, "The west's Russia oil ban, one year on," Financial Times, December 8, 2023; Andrew Duehren, Laurence Norman and Joe Wallace, "G-7 Expands Sanctions on Russian Oil Industry," Wall Street Journal, February 3, 2023. 9
- U.S. Energy Information Administration, "Uranium Marketing Annual Report," June 2023, https://www.eia.gov/uranium/marketing/; Rowen Price, Ryan Norman and Alan Anh, "Western Reliance on Russian Fuel: A Dangerous Game," Third Way, September 20, 2023, https://www.thirdway.org/memo/western-reliance-on-russian-fuel-a-dangerous-game; Charles Digges, 10 "US struggles to free itself from Russian enriched uranium supplies," Bellona, January 8, 2024, https://bellona.org/news/nuclear-issues/2024-01-us-struggles-to-free-itself-from-russianenriched-uranium-supplies.
- Darya Dolzikova, "Catch-235: Western Dependence on Russian Nuclear Supplies is Hard to Shake," Royal United Services Institute, April 12, 2023, http://rusi.org/explore-our-research/ 11 publications/commentary/catch-235-western-dependence-russian-nuclear-supplies-hard-shake; Euratom Supply Agency, "Market Observatory," http://euratom-supply.ec.europa.eu/ activities/market-observatory_en; Price, et al. op. cit. "Putin's surprising win on the economy," Readly, January 5, 2024, https://gb.readly.com/magazines/moneyweek/2024-01-05/65972abf8ab1d9ab92eba447; Rachel Lyngaas, "Sanctions
- 12 and Russia's War: Limiting Putin's Capabilities," U.S. Department of the Treasury, December 14, 2023, https://home.treasury.gov/news/featured-stories/sanctions-and-russias-war-limiting-putins-capabilities, "Remarks by Deputy Treasury Secretary Wally Ademo on International Sanctions Against Russia," U.S. Treasury Department, February 21, 2023; Vladimir Milov, "The Sanctions on Russia Are Working," Foreign Affairs, January 18, 2023; Politico Weekly Trade, January 30, 2023. Ana Maria Jaller-Makarewicz, "EU turns a blind eye to 21% of Russian LNG flowing through its terminals," Institute for Energy Economics and Financial Analysis," November 29, 2023,
- 13 https://ieefa.org/resources/eu-turns-blind-eye-21-russian-Ing-flowing-through-its-terminals; Alice Hancock, "EU ports help sell on over 20% of LNG imports from Russia," Financial Times November 28, 2023.
- 14 Albert Nardelli, "Most of Russia's War Chips Are Made by US and European Companies", Bloomberg, January 25, 2024; Atlantic Council. Wilson and Cook 15
- Sweta Sharma, "Europe buying Russian oil via India at record rates in 2023 despite Ukraine war," The Independent, January 12, 2024 16
- Cited in Christopher Gavin, "The West Sanctioned Russia to the Hilt. So How Is Its Economy Booming?" The Messenger, February 1, 2024.
- 10 Wilson and Cook
- Ademo; Milov; Guardia and Cooper; Mulder; Kantchev and Hannon. 19

Jobs, Trade and Investment: Cyclical Weakness, Structural Strength





Share of world GDP 30% U.S. and EU27 + UK 31% Regional Comprehensive Economic Partnership (RCEP) Lenin once quipped that "there are decades where nothing happens; and there are weeks where decades happen." So it is with the 2020s. While barely at the half mark of this decade, the world economy has been buffeted by a global pandemic, Russia's stunning war of aggression in the heart of Europe, an Israel-Hamas conflict that could engulf the broader Middle East, ongoing violence across large swathes of Africa, massive movements of displaced peoples, major disruptions to flows of goods, services, and commodities, and a spike in inflationary pressures reminiscent of the 1970s. Rarely have the challenges seemed so acute.

Compounding matters, the contours of globalization are shifting. Even before this decade began, the world economy was being splintered by great power rivalries, weaponization of interdependencies, rising barriers to trade and investment, resource protectionism, and calls for firms to "reshore," "near-shore," or "friend-shore" production.

Globalization is not dead, but it is being refined and reconfigured. U.S. and European

multinationals confront a more challenging environment. Firms are increasingly focused on building more resiliency into their supply chains and securing critical inputs to production. This doesn't mean they are turning their backs on the world. Instead, they are diversifying their sourcing and reinforcing the foundations of their success. Most are derisking rather than decoupling, as we discuss in Chapter 3. And for many, the dense transatlantic linkages they have built over decades are an anchor in the storm.

The two sides of the North Atlantic remain deeply intertwined and embedded in each other's markets. This is not likely to change any time soon, given the deep and entangled commercial ties that link the transatlantic economy, and the fact that shareholders and stakeholders on both sides of the pond directly benefit from deep transatlantic integration. The fact that the United States and Europe are each embroiled in increasingly contentious commercial and geopolitical tensions with Russia and China also suggests transatlantic cooperation will endure. And the post-pandemic world of tighter energy supplies and tighter labor markets portends thicker transatlantic ties.

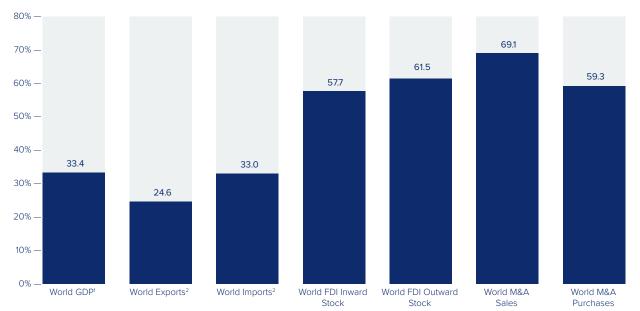


Table 1. The Transatlantic Economy vs the World (Share of World Total)

Sources: UN, IMF, figures for 2022. Transatlantic economy measured as U.S., EU, UK, Norway, Switzerland and Iceland. 1. Based on PPP estimates.

2. Excluding intra-EU, U.K., Norway, Switzerland and Iceland trade.

The two sides of the North Atlantic remain deeply intertwined and embedded in each other's markets



The transatlantic economy remains a central pillar of the global economy. The combined output of the United States and the EU 27 plus UK accounted for roughly 30% of world GDP in terms of purchasing power parity in 2023. That is higher than the combined output of China and India (26% of world GDP) and on par with the combined output of the Regional Comprehensive Economic Partnership (RCEP) in Asia of 31% of GDP.

The transatlantic economy is not only larger than the twin giants of Asia but also significantly wealthier. And because wealth matters, it is little wonder that consumers in the United States and the EU easily outspend their counterparts in China and India. The transatlantic consumer accounted for 51% of global personal consumption in 2022, the last year of available data, versus a combined share of just 15.7% for China and India. Per capita incomes - a key metric of a nation's wealth - matter and on this score, it is no contest. The United States (with an estimated per capita income of roughly \$80,000 in purchasing power parity terms in 2022) and the European Union (est. \$57,000) are far wealthier than China (\$23,000) and India (\$9,000).

In addition to the above, the transatlantic economy is a repository of innovation and technological advancement, and at the forefront of global foreign direct investment and global mergers and acquisitions (M&A) activity. Taken together, U.S. and European goods exports to the world (excluding intra-EU trade) accounted for roughly 20% of global goods exports in 2022, the last year of complete data. But the two parties accounted for 65% of global inward stock of foreign direct investment (FDI) and 65% of outward stock of FDI. Each partner has built up the great majority of that stock in the other economy. Mutual investment in the North Atlantic space is very large, dwarfs trade, and has become essential to U.S. and European jobs and prosperity. Over 70% of M&A purchases are by U.S. and European companies.

It is no surprise, therefore, that the largest commercial artery in the world stretches across the Atlantic. Total transatlantic foreign affiliate sales were estimated at \$6.5 trillion in 2022, easily ranking as the most integrated commercial partnership in the world, on account of the thick investment ties between the two parties. Below, we further dissect the activities of foreign affiliates on both sides of the pond. Beyond Europe, only Canada and Japan have a significant economic presence in the United States.

The Ties That Bind – Quantifying the Transatlantic Economy

We have long made the case that when it comes to global commerce, traditional trade statistics are incomplete and misguided metrics when measuring the level of global engagement between two parties. Global commerce beats to the tune of foreign direct investment and affiliate sales, not cross-border trade. Hence, it is the activities of foreign affiliates – the foot soldiers of the transatlantic partnership – that bind the United States and Europe together. Investment, not trade, drives U.S.-European commerce. Understanding this dynamic is essential to understanding the enduring strength and importance of the transatlantic economy.

Over the past years, we have outlined and examined eight key indices that offer a clear picture of the "deep integration" forces binding the U.S. and Europe together. This chapter updates those indices with the latest available data and our estimates. Each metric, in general, has ebbed and flowed with cyclical swings in transatlantic economic activity, but has nevertheless grown in size and importance over the past decade.

1. Gross Product of Foreign Affiliates

As standalone entities, U.S. affiliates in Europe and European affiliates in the United States are among the largest and most advanced economic forces in the world. The total output, for instance, of U.S. foreign affiliates in Europe (an estimated \$800 billion in 2022) and of European foreign affiliates in the United States (estimated at \$730 billion) was greater than the total gross domestic product of most countries. Combined, transatlantic affiliate output – more than \$1.5 trillion – was larger than the total output of such countries as Mexico, the Netherlands, or Indonesia.

Affiliate output has rebounded from the depressed levels of 2020, when transatlantic activity came to a near standstill due to the pandemic. European affiliate output in the United States has continued to rise, owing to stronger-than-expected growth in the U.S., with European affiliates in the United States operating in one of the most dynamic



Total output of foreign affiliates

\$800 billion U.S. affiliates in

Europe (2022 estimate) \$730 billion

European affiliates in the U.S. (2022 estimate) U.S. foreign assets in Europe (2021) \$18.6 trillion



64% of total U.S. foreign assets globally

economies in the world. On the other side of the pond, growth across Europe has slowed over the past few years, but U.S. firms have continued to expand and profit from their affiliate activities.

On a global basis, the aggregate output of U.S. foreign affiliates was around \$1.6 trillion in 2022, with Europe (broadly defined) accounting for around half of the total. According to the U.S. Bureau of Economic Analysis (BEA), U.S. affiliate output in Europe (\$771 billion) in 2021 was 76% greater than affiliate output in the entire Asia-Pacific region (\$437 billion).

In the United States, meanwhile, European affiliates are major economic producers, with British and German firms of notable importance.

In 2021, the most recent year for which complete data is available, British companies' output in the U.S. reached \$172 billion. That represents about one-quarter of the European total. For the same year, output from German affiliates operating in the United States totaled \$135 billion, or nearly 20% of the European total. Off the back of strong U.S. economic growth in 2022, we estimate that output of both British and German affiliates in the U.S. rose by 5%, with the former totaling an estimated \$180 billion in 2022, and the latter \$140 billion.

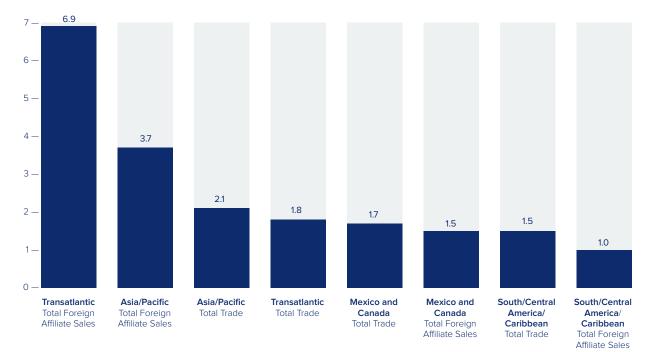
In 2021, the last year of available data, European affiliates in the United States accounted for nearly 61% of the roughly \$1.2 trillion that affiliates of foreign multinationals contributed overall to U.S. aggregate production.

Beyond Europe, only Canadian and Japanese investors have any real economic presence in the United States. Japanese affiliate output totaled nearly \$159 billion in 2021, the last year of complete data, while Canadian affiliate output totaled \$136 billion. Foreign direct investment from China in the United States over the past few years has plummeted due to bilateral commercial tensions and tighter U.S. scrutiny of such investments. Chinese affiliate output in the U.S. totaled just \$15 billion in 2021, less than that of Sweden (\$21 billion).

2. Assets of Foreign Affiliates

The global footprint of corporate America and corporate Europe is second to none, with each party each other's largest foreign investor. According to the latest figures from the BEA, U.S. foreign assets in Europe totaled \$18.6 trillion in 2021, representing roughly 64% of the global total.





Foreign Affiliate Sales: Author's estimates for 2022. Total Trade: Data for goods & services, 2022. South/Central America and Caribbean includes Mexico.

Source: Bureau of Economic Analysis.

U.S. assets in the Netherlands (around \$3.1 trillion) were the second largest in Europe in 2021. America's significant presence in the Netherlands reflects its strategic role as an export platform/ distribution hub for U.S. firms doing business across the continent. To this point, more than half of U.S. affiliate sales in the Netherlands are for export, particularly within the EU.

Meanwhile, America's asset base in Germany topped \$1.2 trillion in 2021, more than a third larger than its asset base in all South America. America's asset base in Poland, the Czech Republic and Hungary (roughly \$225 billion) was greater than corporate America's assets in South Korea (\$161 billion). America's assets in Ireland (\$2 trillion in 2021) were light years ahead of those in China (\$527 billion).

Europe's stakes in the United States are also sizable and significant. Total assets of European affiliates in the United States were valued at \$9.3 trillion in 2022, by our estimation. UK firms ranked first, followed by German, Swiss and French companies. In 2021, the last year of available data, European assets in the United States accounted for over 51% of all foreign owned assets in the United States.

3. Affiliate Employment

U.S. and European foreign affiliates are a major source of employment for the general transatlantic workforce. Indeed, on a global basis, affiliates of both U.S. and European parents employ more workers in the United States and Europe than in other places in the world. Most foreign workers on the payrolls of U.S. foreign affiliates are employed in developed countries, notably in Europe.

U.S. foreign affiliate employment in Europe has increased steadily since the turn of the century, with affiliate employment in Europe rising from 3.7 million workers in 2000 to 4.6 million workers in 2021, the last full year of available data. That represents a near 25% increase. We estimate that U.S. foreign affiliates in Europe employed over 4.7 million workers in 2022.

Of the overall total, U.S. affiliate employment in manufacturing in Europe totaled 1.8 million workers

Table 3. Transatlantic Jobs

(Thousands of employees, 2022*)

| Country | U.S. Companies in Europe | European Companies in the U.S. |
|----------------|--------------------------------|--------------------------------------|
| Austria | 30.3 | 39.7 |
| Belgium | 121.9 | 78.6 |
| Czech Republic | 76.1 | 3.2 |
| Denmark | 39.5 | 50.0 |
| Finland | 22.6 | 35.4 |
| France | 502.7 | 767.1 |
| Germany | 667.2 | 955.9 |
| Greece | 19.3 | 3.8 |
| Hungary | 60.2 | 0.2 |
| Ireland | 165.4 | 365.9 |
| Italy | 244.6 | 103.3 |
| Luxembourg | 29.7 | 46.0 |
| Netherlands | 240.4 | 624.2 |
| Norway | 38.7 | 7.5 |
| Poland | 227.3 | 1.2 |
| Portugal | 35.2 | 0.9 |
| Spain | 187.2 | 85.8 |
| Sweden | 65.1 | 216.0 |
| Switzerland | 99.4 | 393.6 |
| United Kingdom | 1,374.5 | 1,265.6 |
| Europe | 4,749.0 | 5,066.2 |

Source: Bureau of Economic Analysis. *2022 Estimates. Majority-owned bank and non-bank affiliates.

in 2021, a modest decline from 1.9 million in 2000. The country composition has changed, with more investment shifting to lower-cost locales like Poland and Hungary versus high-cost economies like the UK and France. The largest employment declines were reported in the UK, with the total U.S. affiliate manufacturing workforce falling from 431,000 in 2000 to 284,000 in 2021. U.S. manufacturing employment in France dropped from 249,000 to 182,000, while a smaller decline from 388,000 to 362,000 was reported in Germany between 2000 and 2021. In terms of net gains in manufacturing jobs, Poland has been a significant winner, with U.S. affiliate manufacturing employment growing almost three times, from 51,000 in 2000 to over 136,000 in 2021.



U.S. foreign affiliate employment in Europe (2022 estimate) 4.7 million workers

European foreign affiliate employment in the U.S. (2022 estimate) 5 million workers



Roughly 33% of all manufacturing workers employed by U.S. foreign affiliates outside the United States in 2021 were based in Europe.

On a global basis, U.S. majority-owned affiliates (including banks and non-bank affiliates) employed 13.8 million workers in 2021, with the bulk of these workers - roughly 33% - toiling in Europe. That share is down from 41% in 2009. That decline is in part a consequence of Europe's cyclical slowdown for some years, and in part because U.S. overseas capacity is expanding at a faster pace in fastergrowing emerging markets than slower-growth developed nations. Another factor at work: more and more U.S. firms are opting to stay home due to competitive wage and energy costs, as opposed to shipping more capacity abroad. The sweeping overhaul of the U.S. corporate tax code in 2017, which significantly lowered America's tax rate relative to many in Europe, has spurred more investment to come home or stay in the United States. So too have the massive U.S. fiscal programs that incentives and subsidies for semiconductors, clean energy, and infrastructure production. More on those in Chapters 3, 4 and 6. That said, however, with the U.S. labor market at its tightest in decades, U.S. firms are even more dependent on European workers to drive production and sales.

Most employees of U.S. affiliates in Europe live in the UK, Germany, and France. Meanwhile, U.S. majority-owned firms are on balance hiring more people in services activities than in manufacturing. The latter accounted for 38% of total U.S. foreign affiliate employment in Europe in 2021. The key industry in terms of manufacturing employment was transportation equipment, with U.S. affiliates employing nearly 312,000 workers, followed by chemicals (262,000). Wholesale employment was among the largest sources of services-related employment, which includes employment in such activities as logistics, trade, insurance, and other related functions.

Although services employment among U.S. affiliates has grown at a faster pace than manufacturing employment over the past decade, according to our estimates U.S. affiliates employed slightly more manufacturing workers in Europe in 2022 (1.8 million) than in 1990 (1.6 million). This reflects the EU enlargement process, and hence greater access to more manufacturing workers, and the premium U.S. firms place on highly skilled manufacturing workers, with Europe one of the largest sources in the world.

When it comes to affiliate employment, trends in the United States are like those in Europe. Despite stories on the continent about local European companies relocating to lower cost locales in eastern Europe and Asia, most foreign workers of European firms are employed in the United States. Based on the latest figures, European majority-owned foreign affiliates directly employed 4.9 million U.S. workers in 2021. We estimate the number to have reached 5 million in 2022. The top five European employers in the United States were firms from the UK (1.2 million jobs), Germany (924,000), France (741,000), the Netherlands (603,000) and Switzerland (380,000). European firms employed roughly two-thirds of all U.S. workers on the payrolls of majority-owned foreign affiliates in 2021.

In the aggregate, by our estimation, the transatlantic workforce directly employed by U.S. and European foreign affiliates totaled close to 10 million workers in 2022.

One reminder: as we have stressed in the past, these figures understate the employment effects of mutual investment flows, since these numbers are limited to direct employment, and do not account for indirect employment effects on nonequity arrangements such as strategic alliances, joint ventures, and other deals. Moreover, foreign employment figures do not include jobs supported by transatlantic trade flows. Traderelated employment is sizable in many U.S. states and many European nations. In the end, direct and indirect employment remains quite large. We estimate that the transatlantic workforce numbers more than 16 million workers, counting both direct affiliate employees as well as those whose jobs are supported by transatlantic trade. Europe is by far the most important source of "onshored" jobs in America, and the United States is by far the most important source of "onshored" jobs in Europe.

4. Research and Development (R&D) of Foreign Affiliates

This decade has seen an acceleration in the globalization of R&D. A significant portion of global R&D expenditures now emanates from Asia, particularly China. Beijing is unrelentingly focused on being a global leader in artificial intelligence, quantum computing, space exploration, cyber security, life sciences, electric vehicles, supercomputing, semiconductors and 5G wireless devices. Beijing's long-term goal is to become an "international innovation leader" by 2030 and a "world powerhouse of scientific and technological innovation" by 2050.

While governments and corporations are the main drivers of R&D spending, foreign affiliates of

multinationals are also in the thick of things. In fact, foreign affiliate R&D has become more prominent as firms seek to share development costs, spread risks, and tap into the intellectual talent of other nations. Alliances, cross-licensing of intellectual property, mergers and acquisitions, and other forms of cooperation have become more prevalent characteristics of the transatlantic economy. The digital economy has become a powerful engine of greater transatlantic R&D. The complexity of scientific and technological innovation is leading innovators to partner and share costs, find complementary expertise, gain access to different technologies and knowledge quickly, and collaborate as part of "open" innovation networks. Cross-border collaboration with foreign partners

Transatlantic flows in R&D are the most intense between any two international partners.

can range from a simple one-way transmission of information to highly interactive and formal arrangements. Developing new products, creating new processes, and driving more innovation all these activities result from more collaboration between foreign suppliers and U.S. and European firms. And all this collaboration, regardless of sector or industry, is dependent on the ability to transfer data across borders, as we discuss in Chapter 5.

| Table 4 | . Top 20 | R&D | Spenders |
|---------|----------|-----|----------|
|---------|----------|-----|----------|

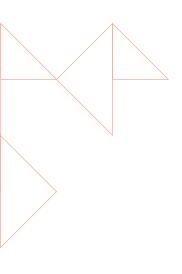
| | | R&D Spending | | | 1 |
|------|-----------------------------|---------------------|-------------------------|-------------|-----------------------------------|
| Rank | Company | 2022 (€Billions) | Change from 2021 (%) | Country | Industry |
| 1 | Alphabet | 37.0 | 25.2 | U.S. | Software & Computer Services |
| 2 | Meta | 31.5 | 36.4 | U.S. | Software & Computer Services |
| 3 | Microsoft | 25.5 | 10.9 | U.S. | Software & Computer Services |
| 4 | Apple | 24.6 | 19.8 | U.S. | Technology Hardware & Equipment |
| 5 | Huawei Investment & Holding | 20.9 | 10.6 | China | Technology Hardware & Equipment |
| 6 | Volkswagen | 18.9 | 21.3 | Germany | Automobiles & Parts |
| 7 | Samsung Electronics | 18.4 | 10.3 | South Korea | Electronic & Electrical Equipment |
| 8 | Intel | 16.4 | 15.4 | U.S. | Technology Hardware & Equipment |
| 9 | Roche | 14.3 | 2.5 | Switzerland | Pharmaceuticals & Biotechnology |
| 10 | Johnson & Johnson | 13.7 | -0.8 | U.S. | Pharmaceuticals & Biotechnology |
| 11 | Merck Us | 11.1 | 14.2 | U.S. | Pharmaceuticals & Biotechnology |
| 12 | Pfizer | 10.7 | -1.5 | U.S. | Pharmaceuticals & Biotechnology |
| 13 | General Motors | 9.2 | 24.1 | U.S. | Automobiles & Parts |
| 14 | Astrazeneca | 8.9 | 18.5 | UK | Pharmaceuticals & Biotechnology |
| 15 | Bristol-Myers Squibb | 8.8 | -10.5 | U.S. | Pharmaceuticals & Biotechnology |
| 16 | Toyota Motor | 8.8 | 10.4 | Japan | Automobiles & Parts |
| 17 | Novartis | 8.5 | 0.5 | Switzerland | Pharmaceuticals & Biotechnology |
| 18 | Mercedes-Benz | 8.5 | -5.2 | Germany | Automobiles & Parts |
| 19 | Tencent | 8.2 | 18.4 | China | Software & Computer Services |
| 20 | Oracle | 8.1 | 19.4 | U.S. | Software & Computer Services |
| | | 265.5 | 17.9 | | |

Source: The 2022 EU Industrial R&D Investment Scoreboard. Data as of December 2023.

Note: Only companies that disclose their R&D figures according to the Scoreboard methodology can be included in the ranking. Excluded from the ranking is Amazon which, according to the Scoreboard, would be positioned at #1 in the world R&D ranking if it had separated its R&D and content investments in its annual report



R&D spending of foreign affiliates (2021) \$37.5 billion U.S. in Europe \$54 billion Europe in the U.S.





Foreign affiliate sales (2022 estimate) \$3.8 trillion

U.S. in Europe \$3.1 trillion

Europe in the U.S. Bilateral U.S.-EU flows in R&D are the most intense between any two international partners. In 2021, the last year of available data, U.S. affiliates spent \$37.5 billion on research and development in Europe. On a global basis, Europe accounted for roughly 54% of total U.S. R&D in 2021. R&D expenditures by U.S. affiliates were the greatest in the United Kingdom (\$7.7 billion), Germany (\$6.7 billion), Switzerland (\$6.1 billion), Ireland (\$4.8 billion), Belgium (\$2.7 billion) and France (\$2,2 billion). These six countries accounted for roughly 83% of U.S. spending on R&D in Europe in 2021.

In the United States, meanwhile, expenditures on R&D performed by majority-owned foreign affiliates totaled \$78.3 billion in 2021. As in previous years, a sizable share of this R&D spending emanated from world-class leaders from Europe, given their interest in America's highly skilled labor force and world-class university system. Most of this investment by European firms took place in such research-intensive sectors as autos, energy, chemicals, and telecommunications. In 2021, R&D spending by European affiliates accounted for \$54 billion, or 69%, of total foreign R&D spending in the United States. On a country basis, Swiss firms were the largest foreign source of R&D in the United States in 2021, spending some \$13 billion, or 24% of the total of European R&D. German firms ranked second, with \$11.2 billion, or 21% of the total, followed by British and Dutch companies. As Table 4 highlights, almost all the world's most innovative enterprises are domiciled in the United States or Europe.

5. Intra-firm Trade of Foreign Affiliates

While cross-border trade is a secondary means of delivery for goods and services across the Atlantic, the modes of delivery - affiliate sales and trade - should not be viewed independently. They are more complements than substitutes, since foreign investment and affiliate sales increasingly drive cross-border trade flows. Indeed, a substantial share of transatlantic trade is considered intrafirm or related-party trade, which is cross-border trade that stays within the ambit of the company. Intra-firm or related partytrade occurs when BMW or Siemens of Germany sends parts to BMW of South Carolina or Siemens of North Carolina; when Lafarge or Michelin sends intermediate components to their Midwest plants, or when General Motors or 3M ships components from Detroit, Michigan or St. Paul, Minnesota to affiliates in Germany or the UK. All these examples are at the core of interconnected global supply chains.

Table 5. Related-Party Trade (2020)

| Country | U.S. Imports: "Related Party Trade" (% of total) | U.S. Exports: "Related Party Trade" (% of total) |
|-------------|---|---|
| EU+UK | 65 | 39 |
| Germany | 69 | 38 |
| France | 47 | 35 |
| Ireland | 85 | 38 |
| Netherlands | 74 | 58 |
| UK | 54 | 31 |

As of 2020. Source: U.S. Census Bureau. Data as of January 2022.

The tight linkages between European parent companies and their U.S. affiliates are reflected in the fact that roughly 65% of U.S. imports from the EU+UK consisted of intra-firm trade in 2021, the last year of available data. That is much higher than the intra-firm imports from Pacific Rim nations (around 40%) and well above the global average (48%). The percentage was even higher in the case of Ireland (85%) and Germany (68%).

Meanwhile, 39% of U.S. exports to the EU+UK in 2020 represented intra-firm trade, but the percentage is much higher for some countries. For instance, more than half of total U.S. exports to the Netherlands (58%) was classified as related-party trade. The comparable figure for Germany was 38% and for France it was 35%.

6. Foreign Affiliate Sales

U.S. majority-owned foreign affiliate sales on a global basis (goods and services) totaled an estimated \$7.7 trillion in 2021. Total U.S. exports, in contrast, were \$2.5 trillion in 2021, or roughly 33% of foreign affiliate sales. This gap underscores the primacy of foreign affiliate sales over U.S. exports. As we have noted many times before, one of the best kept secrets in Washington is how U.S. firms actually deliver goods and services to foreign customers.

As usual, Europe accounted for the bulk of U.S. affiliate sales in 2022. We estimate that U.S. foreign affiliate sales in Europe totaled \$3.8 trillion, roughly half of the global total.

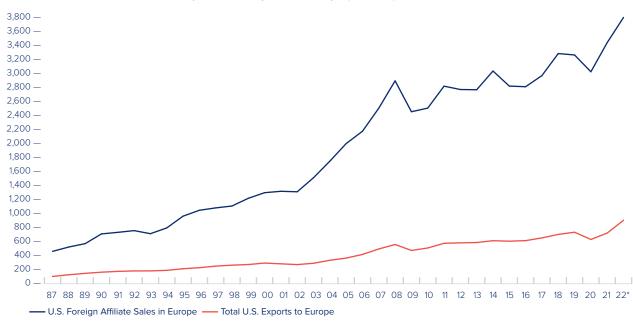


Table 6. Sales of U.S. Affiliates in Europe vs U.S. Exports to Europe (\$Billions)



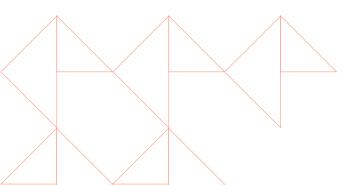
Majority-owned non-bank affiliates data: 1987 - 2008. Majority-owned bank and non-bank affiliates: 2009 - 2022. *Foreign Affiliate Sales: Estimates for 2022.



Table 7. Sales of European Affiliates in the U.S. vs U.S. Imports from Europe (\$Billions)

Source: Bureau of Economic Analysis

Majority-owned non-bank affiliates: 1987 - 2006. Majority-owned bank and non-bank affiliates: 2007 - 2022. *Foreign Affiliate Sales: Estimates for 2022.



Transatlantic profits set record highs in 2023.

Reflecting the primacy of Europe when it comes to U.S. foreign affiliate sales, sales of U.S. affiliates in Europe were roughly 56% larger than the comparable figures for the entire Asian region in 2021, the last full year of available data. Affiliate sales in the United Kingdom, totaling \$723 billion, were notably double the total sales in South America, highlighting the UK's significant role in transatlantic commerce. Sales in Germany (\$387 billion) were roughly double combined sales in Africa and the Middle East.

Affiliate sales are also the primary means by which European firms deliver goods and services to customers in the United States. In 2022, for instance, we estimate that majority-owned European affiliate sales in the United States (\$3.1 trillion) were more than triple U.S. imports from Europe. By country, sales of British and German firms were the largest (\$632 billion each) in 2021, followed by the Netherlands (\$423 billion). For virtually all countries in Europe, foreign affiliate sales were easily more than their U.S. imports in 2021.

7. Foreign Affiliate Profits

Foreign affiliate profits

(2023 estimate)

\$350 billion

U.S. in Europe

\$190 billion

Europe in the

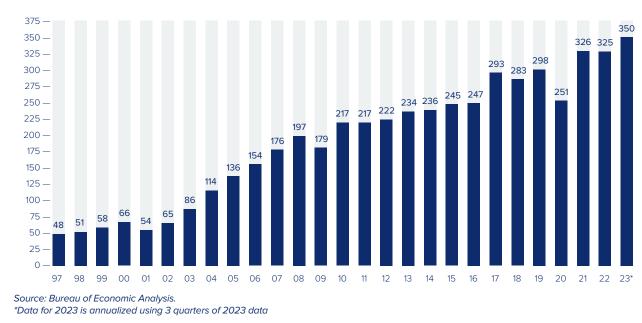
U.S.

As we outlined in Chapter 1, transatlantic profits set record highs in 2023 by our estimates. U.S. affiliate income in Europe rose to a record \$350 billion in 2023, while European affiliate income in the United States reached an all-time high of \$190 billion. It was another solid year for profits notwithstanding the tumult ripping through the global economy. As the key source of foreign profits for U.S. firms, the EU accounted for nearly 56% of U.S. global foreign affiliate income in the first nine months of 2023.

On comparative basis, U.S. affiliate income from Europe is simply staggering: \$260 billion in the first nine months of 2023, about 2.7 times more than U.S. affiliate income in all of Asia (\$85 billion). As a reminder, we define Europe here in very broad terms, including not only the EU27 but also the United Kingdom, Norway, Switzerland, Russia, and smaller markets in Central and Eastern Europe.

It is interesting to note that combined U.S. affiliate income from China and India in 2022 (\$20 billion), the last year of full data, was a fraction of what U.S. affiliates earned/reported in the Netherlands, the United Kingdom, or Ireland.

Still, there is little doubt that the likes of China, India and Brazil are becoming more important earnings engines for U.S. firms – notwithstanding strained U.S. trade relations with China. To this point, in the first nine months of 2023, U.S. affiliate income in China (\$8.6 billion) was more than affiliate income in Germany (\$7.8 billion), France (\$5.2 billion), and Spain (\$1.1 billion). U.S. affiliates in India earned \$6.7 billion in the January-September period, well more than that earned in many European countries.





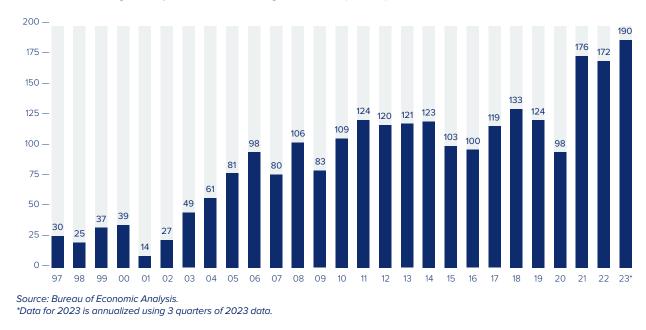


Table 9. An Historic High: European Affiliate Earnings in the U.S. (\$Billion)

All that said, we see rising U.S. affiliate earnings from the emerging markets as a complement, not a substitute, to earnings from Europe. The latter very much remains a key source of prosperity for corporate America. Similarly, the United States remains the most important market in the world in terms of earnings for many European firms.

8. Transatlantic Services

The United States and Europe are the largest services economies in the world. They are each other's largest services market, which means that when an exogenous shock like COVID-19 strikes, transatlantic services activities are most vulnerable. Although the pandemic battered numerous U.S.-European services activities in 2020, the transatlantic services markets have since rebounded robustly.

U.S. services exports to Europe totaled \$402 billion in 2022, a sharp rise from the depressed levels of the pandemic-scarred years. The UK remains the largest market for U.S. services exports and the largest source of U.S. services imports.

U.S. services imports from Europe also rebounded in 2022, rising to \$293 billion, up from \$235 billion the year before. Against this backdrop, the U.S. services surplus with Europe, after falling to \$94 billion in 2020, rose to \$107 billion in 2022. This compares to a \$202 billion trade deficit in goods for the same year. On a regional basis, Europe accounted for 43% of total U.S. services exports in 2022 and for 42% of total U.S. services imports.

Five out of the top ten global export markets for U.S. services in 2022 were in Europe. Ireland ranked first, followed by the United Kingdom (2nd), Switzerland (3rd), Germany (7th), and the Netherlands (10th). Of the top ten services providers to the United States in 2022, five were European states, with the UK ranking first, Germany second, Switzerland sixth, Ireland seventh, and France tenth.

Table 10. Top Markets for U.S. Services Trade (\$Billions, 2024)

U.S. Services Exports

| Rank | Total Serv | ices | Trave | ł | Other Busi | ness | Financia | al | IP Charge | es | Transpoi | t | Telecom/I Svcs | nfo |
|------|-------------|-------|----------------|-------|-------------|-------|-------------|-------|-------------|-------|-------------|------|-------------------|------|
| 1 | Ireland | 84.3 | Mexico | 15.5 | Ireland | 46.3 | UK | 22.2 | Ireland | 26.2 | Germany | 7.3 | Canada | 7.6 |
| 2 | UK | 82.0 | China | 13.9 | Switzerland | 26.0 | Canada | 9.6 | Switzerland | 18.3 | UK | 6.8 | UK | 7.1 |
| 3 | Canada | 71.3 | Canada | 13.2 | Singapore | 23.7 | Luxembourg | 6.8 | China | 8.4 | Canada | 6.7 | Switzerland | 4.6 |
| 4 | Switzerland | 55.6 | India | 12.4 | Canada | 20.2 | Ireland | 5.5 | Canada | 7.3 | South Korea | 6.2 | Japan | 4.2 |
| 5 | China | 41.5 | UK | 9.5 | UK | 18.3 | Japan | 5.3 | Netherlands | 7.0 | Japan | 6.1 | Germany | 3.8 |
| 6 | Germany | 40.9 | Brazil | 5.1 | Germany | 12.4 | Australia | 4.3 | Japan | 5.9 | France | 4.3 | Ireland | 3.6 |
| 7 | Japan | 38.3 | Germany | 4.5 | Netherlands | 11.6 | China | 4.2 | Germany | 5.6 | Mexico | 3.5 | Australia | 2.9 |
| 8 | Mexico | 37.7 | South Korea | 4.2 | Japan | 8.7 | Germany | 4.1 | UK | 5.5 | China | 3.5 | Brazil | 2.8 |
| 9 | Singapore | 34.3 | France | 3.9 | Mexico | 6.7 | Mexico | 3.4 | Singapore | 3.9 | Brazil | 3.3 | China | 2.4 |
| 10 | Netherlands | 27.8 | Australia | 3.5 | China | 5.6 | Netherlands | 3.3 | Hong Kong | 3.7 | Switzerland | 2.7 | Mexico | 2.3 |
| | Total | 928.5 | Total | 136.9 | Total | 245.2 | Total | 167.7 | Total | 127.4 | Total | 91.0 | Total | 66.2 |

U.S. Services Imports

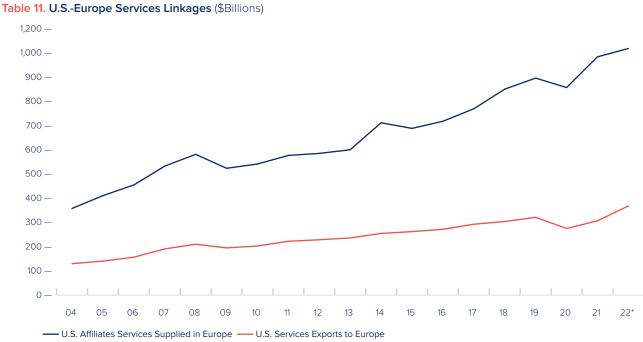
| Rank | Total Serv | ices | Trave | I | Other Busi | ness | Financia | ıl | IP Charg | es | Transpo | rt | Telecom/I Svcs | nfo |
|------|-------------|-------|---------|-------|-------------|-------|-------------|------|-------------|------|-------------|-------|-------------------|------|
| 1 | UK | 73.5 | Mexico | 23.1 | UK | 18.2 | UK | 17.4 | Japan | 12.2 | Japan | 13.4 | India | 12.7 |
| 2 | Canada | 44.6 | UK | 7.3 | India | 14.3 | Canada | 4.8 | Germany | 6.9 | Germany | 13.0 | Canada | 10.3 |
| 3 | Germany | 43.0 | D.R. | 5.6 | China | 10.9 | Japan | 2.5 | Switzerland | 6.4 | France | 12.1 | Ireland | 6.7 |
| 4 | Japan | 40.8 | Canada | 5.4 | Canada | 10.4 | France | 2.4 | UK | 4.9 | Taiwan | 10.8 | UK | 4.4 |
| 5 | Mexico | 38.3 | Italy | 5.4 | Germany | 8.9 | Hong Kong | 2.3 | Ireland | 3.5 | Switzerland | 10.7 | Philippines | 1.7 |
| 6 | Switzerland | 34.1 | France | 3.8 | Ireland | 6.7 | Singapore | 2.2 | France | 2.9 | China | 10.5 | Netherlands | 1.5 |
| 7 | India | 33.2 | Spain | 3.3 | Switzerland | 6.3 | Australia | 2.1 | Netherlands | 2.5 | Denmark | 9.3 | Germany | 1.1 |
| 8 | France | 26.7 | Germany | 2.8 | Mexico | 5.4 | China | 1.7 | India | 2.2 | UK | 8.4 | Cyprus | 1.1 |
| 9 | China | 26.6 | Greece | 2.7 | Netherlands | 4.2 | Germany | 1.3 | Canada | 2.0 | Mexico | 6.9 | Japan | 0.8 |
| 10 | Ireland | 22.4 | India | 2.2 | Israel | 4.2 | Switzerland | 1.3 | Denmark | 1.0 | Canada | 6.6 | Switzerland | 0.8 |
| | Total | 696.7 | Total | 115.3 | Total | 138.1 | Total | 57.7 | Total | 53.2 | Total | 157.6 | Total | 53.6 |

Source: Bureau of Economic Analysis. Data as of January 2024.

> Trade figures, while significant, do not do full justice to the importance of the transatlantic services economy. Transatlantic foreign affiliate sales of services are much deeper and thicker than traditional trade figures suggest. Indeed, sales of affiliates have exploded on both sides of the Atlantic over the past few decades thanks to falling communication costs and the rise of the

digital economy. Affiliate sales of services have not only supplemented trade in services, they have become the overwhelming mode of delivery in a rather short period of time. Worldwide affiliate sales of U.S. services almost doubled from 2005 to 2021, the last year of available data, totaling \$2 trillion, up from the year before.

The United States and Europe are the largest services economies in the world.



Source: Bureau of Economic Analysis.

Majority-owned bank and non-bank affiliates. Services supplied in Europe estimates for 2022.



Table 12. Europe-U.S. Services Linkages (\$Billions)

Source: Bureau of Economic Analysis.

Majority-owned bank and non-bank affiliates. Services supplied in the U.S. estimates for 2022.

Sales of services of U.S. foreign affiliates in Europe totaled \$1.1 trillion, or 57% of the global total in 2021. U.S. services exports to Europe in the same year totaled \$402 billion, well below sales of services by affiliates. In other words, like goods, U.S. firms primarily deliver services in Europe (and vice versa) via their foreign affiliates rather than by trade.

According to the BEA, services by U.S. companies based in the UK totaled \$317 billion in 2021, while services by UK firms based in the U.S. totaled \$172 billion in 2021. That is over 3 times greater than U.S.-UK overall trade in services.

The UK accounted for roughly 30% of all U.S. affiliate services sales in Europe – more than combined U.S. affiliate sales in Latin America and the Caribbean, Africa, and the Middle East. Affiliate sales in Ireland remain quite large, reflecting strong U.S-Irish foreign investment ties, underlined by the presence of several leading U.S. internet, software, and social media leaders.

U.S. affiliate sales of services in Europe continue to exceed sales of services by U.S. affiliates of European firms. In 2021, the last year of complete data, European affiliate services sales in the United States totaled \$753 billion, roughly 70% of comparable sales of U.S. affiliates in Europe. That said, European affiliates are the key provider of affiliate services in the United States. German affiliates lead in terms of affiliate sales of services in the United States (\$196 billion), followed closely by British affiliates (\$172 billion). We estimate that European affiliate services sales in the United States rose modestly to around \$775 billion in 2022, after rising 13% the year before due to the post-pandemic-rebound. That is well above U.S. services imports from Europe (\$293 billion) in 2022. The difference between affiliate sales of services and services imports reflects the everwidening presence of European services leaders in the U.S. economy.

Foreign direct investment and foreign affiliate sales, not trade, represent the backbone of the transatlantic economy.

Table 13a. U.S. FDI Roots in Europe

| Industry | U.S. FDI to Europe (\$Billions) | Europe's % of Total U.S. FDI |
|-----------------------------------|---------------------------------------|---------------------------------|
| European Total, all industries | 4,027 | 61 |
| Manufacturing | 536 | 53 |

Table 13b. Europe's FDI Roots in the U.S.

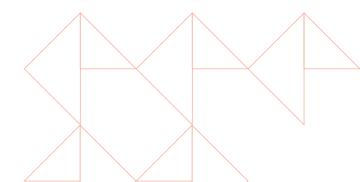
| Industry | U.S. FDI from Europe (\$Billions) | Europe's % of Total U.S. FDI |
|--------------------------------------|---|---------------------------------|
| Total from Europe, all industries | 3,396 | 65 |
| Manufacturing | 1,693 | 76 |

Note: Historic-cost basis, 2022. Source: Bureau of Economic Analysis.

In the end, the United States and Europe owe a good part of their competitive position in services globally to deep transatlantic connections in services industries provided by mutual investment flows. A good share of U.S. services exports to the world is generated by European companies based in the United States, just as a good share of European services exports to the world is generated by U.S. companies based in Europe.

This mutually reinforcing dynamic between transatlantic services investments and trade means that the world's services leaders – the U.S. and Europe – are well positioned for a world in which global services trade continues to grow, even while global goods trade slows or plateaus.

These eight indices convey a more complex and complete picture of U.S.-European engagement than trade figures alone. Transatlantic commerce goes well beyond trade. Foreign direct investment and foreign affiliate sales, not trade, represent the backbone of the transatlantic economy.



Derisking in a World Gone MAD: American, European and Chinese Characteristics

| The economic relationship with China is |
|---|
| one of mutually asymmetric dependence. |
| China has become reliant on Western |
| technology, markets, and finance, |
| while many Western countries and |
| companies have developed significant |
| dependencies on Chinese suppliers, |
| markets, and inflows of critical raw and |
| processed materials under Chinese control. |
| All sides have also come to appreciate |
| that their economies are so deeply |
| intertwined that they would face high costs |
| should geopolitical tensions disrupt their |
| relationships. |

Global supply chains are undergoing an epic shift as companies around the world adapt to ongoing geopolitical tensions and economic disruptions. Russia's aggression against Ukraine has spurred Western democracies to support Kyiv while sanctioning Moscow, reducing their dependencies on Russian fossil fuels, and disentangling themselves from the Russian economy (Chapter 1, Boxes 1 and 2). Their deeper reassessment centers around China, given U.S. and European concerns about inordinate dependencies on another potent strategic rival, and the country's far greater importance as a critical node in global supply chains. Beijing, in turn, is reevaluating the risks and benefits of its dependence on Western economies.

America, Europe, and China: The New World Is MAD

During the Cold War, the U.S.-Soviet nuclear standoff was determined by the doctrine of

mutually assured destruction, or MAD. Both sides knew that if either attacked first, devastating retaliation would follow. Since the Cold War ended, the United States and Europe have each built an economic relationship with China that can also be described as MAD. Yet, this time it is not one of mutually assured destruction, it is one of mutually asymmetric dependence. China has become reliant on Western technology, markets, and finance, while many Western countries and companies have developed significant dependencies on Chinese suppliers, markets, and inflows of critical raw and processed materials under Chinese control. All sides have also come to appreciate that their economies are so deeply intertwined that they would face high costs should geopolitical tensions disrupt their relationships. Yet Western capitals and Beijing are eyeing each other warily as all seek to maximize their leverage and minimize their vulnerabilities.

"Decoupling" has become a favorite buzzword to depict these efforts, yet it misrepresents what is happening. The term suggests completely unplugging from one another. Reality is more complex: some commercial ties between the U.S. and China, and the EU and China, are weakening, while others are not.

Capitals and companies are not looking to cut the cord with China. Instead, they are adjusting the terms of their interdependence, the shorthand for which has become known as "derisking" – a term pioneered by European Commission President Ursula von der Leyen, embraced by the Biden administration, and endorsed by all G7 leaders at their 2023 Hiroshima Summit. For governments, derisking means seeking ways to both promote trade and investment and protect core economic and security interests and human rights values. For companies, derisking means identifying strategies to maintain and expand commercial ties with China while mitigating supply chain vulnerabilities and being careful not to run afoul of growing government restrictions. As we shall see, however, derisking began in China, not Europe or North America. And derisking with Chinese characteristics is decidedly different than the strategies being pursued by the West.

Table 1. EU and U.S. Dependencies on China and the Rest of the World

| | Number of Dependent | | | | | | |
|---|------------------------|-----|--------|-----------------|------|------------------------|--|
| | products | Low | Medium | Medium- High | High | Value | |
| U.S./EU Dependencies on China | 20 | 61% | 9% | 9% | 21% | EU: 2.8% U.S.: 4.1% | |
| U.S./EU Dependencies on Rest of the World | 70 | 25% | 8% | 22% | 45% | EU: 4.6% U.S.: 5.1% | |

Source: Sources: European Commission; United States Government; Ganyi Zhang, "EU-US: Public policies take up the challenges of the supply chain," Upply, July 23 2021, https://market-insights.upply.com/en/eu-us-public-policies-take-up-the-challenges-of-the-supply-chain.

| | Health | Critical Materials | Renewables | Digital/ICT |
|---|---|------------------------------------|---|--|
| U.S./EU Dependencies on China | APIs; COVID-19 related goods (face masks, gloves) | Tungstates, ferro- alloys, etc. | Permanent magnets | Laptops, cell phones, radio-broadcast receivers |
| U.S./EU Dependencies on Rest of the World | APIs; COVID-19 related goods (face masks, gloves) | Various | Permanent magnets Type electric accumulators | Laptops, cell phones, radio-broadcast receivers |

Source: European Commission; United States Government; Zhang.

Western Dependencies

Western leaders are concerned that their respective dependencies on China could become security liabilities. Von der Leyen and U.S. Secretary of State Antony Blinken have each said that Beijing intends to "make China less dependent on the world and the world more dependent on China."¹

These concerns drove the EU and the United States to review their respective supply chains in 2021. Each identified semiconductors, pharmaceuticals, batteries, and critical materials as strategic sectors with vulnerable supply chains due to highly concentrated reliance on a small number of suppliers.²

Washington and Brussels identified 20 product imports for which they were dependent on China, where there was relatively low potential for diversification. Those products accounted for 2.8% of EU imports and 4.1% of U.S. imports. A later study by Allianz Research found that China is a "critical supplier" for 276 types of goods for the U.S., from consumer electronics to household equipment to chemicals, accounting for 1.3% of U.S. gross domestic product (GDP), up from 0.7% in 2018 and 0.4% in 2010.³

Overall, the G7 countries directly source an average of only 4-5% of their industrial inputs from China. However, because Chinese inputs are also used to make the intermediate goods that other countries export to the United States and Europe, indirect dependencies on China are likely to be higher.⁴ Moreover, those dependencies grow significantly for specific sectors of each economy. The U.S. and the EU are particularly focused on their inordinate dependence on China for many critical materials, and products needed for the green and digital transitions, such as solar panels, wind-turbine components, permanent magnets, electric accumulators, cell phones, and radio broadcast receivers.⁵

Critical Raw Materials

The United States is reliant on 50 metallic elements and minerals for its commercial and

| For governments, derisking means |
|---|
| seeking ways to both promote trade and |
| investment and protect core economic |
| and security interests and human rights |
| values. For companies, derisking means |
| identifying strategies to maintain and |
| expand commercial ties with China while |
| mitigating supply chain vulnerabilities |
| and being careful not to run afoul |
| of growing government |
| restrictions. |

military capabilities. Of these, the United States is 100% import-dependent for 12 raw and processed critical minerals such as graphite and manganese, and more than 50% import-dependent for 31 additional minerals.6 The EU and the UK are reliant on 34 critical raw materials, 80% or more of which are imported.⁷ At the mining stage, the EU is 100% import-dependent for antimony and borate and more than 80% import dependent for another six materials. At the refining stage, the EU is 100% import-dependent on six critical materials and over 80% import-dependent on 7 additional materials.8 The UK government determined that "the UK is almost completely dependent on imports for critical minerals and mineral products."9

These dependencies are of growing concern, as governments and companies demand more critical raw and processed materials to make the energy transition real. Producing an electric car, for instance, requires six times more critical raw materials than a combustion vehicle. Wind turbines, batteries, and power grids all require large quantities of critical raw materials. According to the OECD, accelerated demand fueled a 38% increase in trade in critical raw materials over the past decade -7% higher than global merchandise trade. Lithium trade recorded the largest increase of all critical raw materials (438%), while manganese, natural graphite, cobalt, titanium, lead, and rare earths elements as well as arsenic and zinc all recorded higher growth rates than the average for all critical raw materials. In the EU, demand for platinum is expected to surge 30 times by 2030 and 200 times by 2050; lithium and graphite demand for batteries is expected to grow 12-fold by 2030 and 21 times by 2050.¹⁰

The International Energy Agency estimates that achieving global net-zero emissions by 2050 requires a six-fold increase in the world's supply of critical materials. Yet as demand grows, global raw materials production has become more concentrated among a few countries. China's role has become particularly significant.

China has long been an important source of rare earths, a group of 17 elements needed for clean energy breakthroughs and advanced manufacturing, from smartphones and hard drives to weapons systems. It accounts for the global production of nearly all heavy rare earth elements, 91% of magnesium, 85% of all light rare earth elements, and 76% of silicon. China's control of rare earths began three decades ago with targeted industrial policies and export subsidies, helped by cheap labor and a willingness to withstand the heavy environmental toll of mining and processing. Chinese leader Deng Xiaoping quipped already in 1992 that "the Middle East has oil; China has rare earths."¹¹

China remains a critical source of supply for the United States. Between 2018 and 2021, 74% of U.S. imports of rare earths came from China. China is the largest source of imports for 26 of the 50 minerals classified as critical by the U.S. government. Between 2016 and 2022, U.S. import dependence on China for graphite as a percentage of total imports rose from 37% to 75%; magnesium increased from 38% to 51%; rare earth minerals jumped from 41% to 62%; and yttrium rose from 50% to 74%.¹²

The EU is 100% import-dependent on heavy rare earth elements processed from China, with significant dependences in additional areas, as shown in Table 3.

Table 3. The EU's Critical Raw Materials ImportDependence on China

| Critical Raw Material | EU Import Dependence on China |
|---------------------------|-------------------------------------|
| Heavy rare earth elements | 100% |
| Magnesium | 97% |
| Light rare earth elements | 85% |
| Lithium | 79% |
| Gallium | 71% |
| Scandium | 67% |
| Bismuth | 65% |
| Vanadium | 62% |
| Baryte | 45% |
| Germanium | 45% |
| Natural graphite | 40% |
| Tungsten | 32% |

Source: European Commission; Victor D. Cha, "Collective Resilience: Deterring China's Weaponization of Economic Interdependence", International Security, Summer 2023.

China is not only a central source for many critical materials, it has also come to dominate their value chains. In this sense, China is not only the "factory to the world," it is also the "refinery to the world." When it comes to refining iron ore into steel or pulverizing cobalt into fine purity particles for batteries, most roads lead through China. The nation's processing infrastructure - think smelters, refiners, cracking activities, chemicals, and related capabilities – is second to none.¹³ Measured by its share of global mined or refined production, China is the leading producer of 20 critical raw materials, and is among the top three producers of six of the ten most production-concentrated critical raw materials. It performs at least 60% of the refining and processing of most minerals - 60% of the world's lithium, 63% of the nickel, 73% of the cobalt, and all the world's natural graphite.¹⁴

Thanks to these activities, China plays a central role in critical material value chains, particularly for electric vehicles (EVs). China controls much of the EV value chain – mining, refining, processing, battery-making, and manufacturing. Chinese companies are the world's biggest producers of the four key components needed in EV battery production – cathodes, anodes, electrolytes, and separators. North America and Europe produce only small amounts of cathodes and anodes, and are each largely dependent on China. China also has a chokehold over much of the capacity needed to refine metals such as lithium, cobalt, and manganese for battery production. The EU, for instance, imports more than four-fifths of its lithium-ion batteries from China. China is responsible for 78% of global battery cell supply, including 99% of lithium iron phosphate battery cathodes, a cheaper alternative to traditional methods that has now captured half the global cathode market.¹⁵

China's Dependence on the West

Deeper interdependence with the West has also created Chinese dependencies. While the Chinese economy overall is less reliant on G7 industrial imports than vice versa, specific sectors exhibit higher dependencies. Western companies are China's most important suppliers of goods, accounting for 53% of Chinese imports in 2021, valued at \$1.48 trillion. According to an analysis by Victor Cha, China is more than 70% dependent on imports of 412 goods (worth \$46.6 billion in 2021) from the United States, Europe, and other allied countries. China is highly dependent on Japan for 124 items, followed by the U.S. (87), Germany (64), South Korea (28) and France (27) (Table 4). China's high-dependency exposure to the West amounts to just a fraction of the value of its \$2.7 trillion in annual imports. But as Cha notes, any disruption to these flows would generate costly knock-on effects throughout China's supply-chains and its broader economy.¹⁶

Table 4. China's High-Dependence Imports by Country (2022)

| Country | Number of Items (>70% Dependence) | Total Value of Imports (\$Millions) |
|----------------|--|---|
| Japan | 124 | 4,960 |
| United States | 87 | 11,548 |
| Germany | 64 | 828 |
| South Korea | 28 | 5,354 |
| France | 27 | 2,491 |
| New Zealand | 20 | 3,918 |
| Canada | 18 | 5,091 |
| Australia | 14 | 10,563 |
| Norway | 7 | 545 |
| United Kingdom | 6 | 480 |
| G7+Australia | 395 | 37,173 |

Source: Victor D. Cha, "Collective Resilience: Deterring China's Weaponization of Economic Interdependence," International Security, Summer 2023, drawing on UN Comtrade data. Research by the German Economic Institute indicates that China's import dependency on the West is high or very high for many key products. China's highest dependency (97.5%), with few alternative suppliers on hand, is on air and space vehicles and related parts and components. Other sectors demonstrating relatively high import dependency include pharmaceutical products (96%), precision instruments (64%) and machines (63%).¹⁷

China may have cornered the global solar panel market, but for its supply of silver powder, a critical intermediate good for producing solar panels, it is 99% dependent on Japan (about 90%), the United States (7.2%) and South Korea (1.2%). For its supply of copper alloys, which are used in the construction sector, China is more than 90% dependent on Japan (nearly 70%), Germany (13.5%) and the United States (7.8%). The United States accounts for more than 81% of China's zinc powder imports, more than 72% of China's grass seed imports, and almost 64% of China's grain sorghum imports. The next major suppliers of these goods to China are U.S. allies.¹⁸

Even though China has registered significant strides in many telecommunications technologies, it still lags in many areas. In 2021 the West and Taiwan accounted for 68% of China's semiconductor imports. A key vulnerability is China's inability to produce leading-edge semiconductors, an area where it is completely dependent on the West, and where its companies have been subjected to significant Western restrictions.¹⁹

While China plays a central role in the EV battery market, it is dependent on the United States and the UK for 73% of its imports of cobalt materials, which are used for battery production, and on the Philippines and Australia for nearly 70% of its global supply of nickel ores and concentrates, which are used to produce battery cathodes. Japan and Germany provide more than 82% of China's imported supplies of alloyed steel ingots, used for shipbuilding. China has no alternative domestic supply for these products.²⁰

The West also accounts for over 90% of China's imports of other important goods, such as some foodstuffs like meat and grain, certain raw materials like iron ore and gold, and some luxury products like perfume. China imports significantly more raw materials and foodstuffs than it exports – the discrepancy is 60 to 1 for ores, 36 to 1 for meat and 18 to 1 for grain. The U.S. and Canada account for 52% of China's grain imports, followed by Ukraine (20%).²¹

Table 5 depicts China's varying degrees of dependence.

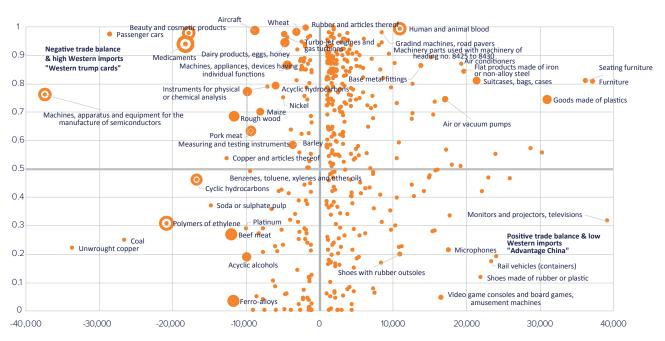


Table 5. China's Import Dependencies

Vertical axis: Western company shares in Chinese imports. Horizontal axis: China trade balance. Size of dots indicate product share of total Chinese imports.

Source: Institut der Deutschen Wirtschaft, with permission.

No, China Is Not Your Top Commercial Partner

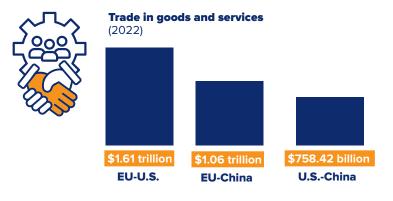
Goods Trade

China remains a powerhouse in goods trade. China's gains in higher-end manufactured products have eaten into the global market share of countries such as Germany and Japan, which traditionally excel at making and exporting such products. In 2023, China surpassed Japan to become the world's largest auto exporter. Five years earlier, China was still an auto importer. State-subsidized Chinese firms are also making inroads in more technology-intensive areas that have been strengths for the U.S. and several European countries. China's export drivers are changing from its "Old Three" mainstays of household appliances, furniture, and clothing to a high-tech "New Three" of electric vehicles, lithium-ion batteries, and solar cells. Exports of "New Three" products rose 30% to reach \$139.3 billion in 2023, according to Chinese officials. The European Union has become the largest market for these products.²²

China's rise has led pundits, politicians, and many business leaders regularly to proclaim that China is the main trading partner of Europe and of the United States. This is simply not true. Such statements usually refer only to goods trade, and so ignore trade in services, as we explain below. Yet even when it comes to goods trade, these assertions are not supported by the facts: U.S.-EU goods trade in 2023 was 39% higher than U.S-China goods trade and 16% higher than EU-China goods trade.²³

In 2023, U.S.-EU goods trade amounted to \$945.74 billion (U.S. goods exports of \$368.76 billion and U.S. goods imports of \$576.98 billion), compared to U.S.-China goods trade of \$575.04 billion (U.S. goods exports of \$147.80 billion and U.S. goods imports of \$427.24 billion). U.S.-EU goods trade was 16% more than EU-China goods trade of \$798.67 billion.²⁴

Despite rising "New Three" exports, sluggish global demand in 2023 led China's overall goods exports to contract for the first time since 2016, falling 4.6% to \$3.38 trillion, according to China's customs office. Exports to the U.S. led the decline. Demand also fell from the EU and Southeast Asian countries. China's 2023 imports dropped even more, by 5.5%, to \$2.55 trillion. China's trade with Russia was a remarkable exception to this trend: major growth in both imports and exports generated a 26% boost in bilateral goods trade.²⁵



U.S. goods trade with China, while still sizable, is shrinking. U.S. goods imports from China in 2023 was 20% less than in 2022; U.S. goods exports to China were 4% less. U.S.-China goods trade of \$575 billion in 2023 has fallen back to the level of a decade earlier (\$562 billion in 2013), and is far off the record levels of some intervening years. If one looks at mutual exports standardized by GDP of the exporting country, China's goods exports reliance on the U.S. peaked in 2005, and that of the U.S. on China, in 2017. Looking at mutual exports standardized by GDP of the importing country, China's reliance on U.S. goods imports peaked in 2006, and U.S. reliance on Chinese goods imports, in 2014.²⁶ As we discussed earlier, certain sectors in each country are reliant on the other country. Overall, however, direct trade links are weakening.

EU-China trade tells a similar story. Between the first quarter of 2022 and the third quarter of 2023, China's share of EU imports decreased 2.2% and China's share of EU exports fell by 0.9%, according to Eurostat. During this same period, the U.S. share of EU imports increased by 3%, while the U.S. share of EU exports grew by 0.5%.

Germany is one of China's largest goods trading partners. However, Germany's China trade is also shrinking. German goods exports to China in 2023 of \$105.27 billion were 8.9% less than in 2022, and German goods imports from China of \$168.49 billion were 19.3% less than in 2022, according to Germany's Federal Statistical Office. Meanwhile, Germany's goods trade with the U.S. is growing – exports of \$170.87 billion and imports of \$102.49 billion. In the end, Germany's goods trade with the U.S. (\$273.1 billion) in 2023 was only slightly less than Germany's good trade with China (\$273.9 billion).

These trends could continue as ongoing disruptions redraw the global trade map. Boston Consulting Group (BCG) projects that, by the end of 2032, U.S.-China goods trade could fall \$197 billion from its 2022 level while EU-China goods

The largest trading partner for the EU is actually the United States, and the largest trading partner for the United States is the EU.

trade could grow by \$135 billion. While the latter figure would represent a 19% rise in EU-China goods trade, BCG forecasts that U.S.-EU goods trade will grow much faster, by \$318 billion (38%), that U.S. trade with Canada and Mexico will grow even more, by \$466 billion, and that the U.S. and the EU will each expand goods trade considerably with ASEAN countries, Africa, the Middle East, and India.²⁷

Services Trade

Manv commentators equate international commerce only with trade in goods. Trade between countries, however, does not just consist of trade in goods. It also includes trade in services, which most media accounts do not include. Services trade has been growing faster than goods trade, and as we explain in Chapter 2, services are a source of U.S. and European strength. More European and American jobs depend on services than on goods, and the United States and the EU remain by far each other's top services trade partner. EU27 services trade with the United States totaled \$703.74 billion in 2022, the last year of available data, according to Eurostat. That was 4.6 times more than EU-China services trade of \$153.78 billion.

EU27 exports of services to the United States in 2022 of \$315.24 billion accounted for 22% of all EU services exports outside the bloc. The next largest destinations were the UK (\$270.75 billion, 19%) and Switzerland (11%). China accounted for only 5% (\$68.13 billion). The United States was also the top services supplier to the EU – \$417.19 billion, equivalent to 34% of total EU services imports from non-EU countries. The next highest shares were from the UK (\$221.90 billion, 18%) and Switzerland (\$85.63 billion, 7%). China accounted for only 4% (\$50.88 billion).

Putting goods and services together, EU-US trade totaled \$1.61 trillion in 2022, the last year of available data. EU-China trade of \$1.06 trillion was only 66% as large, and U.S.-China trade of \$758.42 billion was only 47% as large.²⁸ China-Germany trade in goods and services of \$348.45 billion was 12% less than U.S.-Germany trade of

\$394.15 billion. And as we mentioned, both U.S.-China trade and EU-China trade weakened in 2023, while EU-U.S. trade strengthened. If you look at overall trade flows and not just one kind of flow, it is clear that the largest trading partner for the EU is actually the United States, and the largest trading partner for the United States is the EU, as it has been for decades.

Investment Ties

Moreover, just as trade is more than just flows of goods, international commerce is more than just trade. Reducing complex commercial ties to just trade in goods and services ignores the importance of a host of additional economic ties that bind Europe and the United States in far deeper ways than those that bind either to China.²⁹

U.S. and European commercial ties with China are each akin to a two-lane highway, whereas their commercial ties with each other are more like a twelve-lane *Autobahn*.

The highways to and from China are full of goods. They are busy, and they are crowded. Any type of accident on a two-lane highway can really snarl traffic – as we saw when supply chains were disrupted by the pandemic and by the U.S.-China tariff war.

Alongside the China goods highway is another lane for trade in services, but that remains narrow, as we have shown.

A further lane for investment has been under construction for some years, but it continues to face many roadblocks, as U.S. and European officials sanction China for human rights abuses, express security concerns about Chinese investments, tighten investment screening and export control procedures, and unveil new laws and directives aimed at boosting their respective competitive positions vis-à-vis China. The EU-China Comprehensive Investment Agreement (CAI), inked in December 2020, remains in the deep freeze. The European Chamber of Commerce in China recently made more than 1,000 recommendations for improving the treatment of foreign companies in China.

U.S-European investment lanes, in contrast, are wide and they are open; they drive a huge amount of transatlantic commerce. The total stock of U.S. foreign direct investment (FDI) in Europe in 2022 was \$4 trillion – more than four times the amount of comparable U.S. investment

in the entire Asia-Pacific region (\$951 billion). U.S. investment stock in the EU of \$2.7 trillion in 2022 was 21 times greater than U.S. FDI stock in China of \$126.1 billion. U.S. investment stock in the UK alone (\$1.08 trillion) was 8.5 times greater. Total European investment stock in the United States of \$3.4 trillion in 2022 was over three times the level of comparable investment from all of Asia. The UK's investment stock in the U.S. of \$663.4 billion in 2022 was 23 times Chinese investment stock in the U.S. of \$28.7 billion. Germany's investment stock of \$431 billion was 15 times greater.

In 2023, China experienced a massive reversal in foreign investment flows, triggered by a host of factors, including Beijing's onerous restrictions on foreign ownership, its forced technology transfer rules, its opaque and politically-influenced regulatory procedures - such as a new national security law and restrictions on cross-border data flows - and its closure of foreign consultancy and due diligence firms. This adds to the country's structural economic challenges, sluggish growth prospects and geopolitical tensions, including its own sanctions on Western officials and legislators. JPMorgan estimates that half of the roughly \$250-300 billion of international money that flowed into Chinese bonds since 2019 has now left. Nearly nine-tenths of the foreign money that flowed into China's stock market in 2023 had already left by year's end. In the third quarter of 2023, so much money flowed out of China that net FDI actually went negative for the first time since record-keeping began. Foreign firms are not just declining to reinvest their earnings, for the first time ever they are large net sellers of their existing investments to Chinese companies and repatriating the funds. For the first time in six years, net inflows from foreign investors into other Asian emerging markets (\$41 billion) exceeded those into mainland Chinese equities (\$33 billion) in 2023.30

The bellwether country for this turn away from China is Germany, which accounted for 52% of EU+UK FDI in China in 2022 but registered falling FDI to China in 2023. According to Germany's central bank, total FDI outflows from Germany in the first three quarters of 2023 dropped 30% to \$8.5 billion. Reinvested earnings by German companies in China exceeded FDI inflows, indicating further consolidation of German investment in China by a few large companies – notably VW, BMW, Daimler and BASF. Recessionary pressures at home, and new limits on investment guarantees for German companies, are further factors limiting overall German FDI outflows.³¹ U.S. and European commercial ties with China are each akin to a two-lane highway, whereas their commercial ties with each other are more like a twelve-lane *Autobahn*.

FDI from China to the U.S. and Europe is also meager. Chinese FDI in the United States is very modest: just 7 deals worth \$1.8 billion in 2023 and 5 deals valued at \$2.6 billion in 2022. Both are far below the 2016 peak of 63 deals worth \$53.5 billion.32 The value of Chinese investments and takeovers in Europe fell to a 12-year low of just \$2 billion in 2023, a far cry from the record \$86 billion Chinese investors plowed into Europe in 2016, according to accounting firm EY. Chinese mainland investments in Europe were dwarfed by those announced by Taiwan, notably in Germany, where Taiwan's TSMC announced plans to invest in a \$10.74 billion chip fabrication plant in Dresden - the most most capital intensive project announced anywhere in the world last year.33

Low and declining Chinese FDI in the U.S. and Europe contrasts greatly with overall Chinese greenfield FDI, which hit a record \$110 billion in 2023, according to estimates by fdi Markets. Some of China's investment outflows are being driven by overcapacity and slowing domestic economic growth; others can be understood as a kind of low-risk 'geopolitical arbitrage' that enables Chinese firms to circumvent tariffs, and possible sanctions, by rerouting supply chains via third country destinations. Chinese FDI in Vietnam and in Mexico are two notable examples, as we discuss later in this chapter.

China's arbitrage strategy has transatlantic implications. China is capitalizing on the fact that European investment restrictions are far less extensive than those in the United States. Chinese investments in European strategic infrastructure like ports and electricity grids, for instance, have no equivalents in the United States. Currently, the most prominent example of this divergence is the EV industry. In the U.S., high tariffs have essentially blocked direct auto exports from China. Chinese investors are only bit players in the FDI boom in America's EV sector, due to provisions that exclude them from U.S. subsidies and that restrict other companies from using certain components sourced from China. Some of the few investments that have been announced, like an EV battery plant in Michigan

to be built by Ford, using technology supplied by Chinese battery maker CATL, have been scaled back after fire from U.S. lawmakers.³⁴

In Europe, in contrast, Chinese firms wary of scrutiny of their M&A investments are turning to greenfield investments as a low-risk way of gaining entry to the Single Market, and to use their presence to export their "Made in the EU" products throughout Europe and elsewhere. Chinese EV firms are leading the way. CATL started to produce battery cells in Germany in December 2022, BYD is building a mega-factory in Hungary, Ningbo Shanshan plans to construct a anode factory in Finland, and Shanghai Putailai New Energy Technology has announced plans for a Swedish plant.³⁵ Moreover, since there are no "Buy European" rules for European EV subsidies, EVs imported from China can qualify for those handouts.

The Two-Lane Highway vs. the Twelve-Lane *Autobahn*

As we have explained in previous editions and outline elsewhere in this report, not only are transatlantic investment lanes bigger and busier than those with China, they are joined by transatlantic innovation lanes hosting research and development flows that are the most intense between any two international partners. Jobs lane provide employment for 16 million Europeans and Americans. And transatlantic digital lanes carry the most global digital content. In short, the commercial highway connecting Europe with the United States looks less like a two-way road than a twelve-lane *Autobahn*, with busier traffic and fewer speed limits.

When one compares the full spectrum of commercial relations between the U.S. and Europe with those each partner has with China - or with any other partner - it becomes clear that the transatlantic partners are each other's most significant commercial partners, as they have been for decades. Even though European and American companies developed their trade, investment, and innovation connections with less geopolitically aligned countries after the Cold War, those connections remained relatively thin compared to the dense arteries carrying services activities and investment projects between the transatlantic partners and related like-minded countries. Now countries big and small are reviewing their ties to geopolitical rivals, particularly in sectors where economic dependencies could be security liabilities.

This Is How You Do It: Derisking Made in China, America and Europe

Derisking with Chinese Characteristics

Derisking began in Beijing, not Brussels or Washington. In the early 2000s, the Chinese leadership launched several industrial plans to reduce the nation's dependence on imported technology to 30% or less by 2020. Beijing's "Made in China 2025" program, announced in 2015, sought to free China from dependence on Western technologies and to direct massive government support to make the country a worldbeater in several critical sectors. It has since adjusted some aspects of this effort, but the essentials remain.

Washington likes to break de-risking down into three parts: "protect, promote, and partner." While Beijing does not use this phrasing, for years it is also been trying to "protect, promote and partner" – albeit with Chinese characteristics.

Protect

China's "protect" agenda has two prongs. The first aims to lessen China's dependence on Western technology while making the West more dependent on Chinese products and materials. It has registered successes: China's imports as a share of GDP have fallen to slightly more than 15% today, compared to 30% in 2005.³⁶ The second part of the agenda seeks to protect the Chinese Communist Party (CCP) from its own people. China's "Great Firewall" of censorship and digital controls blocks domestic and foreign content the government considers to be dangerous and prevents mass organizing online.³⁷ As geopolitical tensions have risen, Chinese authorities have also acted to rein in Western companies through a series of restrictive actions, including arbitrary fines, raids on businesses, counter-espionage law changes, data localization rules and local content requirements. Beijing has approved only about a quarter of applications to export data since the introduction of new data security laws in September 2022, creating uncertainty for many companies. It has created an "unreliable entity list" to "punish companies that act contrary to Chinese interests" and to retaliate against U.S. measures. It has expanded "national security" investment reviews and ordered the removal of foreign computer equipment and software from all public institutions. It has also threatened or employed coercive economic measures against countries ranging from Australia, Japan, the

Philippines, South Korea and Taiwan to the U.S. and Canada, Czechia, France, Germany, Lithuania, the Netherlands, Norway, Sweden, and the UK.³⁸

According to the OECD, Beijing increased the number of restrictions on critical raw materials needed for electric cars and renewable energy, such as lithium, cobalt and manganese, by a factor of nine in the 11 years to 2020. Last year, ostensibly in response to U.S. technology restrictions, Beijing imposed export restrictions on gallium, germanium and related compound metals, materials essential for electric vehicles, optical fiber, renewable energy, semiconductors, and military tech. It then banned the export of technology for making rare earth magnets and tightened export controls on rare earths, requiring exporters to report rare-earth types and their export destinations, and it introduced export controls on graphite, which is used in electric vehicle batteries. As discussed earlier, all these markets are highly dependent on China.

China uses export restrictions on critical raw materials to limit foreign competitors while privileging Chinese companies. For instance, China stopped exporting graphite for battery anodes to Sweden for roughly three years through 2022, hindering Swedish battery startup Northvolt's access to materials. At the same time, Beijing encouraged Chinese businesses to build anode production facilities in Sweden. As a result, Chinese companies built a supply chain that made European companies more dependent on them.³⁹

China is also establishing its own raw materials trading hubs and benchmarks priced in renminbi, as part of its effort to lessen commodities market reliance on the U.S. dollar. China's drive to convert its dominance over the flow of commodities into global pricing power faces substantial hurdles, including using a currency that cannot be freely traded, and the absence of a global warehousing network for any of China's five domestic futures exchanges.⁴⁰

Promote

China's "promote" agenda includes massive government subsidies for home-grown industries as well as state-sponsored efforts to acquire foreign technologies – through joint ventures, strategic takeovers of foreign companies, or outright theft. It is estimated that China spends up to 5% of its GDP on directed industrial support.⁴¹ Beijing's current 5-year plan emphasizes industrial strategies to catch up and lead in critical technology domains. It has prioritized the capability to master "choke point" technologies. Its "military-civil fusion strategy" is intended to use technological advances to build synergies between its commercial and defense sectors. These policies are having an effect: according a study by the Australian Strategic Policy Institute, China now leads the world in 37 of 44 critical technologies, including advanced materials, synthetic biology, and quantum communications.⁴²

Beijing's "protect and promote" agendas are synergistic: the state favors priority industries with subsidies and protection from foreign competition, enabling them to develop quickly and at scale, with production exceeding the needs of the domestic market. Those industries then surge their production further to become export juggernauts that squeeze out international competition to become globally dominant. The pattern has become familiar in industries ranging from steel and aluminum to shipbuilding and solar panels.⁴³

China's position in the solar industry is particularly dramatic. In 2005, European companies were the global leaders; Germany accounted for a fifth of global solar manufacturing. Today, indigenous European production has largely vanished in favor of imports from China, which manufactures 83% of the world's supply of solar panels, 85% of solar cells, 91% of solar-grade polysilicon, and 97% of the silicon ingots and wafers that form the core of solar cells.⁴⁴ In 2023, China commissioned as much solar photovoltaics (PV) as the entire world did in 2022, according to the IEA. China accounts for almost 60% of new renewable capacity expected to become operational globally by 2028. Despite the phasing out of national subsidies in 2020 and 2021, deployment of onshore wind and solar PV in China is accelerating.

The American Chamber of Commerce in China says the country's industrial overcapacity is "here to stay," and is likely to lead to "spillover distortions on a global scale." As Beijing faces sluggish growth at home, Western observers are concerned it is trying to replicate its triedand-true pattern in other industries – notably "foundational" semiconductors, electric vehicles and battery technologies, and wind power.

In the semiconductor industry, Beijing formed the China Integrated Circuit Industry Investment Fund in 2014 to foster its indigenous capabilities and reduce its heavy reliance on imports. Chinese subsidies of \$290.8 billion in 2021 and 2022 were vastly greater than those of the U.S., the EU and Japan combined. Despite this massive state support, Chinese companies have been unable to produce leading-edge semiconductors and remain completely dependent on Western suppliers, who themselves are under pressure from their governments to limit deliveries of their highest-end products. Chinese firms are evading Western restrictions via shell companies, smuggling and the creative use of old machines. The extent of their success became evident last summer, when Huawei launched the 5G-capable Mate 60 Pro smartphone, powered by an advanced chip seemingly made entirely in China by SMIC, a Chinese company on the U.S. sanctions list. Just a few months later, Huawei released a laptop that features a chip a generation beyond the one in the Mate 60 Pro smartphone.⁴⁵

China is also engaged in a massive build-out of foundational processor chips, also known as "mature" or "legacy" chips, which are widely used in household goods, transportation, consumer devices, and military systems. The country's chip production capacity could grow 60% in the next three years, and could double over the next five, according to estimates. Western companies and policymakers are concerned that China is applying its solar industry playbook to foundational chips – selling huge amounts of heavily-subsidized products at a discount to price out foreign competitors and to create new dependencies on Chinese components.⁴⁶

EVs and batteries tell a similar tale. After designating EVs a "strategic emerging industry" in 2009, Beijing doled out more than \$125 billion in support schemes over the next 12 years. Electric battery makers were offered subsidies that could account for more than 50% of the cost of their product. By 2022, China was spending nearly \$80 billion on clean-energy manufacturing, around 90% of all such investment worldwide. Beijing ended a 13-year subsidy scheme for EV purchases that year, but it extended consumer tax credits, and local authorities continue to offer subsidies and rebates to consumers and producers.⁴⁷

The results have been striking. China produced 78% of the world's batteries and almost 60% of EVs in 2022. China is surging overcapacity in EVs and battery plants to nearly four times what the country needs by 2027.⁴⁸

Now Beijing has brought EV battery rivals CATL and BYD together with other firms, government

China produced 78% of the world's batteries and almost 60% of EVs in 2022.

officials, and researchers into a "whole of nation" consortium called the China All-Solid-State Battery Collaborative Innovation Platform (CASIP), which aims to build a supply chain for next-generation solid-state batteries by 2030.

Faced with a bloated home market and still enjoying sizable subsidies, Chinese companies are ramping up their exports. Europe is the biggest prize, given growing demand for EVs, the continent's need to accelerate the energy transition, and its open market, which contrasts with U.S. tariffs of 27.5% on imported EVs from China and restrictions on purchase subsidies to vehicles made in America. China's share of EVs sold in the EU has grown from 1% in 2019 to 8% today, and could reach 15% in 2025, according to the European Commission. Fearing that European EV and battery makers could suffer the same fate as European solar producers, the European Commission has launched an investigation into Chinese EV subsidies.

China's EV challenge comes with a transatlantic twist: most China-based EVs being sold in Europe are made by U.S. automaker Tesla. Tesla's EV gigafactory in Shanghai accounts for more than half of all Tesla EVs produced worldwide. Twothirds of those vehicles are made for the China market; the other third is exported to Europe and other markets. European automakers BMW and Renault also sell vehicles in Europe that are produced in China, and VW has announced plans to do the same. But Tesla already accounts for 40% of China's EV exports, both to Europe and to the world.⁴⁹

Since Tesla began production in China in 2018, the company has enjoyed tax breaks, cheap loans, and other forms of state support. These have been important enablers for the company, even if they are not likely to have been as generous as the subsidies enjoyed by China's indigenous EVmakers. This has introduced some drama into the European Commission's current investigation into Chinese EV subsidies. The Commission excluded Tesla from its probe, choosing instead to focus on Chinese carmakers BYD, SAIC and Geely. If the Commission determines that these three companies benefitted from unfair state subsidies, it will calculate the level of countervailing duty to be imposed on all Chinese EV exports to Europe based on those higher subsidies. Tesla, and most likely China-based European car exporters, would thus face the same high levies as the Chinese companies, even though the Chinese state support they receive is lower. Some analysts suggest that this could be a tactic by the EU to pressure Tesla and European carmakers to produce more cars in Europe than in China.⁵⁰

Wind energy looms as another potential Chinese challenge. All told, the European Commission has said that China's public support programs are likely to have a larger impact on the competitiveness of the EU clean tech sector than the U.S. Inflation Reduction Act.⁵¹

Partner

China's "partner" agenda aims to secure access to foreign markets and critical resources, circumvent Western tariffs, offer an alternative to Westerncentric norms and institutions, and position Beijing as champion of the non-Western world. China has spent a trillion dollars on its flagship network, the Belt and Road Initiative, to expand its influence across Asia, Africa and Latin America. Between 2013 and 2020 BRI countries voted with the Chinese position at the UN 75% of the time.⁵² Initiatives like the BRI and the Asian Infrastructure Investment Bank have made China the world's largest creditor. While many BRI projects have been successful, some have gone sour, embroiling participating countries in heavy debt, and prompting Beijing to step back and repackage the BRI within a newly unveiled Global Development Initiative.

As mentioned earlier, China has worked hard to lock in its position as "refinery to the world" by partnering with producers of critical raw materials to feed their products into Chinese-owned refineries, where raw materials from around the world are processed into the high-grade materials needed for advanced manufacturing.⁵³

Beijing is also partnering with other countries to expand use of the Chinese RMB to challenge the dollar-dominated monetary system. It launched its Cross-Border Interbank Payment System (CIPS) in 2015 to promote the internationalization of its currency and as a rival to the U.S. CHIPS payment system. It uses shell companies and bilateral arrangements with authoritarian countries like Russia and Iran to bypass Western sanctions. It has signed bilateral trade agreements with countries ranging from Singapore, South Korea and Australia to Georgia, Serbia, Nicaragua and Ecuador. It has joined trade groupings where the US is not present, like the Regional Comprehensive Economic Partnership (RCEP) and the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP) to build regional supply chains and markets. These efforts have been accompanied by Beijing's Global Security Initiative, a budding alternative international defense framework to

Western-led institutions and alliances, one that connects various groupings where China plays a major role, such as the expanded BRICS and the Shanghai Cooperation Organization, and that downplays human rights principles and promotes favored Chinese foreign policy concepts like noninterference in domestic affairs.⁵⁴

The U.S. Protect, Promote and Partner Agenda

The United States seeks to give content to "derisking" by what it informally calls the "protect, promote and partner" agenda.

Protect

The "protect" element of the policy seeks to impede technological and military advances in countries of concern, like China, Russia, North Korea and Iran. Washington's tools are tougher export controls, stricter inbound and outbound investment screening, and human rights measures such as the Uyghur Forced Labor Prevention Act and forced labor bans in the US-Mexico-Canada Agreement (USMCA). As part of the "protect" agenda, the Biden administration has left in place Trump-era tariffs on roughly \$300 billion of Chinese goods (and suspended, without retracting, tariffs on EU). Beyond that, the agenda is shaped by what U.S. National Security Advisor Jake Sullivan has dubbed "small yard, high fence:" intensified efforts to stop China from accessing a limited number of key technologies, while allowing much non-critical commerce to continue flowing. One key tool is the "Entity List" of companies which must apply for permission to buy goods with potential military uses. The number of firms on this list has grown dramatically from 130 in 2018 to over 1,400 today, 600 of which are Chinese. A second tool is investment screening. The measures Washington has introduced to curb U.S. outbound investments, particularly in advanced technologies in China, is the first time the U.S. federal government has ever exerted such authority over U.S. industry.55

A third tool, the Foreign Direct Product Rule (FDPR), restricts sales of items using U.S. technology, even if they are designed and manufactured abroad. The Trump administration used the FDPR to cut Chinese company Huawei off from American technology, and the Biden administration issued additional FDPRs to cut off Russia from all U.S. elements of global technology supply chains. It has followed these actions with severe FDPR restrictions that block U.S. firms from shipping high-end microchip manufacturing equipment to China, expand the geographic scope of those restrictions to 21 other countries covered by U.S. arms embargoes. It has created a "gray list" requiring companies producing less advanced chips to submit notification of sales to China and other countries of concern.⁵⁶

In addition to these actions, the U.S. Federal Communications Commission (FCC) in November 2022 barred Huawei and Chinese tech company ZTE from selling equipment in the United States – the first time the FCC banned electronics equipment on national security grounds. The U.S. Commerce Department has issued rules prohibiting CHIPS funds recipients from expanding material semiconductor manufacturing capacity in foreign countries of concern for ten years, and restricting recipients from certain joint research or technology licensing efforts with foreign entities of concern.⁵⁷

In February 2024, the Biden administration suspended export licenses for U.S. suppliers of SMIC's most advanced factory; issued an executive order to control bulk transfers of sensitive personal data to China and other countries of concern; and announced a probe whether connected vehicles made with Chinese parts could capture sensitive personal data from Americans.

Promote

These measures are proceeding in tandem with the "promote" agenda, a \$2 trillion overhaul of the U.S. economy that seeks to do many things at once: address climate change, boost manufacturing, accelerate innovation, curb dependence on China, and revive regions of the country that had been lagging. The "promote" strand seeks to maintain



"as large of a lead as possible" in sectors where there is a "national security imperative," including semiconductors, quantum computing, artificial intelligence, biotechnology and clean energy.58 It comprises the largest set of U.S. industrial policies since the New Deal, embodied in three major pieces of legislation: the \$1.2 trillion Infrastructure Investment and Jobs Act; the \$280 billion CHIPS and Science Act; and the Inflation Reduction Act (IRA), which was valued initially at \$396 billion, yet could be much more, since some of the tax credits it offers are not capped. The CHIPS and Science Act has triggered \$200 billion of private investment in U.S. chipmaking capacity. The Biden administration wants the U.S. to produce a fifth of the world's most advanced logic chips by 2030, up from zero today, supported by a complete domesticallybased supply chain. The IRA could spur \$1.7 trillion in public and private investments, according to Credit Suisse. We discuss the IRA in Chapter 4. In addition to these initiatives, the U.S. Defense Department helped to reopen rare earth production at California's Mountain Pass Mine, moving the U.S. from zero percent of global rare earth mining to 15% in 2022. These federal outlays, which are already reshaping supply chains, are being complemented by subsidies offered by some individual states.

Partner

The "partner" element seeks to harness existing alliances and partnerships, and to build new ones, to form a broader base of support for these efforts. It has resulted in closer G7 coordination on derisking issues; bilateral technology and economic security partnerships with such capitals as Tokyo, Seoul, Taipei and London; closer defense supply chain ties with Japan and India; bilateral Security of Supply Arrangement deals with Tokyo, Seoul and Singapore; formation of the Pacific Quadrilateral Dialogue with Australia, Tokyo and India and its related Quad Investors Network, and incremental progress by the Indo-Pacific Economic Framework. Washington designated certain firms in the UK and Australia as domestic sources under the Defense Production Act, opening the door to subsidies for those companies to produce critical minerals and other strategic materials. The CHIPS Act provides \$500 million to expand U.S. chipmaker links with selected low- and middle-income countries. The U.S.-Vietnam Comprehensive Strategic Partnership signed in September 2023 promises to facilitate investment in Vietnam's rich rare earth reserves.

In North America, Washington and Ottawa have agreed to a Joint Action Plan on Critical Minerals Collaboration. Across the Atlantic, Washington and Brussels have turned to their Trade and Technology Council (TTC) to facilitate joint efforts to enhance the resiliency and robustness of their respective supply chains, especially in highly-vulnerable ecosystems. Additional areas of shared concern include COVID-19-related goods and active pharmaceutical ingredients (APIs, including vitamins, antibiotics, and hormones), semiconductors, ICT and cloud technologies, artificial intelligence, and defenserelated technologies.

The U.S., EU, and other like-minded countries created the Mineral Security Partnership to prioritize the development of key critical-minerals projects as another way to build alternative sources of supply than can lessen China's dominant position in critical raw materials supply chains. They are developing climate financing programs with Indonesia, Senegal, South Africa, Vietnam, and India. Further examples include the India-Middle East-Europe Economic Corridor, a project co-founded by the United States that is meant to boost economic connections across Asia, the Persian Gulf, and Europe, as well as the Lobito Corridor project, which connects Angola, the Democratic Republic of Congo, and Zambia to global markets and is funded by the U.S., the European Commission, and several development banks. The Partnership for Atlantic Cooperation, signed by 32 Atlantic coastal countries in September 2023, provides a forum for members to collaborate on economic, energy, environmental, and maritime issues.

The Biden administration has balanced these efforts with attempts to partner with China on climate change, and to form several bilateral working groups to tackle dangerous narcotics flows, address financial and economic issues, and exchange information about their respective export controls.

The EU's Protect, Promote, and Partner Agenda

While the EU and its member states do not use the phrase "protect, promote, and partner" to describe their derisking agenda, essentially this is also what they, and the UK, are doing.

The European Commission has become increasingly hawkish on China, due to concerns about Beijing's support for Moscow, its challenges to Taiwan and other neighbors, Europe's critical dependencies on China for critical materials, and a widening bilateral trade deficit. It has released two economic security documents that outline a de-risking strategy intended to lessen EU dependence on China and to promote EU competitiveness, including by working with other like-minded partners.⁵⁹

Washington and Brussels have turned to their Trade and Technology Council (TTC) to facilitate joint efforts to enhance the resiliency and robustness of their respective supply chains, especially in highly-vulnerable ecosystems.

Protect

The EU's "protect" agenda includes assessments of risks in supply chains, critical infrastructure, technology leakage, and coercion. In 2023 the EU conducted its first set of collective risk assessments, beginning with four key technologies: advanced semiconductors, artificial intelligence, bio- and quantum technologies. Six additional areas, including energy, robotics and manufacturing technology, could be subject to review in 2024.

The "protect" agenda is complicated because member states, not the European Commission, retain authority over many sensitive areas, such as screening investments or restricting exports for national security reasons. Member states closely guard their prerogatives, and each tends to address dependency issues differently. This has been particularly true regarding China, in part because of diverging degrees of reliance. For instance, despite agreement on excluding high-risk vendors from technology investments, only a third of EU countries have banned Huawei from critical parts of their 5G communications, prompting debate whether the Commission should move to impose a mandatory ban if member states continue to delay.

Nevertheless, the EU does have tools at its disposal. It has long had the ability, if not always the will, to use trade defense instruments to impose antisubsidy and antidumping duties on unfairly cheap imports. It has opened anti-dumping investigations in several sectors. These include Chinese electric vehicle subsidies and Chinese biodiesel exports. It has developed a toolkit to identify and tackle foreign interference in research and innovation. It has imposed a broad range of export controls on Russia, as we discuss in Chapter 1, and is working on an EU-wide export controls regime. Member states have extended the Xinjiang sanctions they first imposed in March 2021. In 2023 they agreed to an Anti-Coercion Instrument that empowers the Commission to impose trade controls, customs

duties and other measures against companies or countries determined to be engaged in coercive behavior. The EU can also now block investment by companies funded by non-EU governments and cut businesses out of procurement contracts if their own domestic market is closed to EU bidders. It is investigating a Chinese trainmaker under these provisions. While the rule was originally intended with China in mind, it could negatively affect U.S. companies deemed to be enjoying state subsidies under the IRA or related legislation.⁶⁰ The EU Critical Raw Materials Act, which passed the European Parliament in December, sets an overarching target that no third country should provide more than 65% of the EU's annual need for a strategic raw material, and contains provisions for coordinated strategic stockpiling, incentives for recycling, and investment in research and development.

Moreover, at the urging of the Commission, nearly all member states now have inward investment screening mechanisms, and some have tightened the laws they already had, as has the UK. This year, the Commission is looking at ways to screen outbound investments, although there is no consensus for an EU-wide mechanism.

Despite their differences, member states have shown a willingness to act when serious challenges arise. In the year following Russia's full-scale invasion of Ukraine in February 2022, European governments spent \$600 billion to shield their own societies from the energy shocks generated by the war.⁶¹ The Netherlands joined the U.S. and Japan to stop exports of high-end chipmaking machines to China. It also issued a blanket warning on apps from countries that have an "offensive cyber program," citing China by name. France has tweaked the terms of its EV subsidy program in a way that excludes most Chinese makers from eligibility. Italy's government used its "golden power" to limit a Chinese shareholder's influence over tiremaker Pirelli in June, deeming tire sensors a "critical technology of strategic national importance." Rome withdrew from China's Belt and Road Initiative in December 2023. Germany's Supply Chain Due Diligence Act requires companies to meet extensive obligations to ensure human rights and environment best practices in their supply chains.

Still, EU-wide agreements can be elusive. For instance, member states have blocked approval of the EU Corporate Sustainability Due Diligence intended to vet human rights and environmental abuses in supply chains.

Promote

The EU's "promote" agenda has centered on NextGenerationEU, a \$917 billion funding program to help EU member states recover and revive from the pandemic. It is the largest stimulus package ever financed in Europe. The funds are being reinforced by elements of the EU's longterm budget, bringing the total of deployable funds to \$2.38 trillion in current prices, to help create, in the EU's words, a "greener, more digital and more resilient" Europe.

Elements of the package have been reshaped in response to ongoing events, particularly the need to reduce energy dependencies on Russia. Debates about repurposing the funds were further reenergized by European concerns over massive cleantech subsidies being offered by China and the United States, as we discuss in Chapter 4. In response, in February 2023 the Commission unveiled the Green Deal Industrial Plan to enhance EU competitiveness in the energy transition. Notably, the Plan proposes to temporarily loosen state aid rules until the end of 2025, and to allow member states to draw on \$243 billion of loans and \$22 billion of grants remaining under NextGenerationEU. The Plan includes three key initiatives; electricity market reform; the Critical Raw Materials Act; and the Net-Zero Industry Act.

The EU's Critical Raw Materials Act eases financing and permitting for new mining and refining projects at home to help the EU meet a target to extract 10%, recycle 25% and process 40% of its annual consumption by 2030 for 18 strategic raw materials. The Net-Zero Industry Act aims to ensure that at least 40% of the EU's demand for clean tech is made domestically by 2030. The European Parliament added a goal for the EU to produce 25% of the entire world's clean technology by 2030. The legislation includes incentives to help the EU hit these goals, including fast-track permitting and easier access to funding for certain industries. Since the EU still relies heavily on China for key ingredients for the green transition, the legislation would effectively lock Chinese firms out of public contracts for relevant technologies. It remains unclear how much funding might be allocated under the Act; earlier ambitions have been tempered. Supporters hope both Acts will survive the EU's multi-institutional approval process and be enacted by June 2024.

The "promote" agenda also includes the European Chips Act, which provides subsidies to strengthen semiconductor value chains within the EU, with a goal of achieving 20% of worldwide production capacities, compared to 9% today.

While the Act boasts a budget of more than \$45 billion, much of the money is drawn from existing EU programs, from member states, or assumed private investments.

With the EU's General Data Protection Regime, Digital Services Act, Digital Markets Act, and Al Act, the bloc has also been pushing its role as a global standard-setter on technology regulation, often called the "Brussels effect."

Partner

The EU's "partner" agenda has included enhanced coordination among G7 members, cooperation with the U.S. and with India as part of their respective Trade and Technology Councils (TTC), and a dedicated workstream on economic security as part of the EU – Japan High Level Economic Dialogue. Like the U.S., it has established several working groups directly with China. Brussels has sought on its own, as well as with Washington and others, to invigorate its Global Gateway, and the Partnership for Global Infrastructure Investments. It is seeking to finalize additional free trade agreements, sign bilateral raw materials and Just Transition partnerships, promote the Minerals Security Partnership, and create a "Critical Raw Materials Club" of like-minded actors to enhance security of raw materials supply. It has signed trade agreements with Japan (2019), New Zealand (2022) and Chile (2023). However, its most ambitious goal - a trade deal with South America's Mercosur trade bloc - remains in limbo.

Corporate Strategies

Companies are adapting their supply chain strategies to ongoing geopolitical tensions and economic uncertainties. While headline disruptions have been linked to Russia's war against Ukraine and the Israel-Hamas conflict, the epicenter of the supply-chain earthquake is China.

Most firms not already active in China are simply not coming, while others have opted to leave. In 2023, the President of the European Union Chamber of Commerce in China said he had not seen a single European company entering China since COVID-19 began, and called business confidence in China the lowest on record. Quitting China completely is a path being chosen by such prominent firms as AirBnB, Carrefour, Gap, Yahoo, Epic Games, Hasbro and Microsoftowned Linkedin. Amazon.com closed its official app store, and IBM closed its China Research Laboratory after a quarter of a century. This year, Dell will stop using chips made in China, and it Many corporations are shifting from supply chains to supply webs. They are replacing single-sourcing of critical components with multiple, and sometimes geographically diverse, suppliers to prioritize reliable deliveries over just-in-time efficiencies – a practice known as "multishoring."

has told its suppliers to significantly reduce the amount of other "made in China" components that go into its computers. U.S. company Teradyne, a manufacturer of testing equipment for chip fabrication, has relocated its key production facility from China to Malaysia. The share of non-Chinese companies in 14 of 20 industries with sizable multinational presence has declined over the past three years.⁶²

Many corporations are shifting from supply chains to supply webs. They are replacing singlesourcing of critical components with multiple, and sometimes geographically diverse, suppliers to prioritize reliable deliveries over just-in-time efficiencies - a practice known as "multishoring." For most companies active in China, this has meant diversifying their supply chains via "China plus one" or "China plus many" strategies. Some firms are adopting separate supply chains for the China and non-China markets. Apple, AstraZeneca, McDonald's, Sequoia Capital, STMicroelectronics and Yum! Brands are among the companies that have split out parts of or all their China business. Consultancies such as McKinsey, Boston Consulting Group and Oliver Wyman are among the firms separating their Chinese IT systems in response to Beijing's tightened anti-espionage and data protection laws.63

According to the Asian Development Bank, more than 83% of North American businesses and about 90% of European firms have announced plans to relocate at least part of their supply chains away from China. Some are engaged in "nearshoring" operations to countries closer to key markets or "friendshoring" their sourcing to more reliable partners. Companies plowed more than \$82 billion into 15 nearshoring locations close to western Europe between 2022 and 2023 - the highest two-year figure ever.⁶⁴

There is also evidence that some finishing stages of production within supply chains are

being "reshored" back to the U.S. and Europe. According to Kearney's annual reshoring index, U.S. gross manufacturing output rose faster in 2022 than U.S. manufacturing imports from China and 13 other Asian countries, a trend that likely continued in 2023.⁶⁵

As a result, China's share of U.S. manufacturing imports from low-cost countries in Asia fell from nearly 70% in 2013 to less than 50% in 2023. According to Deutsche Bank, 95% of products for which the U.S. relies on China could be supplied from elsewhere in Asia.⁶⁶

Semiconductors, fueled by offers of massive government subsidies, lead the field when it comes to friend-shoring initiatives. Intel, TSMC, and Samsung, the world's three biggest chipmakers, have announced commitments to invest at least \$380 billion over the next decade to build new factories in Germany, Ireland, Israel, Japan, Poland, South Korea, Taiwan, and the United States. Intel says its goal is to reduce Asia's share of its global semiconductor manufacturing from 80% to 50% by the end of the decade, with the U.S. accounting for 30% and Europe for 20%. Intel is building government-subsidized chip plants in the U.S. states of Arizona and Ohio. It also plans to expand its global production capacity with new or bigger facilities in Germany, Poland, Israel, Malaysia, and other places.67

Vietnam is profiting greatly from the friendshoring trend. U.S. manufacturing imports from Vietnam have doubled in the past five years and tripled over the past ten, while China's share has fallen significantly. The United States accounts for nearly a quarter of Vietnam's goods exports. Half of Google's newest Pixel phones will be made in Vietnam this year. In 2022, Dell said it would move at least 20% of laptop production to Vietnam. Apple is supplementing its operations in China by producing IPads, MacBooks, AirPods and smartwatches in Vietnam, and for the first time is allocating product development resources for the iPad to Vietnam. Its many suppliers are following.⁶⁸

India is also benefitting from shifting supply chains. It has gone from making 9% of the world's smartphone headsets in 2016 to a projected 19% in 2023. Apple plans to shift 18% of its global iPhone production to India and says the country will be a "major focus." J.P. Morgan estimates India will produce a quarter of all iPhones by 2025. India is the key Asian R&D base for top European chipmaker Infineon, which is expanding its activities there. In fact, India supplanted the U.S. as the top global R&D FDI destination in 2022. These investments are powering the country's electronics exports, which have tripled since 2018. India's domestic electronics production is expected to grow rapidly at a 30% compound annual growth rate in the next five years to reach \$400 billion.69

India must still overcome entrenched problems that have kept it a bit player in global supply chains. Its labor force remains mostly poor and unskilled, infrastructure is underdeveloped and the business climate, including regulations, can be burdensome. Manufacturing remains small relative to the size of India's economy. Those tariffs discourage industries that import many components. Nonetheless, after decades of disappointment, the country is making progress.⁷⁰

Mexico is another big beneficiary of reshuffled supply chains, as we discuss in Box 1.

Box 1. Mexico's "Geopolitical Planetary Alignment"

Mexico is the new face of nearshoring, as companies seeking to avoid China tensions and supply chain disruptions relocate production facilities just outside the United States but very much inside the integrated North American market created by the U.S.-Mexico-Canada free trade agreement. In 2023 Mexico became the U.S.' top trading partner and largest source of imports, winning ground lost by China.

Mexico has become a choice destination for nearshoring projects looking at the U.S. market, which absorbs nearly 80% of Mexico's exported goods. The overall value of the investment projects announced by foreign investors rose to a record \$40.2 billion in 2022, led by those from the U.S. (41% share), Asia and Europe (27.9% each), according to FDI Markets. U.S. investors have put more money into Mexico than into China in each of the past three years.

Nearshoring has the potential to boost the growth of Mexican manufacturing exports to the U.S., from \$455 billion today to an estimated \$609 billion in the next five years. New investment driven by nearshoring could help to boost Mexico's annual GDP growth to around 3% in 2025 to 2027. These trends reflect the deeply intertwined nature of supply chains across the North American market; roughly 40% of the value of Mexico's exports to the U.S. consists of parts and components made at U.S. factories. This contrasts greatly with U.S. imports from China, only 4% of which are U.S.-made.⁷¹

These moves are refashioning supply chains within North America. Rather than offloading containers from Asia at Southern California ports, more U.S. - and Chinese - companies are using Mexico's Pacific port of Manzanillo. A significant number of those containers are then transported to the Mexican border state of Nuevo Leon, where their contents are either further processed or brought across the border to Texas. "Nuevo Leon is having a geopolitical planetary alignment," says the state's governor.⁷²

These new dynamics are also reconfiguring supply routes within the United States, as more goods flow to America's largest inland port of Laredo, Texas, and from there on to the U.S. Midwest and East Coast. Previously, Midwest/ East Coast demand accounted for two-thirds of the shipments out of Southern California ports.

There is also evidence that China is trying to sidestep U.S. tariffs and other restrictions by using Mexico's USMCA membership as a back door to the U.S. market. Chinese investment in Mexico grew by more than 200% in the last two years. Accurate statistics are hard to come by but, according to some estimates, Chinese foreign direct investment in Mexico increased from a total of \$500 million in 2000-04 to \$2.5bn in 2022 alone. That is below a peak of nearly \$6 billion in 2016, but more than twice the figure in 2018, and rising.⁷³

Six years ago, Chinese carmakers were largely absent from the Mexican market. Now three of China's largest electric-vehicle makers - MG, BYD and Chery – are preparing to build factories there. Chinese companies account for nearly a fifth of Mexico's auto sales, a fifth of Mexico's car imports, and 40% of investment in auto parts. Chinese companies exported \$9 billion in parts to Mexico in 2023. Many of these components are assembled into products destined for the United States. Producing parts, components and final products in Mexico helps Chinese firms meet the USMCA's rules-of-origin requirements. And while the U.S. IRA stipulates that no EV parts or components can come from China or other "foreign entities of concern," EVs and related parts made in Mexico are covered by the IRA's consumer tax credit. Chinese companies based in Mexico exported \$1.1 billion in parts to the U.S. in 2023.74

Under U.S. pressure, Mexico has announced tariffs ranging from 5-25% on goods from China and other countries, and signed an agreement with Washington to conduct national security reviews of foreign investments, including planned new Chinese EV plants.⁷⁵

Back Doors, Workarounds, and Transshipments

Even though Western companies are reducing direct sourcing from China, many remain indirectly bound to China via supply chain links with third countries. This is most evident in Asia, but also apparent in Europe, and now noticeable in Mexico. China is sidestepping U.S. tariffs and other U.S. and EU restrictions by exporting goods or intermediate products to third countries, which then send final goods to the North American and European markets. These transshipments make it look like Chinese exports to Western markets are falling, even though many are just being re-routed through other countries. During the past five years, China's share of Vietnam's imports has gone from a quarter to a third, while Vietnam's share of exports to the U.S. has risen from 20% to just under 30% - an indication that Vietnam is becoming an important intermediary in China-U.S. commerce.

This means that when Americans or Europeans buy from factories in places such as Vietnam, they could be buying from Chinese companies, or from Vietnam-based firms utilizing intermediate goods sourced from China. For example, even though Apple has moved production to Vietnam, 9 of its 25 suppliers in Vietnam are Chinese enterprises. Chinese producers of solar panel materials tried to escape U.S. tariffs by rerouting their components for final assembly in Vietnam, Cambodia, Malaysia, and Thailand, and then shipping the products to the United States. After uncovering the subterfuge, the U.S. slapped new tariffs as high as 254% on foreign solar panel makers.⁷⁶

Investment trends are similar. Western companies are investing to replace China's role in supply chains with allies or friendly nations; Chinese companies are moving plants and other facilities to third countries to facilitate exports to the U.S. and Europe. These efforts are reflected in FDI figures. Foreign direct investment in 11 Southeast Asian countries, for example, grew 40% between 2017 and 2022, when it reached a record \$222.5 billion. U.S. firms are the leading investors, spending \$74.3 billion on plant construction and other projects between 2018 and 2022. They are followed by Chinese firms, which invested \$68.5 billion in the same period.⁷⁷

In addition, while China's share in U.S. imports has fallen, its share in Europe's imports has risen. A portion of those imports are intermediate parts and components that are assembled into final products exported to countries around the world, including the United States. For instance, over the past decade China's share of central and eastern EU member states' imports of car parts has risen from 2% to 10%, more than any other country outside the EU.⁷⁸

Notes

- Antony Blinken, "The Administration's Approach to the People's Republic of China," U.S. Department of State, May 22, 2022, www.state.gov/the-administrations-approach-to-the-1 peoples-republic-of-china/; Ursula von der Leyen, "Speech by President von der Leyen on EU-China Relations to the Mercator Institute for China Studies and the European Policy Centre," European Commission, March 30, 2023, https://ec.europa.eu/commission/presscorner/detail/en/speech_23_2063.
- Centre, European Commission, March 30, 2023, https://ec.europa.eu/commission/presscomer/deali/en/speech_23_2033. The White House, "Building Resilient Supply Chains, Revitalizing American Manufacturing, and Fostering Broad-Based Growth," June 2021, https://www.whitehouse.gov/wp-content/ uploads/2021/06/100-day-supply-chain-review-report.pdf, European Commission, "Strategic dependencies and capacities," May 5, 2021, https://ec.europa.eu/info/sites/default/files/ swd-strategic-dependencies-capacities_en.pdf, Ganyi Zhang, "EU-US: Public policies take up the challenges of the supply chain," Upply, July 23 2021, https://market-insights.upply. com/en/eu-us-public-policies-take-up-the-challenges-of-the-supply-chain; Torsten Riecke, "Resilience and decoupling in the era of great power competition," Merics, August 20, 2020, 2
- Allianz Research, "Critical raw materials: Is Europe ready to go back to the future?" August 1, 2023, https://www.allianz.com/content/dam/onemarketing/azcom/Allianz_com/economic-research/publications/specials/en/2023/august/01_08_2023-Critical-Raw-Materials.pdf; Stella Yifan Xie, "U.S. Companies Are Finding It Hard to Avoid China," *Wall Street Journal*, December 12, 2023. 3
- Rebecca Freeman and Angelos Theodorakopoulos, "Hidden exposure: Measuring US supply chain reliance," Brookings, September 27, 2023, https://www.brookings.edu/articles/ hidden-exposure-measuring-us-supply-chain-reliance/. 4
- Victor Jack, "EU num as solar industry time bomb ticks," Politico, February 5, 2024, https://www.politico.eu/article/eu-mum-as-solar-industry-time-bomb-ticks/; Jason Douglas and Stella Yifan Xie, "Pandemic Bolsters China's Position as the World's Manufacturer," *Wull Street Journal*, August 21, 2022; IEA, "Special Report on Global PV Solar Supply Chains," August 2022, 5 https://iea.blob.core.windows.net/assets/d2ee601d-6bla-4cd2-a0e8-db02dc64332c/SpecialReportonSolarPVGlobalSupplyChains.pdf; *The Switch Report* 2022, FDIIntelligence/ *Financial Times* and Enel Foundation; Alice Tidey, "The EU needs renewables to curb Russian fossil fuel dependence. For these, it's dependent on China," Euronews, June 9, 2022, https://www.euronews.com/my-europe/2022/06/09/the-eu-needs-renewables-to-curb-russian-fossil-fuel-dependence-for-these-it-s-dependent-on. U.S. Geological Survey, *Mineral Commodity Summaries 2023*, https://pubs.usgs.gov/periodicals/mcs2023/mcs2023/mcs2023/mcs4023/mcs2023/mcs4023/mcs2023/mcs4043/mcs4
- 6 Up," Bloomberg, November 20, 2023; Zongyuan Zoe Liu, How to Secure Critical Minerals for Clean Energy Without Alienating China, Council on Foreign Relations, May 25, 2023, https://www.cfr.org/blog/how-secure-critical-minerals-clean-energy-without-alienating-china.
- CDP Group, "Ecological and digital transition: focus on critical raw materials," March 3, 2023, https://www.cdp.it/sitointernet/page/en/ecological_and_digital_transition_focus_on_ critical_raw_materials?contentId=TNK42332. 7
- Ludovic Subra, et al., "Critical raw materials: Is Europe ready to go back to the future?" Allianz Research, August 1, 2023, https://www.allianz.com/content/dam/onemarketing/azcom/ Allianz_com/economic-research/publications/specials/en/2023/august/01_08_2023-Critical-Raw-Materials.pdf. 8
- 9 See "A rock and a hardplace: building critical mineral resilience," House of Commons Foreign Affairs Committee, December 4, 2023, https://committees.parliament.uk/publications/42569/ documents/211673/default/.
- "Raw Materials Critical for the Green Transition: Production, International Trade, and Export Restrictions," OECD, April 2023, https://www.oecd-ilibrary.org/docserver/c6bb598b-en.pdf; International Energy Agency, "Critical Minerals Market Review 2023," July 2023, https://www.iea.org/reports/critical-minerals-market-review-2023; European Commission, "Supply chain 10 analysis and material demand forecast in strategic technologies and sectors in the EU – A foresight study," JRC Science for Policy Report, 2023, file:///C/Users/Owner/Dow
- Lily Kuo, "The next front in the tech war with China: Graphite (and clean energy)," Washington Post, November 29, 2023, https://www.washingtonpost.com/world/2023/11/29/china-critical-minerals-graphite-trade-united-states/; Joris Teer and Chris Miller, "Action on critical minerals is needed now," Politico, September 28, 2023, https://www.politico.eu/article/ 11 action-critical-minerals-needed-now/
- Zongyuan Zoe Liu, "How to Secure Critical Minerals for Clean Energy Without Alienating China," Council on Foreign Relations, May 25, 2023, https://www.cfr.org/blog/how-secure-critical-minerals-clean-energy-without-alienating-china; Joseph Quinlan and Ariana Chiu, "Ignore the Buzz about U.S.-China Decoupling. Dependence is Growing in the Areas That Count," *Barron's*, October 19, 2023, https://www.barrons.com/articles/us-china-decoupling-dependence-growing-trade-investment-af6740c2. 12
- Ouinlan and Chiu; Mark Burton, "Why the Fight for "Critical Minerals" Is Heating Up," Bloomberg, November 20, 2023. OECD, "Raw Materials"; Agnes Chang and Keith Bradsher, "Can the World Make An Electric Car Battery Without China?" New York Times, May 16, 2023; UNCTAD, "Technical note 13 14 on critical minerals: Supply chains, trade flows and value addition," 2023, https://unctad.org/system/files/official-document/ditcmisc2023d1_en_0.pdf; Allianz Research; European Commission, "Supply chain analysis."
- Commission, Supply chain analysis. Teer and Miller, Chang and Bradsher; IEA; Alicia García Herrero, "China-EU roller-coaster relations: Where do we stand and what to do?" Bruegel, June 2023, https://www.bruegel.org/ sites/default/files/2023-06/230611_Congress%20working%20paperAGH%20%28004%29.pdf; Agathe Demarais, "Why Europe Will Struggle to 'De-Risk' From China," *Foreign Policy*, September 19, 2023; Tobias Gehrke and Filip Medunic, "High-voltage trade: How Europe should fight the electric vehicle wars," ECFR, December 15, 2023, https://ecfr.eu/article/high-voltage-trade-how-europe-should-fight-the-electric-vehicle-wars/; Medhi and Moerenhout. Cha; Baldwin, Freeman and Theodorakopoulos; Richard Baldwin, "How asymmetric is the G7's reliance on Chinese supply chains?" LinkedIn, January 4, 2024. 15
- 16
- Simon Gerards Iglesias and Jürgen Matthes, "Chinas Abhängigkeit vom Westen bei Importen und Technologie," Institut der deutschen Wirtschaft, March 6, 2023.
- Idlesias and Matthes. 18 19 Iglesias and Matthes
- 20 Iglesias and Matthes
- Iglesias and Matthes; Max J. Zenglein and Jacob Gunter, "The Party Knows Best: Aligning economic actors with China's strategic goals," Mercator Institute for China Studies, October 2023, https://merics.org/sites/default/files/2023-10/MERICS%20Report%20The%20party%20knows%20best-Aligning%20economic%20actors%20with%20Chinas%20strategic%20goals2_0. pdf; Martin Wolf, "The US retains the economic advantage in its rivalry with China," Financial Times, November 28, 2023. See Joe Leahy, James Kynge and Sun Yu, "The looming trade tensions over China's subsidies," *Financial Times*, January 30, 2024; Citigroup, "China Economics: Out With the Old Three and In With the New Three," January 8, 2024, https://www.citigroup.com/global/insights/global-insights/china-economics-out-with-the-old-three-and-in-with-the-new-three. U.S. Department of Commerce; Eurostat. 21
- 22
- 23
- U.S. Department of Commerce; Eurostat CK Tan, "China's annual exports drop for first time in seven years," Nikkei Asia, January 12, 2024. 25
- 26 Michael A.Witt, Arie Y. Lewin, Peter Ping Li and Ajai Gaur, "Decoupling in international business: Evidence, drivers, impact, and implications for IB research," Journal of World Business, Vol. 58. Issue 1. January 2023.
- Marc Gilbert, Nikolaus Lang, Georgia Mavropoulos, and Michael McAdoo, "Protectionism, Pandemic, War, and the Future of Trade," BCG, January 17, 2023. 27
- 28 U.S. Department of Commerce: Eurostat.
- Unfortunately, several public agencies in Europe make the mistake of reducing overall trade to just trade in goods. The German Federal Statistical Office, for instance, consistently proclaims that China is Germany's top trading partner, even though those claims are patently false if one compares Germany's overall trade with the U.S. and with China, not just trade 29 n goods
- Robin Wigglesworth, "The great Chinese flow reversal," *Financial Times*, September 7, 2023; Iori Kawate, "Net outflow of funds from China hits 7-year high in September," *Nikkei Asia*, October 25, 2023; Seth O'Farrell, "Chasing the tail of China's sluggish FDI," FDI Intelligence, Seth O'Farrell, November 20, 2023; Nicholas R. Lardy, "Foreign Direct Investment Exiting China New Data Show," Peterson Institute for International Economics, November 17, 2023, https://www.piie.com/blogs/realtime-economics/foreign-direct-investment-exiting-china-30 Ruehl, "Foreign investors sidestep China in rush into Asian stocks," *Financial Times*, December 28, 2023; Noah Smith, "Stop saying "there is no decoupling". There is!" December 4,
- Rueni, Foreign investors sidestep Unina in rush into Asian stocks; "*Hinarcial Jimes*, December 28, 2023; Noah Smith, "stop saying "there is no decoupling". There is!" December 4, 2023, https://www.noahpinion.blog/p/stop-saying-there-is-no-decoupling?utm_medium=web. Deutsche Bundesbank, "Balance of Payments Statistics," January 2024; Arendse Huld, "China-Germany Bilateral Direct Investment: Trends and Outlook," February 5, 2024; Agatha Kratz, Noah Barkin, and Lauren Dudley, "The Chosen Few: A Fresh Look at European FDI in China," Rhodium Group, September 14, 2022; Deutsche Industrie- und Handelskammer, "Foreign Investment of German Industry 2023," February 2023; William Boston, "German Industry Defies Rising Pressure to Limit China Exposure," *Wall Street Journal*, September 20, 2020; Context China China, "September 20, 2020; Context China China, "Bortana", 2020; Context China China, September 20, 2020; Context China China China, September 20, 2020; Context China China China, September 20, 2020; Context China, September 20, 202 31 2023.
- Derek Scissors, "Chinese Investments in the United States Handout," American Enterprise Institute, January 24, 2024, https://www.aei.org/multimedia/chinese-investments-us-32 handout/; Lardy
- Jacopo Dettoni, "The top 10 FDI projects of 2023," FDI Intelligence, Februrary 28, 2024, https://www.fdiintelligence.com/content/data-trends/the-top-10-fdi-projects-of-2023-83436; 33 EY, "Chinese company takeovers in Europe fall to 12-year low – more investments in Switzerland," February 24, 2024, https://www.ey.com/en_ch/news/2024/02/chinese-company-takeovers-in-europe-fall-to-12-year-low-more-investments-in-switzerland#:**text=The%20most%20popular%20country%20for,investments%2C%202022%3A%2017).
- Thilo Hanemann, Armand Meyer and Danielle Goh, "Vanishing Act: The Shrinking Footprint of Chinese Companies in the US," Rhodium Group, September 7, 2023, https://rhg.com/ 34 research/vanishing-act-the-shrinking-footprint-of-chinese-companies-in-the-us/. 35
- research/vanishing-act-the-shrinking-tootprint-or-chinese-companies-in-the-us/. Shunuke Tabeta and lori Kawate, "Chinese battery material makers' push abroad raises questions over access," *Nikkei Asia*, December 2, 2023; David Lubin, "Collapsing foreign direct investment might not be all bad for China's economy," Chatham House, December 15, 2023, https://www.chathamhouse.org/2023/12/collapsing-foreign-direct-investment-might-not-be-all-bad-chinas-economy; Seth O'Farrell, "Chinese outbound FDI boom signals 'new phase'," FDIMarkets, October 3, 2023. Kratz, et al. Iglesias and Matthes; Chris Miller, "The West's De-Risking Strategy towards China Will Fail," *The Economist*, August 5, 2023. 36
- See Strand Consult, "You Are Not Welcome: An Analysis of Thousands of Foreign Technology Companies Blocked by China Since 1996," https://strandconsult.dk/you-are-not-welcome-an-analysis-of-the-thousands-foreign-technology-companies-blocked-by-china-since-1996/; Laura Rosenberger, "Making Cyberspace Safe for Democracy: The New Landscape of 37
- Julian Gewirtz, "The Chinese reassessment of interdependence," China Leadership Monitor, June 1, 2020, https://www.prcleader.org/post/the-chinese-reassessment-of-interdependence; Office of the Director of National Intelligence, "Annual Threat Assessment of the U.S. Intelligence Community 2023, https://www.dni.gov/files/ODNI/documents/ assessments/ATA-2023-Unclassified-Report.pdf, Aya Adachi, Alexander Brown, 38
- Max J. Zenglein, "Fasten your seatbelts: How to manage China's economic coercion," Mercator Institute for China Studies, August 25, 2022; Christopher Tang, "Why China 'de-risking' brings its own business risks," *Financial Times*, October 10, 2023; Iori Kawate, "Foreign investment in China falls to lowest level on record," *Nikkei Asia*, August 12, 2023. Shunsuke Tabeta and Iori Kawate, "China's graphite export curbs take effect with uncertainty for EVs," *Nikkei Asia*, December 2, 2023. Harry Dempsey and Hudson Lockett, "China pushes to dominate trading in clean energy metals," *Financial Times*, August 10, 2023.
- 40
- Lee Branstetter, Guangwei Li and Mengjia Ren, "China does not pick or create winners when giving subsidies to firms," Centre for Economic Policy Research/VoxEU, March 9, 2023, https://cepr.org/voxeu/columns/china-does-not-pick-or-create-winners-when-giving-subsidies-firms; 41
- "China's Industrial Policy Roundtable Summary Report," Stanford University/Asia Society, 2022, https://sccei.fsi.stanford.edu/news/experts-convene-roundtable-discuss-chinasindustrial-policy.

3. Derisking in a World Gone MAD: American, European and Chinese Characteristics

- Australian Strategic Policy Institute, "Critical Technology Tracker," https://techtracker.aspi.org.au/; Peter Tirschwell, "China's export dominance is getting stronger, not weaker," Financial 42 Times, December 6, 2023; "A cause for concern," The Economist, October 10, 2022; Rana Foroohar, "We must prepare for the reality of the Chip Wars," Financial Times, October 31, 2022
- 43 Yanmei Xie, "China's cull of EV overcapacity will bring little relief to Europe," Financial Times, February 5, 2024; Henry Sanderson, "The Problem With De-Risking," Foreign Affairs, January 2, 2024; John Springford and Sander Tordoir, "Europe can withstand American and Chinese subsidies for green tech," Centre for European Reform, June 9, 2023; Martin Sandbu, "The other economic security threat from China," Financial Times, May 25, 2023; Adachi, Brown, Zenglein. Sandbu,
- Phred Dvorak and Andrew Mollica, "Can the U.S. Break China's Grip on Solar? *Wall Street Journal,* February 12, 2024; Yuan Yang, Alice Hancock, Laura Pitel, "Solar power: Europe attempts to get out of China's shadow," *Financial Times*, March 23, 2023; "China industry: PV CV points the way in EVs," *Financial Times*, May 23, 2023; Graham Allison, "China's dominance of solar poses difficult choices for the west," *Financial Times*, June 22, 2023. Qianer Liu, "China on cusp of next-generation chip production despite US curbs," *Financial Times*, February 6, 2024; Chris Miller, "Western nations need a plan for when China floods 44
- 45 the chip market," *Financial Times*, January 29, 2024; June Park, "Semiconductors in Key European and Indo-Pacific Economies: Geopolitical Risk in the Supply Chains into 2030 and Beyond," Hague Centre for Strategic Studies, October 2023, https://hcss.nl/wp-content/uploads/2023/11/Semiconductors-in-Key-European-and-Indo-Pacific-Economies-HCSS-2023.
- pdf; Iglesia and Matthes; Olaner Liu, "How Huawei surprised the US with a cutting-edge chip made in China," *Financial Times*, November 29, 2023; Cheng Ting-Fang, "How China's tech ambitions slip through the U.S. export control net," *Nikkei Asia*, October 20, 2023; "Chip wars, continued," *The Economist*, November 13, 2023. Trend Force, "China's Chip Production Capacity Reportedly Set to Grow 60% in 3 Years, Doubling in 5 Years," January 15, 2024, https://www.trendforce.com/news/2024/01/15/news-chipas-chip-production-capacity-reportedly-set-to-grow-60-in-3-years-doubling-in-5-years/; Ken Moriyasu, "U.S. nervous about flood of older generation chips from China, *Nikkei Asia*, 46 January 9, 2024:
- Willer, The Economist; Doug O'Laughlin, "Chinese EV's and the Lagging Edge Price War," Fabricated Knowledge, August 13, 2024.
- BloombergNEF; CSIS; Joe Leahy, James Kynge and Sun Yu, "The looming trade tensions over China's subsidies," *Financial Times*, January 30, 2024; "China's EV onslaught," *The Economist*, January 11, 2024; Sha Hua and Phred Dvorak, "China's Spending on Green Energy Is Causing a Global Glut", *Wall Street Journal*, November 13, 2023; "Global EV sales 47 stay strong, China hits record despite end of subsidies," Reuters, November 14, 2023; Kenji Kawase, "China gives EV sector billions of yuan in subsidies," Nikkei Asia, September 21, 2023; Edward White, "How China cornered the market for clean tech," Financial Times, August 9, 2023; Zeyi Yang, "How did China come to dominate the world of electric cars?" MIT Shunsuke Tabeta, "CATL, BYD, others unite in China for solid-state battery breakthrough," *Nikkei Asia*, February 12, 2023.
- 48
- 49 50
- 51
- Shallsble Fabeta, CARL, BTD, others difficult of Clinical Solid-State battery breaking (in Kinke Fabet, February 12, 2024. Wilhelmine Preussen, Joshua Posaner and Camille Gijs, "Telais furious it's not in EU's Chinese subsidy probe. Here's why," *Politico*, November 10, 2023. Preussen, Posaner and Gijsl Yanmei Xie; "China's EV onslaught," *The Economist*, January 11, 2024. Benchmark Mineral Intelligence; Yanmei Xie; Gary Clyde Hufbauer, "China's electric vehicle surge will shock global markets," East Asia Forum, November 21, 2023; Agnes Chang and Keith Bradsher, "Can the World Make An Electric Car Battery Without China?" *New York Times*, May 16, 2023; Trictowell; Miller, *The Economist*, Sylvie Bermann and Elvire Fabry, eds., "EU and China between De-Risking and Cooperation: Scenarios by 2035," Jacques Delors Institute, November 2023; "China charges ahead," *The Economist*, November 13, 2023; European Commission, "Report on EU policy initiatives for the promotion of investments in clean technologies," October 24, 2023, https://commission.europa.eu/system/files/2023-10/ COM_2023_684_1_EN_ACT_part_v1.pdf. James Kynge, "China's blueprint for an alternative world order," *Financial Times*, August 22, 2023.
- For instance, two-thirds of the world's cobalt, which is critical for many battery technologies. is mined in the Democratic Republic of Congo, but these mines are predominantly Beijing-owned and refining often takes place in China. See James Morton Turner, "The U.S. Can Counter China's Control of Minerals for the Energy Transition," New York Times, November 53 6, 2023; OECD, "Raw Materials"; Allianz; Teer and Miller; Charlie Cooper, Antonia Zimmermann and Sarah Anne Aarup, "China Leaves EU Playing Catchup in Race for Raw Materials," Politico, 10 March 10, 2023
- Max J. Zenglein and Jacob Gunter, "The Party Knows Best: Aligning economic actors with China's strategic goals," Mercator Institute for China Studies, October 2023; "Global Development Initiative-Building on 2030 SDGs for Stronger, Greener and Healthier Global Development," Ministry of Foreign Affairs of the People's Republic of China Government, 54
- https://sdgs.un.org/partnerships/global-development-initiative-building-2030-sdgs-stronger-greener-and-healthier-global. Executive Order on Addressing United States Investments in Certain National Security Technologies and Products in Countries of Concern, The White House, August 9, 2023, 55 https://www.whitehouse.gov/briefing-room/presidential-actions/2023/08/09/executive-order-on-addressing-united-states-investments-in-certain-national-security-technologies-and-products-in-countries-of-concern/; Gavin Bade, "Biden sets new rules restricting U.S. investments in China," *Politico*, August 9, 2023,
- https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/08/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/2023/02/09/biden-investment/ules-https://www.politico.com/news/lines/https://www.politico.com/news/lines/https://www.politico. us-china-investing-tech-biden.html..
- U.S. Department of Commerce, Bureau of Industry and Security, "Implementation of Additional Export Controls: Certain Advanced Computing Items; Supercomputer and Semiconductor End Use; Updates and Corrections," Federal Register Notice, October 17, 2023, https://www.bis.doc.gov/index.php/documents/federal-register-notices-1/3353-2023-10-16-advanced-computing-supercomputing-ifr/file; Rishi Iyengar, Biden Turns a Few More Screws on China's Chip Industry, *Foreign Policy*, October 19, 2023. "Efficiency be damned,"; "Chains of 56 control".
- U.S. Department of Commerce, "Biden-Harris Administration Announces Final National Security Guardrails for CHIPS for America Incentives Program", September 22, 2023, https://www.commerce.gov/news/press-releases/2023/09/biden-harris-administration-announces-final-national-security. James Politi, "Chinese telecoms groups Huawei and ZTE barred from US sales," *Financial Times*, November 25, 2022; Bade; Demetri Sevastopulo, Kathrin Hille and Qianer Liu, "US adds 36 Chinese companies to trade blacklist," *Financial* Times, December 15, 2022.
- "Remarks by National Security Advisor Jake Sullivan on Renewing American Economic Leadership at the Brookings Institution," April 27, 2023, https://www.whitehouse.gov/briefingroom/speches-remarks/2023/04/27/remarks-by-national-security-advisor-jake-sullivan-on-renewing-amortican-economic-leadership-at-the-brookings-institution/#.":text=#%20 shifting%20global%20economy%20left,climate%20threatened%20lives%20and%20livelihoods; "Remarks by National Security Advisor Jake Sullivan at the Special Competitive Studies Project Global Emerging Technologies Summit", The White House, September 16, 2022, https://www.whitehouse.gov/briefing-room/speeches-remarks/2022/09/16/remarks-by-national-security-advisor-jake-sullivan-at-the-special-competitive-studies-project-global-emerging-technologies-summit/". The *Economics*, January 12, 2023; Gavin Bade, " 'A sea change': Biden reverses decades of Chinese trade policy", *Politico*, December 26, 2022, https://www.politico.com/news/2022/12/26/china-trade-tech-00072232. The June 2023 document is available here: https://data.consilium.europa.eu/doc/document/ST-10919-2023-INIT/en/df#."text=The%20aim%20of%20thi%20strategy.puropae%20
- 59 such%20as%20economic%20coercion. The January 2024 document is available here: https://commission.europa.eu/system/files/2024-01/Communication%20on%20European%20 economic%20security.pdf.
- 60 Kim Mackrael, "EU Foreign-Subsidy Limits Target China but Also Hit U.S.," Wall Street Journal, December 28, 2022.
- Trebesch, et al 61
- "Giving up on China." The Economist. November 24, 2022 62
- "Giving up on China," *The Economist*, November 24, 2022. Jon Emont, "As China Risks Grow, Manufacturers Seek Plan B—and C and D", *Wall Street Journal*, June 2, 2023; Ryan McMorrow, Joe Leahy, Sun Yu, Eleanor Olcott, "Multinationals in China accelerate push to decouple data," *Financial Times*, July 15, 2023; Lauly Li, Leo Lewis, Kana Inagaki, Cheng Ting-Fang, "Supply chains shifts and splits," *Financial Times*, January 26, 2023; Chris Miller, "The US-China chip war is reshaping tech supply chains," *Financial Times*, October 7, 2022. Seth O'Farrell, "Chasing the tail of China's sluggish FDI," FDI Intelligence, November 20, 2023. Kearney, "America is ready for reshoring. Are you?" 2023 Annual Reshoring Index, https://info.kearney.com/5/7484/uploads/america-is-ready-for-reshoring-are-you.pdf. Kearney, "Emont," Costly and dangerous," *The Economist*, August 10, 2023; Laura Alfaro and Davin Chor, "Global Supply Chains; The Looming "Great Reallocation" NBER Working Paper No. 31661, September 2023; Laura Alfaro and Davin Chor, "A perspective on the great reallocation of global supply chains, VoxEU/CEPR, September 28, 2023, https://cepr.org/voxeu/ columns/foresroe.tive-creat-real-orgation_clobal-supply-chains 63
- 64
- 65
- 66 columns/perspective-great-reallocation-global-supply-chains.
- 67
- 69 70
- columns/perspective-great-reallocation-global-supply-chains. Naoki Watanabe, "Intel eyes supply chains in U.S., Europe and Asia for resilience: CEO," *Nikkei Asia*, September 22, 2023. Emont; Tang: Cheng Ting-Fang and Lauly Li, "Apple to move key iPad engineering resources to Vietnam," *Nikkei Asia*, December 8, 2023. Cheng Ting-Fang, "Europe's top chipmaker Infineon ramps up hiring in India and Vietnam," *Nikkei Asia*, January 26, 2024; Rajesh Roy and Yang Jie, "Apple aims to make a quarter of the worlds iPhones in India," *Wall Street Journal*, December 8, 2023, Lauli Li, Cheng Ting-Fang and Sayan Chakraborty, "Inside Apple's India dream," *Nikkei Asia*, August 2, 2023. Ritesh Kumar Singh, "FDI is falling as companies still find competitors like Vietnam more attractive," *Nikkei Asia*, September 5, 2023 Philip Wen, Vibhuti Agarwal and Greg Ip, "China Finally Has a Rival as the World's Factory Floor," *Wall Street Journal*, May 9, 2023; Michael Kugelman, Why Did Foxconn Pull Out of Its India Deal? *Foreign Policy*, July 12, 2023; MorganStanley, "A Bright Future for India Tech Manufacturing," October 27, 2023, https://www.morganstanley.com/ideas/ india-electronics-tech-manufacturing.
- U.S. Census Bureau, "Trade in Goods with Mexico," https://www.census.gov/foreign-trade/balance/c2010.html; Michael Stott and Christine Murray, "Why Mexico is missing its chance to profit from US-China decoupling," *Financial Times*, July 3, 2022; Peter S. Goodman, "Why Chinese Companies Are Investing Billions in Mexico," *New York Times*, February 3, 2023; Peter S. Goodman, " 'Ok, Mexico, Save Me': After China, This Is Where Globalization May Lead," *New York Times*, January 1, 2023. Peter S. Goodman, "How a Texas Border Town Is Shaping the Future of Global Trade," *New York Times*, January 5, 2023. 71
- 72
- "The southern strategy." "The southern strategy," Christine Murray, Amanda Chu and Edward White, "US concern over Mexico attracting Chinese electric vehicle factories," *Financial Times*, December 17, 2023; 74 "Rising tigers, hidden dragon," The Economist, August 8, 2023; Alfaro and Chor
- 75 Murray, Chu, White,
- 76
- Muray, Chu, White. Lubin; "Rising tigers."; CK Tan, "China vows to curb decoupling as U.S. adds supply chain safeguards," Nikkei Asia, November 29, 2023; Alfaro and Chor; Tirshwell. FDI Markets Cross-Border Investment Tracker, Kenya Akama and Yuji Niita, "UNCTAD: U.S. and China butt heads over investment in Southeast Asia," *Nikkei Asia*, December 2, 2023. Alfaro and Chor; Ana Swanson and Jeanna Smialek, "Factories May Be Leaving China, but Trade Ties Are Stronger Than They Seem," *New York Times*, August 29, 2023; Agathe Demarais, "Why Europe Will Struggle to 'De-Risk' From China," *Foreign Policy*, September 19, 2023. 77 78







The transatlantic energy economy is undergoing significant transformation. First, the United States has become a critical energy supplier to Europe, as U.S. crude oil and natural gas production reached record highs in 2023 and the United States became the world's largest producer of both oil and natural gas. Second, groundbreaking U.S. and EU policy initiatives are accelerating each party's efforts to address climate change, supercharge the transition to cleaner energies, boost competitiveness, and reduce strategic vulnerabilities. Third, energy investors, innovators and firms are capitalizing on dense transatlantic commercial linkages to spearhead the next generation of clean technologies.

The United States: A Critical Energy Partner for Europe

In 2022, Moscow shut off more than 80% of its pipeline gas spigots to Europe. Since then, Europe has largely navigated the crisis by diversifying supplies, chiefly through liquefied natural gas (LNG); accelerating renewables deployments; using less gas; boosting storage reserves; and improving efficiencies. Europe entered 2024 with gas storage levels at a record 86%, and has weathered its second winter since Moscow's 2022 invasion of Ukraine. It is building new infrastructure to boost its import capacity, adding six new port terminals in two years. By 2030 it will be able to receive 25% more LNG than in 2022.¹

Europe's gas supply mix has changed considerably over the past two years. Russian pipeline gas as a

share of EU natural gas imports fell precipitously from 41% in 2021 to just 9% in 2023. Russian LNG and Russian pipeline gas together only accounted for 13% of the EU's overall supplies in 2023, down from 40% in 2021, although as part of that mix, EU imports of Russian LNG actually increased by about 26% between 2021 and 2023.²

Norway has replaced Russia as the EU's largest gas supplier, providing half of the bloc's piped gas and 30% of its LNG imports. The United States has overtaken Qatar to become Europe's most important supplier of LNG, accounting for 50% of EU total LNG imports – and around 20% of EU total gas imports. In turn, Europe has become the U.S.'s most important LNG export market, accounting for more than 60% of U.S. LNG exports in 2023, double U.S. flows going to Asia (Table 1). By 2032, EU imports of U.S. energy are predicted to almost double in value, to around \$114 billion.³

Three major shifts



U.S. as critical energy supplier to Europe



New policy initiatives to accelerate green transition and boost competitiveness



Substantial investment and capitalization of transatlantic commercial linkages

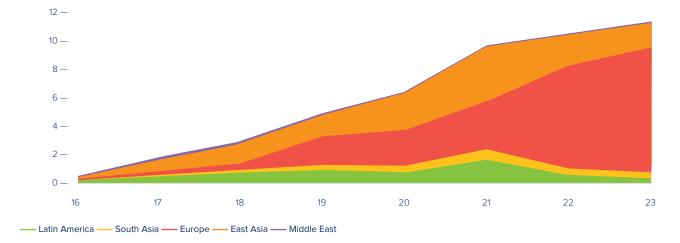


Table 1. U.S. LNG Export Destinations (Bcfd)

Bcfd: billion cubic feet per day. Sources: U.S. Department of Energy; Jeremy Goh, Kent Bayazitoglu, Ajey Chandra, "Another 9 bcfd of US LNG export capacity required by 2035," Oil & Gas Journal, August 7, 2023.

Risks continue. Further sabotage could follow damages to the Nordstream pipeline in September 2022 and the Balticconnector in October 2023. Russia, which still accounts for 13% of the EU's total gas imports, could sever its remaining pipeline gas exports to Europe, notably via Türkiye or Ukraine, especially since the Russia-Ukraine gas transit agreement ends in December 2024. Brussels policymakers are preparing legislation to fully ban Russian exports of LNG and piped gas, but the Iberian Peninsula relies heavily on imported LNG and the landlocked countries of Austria and Hungary are significantly dependent on Russian pipeline gas. U.S. LNG producer Cheniere Energy agreed in November to provide Austrian energy group OMV with LNG beginning in 2029, but Hungary has done little to wean itself off Russian imports, and Rosatom is building two new reactors there ⁴

In addition, the Biden administration has paused licenses for new LNG export terminals to assess their impact on domestic energy prices and global greenhouse gas emissions. While this action's tangible effect on energy flows is likely to be felt later in this decade, the decision to pause has already caused U.S. exporters and European importers to question the reliability of the U.S. as a strategic partner for energy security in Europe, especially since the continent could face a gas shortfall of 2100 bcm, or 37% of demand, between 2028 and 2040 if Russian natural gas imports are eliminated in the coming years as expected.⁵

Moreover, Europe's response has been costly – its gas import bill ran about \$400 billion in 2022, more than three times 2021 levels. Gas prices have lowered significantly since then, but remain above their historical average. Estimates are that The EU reduced its dependence on Russian gas from 40% in 2021 to 13% in 2023.

gas in Europe, which was twice as expensive than in the United States before Russia's 2022 invasion, will be 4 times more expensive than in the United States for the foreseeable future. This also puts upward pressure on the cost of electricity in the EU, which is generating concerns about EU industrial competitiveness.⁶

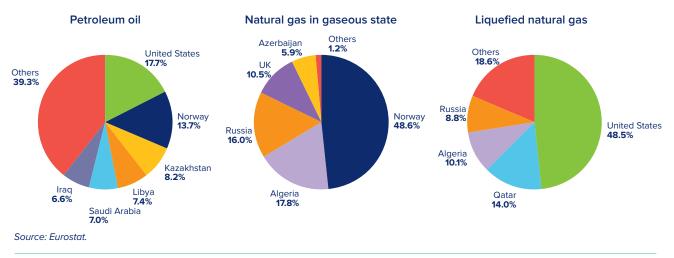


Inflation Reduction Act subsidies and tax credits \$369 billion

A similar shift is underway in Europe's oil markets. Russia's share of Europe's oil and petroleum products imports declined from nearly 45% in 2021 to under 4% in 2023, whereas U.S. oil shipments to Europe have jumped 82% since Russia's invasion of Ukraine, according to Kpler. The United States has become the EU's largest supplier of petroleum oil, accounting for about 18% of imports, followed by Norway (14%) and Kazakhstan (8%) in the third quarter of 2023 (Table 2).⁷

Extended production cuts by OPEC+, together with tensions generated by the Israel-Hamas war and Yemeni rebel attacks on shipping in the Red Sea, have spiked prices and raised concerns about disruptions of oil supplies. Yet large production increases by the U.S., Brazil and Guyana have dented the influence of OPEC+, which now controls barely half of global crude oil supply. The U.S. was on course to increase oil output by 1.4 million barrels per day in 2023, three times the 400,000 barrels a day cut from OPEC+ countries, even as the U.S. pushed ahead with its green transition.⁸





Comparing U.S. and EU Green Subsidies

The Inflation Reduction Act

The U.S. Inflation Reduction Act (IRA) passed by the U.S. Congress in 2022 is by far the single biggest climate investment in U.S. history. It puts the U.S. on a path to roughly 40% emissions reductions by 2030. It is fueled by at least \$369 billion in subsidies and tax credits to qualifying parties. As we discuss in Chapter 3, it is part of an even larger U.S. effort to position its domestic economy for a cleaner energy future, to be more globally competitive, and to mitigate critical materials dependencies on China and other suppliers.

In its first year, the IRA led to over \$110 billion of capital investments announced for clean energy manufacturing projects in the U.S., including over \$70 billion towards electric vehicles and battery supply chains. U.S. battery power capacity doubled in 2023 and is slated to double again in 2024. Today about 30 U.S. battery factories are operating, under construction, or being planned. In 2019 only two were in operation.⁹

The boom in clean energy and manufacturing investment accounted for a record 10% of U.S. GDP growth in 2023. The Biden administration says its full agenda, discussed in Chapter 3, will unleash \$3.5 trillion in public capital and private investment over the next decade. The IRA alone could spur \$1.7 trillion in public and private investments, according to Credit Suisse. BCG forecasts that the IRA could lower global clean-energy costs by as much as 25% (\$120 billion) this decade.¹⁰

IRA Conditions

The IRA provides tax breaks for electric vehicle (EV) buyers and offers battery-makers a tax credit which covers about one-third of the cost of production, but only if the products contain no parts from a "foreign entity of concern" – China, Russia, Iran, and North Korea. The rules apply to battery components starting in 2024 and the minerals that go into them in 2025. Other arrangements that involve Chinese companies, such as licensing technology, might be permissible under the rules.¹¹

Europe's investment outlook is also conditioned by distortive subsidies offered by other countries, particularly China. In addition, the IRA stipulates that at least 40% of the value of the critical minerals, including lithium, contained in a battery "must be extracted or processed in the United States or a country with which the United States has a free trade agreement, or be recycled in North America". The applicable percentage will increase each year from 2024, rising to 80% from 2027. At least 50% of the value of the battery components must be manufactured or assembled in North America. The percentage will rise from 2024, reaching 100% from 2029.¹²

Beyond tax credits, the IRA provides \$11.7 billion in new federal funding to the U.S. Department of Energy's (DOE) Loan Programs Office – whose loans helped Tesla scale its manufacturing more than a decade ago – enabling it to unlock more than \$312 billion in additional private sector investment, according to the Environmental Defense Fund. The DOE also operates a \$6 billion battery-grant program under the U.S. 2021 infrastructure law, for which the "foreign entity of concern" restrictions also apply.¹³

European officials have hailed the IRA's climate goals yet expressed concerns about the Act's discriminatory local content provisions, and its market-distorting manufacturing subsidies that might induce European firms to shift their production to the United States. Such concerns are amplified by far lower U.S. energy costs. Following U.S.-EU discussions, some apprehensions were addressed. Used clean vehicles, which comprise 70% of the market, will benefit from tax credits and are not subject to local sourcing requirements. The new implementing rules also allow subsidies for "commercial clean vehicles" produced by European and other foreign carmakers if they are leased and not purchased, a favored option of U.S. consumers. Currently half of German electric vehicles in the United States are leased.¹⁴ U.S. Treasury guidance confirms that EU companies can benefit from the Commercial Clean Vehicle Credit scheme (covering leased vehicles) under the IRA, although certain concerns remain with regards to the market for private cars. The EU-U.S. Clean Energy Incentives Dialogue, launched in March 2023 as part of the EU-U.S. Trade and Technology Council (TTC), aims to ensure that respective EU and U.S. incentive programs are mutually reinforcing.

Discussions regarding batteries continue. The IRA stipulates that batteries must meet a gradually increasing threshold of critical minerals extracted and processed in countries with "free trade agreements" with the U.S., beginning at 40% in

2023 and increasing by 10% each year through 2026. Neither the EU nor the UK has a free trade agreement with the United States. The EU and the U.S. are negotiating a Critical Minerals Agreement, modeled after a U.S.-Japanese agreement signed in March 2023, that seeks to ensure that the EU is granted the equivalent status of an FTA partner under the provisions of the IRA, although the two sides have clashed over a U.S. proposal to allow labor inspections at mines and facilities producing minerals outside the United States and Europe.¹⁵

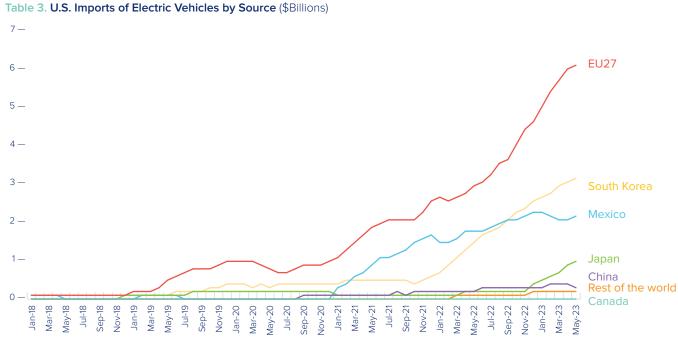
U.S. carmakers have joined their European counterparts in their concern about how fast they will be able to meet the IRA's provisions that restrict tax credits to new electric vehicles that do not include battery components or critical materials coming from "foreign entities of concern," including China, which is the source for many such materials.

Some European carmakers have complained that their exports could be hit by IRA provisions limiting tax credits to manufacturers that complete "final vehicle assembly" in North America. This ignores the dense transatlantic linkages that underpin the auto industry. The main European automakers already conduct "final vehicle assembly" at their plants in the United States. Volkswagen, which is the largest European seller of electric vehicles in the U.S., also became the first foreign carmaker to qualify for the full EV tax credit of \$7,500 because its best-selling model, the ID.4, is produced in Chattanooga, Tennessee. Mercedes produces its electric EQS in Tuscaloosa, Alabama. Two of BMW's electric vehicle brands are produced at its plant in Spartanburg, South Carolina, which is bigger than its home plant in Munich.

Moreover, the evidence thus far shows that the IRA has not suppressed U.S. imports of electric vehicles, it has turbocharged them: imports from the EU, South Korea, and Japan are all steadily climbing to new highs (Table 3). This is because non-domestically manufactured EVs can qualify for tax credits if they are leased instead of bought, which has led to a massive surge in the leasing of foreign-made EVs.¹⁶



Global clean technology market value by 2030 \$650 billion annually



Sources: U.S. International Trade Commission Dataweb; Chad P. Bown, "How the United States solved South Korea's problems with electric vehicle subsidies under the Inflation Reduction Act," Working Papers 23-6, Peterson Institute for International Economics, July 2023, https://www.pile.com/publications/working-papers/how-united-states-solved-south-koreas-problems-electric-vehicle.



This surge underscores another U.S-EU difference: European exports of finished electric vehicles to the United States face a 2.5% tariff when they enter the U.S., a far lower levy than the 10% tariff the European Commission imposes on every U.S. car exported to the EU. The 10% tariff corresponds to a subsidy for European vehicles of around \$3,750 for an average price of around \$50,000.¹⁷

The EU's Green Subsidies

The EU and its member states are pushing a flurry of initiatives to power the green transition. Following the COVID-19 pandemic and Russia's renewed invasion of Ukraine in February 2022, new spending programs were created to accelerate the green transition. The EU's Recovery and Resilience Facility (RRF)'s national recovery plans include \$218 billion of expenditure for the green transition. RePowerEU, the EU's plan to rapidly reduce dependence on Russian fossil fuels and accelerate the green transition, aims to mobilize \$327 billion by 2030 (most from the RRF but with an additional \$22 billion in grants) to reduce energy consumption, increase energy efficiency and renewables deployment.¹⁸

Following passage of the U.S. IRA in 2022, and with an eye to Chinese energy subsidies, in early 2023 the European Commission drew on this funding base but proposed to go further with a \$560 billion Green Deal Industrial Plan (GDIP). As originally conceived, the plan would consist of four main initiatives: the Net-Zero Industry Act (NZIA); the Critical Raw Materials Act (CRMA); a Strategic Technologies for Europe Platform (STEP), intended as a precursor to a larger socalled European Sovereignty Fund to drive joint investment in specific clean technology projects; and a Temporary Crisis and Transition Framework (TCTF), an amended and extended version of a 2022 mechanism the EU adopted to cope with the severe energy consequences of Russia's invasion of Ukraine. The TCTF loosens EU rules on state aid, which in principle is incompatible with the EU Single Market. Not all elements of this package have survived.¹⁹

The Net-Zero Industry Act aims to ensure that at least 40% of the EU's demand for clean tech is made domestically by 2030. It seeks to promote manufacturing in a predetermined set of specific "strategic" clean technologies, including solar photovoltaic and solar thermal, onshore wind and offshore renewables, batteries and storage, heat pumps and geothermal energy, electrolysers and fuel cells, sustainable biogas and biomethane, carbon capture and storage (CCS) and grid technologies. Member states would identify strategic projects in these areas. The NZIA would accelerate permitting, facilitate private funding via a so-called Net-Zero Europe Platform, allow limited public subsidies by member states, and include sustainability and resilience criteria in public procurement processes. EU member states and the European Parliament have reached a provisional deal on the NZIA; it is expected to go into effect in spring 2024.20

The Critical Raw Materials Act eases financing and permitting for new mining and refining projects at home to help the EU meet a target to extract 10%, recycle 25% and process 40% of its annual consumption by 2030 for 18 strategic raw materials. The Act also aims to ensure that no third country should provide more than 65% of any strategic raw material. The CRMA does not provide new resources but would establish a European Critical Raw Materials Board where representatives from member states and the Commission would coordinate existing financing mechanisms. The CRMA is due to be formally adopted after the European Parliament and the Council reached agreement on its text in fall 2023.21

The stillborn European Sovereignty Fund was originally conceived to be funded by common EU borrowing, following the model of the bloc's pandemic-related Recovery and Resilience Fund. After member states failed to agree, a far more modest Strategic Technologies for Europe Platform has been devised, but with only \$1.65 billion in a common fund to be used for defenserelated projects rather than clean tech, leaving this element of the GDIP adrift.²²

The Temporary Crisis and Transition Framework, in force until December 31, 2025, allows member states to offer certain forms of aid and measures to support the green transition. With U.S. and Chinese subsidies in mind, the TCTF enables the EU to help member states match aid offered by a third country if such offers might otherwise lure investments away from the EU. It has sparked billions in subsidies by the Commission and individual EU member states, headlined by a \$3.2 billion French tax credit scheme to support renewable energy companies, and Germany's \$983 billion subsidy of Swedish battery manufacturer Northvolt's investment in the state of Schleswig-Holstein, to dissuade the company from considering \$850 billion in U.S. subsidies for a production site in the state of Nebraska.²³

Several EU funding schemes existed prior to the announcement of the GDIP, and a number continue in addition to the elements mentioned above. For instance, the EU's primary R&D financing mechanism, Horizon Europe, has allocated up to \$13 billion for net-zero technology R&D in its current 2021-2027 budget cycle. An additional \$44 billion is available until 2030 for demonstration projects in energy-intensive industries via the EU Innovation Fund. Moreover, lower-income member states can access \$52 billion until 2030 for clean and decarbonization technologies via the EU's Modernization Fund, and another \$78 billion is available to improve energy efficiency in buildings and decarbonizing heating and cooling via the EU's Social Climate Fund. A further \$93 billion for energy and cleantech projects is included under the EU's Cohesion Fund, the European Regional and Development Fund, and the Just Transition Fund.²⁴

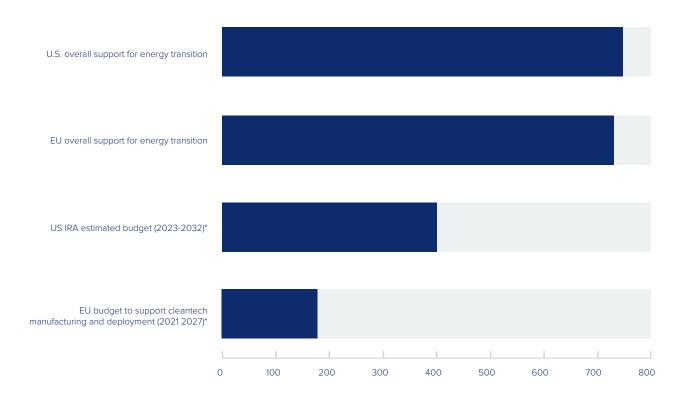
Many EU member states offer additional support measures. For instance, almost every EU country subsidizes the purchase of electric vehicles. Bruegel estimates such support totaled \$6.5 billion and averaged about \$6,500 per vehicle in 2022 (compared to IRA tax credits of up to \$7,500 per vehicle). Member states spent over \$92 billion on state aid for environmental protection and energy savings in 2021, the last year of available data. Such spending varies widely among countries. Germany alone accounted for 60% of the \$523 billion spent on EU environmental aid between 2014 and 2021.²⁵

Private capital is also significant. European investment funds that prioritize climate impacts grew to record levels in 2023. According to Morningstar, Europe's climate-themed funds grew sevenfold in value between 2019, when the European Commission first presented its Green Deal, and the first half of 2023. At \$447 billion, these funds' net assets were five times the size of similar funds across the rest of the world combined.²⁶

Comparing U.S. and EU Initiatives

Several estimates released over the course of 2023 comparing the U.S. IRA with EU support schemes concluded that EU subsidies are of equivalent size, or even higher, than those in the United States. The Franco-German Council of Economic Experts concluded that "the overall funding level of EU programs is comparable to the IRA". Bruegel concluded that EU and U.S. IRA subsidies for electric vehicles and cleantech manufacturing are roughly similar in size, and that European subsidies for renewable energy production are four times higher than subsidies foreseen by the IRA. The International Renewable Energy Agency estimated that subsidies for renewable energy account for 0.5% percentage of EU GDP – twice as high as the IRA's share of U.S. GDP. Since these studies were completed, the European Commission has proposed additional support schemes, including offering battery makers in the EU an additional \$3.3 billion in subsidies from the EU's Innovation Fund.²⁷

Table 4. Clean and Green: Comparing U.S. and EU Energy Transition and Cleantech Support (\$Billions)



*Euro exchange rate as of 27 feb 2024.

Source: own elaboration, based on German Council of Economic Experts, "The Inflation Reduction Act: Is the new U.S. industrial policy a threat for Europe?" Policy Brief 1/2023; Milan Elkerbout, Edoardo Righetti, Christian Egenhofer, "Different Roads, Aligned Goals," CEPS Explainer, 2023-16; European Commission, "Investment needs assessment and funding availabilities to strengthen EU's Net-Zero technology manufacturing capacity," Staff Working Paper, March 2023; The White House, "Building a Clean Energy Economy: A Guidebook to the Inflation Reduction Act's Investments in Clean Energy and Climate Action," January 2023, Version 2.

Most analysts suggest that Europe's challenge is not a lack of financial or state resources, but its own fragmentation and the legacy effects of its overreliance on cheap Russian energy. They conclude that U.S.-EU differences are less about the sheer size of their respective efforts and more about how those initiatives are being rolled out. They judge IRA clean tech subsidies to be simpler, faster, and less disjointed than those in Europe. For instance, the EU's NZIA is mostly regulatory, whereas the IRA is essentially an enormous public investment. Easy tax credits are the IRA's primary tool, whereas NZIA funding consists largely of direct subsidies for projects, since fiscal

A transatlantic cleantech alliance could highlight and support synergies among <u>existing EU and U.S. cleantech efforts.</u>

policy remains with the member states and thus is not available to EU policymakers in Brussels. The IRA's credits are straightforward, transparent, predictable, uncapped and immediately available, while applicants seeking EU subsidies must endure slow and cumbersome application procedures that can take months or years. The U.S. IRA does discriminate against foreign producers. European analysts tend to argue that EU subsidies do not. However, the EU's CRMA provision that no third country should provide more than 65% of any strategic raw material is discriminatory, as is its TCTF provision that bends EU state aid rules to enable member states to match aid offered by a third country.²⁸

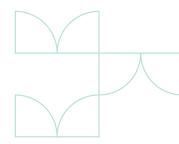
Some Europeans are concerned that these discrepancies could lead to investors leaving Europe for U.S. destinations. It is still too early to tell whether this will happen. The European Commission in October 2023 assessed that

the IRA's macroeconomic effect on Europe had thus far been limited. And since IRA tax credits can only be claimed after the end of fiscal year 2023, with tax returns filed in 2024, we do not yet know the initial size of those credits. The Franco-German Council of Economic Experts concluded that the IRA would "exert minimal overall macroeconomic impact" on the EU, and that "a closer examination at the sectoral level fails to yield evidence linking the IRA to significant risks for the EU." They pointed instead to "sizeable energy price differentials," not the IRA, as a key challenge to Europe's attractiveness and the competitiveness of its industries. Europe's investment outlook is also conditioned by other factors, including interest rates, inflation and recession pressures, and distortive subsidies offered by other countries, particularly China, as we note in Chapter 3. According to President von der Leyen, "The true pressure, the unleveling of the playing field, is not our American friends, it's China - with massive hidden subsidies, with a lot of denial of access to our companies to the Chinese market and of course there is strategic shopping towards here, the European Union."29

The Franco-German Council of Economic Experts also underscored a point we have made consistently in this annual survey: the deep intra-industry links that bind the North American and European economies mean that these cleantech support schemes could actually boost transatlantic commercial ties. "The Inflation Reduction Act will provide a demand stimulus for European high technology in green power generation," the Council concludes, and adds that "despite domestic content requirements, the IRA is likely to strengthen these commercial links."³⁰ Table 3 shows that this is already evident in electric vehicles.

Powering the Transatlantic Energy Innovation Economy

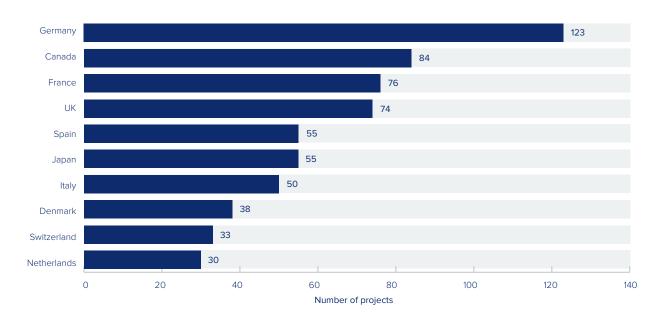
Transatlantic investment is not a zero-sum game, as we demonstrate throughout this book. That is particularly true regarding the transatlantic energy economy. U.S. and European firms are deeply embedded in each other's fossil-fuel and renewable energy markets – through trade, foreign investment, cross-border financing, and collaboration in research and development (R&D).³¹ U.S. companies in Europe have become a driving force for Europe's green revolution, accounting for more than half of the long-term renewable energy purchase agreements signed in Europe since 2007 (Table 5), and European companies are the leading source of foreign direct investment (FDI) in the U.S. energy sector (Table 6).



Amazon** Total Group Microsoft Corp** Google LLC** Norsk Hydro ASA BASF Alcoa Corp** Deutche Bahn Meta* Novartis 0 500 1,000 1,500 2,000 2,500 3,000 3,500 4,000 4,500 Wind Solar Hydro

** Companies with asterisks are U.S. companies and represented by darker shading of bars. Europe is the EU plus Norway, Iceland, Switzerland and the UK. Source: Bloomberg New Energy Finance. Data as of February 2022.

Table 5. Top Purchasers of Renewable Energy in Europe, 2008-2021 (Megawatts)





Source: SelectUSA, U.S. Department of Commerce, https://www.trade.gov/sites/default/files/2023-03/Energy.pdf. Data as of October 2022.

The U.S. and EU share both interest and capacity to accelerate innovative frontier technologies that can provide abundant, affordable, clean energy and manufactured goods. The potential is significant. According to the International Energy Agency, the global clean tech market is set to triple by 2030 to around \$650 billion annually.³²

Technological innovations, such as promising new approaches to energy storage, could reduce U.S. and European dependencies on critical materials or batteries found elsewhere. Advances in artificial intelligence promise to halve the time it takes to develop new battery materials.³³ New cobalt-free iron-phosphate based battery technologies have helped to reduce the price of cobalt by 60% since 2022. Sodium-based batteries are beginning to compete with traditional lithium batteries; the price of lithium has fallen 75% since 2022. Tesla, Mercedes-Benz and Porsche are adopting a silicon anode powder that replaces graphite in traditional lithium-ion batteries. Nonetheless, out of 20 sodium battery factories now planned or already under construction around the world, 16 are in China, according to Benchmark Minerals. In two years, China will have nearly 95% of the world's capacity to make sodium batteries. The challenge now is to scale the technology to compete with Chinese battery producers.³⁴

Transatlantic flows of risk capital are critical to cleantech innovation. EU investors are tapping into U.S. innovation and U.S. venture investors are providing scale-up capital for EU startups. Between 2017 and 2022, U.S. investors participated in 758 EU-based cleantech deals and EU investors joined 682 U.S.-based cleantech deals, according to CleanTech Group analysis (Tables 7 and 8). On average, U.S. and EU companies that received transatlantic investments reached growth stage, and received growth funding, faster than those that did not: 20% faster for EU-based companies; 8% faster for U.S.-based companies (Tables 9 and 10). Deal sizes for EU innovator investment rounds that included U.S. risk capital were significantly larger than those that did not involve a U.S. investor. 31% of EU deals that included U.S. investors were over \$100 million. Only 8% of EU deals without a U.S. investor were over \$100 million (Table 11).35

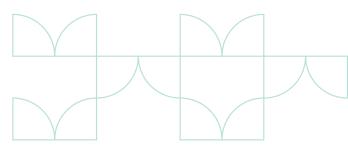




Table 7. U.S. Investment in EU Innovators (\$ of Investments Represent Total \$ Raised in the Rounds By Innovator)



Table 8. EU Investment in U.S. Innovators (\$ of Investments Represent Total \$ Raised in the Rounds By Innovator)

Source: Cleantech Group analysis.

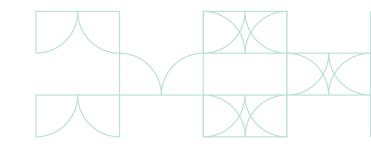
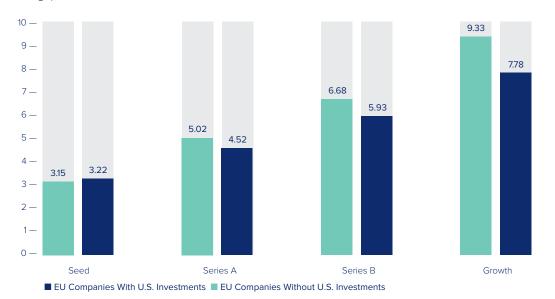
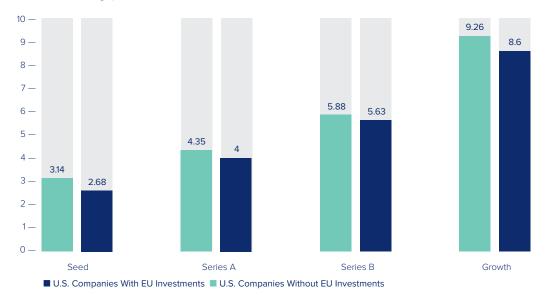


Table 9. Average Growth Timeline for EU Companies With and Without U.S. Investments (Time from Founding to Investment,Years, Average)



Source: Cleantech Group.

 Table 10. Average Growth Timeline for U.S. Companies With and Without EU Investments (Time from Founding to Investment, Years, Average)



Source: Cleantech Group.

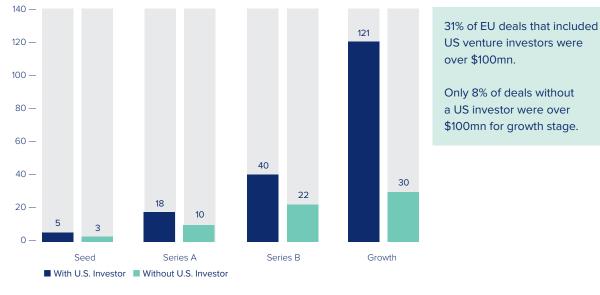


Table 11. VC Investment in EU Innovators: Average Deal Size (2017-2022, \$Millions)

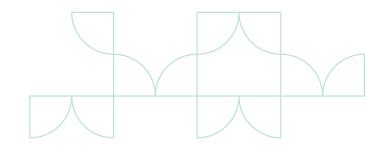
Source: Cleantech Group.

The potential for transatlantic cleantech investment is great on each side of the Atlantic. The carbon and energy sector, which includes cleantech, accounted for 27% of all capital invested in European tech in 2023, more than twice its share of investment in 2021. In the United States, companies boosted their investment in clean energy production by 41%. At the end of 2023, U.S. and European investors were sitting on a combined total of \$419 billion worth of dry powder, or unspent cash.³⁶

Clean transport technologies (CTT) offer special promise. The United States and the EU lead the world in terms of international cooperation on CTT inventions. CTT patenting cooperation between Germany and the U.S. alone accounted for around 45% of global high-value co-applications between 2010 and 2019.³⁷

Advancing a Transatlantic Clean Tech Alliance

These figures underscore that transatlantic risk capital can be deployed successfully by venture investors to advance clean technologies at the innovation frontier. As we discussed in last year's survey, transatlantic synergies could be catalyzed more effectively if the U.S. and the EU moved forward on the pledge they made at the June 2021 U.S.-EU Summit to "work towards a Transatlantic Green Technology Alliance that would foster cooperation on the development and deployment of green technologies, as well as promote markets to scale such technologies." As a platform for officials, demand owners, and the investor/innovation community to share perspectives and identify priorities, a transatlantic cleantech alliance could highlight and support synergies among existing EU and U.S. cleantech efforts, identify and close gaps, and prioritize innovations that reduce, rather than exacerbate, their critical materials dependencies.38



4. Transatlantic Energy Transformations

Notes

- See Mauro Chavez, "Europe gas and LNG: 6 things to look for in 2024," Wood McKenzie, January 16, 2024; Shotaro Tani and Alice Hancock, "EU drop in Russian gas imports raises hopes of energy independence," *Financial Times*, January 5, 2024; Elisabetta Cornago, "EU climate and energy policy after the energy crunch," Centre for European Reform, December 2023, https://www.cer.eu/sites/default/files/pb_EC_energypolicy_5.11.23.pdf; Ben Lefebvre and Gabriel Gavin, "US rethinks gas exports, spooking Europe," *Politico*, January 19, 2024, 1 https://www.politico.com/news/2024/01/19/biden-europe-gas-exports-00136671. Bruegel; S&P Global Commodity Insights; European Commission, "State of the energy union report 2023," October 2023; Cornago.
- Alice Hancock, "Norway's Equinor and German state energy group sign €50bn long-term gas deal," *Financial Times*, December 19, 2023; Curtis Williams, "US was top LNG exporter in 2023 as hit record levels," Reuters, January 3, 2024; Peter Van Ham and Nicholas Gordon, "Liquified natural gas is finally taking off in Europe—and that's good news for the U.S.," *Fortune*, January 9, 2024; Simone Tagliapietra, "After the great energy crisis: Europe's new landscape," Briefing to the US Senate Climate Change Task Force, Washington, D.C. June 14, 2023, https://www.bruegel.org/sites/default/files/2023-06/US%20Senate%20Briefing%20Tagliapietra.pdf. 3
- Hq. 2023, https://www.brudgei.org/sites/default/lifes/2023-06/05%20/Senate%20/Senat
- "Rebalancing Europe's Energy Supplies," December 2023, https://www.api.org/"/media/files/news/2023/12/14/api-iogp-europe-gas-rebalance-study-2023. Thijs van der Graaf, "Gulliver Unchained? Europe's Changing Relations with Oil and Gas Producers," Egmont Policy Brief 324, December 2023, https://www.egmontinstitute.be/app/ 6
- uploads/2023/12/Thijs-Van-de-Graaf_Policy_Brief_324_VFinal2.pdf; Tagliapietra. Eurostat; Collin Eaton, "Shale Is Keeping the World Awash With Oil as Conflicts Abound", *Wall Street Journal*, January 1, 2024; Benjamin Moll, Moritz Schularick, Georg Zachmann, "The Power of Substitution: The Great German Gas Debate in Retrospect," Brookings Papers on Economic Activity, September 26, 2023, https://www.brookings.edu/wp-content/ uploads/2023/09/6_Moll-et-a_unembargoed_updated.pdf.
- 8 Chris Giles, "Transatlantic resilience brings peak oil within sight," Financial Times, December 21, 2023; Shelby Webb, "4 oil and gas issues to watch in 2024," EST Energy Wire, January 3, 2024
- U.S. Energy Information Agency, "Battery Storage in the United States: An Update on Market Trends," July 24, 2023, https://www.eia.gov/analysis/studies/electricity/batterystorage/; Rebecca Bellan, "Tracking the EV battery factory construction boom across North America," *TechCrunch*, August 16, 2023, https://techcrunch.com/2023/08/16/tracking-the-ev-battery-factory-construction-boom-across-north-america/; The White House, "Fact Sheet: One Year In, President Biden's Inflation Reduction Act is Driving Historic Climate Action and Investing in America to Create Good Paying Jobs and Reduce Cost," August 16, 2023, https://www.whitehouse.gov/briefing-room/statements-releases/2023/08/16/fact-sheet-one-year-in-9
- in America to Create Good Paying Jobs and Reduce Cost," August 16, 2023, https://www.whitehouse.gov/brieting-room/statements-release/2023/08/f6/ract-sheet-one-year-in-president-bidens-inflation-reduction-act-is-driving-historic-climate-action-and-investing-in-america-to-create-good-paying-jobs-and-reduce-costs/; European Commission, "Report on EU policy initiatives for the promotion of investments in clean technologies," October 24, 2023, https://commission.europa.eu/system/files/2023-10/COM_2023_684_1_EN_ACT_ partl_v11.pdf; Joseph Politano, "The Green Trade Wars," Apricitas Economics, October 1, 2023, https://www.apricitas.io/p/the-green-trade-wars. Amanda Chu, Oliver Roeder and Myles McCormick, "Republican districts dominate US clean technology investment boom," *Financial Times*, August 13, 2023; The White House, "Remarks on Executing a Modern American Industrial Strategy by NEC Director Brian Deese," October 13, 2022, https://www.whitehouse.gov/briefing-room/speeches-remarks/2022/10/13/ remarks-on-executing-a-modern-american-industrial-strategy-by-nec-director-brian-deese/; Myles McCormick, "White House warns against Republican efforts to gut 'tremendous' IRA," *Financial Times*, December 20, 2023; GoldmanSachs, "The US is poised for an energy revolution," April 13, 2023, https://www.goldmansachs.com/intelligence/pages/the-us-is-oriend for a opcorgrupreduction btd 10 poised-for-an-energy-revolution.html.
- 11
- 12
- poised-for-an-energy-revolution.html. "China charges ahead," The Economist, November 13, 2023; Andrew Duehren, "Biden's EV Subsidy Rules Leave Room for Chinese Suppliers," *Wall Street Journal*, December 1, 2023; Amanda Chu, "US moves to choke China's role in electric vehicle supply chain," *Financial Times*, December 1, 2023. Jenkins, J.D., Mayfield, E.N., Farbes, J., Schivley, G., Patankar, N., and Jones, R., "Climate Progress and the 117th Congress: The Impacts of the Inflation Reduction Act and the Infrastructure Investment and Jobs Act," REPEAT Project, Princeton, NJ, July 2023. DOI: 10.5281/zenodo.8087805; Harry Dempsey, "European plans for battery supply chain face delays as US lures components producers," *Financial Times*, December 26, 2023; "US EV clampdown will mean shake-up for Asia's battery makers," *Financial Times*, January 3, 2024; Justin Jacobs, Amanda Chu, Derek Brower and Myles McCormick, "Nearly 'impossible' to manufacture batteries without China," *Financial Times*, June 8, 2023. U.S. Department of Energy Loans Program Office, "The Inflation Reduction Act of 2022 and LPO," https://www.energy.gov/lpo/inflation-reduction-act-2022#:"text=HOW%20MUCH%20 DIb%20THE%20INFLATION.billion%20inew%20laan%20authority; Environmental Defense Fund, "Private Investment Leveraging Provisions in the Inflation Reduction Act of 2022," https://www.efeorg/sites/default/files/documents/IRA_Private_Equity_Leverage_Brief.pdf; Sofia Karagianni and Ruben Davis, "Scaling Cleantech Manufacturing: A Look at the European-Union's Net-Zero Industry Act and the U.S.' Inflation Reduction Act, CleanTech Group, December 5, 2023, https://www.cleantech.com/scaling-cleantech-manufacturing-a-look-at-the-european-union-net-zero-industry-act-and-the-u-s-s-inflation-reduction-act. 13 at-the-european-unions-net-zero-industry-act-and-the-u-s-s-inflation-reduction-act.
- Michael Hüther and Jürgen Matthes, "Is the U.S. Inflation Reduction Act Hurting the German Economy? An Objection to Exaggerated Claims," Atlantik-Brücke, January 18, 2023
- 15 Ana Swanson, Jeanna Smialek, Alan Rappeport and Eshe Nelson, "U.S. Spending on Clean Energy and Tech Spurs Allies to Compete," New York Times, December 7, 2023; European Commission, "Report on EU policy initiatives."
- Chad P. Bown, "How the United States solved South Korea's problems with electric vehicle subsidies under the Inflation Reduction Act." Working Papers 23-6. Peterson Institute 16 Charle P. Bowin, in two the online states showed solved solve
- 17 Paper, n°23-1, Peterson Institute for International Economics, 2023. European Commission, "Report on EU policy initiatives"; "The Inflation Reduction Act: How Should the EU React?"; Milan Elkerbout, Edoardo Righetti, Christian Egenhofer, "Different Roads, Aligned Goals," CEPS Explainer, 2023-16, https://cdn.ceps.eu/wp-content/uploads/2023/12/IXo0BcFr-CEPS-Explainer-2023-16_Different-roads-aligned-goals.pdf; Karagianna
- 18 and Davis
- 19 European Commission, "A Green Deal Industrial Plan for the Net-Zero Age," February 1, 2023, https://commission.europa.eu/system/files/2023-02/COM_2023_62_2_EN_ACT_A%20
- Green%20Deal%20Industrial%20Plan%20for%20the%20Net-Zero%20Age.pdf; Elkerbout, Righetti, and Egenhofer. Simone Tagliapietra, Reinhilde Veugelers, Jeromin Zettelmeyer, "Rebooting the European Union's Net Zero Industry Act," Bruegel, June 22, 2023, https://www.bruegel.org/policy-brief/ rebooting-european-unions-net-zero-industry-act; Elkerbout, Righetti, and Egenhofer; Karagianna and Davis. 20
- 21
- reboound-european-unions-net-zero-industry-act, Enerboou, Rgimetti, and Egenholer, Karaglarina and Davis. European Council, "An EU critical raw materials act for the future of EU supply chains," November 21, 2023, https://www.consilium.europa.eu/en/infographics/critical-raw-materials/; Mark Burton, "Why the Fight for 'Critical Minerals' Is Heating Up," Bloomberg, November 20, 2023; Elkerbout, Righetti and Egenhofer. Elkerbout, Righetti, and Egenhofer; Gabriel Gavin, Federica Di Sario, Gregorio Sorgi and Victor Jack, "EU's green funds are under the guillotine," Politico, December 15, 2023; Cleary Gottlieb, "Commission extends the temporal scope of certain provisions of the Temporary Crisis and Transition Framework," November 28, 2023, https://www.clearygottlieb. com/news-and-insights/publication-listing/commission-extends-the-temporal-scope-of-certain-provisions-of-the-temporary-crisis-and-transition-framework#_ftr2; Jonathan Packroff, "Battery production: Germany first EU country to match US subsidies," Euractiv, January 8, 2024; "The Inflation Reduction Act: How Should the EU React?". 23
- "Battery production: Germany Irist ED country to match US subsidies, Eurocuv, January 6, 2024, The mination Reduction Received are ED Redet." Elkerbout, Righetti, and Egenhofer. European Commission, "2022 State Aid Scoreboard," https://competition-policy.ec.europa.eu/state-aid/scoreboard_en; Elkerbout, Righetti, and Egenhofer; Andy Bounds, "EU offers battery makers euro3bn to jump start electric vehicle industry," *Financial Times*, December 6, 2023. Federica di Sario and Victor Jack, "Ursula's empty green Davos promise," *Politico*, January 16, 2024, https://www.politico.eu/article/eu-ursula-von-der-leyen-empty-green-davos-24 25
- 26
- "The Inflation Reduction Act: How Should the EU React?"; Alice Hancock, "EU clean tech draft plan sets 40% production target," *Financial Times*, March 3, 2023; Bounds; El Kerbout, 27 Righetti and Egenhofer.
- "The Inflation Reduction Act: How Should the EU React?"; Karagianna and Davis; Elkerbout, Righetti, and Egenhofer. 28
- 29 30 Von der Leyen cited in Politico Brussels Playbook, January 27, 2023; European Commission, "Report on EU policy initiatives;" "The Inflation Reduction Act: How Should the EU React?";
- Zach Myers, "Turning down the heat on transatlantic tech," Centre for European Reform, January 31, 2023. 31
- 32
- 33
- Zach Myers, "Turning down the heat on transatlantic tech," Centre for European Reform, January 31, 2023. International Energy Agency (IEA), Energy Technology Perspectives, 2023. Harry Dempsey, "AI to dramatically cut time to develop new battery materials, say executives," *Financial Times*, January 23, 2024. Brian Deese and Jason Bordoff, "How to Break China's Hold on Batteries and Critical Minerals," *Foreign Policy*, October 4, 2023; Carlton Reid, "Panasonic's New Powder-Powered Batteries Will Supercharge EVs," Wired, December 12, 2023; "A battery Renaissance". *The Economist*, October 25, 2023; Keith Bradsher, "Why China Could Dominate the Next Big Advance in Batteries," *New York Times*, April 12, 2023; "Clean Investment Trends," CSIS, December 11, 2023, https://www.csis.org/analysis/clean-investment-trends. CleanTech Group, "Transatlantic Cleantech Investment: Towards a Green Transatlantic Marketplace," June 2023, https://s3.amazonaws.com/i3.cleantech/uploads/additional_resources_ pdf/I8/318/Cleantech_Group____Transatlantic_Cleantech_Investment_Report_2023.pdf. Atomico, State of European Tech 2023, https://prismic-io.s3.amazonaws.com/atomico-2023/b598f20b-3e6a-4556-bfbd-9b2d71a72183_Atomico-state+of+european+tech+repo rt+2023+%281%29.pdf, Rhodium Group/MIT, Clean Investment Monitor, September 2023; George Hammond and Tabby Kinder, "Silicon Valley investors build \$300bn cash pile in start-un funding curved" *Financeial Times* Lapiary 24, 2024 34 35
- 36 up funding crunch," *Financial Times*, January 24, 2024. 2023 EU Industrial R&D Investment Scoreboard, European Commission JRC/DG R&I.
- 37
- For more, see Daniel S. Hamilton, "It's time to forge a transatlantic clean technology alliance," The Hill, June 27, 2022, https://thehill.com/opinion/technology/3538332-its-time-to-forge-a-transatlantic-clean-technology-alliance/; "Zeit für transatlantische Technologieallianz," Frankfurter Allgemeine Zeitung, June 30, 2022, https://transatlanticrelations.org/wp-content/ 38 a-transatlantic-clean-technology-alliance/; "Zeit tuploads/2022/07/20220630_F.A.Z._Seite-8.pdf.

The Transatlantic Digital Economy

More data was generated over the last two years than in the entirety of human history.



69% of EU firms have implemented advanced digital technologies since 2022





The digital jet stream is still flowing fast. More data was generated over the last two years than in the entirety of human history. By 2027, global data creation is projected to grow to more than 260 zettabytes. That is 260 followed by 21 zeros - about 3 billion times the Internet's size in 1997. Only about 2% of that data survives year-to-year. Still, 2% of 260 zettabytes is huge. By 2026, monthly global data traffic is expected to surge to 780 exabytes - more than three times data usage rates in 2020.1 Global internet bandwidth has nearly tripled since 2019, even as growth slowed from a torrid pandemic-driven surge of 34% in 2020 to a more "normal" pace of 23% in 2023. According to Telegeography, total international bandwidth in mid-2023 stood at 1,217 Tbps (Terabits/one trillion bits per second).²

5.4 billion people – 67% of the world's population - were using the internet at the end of 2023, typically spending more than 40% of their waking life online. 95% of those users use a mobile phone to go online at least some of the time, and 93.5% use social media every month. 5.16 billion people own a smartphone. Mobile phones now account for roughly 57% of our online time and 53% of the world's web traffic.³ In 2022, mobile technologies and services generated \$5.2 trillion of economic value (5% of global GDP) and supported 28 million jobs. 5G will underpin future mobile innovation and services, building on ongoing deployments and adoption. 5G adoption is estimated to have reached 17% this year and projected to rise to 54% (5.3 billion connections) by 2030. The technology is on track to add almost \$1 trillion to the global economy in 2030, with benefits spread across many industries.4

Over 60% of global GDP is now linked to digital transactions, according to the European Commission. More than 2 billion digital payments are made every day, and 1 of every 2 companies generates more than 40% of its revenues from digital products and services.⁵ GSMA Intelligence forecasts that more than 38 billion devices will be connected to the internet by 2030, up from 15.1 billion in 2021.⁶ The global Internet of Things (IoT) market, valued at \$690.3 billion in 2021, is projected to grow to \$1.5 trillion in 2026 and \$1.85 trillion in 2028.⁷

Over the next three years, global spending on digital transformation is forecast to reach \$3.9 trillion, with a five-year CAGR of 16.1%. The United States is the largest market for such spending, accounting for nearly 36% of the worldwide total. Western Europe will account for another 23% of all spending on digital transformation.⁸ The World Economic Forum estimates that 70% of the new value created in the global economy over the next ten years will be digitally enabled.⁹

Digital Divides: Persistent, But Narrowing

One unheralded consequence of the COVID-19 pandemic is that digital divides have narrowed across the transatlantic space, both within the United States and within Europe as well as between the two sides of the North Atlantic. The pandemic pushed many digital laggards – geographic regions, industrial sectors, and individual firms – to expand their digital operations and to extend their access. All told, digitalization increased by an average of 6% across advanced economies, according to the International Monetary Fund (IMF).

The pandemic narrowed the digital divide between European countries. For example, in 2019 more than four-fifths of workers in Sweden had computers with internet access, while Greece had less than two-fifths. By the time the pandemic subsided, the Greek share had surged almost 8 percentage points, to 45%, narrowing the gap with Sweden. Similar changes were evident across other European laggard countries.¹⁰

U.S. rural areas also closed the digital gap with urban metros. In 2016, only 63% of rural residents reported having home broadband. By 2021 that figure had risen 9 percentage points, to 72%, compared to 77% of adults living in urban areas and 79% in suburban areas. These and other critical disparities continue – by age, income, education, and racialized groups.¹¹ Overall, however, digital divides are narrowing across the country, spurred by a \$42 billion initiative to help U.S. states accelerate broadband infrastructure deployment.

European companies are also closing the digital adoption gap with their U.S. counterparts. The share of EU firms implementing advanced digital technologies reached 69% in 2022, compared with 71% of U.S. enterprises, according to the European Investment Bank (EIB). The gap in the adoption of Internet of Things (IoT) technologies

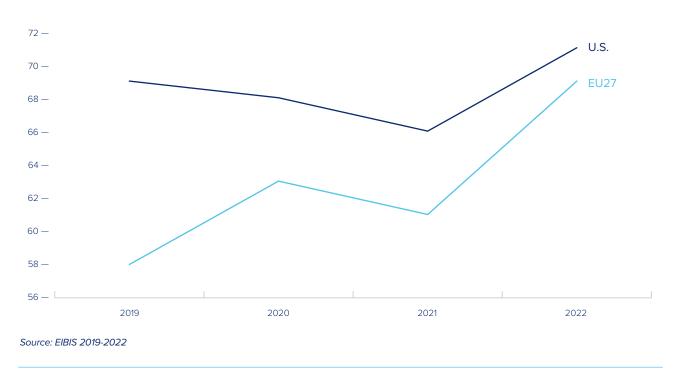


Table 1. Closing the Gap: Adoption of Advanced Digital Technologies by EU and U.S. Firms (% of Total Firms, 2019-2022)

between EU and U.S. firms also narrowed, from 18 percentage points in 2021 to 12 percentage points in 2022.¹²

A look beyond this broad comparison reveals wide disparities among EU countries when it comes to the adoption of advanced digital technologies. More than 75% of firms report using advanced digital technologies in Sweden, Austria, Slovenia, Czechia, Denmark, Belgium, Luxembourg, and Spain. The share was 66-75% for firms in Germany, Finland, Estonia, Poland, Italy, Croatia, the Netherlands and Romania, and fell to 50-65% for companies in France, Bulgaria, Ireland, Latvia, Portugal, Lithuania, Slovakia, and Greece.¹³

 the transatlantic economy

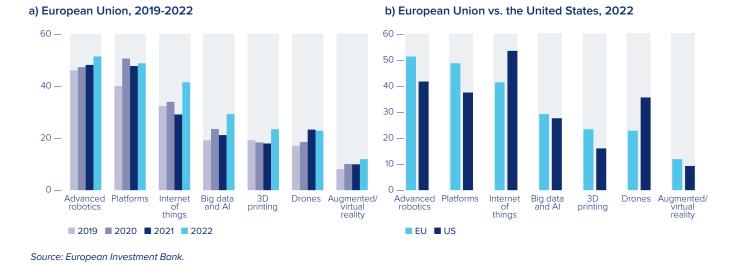
 Image: Constraint of the second secon

Digital transformations affecting

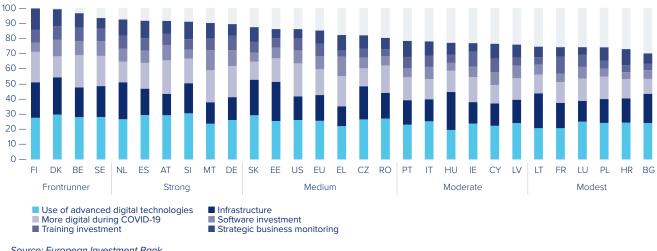




Table 2. Adoption of Specific Digital Technologies (% of firms)







Source: European Investment Bank.

Digital disparities continue within Europe and across the Atlantic. Several European countries outperform the United States (Table 3). The European Investment Bank ranks Finland and Denmark as the EU's top two digital countries, followed by Belgium and Sweden. Slovenia leads

for the use of advanced digital technologies, Austria for boosting digitalization during the pandemic, Estonia for digital infrastructure, Malta for investment in software and data, France for investment in employee training, and Finland for the use of formal strategic business monitoring.

The Influencer Economy, Digital Finance, and Generative AI

For the transatlantic economy, several digital transformations bear watching. In previous surveys we have discussed opportunities for small- and medium-sized enterprises, the evolution of 3-D printing, the metaverse, digital twinning, the emergence of Web3, the promise of the connected factory, and the advent of digital currencies. Each of these developments remains significant.

Perhaps one of the most intriguing digital phenomena of recent years has been the rise of the "influencer" or "creator" economy, which Goldman Sachs estimates is now a \$250 billion global industry with tens of millions of workers creating online content for hundreds of millions of customers.¹⁴ YouTube estimates that its creators' work supported roughly 390,000 full-time jobs in the United States in 2022 - four times the number of people employed by General Motors. Linktree analysts expect the market to more than double to \$480 billion by 2027, ahead of global revenue from video games, which PwC estimates will reach \$312 billion by 2027. The Washington Post notes that an industry once "dismissed as a frivolous craze for tweens and teens" has "reshaped American culture, transformed how we get information, rewritten the rules for modern fame and amassed huge levels of wealth and influence."15 Yet despite the creator economy's size and importance to the labor force, official records have yet to classify "social media" as an industry worth tracking.

Conflicting digital developments are whipsawing the financial world. On the one hand, digital transformation is rippling through the industry. Nine out of ten of the world's central banks are exploring digital versions of their own currencies. Digital payments accounted for 75% of all transactions in the U.S. in 2021, and even higher percentages in Finland, Sweden, and the UK, as the global share of cash-based payments continues to fall. McKinsey estimates that the global banking industry could boost productivity by up to 4.7% and generate up to \$340 billion in additional annual revenues by embracing generative AI. And more developing countries searching for relevant digital models are turning from closed systems such as China's Alipay, and looking instead at India's Unified Payments Interface (UPI), an open platform that processed over \$1 trillion in transactions in 2022, equivalent to a third of India's GDP.¹⁶



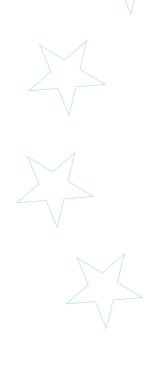
At the same time, concerns are growing that financial volatility can be triggered by taps on an app. On March 9, 2023, in what has been called "the first Twitter-fueled bank run," Silicon Valley Bank's panicked customers used their apps to pull an unprecedented \$42 billion from their accounts – more than \$1 million per second – for ten straight hours, and were on track to withdraw another \$100 billion the next day before the bank was seized by federal regulators.¹⁷

Relatedly, booming cryptocurrency and fintechs boosted their share of the global market capitalization of large listed and private payment firms, including banks and card networks, from about 9% in 2019 to 15% in autumn 2021, and then imploded in 2022. Their share has now fallen back to around 10%. Central banks warn that digital platforms that enable crypto investors to transact with each other, without oversight by central intermediaries, enables money-laundering and can generate greater financial volatility. And central bank digital currencies (CBDCs) already in circulation – such as China's e-cny, the Bahamas sand dollar, and Nigeria's e-naira, have thus far failed to take hold, as the U.S. Federal Reserve and a number of European central banks now question the need for CBDCs.¹⁸

As digital transformations envelop these fields, the buzz continues to center around generative AI, which promises to be more transformative than the smartphone. Open AI's ChatGPT broke all records by reaching 100 million monthly active users just six weeks after its debut – far faster than Instagram (2.5 years), WhatsApp (3.5 years), YouTube or Facebook (each 4 years). McKinsey estimates that generative AI could add up to \$4.4 trillion annually to the global economy (the UK's entire GDP in 2021 was \$3.1 trillion).¹⁹ Hundreds of start-ups are engaged in the field, and venture capital is pouring in, despite ongoing concerns



The digital health market is projected to reach \$612.4 billion by 2028



related to bias, safety, mis- and disinformation, intellectual property, and the potential for massive labor displacements.²⁰ Generative AI tools can already churn out original prose, images, sounds and even code in response to human prompts. Companies are now tailoring new applications to more customized needs for specific industries. Gartner projects that by 2026, generative design AI will automate 60% of the design effort for new websites and mobile apps. Morgan Stanley foresees that 40% of all professions will be affected by generative AI by 2026, while research firm Valoir estimates that AI has the potential to automate 40% of the average work day.²¹

What's more, generative AI is integrating with predictive analytics into a form of predictive AI that is already affecting whole economic sectors.²² In late 2023, for instance, the GraphCast AI model demonstrated that it was more consistently accurate - and at far less cost - than the world's leading weather forecasting system, although less so for sudden weather events.23 In life sciences, predictive AI is poised to reshape clinical trials, genomic sequencing, therapeutics and preventive medical practice; enable drug discover; and facilitate more effective antibody treatments.²⁴ In 2022 the medical field led the way in Al investment, drawing just more than \$6 billion, ahead of data management, processing and cloud (\$5.86 billion) and fintech (\$5.52 billion).²⁵ The overall global digital health market, valued at \$276.36 billion in 2023, is projected to reach \$612.40 billion by 2028.26

The Onrushing Bio-Cognitive Age

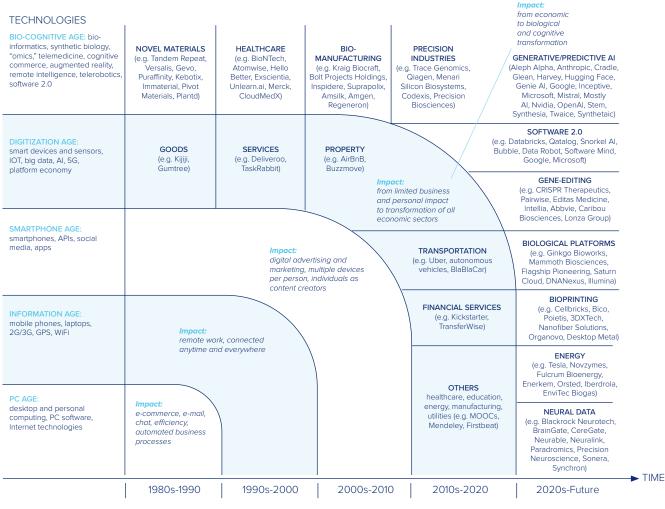
Breakthrough advances in the cognitive and biological sciences are further evidence that companies on both sides of the Atlantic are pioneering a new Bio-Cognitive Age.²⁷ Table 4 offers our updated view of this digital frontier, which showcases fields ranging from novel materials and bio-engineering to gene editing, bio-printing, and more.

Advances across these many fields continue to astound. MRNA tools, which were critical to tackling the COVID-19 pandemic, are now being applied to deal with malaria, tuberculosis, HIV, Zika, and RSV, and are opening a whole new world of weight-loss drugs. Spatial omics, which combine advanced imaging techniques with DNA sequencing, are being used to map a new generation of molecular-level "cell atlases" that could help doctors customize tumor treatments and unravel the complexities behind Alzheimer's disease and rheumatoid arthritis.28 Scientists have now compiled a "pan-genome," a greatly expanded database that gives a more accurate representation of the genome of people from around the world, and that should eventually improve diagnosis and treatment of genetic diseases, aid drug discovery and bolster personalized medicine.²⁹ In 2023 several countries approved a therapy based on Crispr gene editing, by authorizing a treatment for sickle cell disease and beta thalassemia that could be used to replace bone marrow transplants. Even the stethoscope, which has not been redesigned for 200 years, is now being equipped with AI to detect heart disease instantly.30

Major breakthroughs have also been recorded in computational biology. Meta AI created a public atlas of 617 million predicted proteins, and DeepMind announced it could now predict the three-dimensional structure of nearly all proteins known to science, essentially solving a problem that researchers had been trying to crack for the past 50 years.³¹ And while much commentary focuses on the potential for many routine medical decisions may be made by AI alone, healthcare is more likely to be influenced by highly-trained human medical professionals teamed with advanced generative and predictive AI tools – a phenomenon characterized as "centaur AI" or "centaur doctors."³²

A next frontier is neural data and what scientists call "organoid intelligence." Stunning strides in neurotechnology are giving neurobiologists the ability to access brain activity. Brain-computer interfaces are being developed that can record data from brain cells and turn that information into applications that can help impaired individuals restore communicative and motor functions. Neuralink announced its first human brain chip implant in January. Wearable brain sensing devices coming to market could improve cognitive functions, diagnose mood disorders, even enable touch-free typing. These advances will further enhance the value of personal data, and are reviving debates about the importance of "cognitive liberty," which bioethicist Nita Farahany defines as "the right to control our thoughts and the data generated by our brains."33

Table 4 The Expanding Digital Frontier



Sources: GSMA Intelligence; McKinsey Global Institute; Author's own estimates.

Digital Apples and Oranges

Given data's peculiar qualities, economists and governments have struggled to devise quality metrics to measure the digital economy. Some recent efforts are relevant to this year's survey.

The U.S. Bureau of Economic Analysis (BEA) now defines the digital economy to include four major types of goods and services: supportive and enabling infrastructure; electronic commerce; priced digital services charged to customers; and the annual budget of U.S. federal nondefense agencies whose services are directly related to supporting the digital economy. This definition begs many questions, including why the sizable, digitally-intense U.S. defense sector would be excluded. Nonetheless, based on these metrics, BEA estimates that real value-added growth of the U.S. digital economy (6.3%) far outpaced real GDP growth of the overall economy (1.9%) in 2022, accounting for \$2.6 trillion of value added

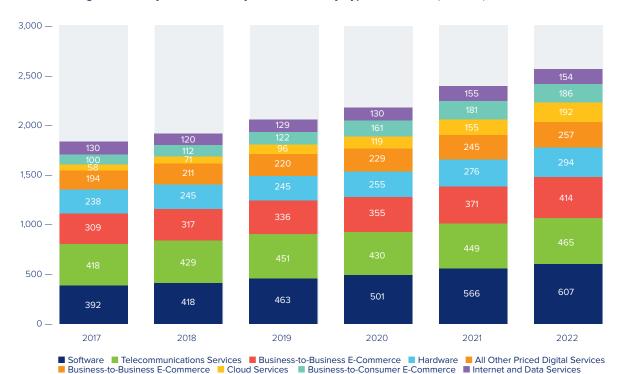
(10% of U.S. GDP), \$1.3 trillion in compensation, and 8.9 million jobs.³⁴

In 2022, software represented the largest share of value added in the U.S. digital economy (24%), followed by telecommunication services (18%) and business-to-business e-commerce (16%) (Table 5). Cloud services are growing the fastest (232.1% between 2017 and 2022) with an annual average growth rate of 27.2%.

The European Union takes a different tack. Its member states have not agreed on an official definition of what constitutes the digital economy. Instead, between 2014 and 2022 it published a flagship annual assessment, the Digital Economy and Society Index (DESI), that tracked the digital progress of EU member states according to four metrics: human capital; connectivity; integration of digital technology; and digital public services. Based on this assessment, Finland, Denmark, the Netherlands and Sweden had the most advanced









Source: U.S. Bureau of Economic Analysis.

digital economies in the EU, followed by Ireland, Malta and Spain. Romania, Bulgaria and Greece had the lowest DESI scores.

In 2023 DESI was transformed into a dashboard of indicators summarizing EU and member state progress toward four key goals set out in the EU's Digital Decade. According to the first EU digital target, at least 80% of all adults should have minimum basic digital skills by 2030. In 2021 only 54% had reached this level. The second digital target states that at least 20 million ICT specialists should be employed in the EU by 2030; in 2022, around 9 million people were so employed. According to the third digital target, more than 90% of SMEs should reach at least a basic level of digital intensity, and 75% of EU companies should use cloud computing services, perform big data analysis, or use artificial intelligence. In 2022, the SME share was 69%, around 20 percentage

Europe and the U.S. remain each other's main commercial trading partners in digitally-deliverable services.

points below the target, and in 2021, 41% of businesses in the EU bought cloud computing services – 34 percentage points below the target. The fourth EU digital decade target states that all key public services for businesses and citizens should be fully online by 2030. In 2022, 42% of EU people used the internet to obtain information from public authorities' websites.³⁵

How Prepared are Europe and the United States for the Digital Transformation?

A global assessment is offered by the 2023 Network Readiness Index, which measures how prepared countries are to leverage opportunities offered by technological innovation. It does so by looking at the state of technology infrastructure, the ability of individuals, businesses, and governments to use ICT productively, how conducive the national environment is for a country's participation in the network economy, and the economic, social, and human impact of a country's participation in the network economy. Based on these metrics, Europe and North America represent 8 of the top 10 countries, and 17 of the top 25, when it comes to technology readiness and adoption (Table 6). Singapore and South Korea were the lone Asian countries in the top ten.36

Table 6. Top Ten Network-Ready Countries, 2023

| Country | NRI Rank | Technology | People | Governance | Impact |
|-------------------|----------|------------|--------|------------|--------|
| United States | 1 | 1 | 4 | 7 | 23 |
| Singapore | 2 | 5 | 6 | 10 | 1 |
| Finland | 3 | 10 | 7 | 1 | 1 |
| Netherlands | 4 | 4 | 15 | 2 | 5 |
| Sweden | 5 | 9 | 9 | 5 | 4 |
| Switzerland | 6 | 2 | 14 | 13 | 6 |
| Republic of Korea | 7 | 17 | 1 | 18 | 11 |
| Denmark | 8 | 11 | 11 | 3 | 8 |
| Germany | 9 | 6 | 8 | 14 | 10 |
| United Kingdom | 10 | 8 | 10 | 16 | 9 |

Source: Soumitra Dutta and Bruno Lanvin, eds., The Network Readiness Index 2023 (Washington, DC: Portulans Institute, 2023), https://networkreadinessindex.org.³⁷

Five Lenses on the Evolving Transatlantic Digital Economy

Due to these apples-and-oranges approaches, it is difficult to come up with a clear estimate of the overall size or value of the transatlantic digital economy. Our interest in this annual survey, however, is more on how North America and Europe connect, rather than on how they compare. With that in mind, we present five ways to look at the transatlantic digital economy. These metrics are not mutually exclusive; they are best understood as different lenses through which one can better understand the importance of transatlantic digital connections.

Together, these five metrics convey one clear message: even though "digital globalization" evokes the image of a seamless global marketplace, digital connections are "thicker" between some continents and "thinner" between others – and they are "thickest" between North America and Europe.

1. Cross-Border Trade and Investment in Digital Services and Digitally-Deliverable Services

Digitalization is changing the scale, scope, and speed of trade. It has blurred the distinction between goods and services. It has lowered shipping and customs processing times. It offers alternative means of payment and finance. It can boost growth, reduce costs, foster innovation, and promote resilience to disruptive shocks. At a time when trade in many traditional goods and services has flagged, digital trade is booming. Cross-border digitally delivered services are the fastest growing segment of international trade, registering an almost fourfold increase in value since 2005, with an 8.1% average annual growth rate for almost two decades. This has outpaced growth in goods exports (5.6%) and other services exports (4.2%) (Table 7). The value of global trade in digitally delivered services rose to \$3.82 trillion in 2022, accounting for a record 54% share of overall services trade.³⁸

Europe and North America accounted for twothirds of global exports of digitally delivered services in 2021 (Table 8). The EU is the global leader, with a 37% share, followed by the U.S. (16%), the UK (9%), Canada and other European countries.³⁹

In 2022, U.S exports of digital services totaled \$93.3 billion, while U.S. digital services imports were \$51.2 billion, resulting in a U.S. digital services trade surplus of \$30.2 billion. U.S. trade in digitally-deliverable services was much higher: exports of \$626.0 billion and U.S. imports of \$370.0 billion. The result: a digitally-deliverable trade surplus of \$256.0 billion.⁴⁰

The UK was the U.S.' top overall trading partner in digitally-deliverable services, and its largest source of digitally-deliverable services imports. Ireland maintained its position as the top recipient country for U.S. exports of digitally-deliverable services for the fourth year in a row.⁴¹

In terms of world regions, Europe and the U.S. remain each other's main commercial trading partners in digitally-deliverable services. In 2022



exports (2021)

\$244.2 billion

U.S. exports to the EU \$208.4 billion

EU exports to the U.S.







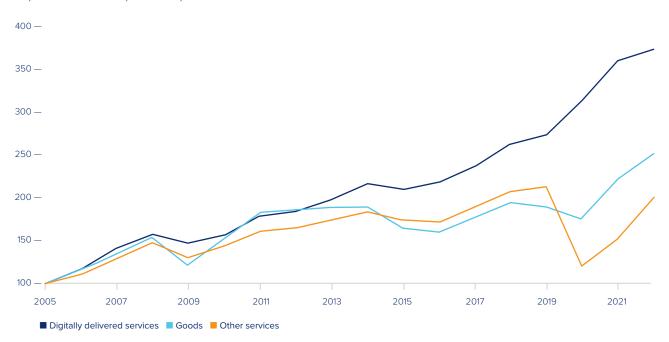
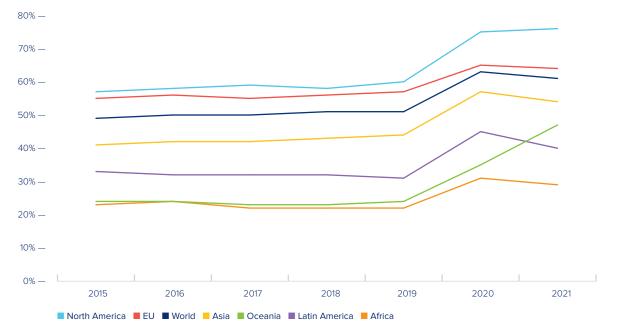


Table 7. Digitally Delivered Services: The Fastest Growing Segment of International Trade

Export Growth Index (2005=100)

Source: IMF, OECD, UNCTAD, World Bank, WTO, Handbook on Measuring Digital Trade, 2nd Edition, 2023, https://www.oecd-ilibrary.org/docserver/ac99e6d3-en.pdf.





Source: UNCTAD;WTO; OECD.

72 - THE TRANSATLANTIC ECONOMY 2024

the United States exported \$307 billion in digitallydeliverable services to Europe – more than double what it exported to the entire Asia-Pacific region (\$141 billion), and more than combined U.S. exports of digitally-deliverable services to the Asia-Pacific, Latin America and other Western Hemisphere, Africa and the Middle East. Europe accounted for 49% of all U.S. digitally-deliverable exports to the world. Within Europe, the EU accounted for 61%, and the EU+UK+Switzerland accounted for 97%, of U.S. digitally-deliverable exports. The U.S. had a \$103 billion trade surplus with the EU in digitallydeliverable services in 2022.42

In 2021, EU member states exported about \$1.52 trillion in digitally-enabled services. 46% went other EU member states. The United States was the largest customer for EU digitally-enabled services exports, accounting for 25% (\$208.4 billion) of the EU's digitally-enabled services exports to non-EU countries.43 The EU exported about the same to the U.S. alone as to the entire region of Asia and Oceania (\$210.9 billion) (Table 9).

In 2021, EU member states imported about \$1.45 trillion in digitally-enabled services. 44% originated from other EU member states. Another 17% (\$244.2 billion) came from the United States, making it the largest single-country supplier of these services. EU imports of these services from the U.S. were 30% more than EU imports from the UK (\$169.8 billion) and more than twice EU imports from the entire region of Asia and Oceania (\$119.7 billion) (Table 10).

Digitally-Enabled Services Supplied Through Foreign Affiliates

The digital economy has transformed the way trade in both goods and services is conducted across the Atlantic and around the world. Even more important, however, is the delivery of digital services by U.S. and European foreign affiliates - another indicator reinforcing the importance of foreign direct investment, rather than trade, as the major driver of transatlantic commerce.

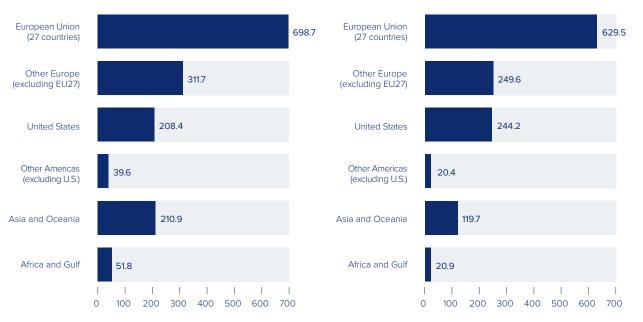
In 2021, U.S. services supplied by affiliates abroad were \$1.95 trillion, roughly 2.4 times U.S. global services exports of \$801.14 billion. Half of all services supplied by U.S. affiliates abroad are digitally-enabled - also larger than U.S. global services exports.44





Table 9. Destination of EU27 Exports of Digitally-Enabled Services, 2021 (\$Billions)

Table 10. Origin of EU27 Imports of Digitally-Enabled Services, 2021 (\$Billions)



Note: Digitally-enabled services includes finance; insurance; IP charges; telecommunications, computer, information services; R&D services; professional and management services; architectural, engineering, scientific and other technical services; trade-related services; audiovisual services; and other personal, cultural, and recreational services. Source: Authors' own calculations based on OECD, Eurostat.

Transatlantic data flows account for more than half of Europe's data flows and about half of U.S. data flows globally.

EU-based firms transferring data to and from the U.S. (2020)





The significant presence of leading U.S. service and technology leaders in Europe underscores Europe's position as the major market for U.S. digital goods and services. In 2021, Europe accounted for 67% of the \$434 billion in total global information services supplied abroad by U.S. multinational corporations through their majorityowned foreign affiliates. This is not surprising given the massive in-country presence of U.S. firms throughout Europe, with outward U.S. FDI stock in information overwhelmingly positioned in Europe. U.S. overseas direct investment in the "information" industry in the UK alone, for instance, was triple U.S. information industry investment in the entire Western Hemisphere outside the United States, and 15 times more than such investment in China. Equivalent U.S. investment in Germany was 3.8 times more than in China.

2. E-Commerce

Electronic commerce (e-commerce), which refers to transactions in which goods or services are ordered over a computer network (usually over the Internet), offers a second window into transatlantic digital connections.45 Here again we run into some definitional and data challenges. Most estimates of e-commerce do not distinguish whether such commerce is domestic or international. Many metrics do not make it clear whether they cover all modes of e-commerce or only the leading indicators of business-tobusiness (B2B) and business-to-consumer (B2C) e-commerce. Finally, in most economies, there are simply no national statistics on the value of e-commerce, and those that do exist vary in terms of definitions, data sources and methods, and approaches to e-commerce value. Many are based on surveys rather than on real data.46

Nevertheless, we can evaluate and compare many different estimates and surveys that have been conducted. B2B and B2C global e-commerce revenue reached an estimated \$32.5 trillion in 2023. Projections indicate a rise to \$40 trillion in 2025 and to over \$79 trillion by 2030.⁴⁷

When most people hear the term 'e-commerce,' they think of consumers buying things from businesses via websites, social networks, crowdsourcing platforms, or mobile apps. These business-to-consumer transactions (B2C), however, pale in comparison to business-to-business (B2B) e-commerce, which accounts for most global e-commerce. In 2023 B2B e-commerce was valued at \$26.2 trillion, over four times that of the B2C e-commerce market (\$6.3 trillion). Projections indicate the B2B e-commerce market will grow to \$56.9 trillion in 2028.⁴⁸

Official estimates of the value of combined B2B and B2C e-commerce sales indicate that the United States has the largest overall e-commerce marketplace.⁴⁹ China has the largest B2C e-commerce market, reflecting its billion-plus population. China is underweight, however, when it comes to B2B e-commerce, whereas the U.S. B2B e-commerce marketplace is significant.

In the U.S., 74.9% of e-commerce is B2B and 25.1% is B2C. The U.S. B2B e-commerce market was valued at \$3.6 trillion in 2023; projections indicate it will grow to \$6.6 trillion in 2028. The U.S. accounted for 13.8% of global B2B ecommerce in 2023. North America's B2B e-commerce market was worth \$3.9 trillion in 2023, equivalent to 15% of the global market. Europe's B2B e-commerce was worth \$1.8 trillion in 2023, 6.3% of the global market.⁵⁰

Global B2C e-commerce reached an estimated \$6.3 trillion in 2023, up 10.4% from 2022 (\$5.7 trillion). Projections indicate that value will increase to \$8 trillion in 2027. China accounts for 52.1% of global B2C e-commerce sales, followed by the U.S. (19%) and the UK (4.8%). Japan, South Korea, and Germany rank 4th, 5th, and 6th, respectively. U.S. B2C e-commerce sales reached \$1.21 trillion in 2023, up 16.3% from 2022. Projections indicate that U.S. retail e-commerce sales will exceed \$2 trillion in 2027. B2C e-commerce accounts for 14.4% of all U.S. retail sales.⁵¹

21% of all e-commerce purchases made in Europe crosses a border. 25% of EU consumers purchase from e-commerce sellers from non-EU countries. The European B2C e-commerce market generated \$465.4 billion in revenue in 2021.⁵²

While B2B e-commerce accounts for the bulk of global e-commerce, most B2B e-commerce does not cross a border. Most B2B e-commerce users are manufacturers or wholesalers who are dependent on physically moving goods, and often heavy freight; the lack of freight digitalization ultimately poses a barrier to crossborder B2B e-commerce. The sheer volume of B2B e-commerce, however, means it still is the most important component of cross-border e-commerce sales.⁵³

There are 2.64 billion online shoppers worldwide, or one-third of the global population. The American shopping event Black Friday has gone global to become the world's biggest online shopping day.⁵⁴ Global e-commerce retail sales are predicted to reach \$9.4 trillion by 2026. Around 22% of all B2C e-commerce sales worldwide are cross-border sales. Crossborder B2C e-commerce sales were an estimated \$992.92 billion in 2022, up 25.1% from their 2021 total of \$793.7 billion. The global cross-border B2C e-commerce market is expected to reach \$3 trillion by 2028.⁵⁵

56% of online shoppers in Canada, and 52% of online shoppers in Spain, purchased items from other countries in the past year. Next was Italy at 47%, followed by France (46%), UK (43%), and Germany (33%). 32% of U.S. online shoppers purchased from a foreign online retailer in the past year.⁵⁶

More than 75% of European internet users buy goods or services online.⁵⁷ In 2022, the total cross-border B2C e-commerce market in Europe, including the UK, Switzerland and Norway, amounted to a turnover of \$292 billion (excluding travel). Among 16 prominent European e-commerce markets, 27.3% of total B2C turnover was cross-border in 2022. Cross-border turnover accounted for 35% or more of total ecommerce turnover for Austria, Belgium, Denmark, Finland, Ireland, Italy, Luxembourg, Norway, Portugal, Sweden, and Switzerland.⁵⁸

3. The Platform Economy

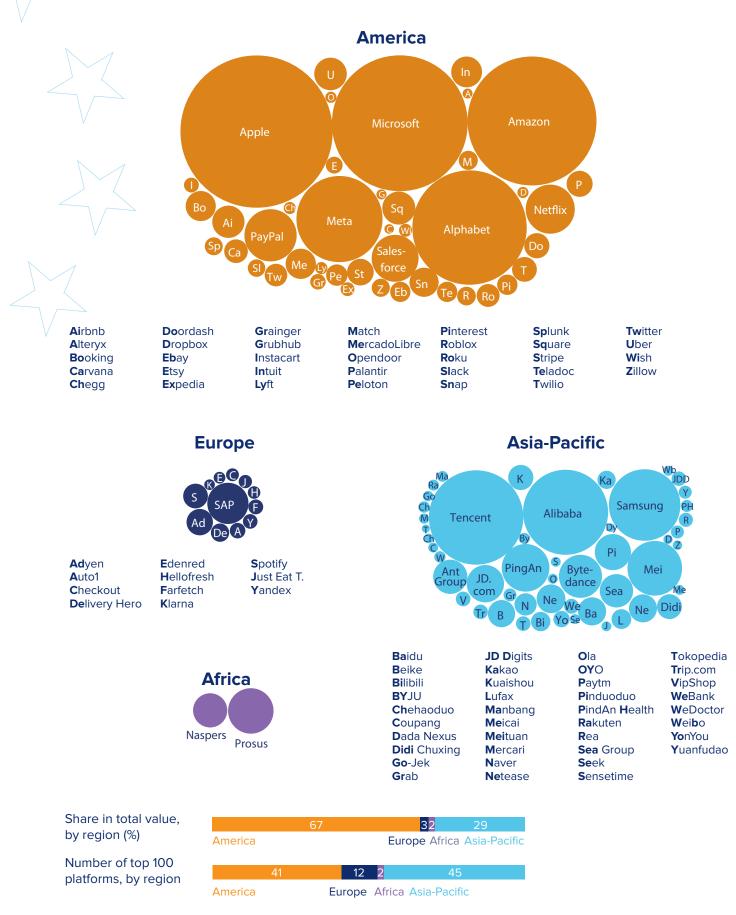
Platform companies that connect individuals and companies directly to each other to trade products and services continue to reshape the U.S. and European economies, as well as the commercial connections between them. Platforms have swiftly become a prominent business model in the transatlantic and global economy, both by matching supply and demand in real time and at unprecedented scale, and by connecting code and content producers to develop applications and software such as operating systems or technology standards.⁵⁹ Seven of the world's ten most valuable firms currently operate using a platform business model.⁶⁰ In 2020 a team at MIT found that the top 43 publicly-listed platform companies had nearly twice the operating profits, growth rates and market capitalizations of the 100 largest firms in the same businesses over a 20-year period – with half the workers.⁶¹ By 2025, platform models are projected to expand to around \$60 trillion, or nearly one-third of all global commerce.⁶²

Size matters in the platform economy. The biggest are U.S. companies, which account for about twothirds of the global platform economy. According to a study by DinarStandard, a consultancy, U.S.based companies accounted for 90% of the 371 billion average monthly users of digital platforms in 2022.⁶³ Next come Chinese companies. European platform companies on average are markedly smaller than their U.S. and Chinese counterparts, and together represent only 3% of global market value (Table 11).

The dramatic rise of U.S. and Chinese platform companies has generated considerable concern among Europeans that they may be missing out on a major economic transformation. Europe certainly faces some challenges. However, size is not everything. Platform economics have rewarded entrepreneurship and the adoption of new business models. Those who can develop both their digital and their entrepreneurial ecosystems stand to profit greatly from the platform revolution.

The Digital Platform Power Index (Table 12) explores which countries could best gain from this transformation. It compares the current economic influence of countries' current platforms, the degree to which countries offer a supportive enabling environment for further platform development, and the readiness of countries to spawn next-generation platforms. According to this Index, North America and Europe account for 16 of the top 25 countries.
 Table 11. Geographical Distribution of the Top Global Platforms.
 Based on MarketCap/last-known venture round valuation.

 (December 2021)
 (December 2021)



Source: Holger Schmidt, available at www.netzoekonom.de/vortraege/#tab-id-1 (data as of December 2021).

| Rank | Country | Economic Influence of Domestic Platforms | Enabling Environment | Readiness for Next Gen Platforms |
|------|-------------|---|-------------------------|-------------------------------------|
| 1. | U.S. | 7.0 | 8.7 | 9.1 |
| 2. | China | 5.0 | 6.9 | 6.4 |
| 3. | Japan | 3.0 | 9.0 | 7.7 |
| 4. | Netherlands | 2.0 | 8.9 | 8.7 |
| 5. | South Korea | 2.5 | 8.6 | 7.7 |
| 6. | Singapore | 2.0 | 8.8 | 8.3 |
| 7. | Germany | 1.5 | 9.5 | 8.4 |
| 8. | Russia | 3.9 | 7.5 | 6.1 |
| 9. | Canada | 2.0 | 8.4 | 8.7 |
| 10. | UK | 1.5 | 8.9 | 8.3 |
| 11. | Sweden | 1.0 | 9.3 | 8.6 |
| 12. | Spain | 1.0 | 8.7 | 7.3 |
| 13. | Switzerland | <0.5 | 9.2 | 8.7 |
| 14. | Denmark | <0.5 | 9.4 | 8.4 |
| 15. | Israel | 1.0 | 8.0 | 7.4 |
| 16. | Australia | 0.5 | 8.0 | 8.0 |
| 17. | Belgium | <0.5 | 9.1 | 7.7 |
| 18. | France | <0.5 | 8.9 | 7.9 |
| 19. | Norway | <0.5 | 8.5 | 8.0 |
| 20. | Poland | 0.5 | 8.3 | 6.6 |
| 21. | Hong Kong | <0.5 | 8.1 | 7.7 |
| 22. | Czechia | 0.5 | 7.7 | 7.0 |
| 23. | Italy | 0.5 | 7.8 | 6.9 |
| 24. | Estonia | <0.5 | 8.0 | 7.1 |
| 25. | Taiwan | 1.0 | 6.9 | 5.9 |

Table 12. Global Digital Platform Power Index

Ranking on scale of 10. Source: DinarStandard, "Global Digital Platform Power Index 2023," https://2feea378-8f71-46c9-9424-36229a900f86.usrfiles. com/ugd/2feea3_b69dbe6fa1ea49548d3768008b168446.pdf.

In the end, it is Europe's larger ecosystem that is like to shape its future in the platform economy. This underscores the importance of a true European Single Market, including a more integrated Digital Single Market, that would transcend fragmentation of languages, consumer preferences, rules and regulations to facilitate cross-border research, development and commercialization that could introduce new technologies and fresh business models to reach the kind of scale that platform companies have achieved in the large continental markets of the United States or China.⁶⁴

4. Cross-Border Data Flows

Another lens through which we can better understand transatlantic digital connections is to appreciate the role of cross-border data flows, which not only contribute more to global growth than trade in goods, they underpin and enable virtually every other kind of cross-border flow.⁶⁵ Transatlantic data flows are critical to enabling the \$8.7 trillion EU-U.S. economic relationship. They account for more than half of Europe's data flows and about half of U.S. data flows globally. Over 90% of EU-based firms transfer data to and from the United States.⁶⁶

However, despite the broad recognition of its value, and the need to develop appropriate policy frameworks, there is still no consensus method for empirically determining the value of data.⁶⁷ One reason is that data is a special resource different than goods and services. UNCTAD calls cross-border data flows "a new kind of international economic flow, which lead to a new form of global interdependence."⁶⁸ Data flows are not necessarily a proxy for commercial links, since data traffic is not always related to commercial transactions.⁶⁹ Knowing the volume of data flows does not necessarily provide insight on the economic value of their content. The Bureau of Economic Analysis puts it succinctly: "Streaming



a video might be of relatively little monetary value but use several gigabytes of data, while a financial transaction could be worth millions of dollars but use little data."⁷⁰

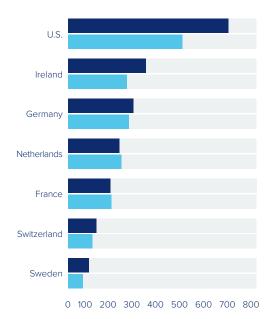
In addition, commercial transactions do not always accompany data, and data do not always accompany commercial transactions. For instance, multinational companies often send valuable, but non-monetized, data to their affiliates.⁷¹ User-generated content on blogs and on YouTube drives very high volumes of internet traffic both within countries and across borders, but consumers pay for very little of this content. Since it does not involve a monetary transaction, the significant value that this content generates does not show up in economic or trade statistics.⁷²

In short, data flows are commercially significant, yet their extent, as well as their commercial value, are hard to measure and are in constant flux.

Cross-Region Data Flows

Globally, the most intense and valuable crossregion data flows continue to run between North America and Europe. They are also almost certainly the most valuable, even if their worth is difficult to measure. The OECD devised metrics to determine the most active countries when it comes to delivering products across borders through data flows, as opposed to considering all transactions facilitated through data flows. It determined that the United States is a major hub for international trade in products delivered through data flows, and that France, Germany, India, Ireland, the Netherlands, Switzerland, and the United Kingdom also feature heavily in trade underpinned by data, all ahead of China (Table 13).73

Table 13. International Trade Underpinned byData Flows, Top Countries (\$Billions)



Exports Imports

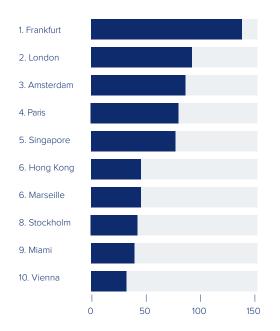
Note: Trade underpinned by data flows includes four categories: (1) "ISIC J production", or trade in products produced by firms classified in ISIC section J (Information and Communication); (2) "ISIC J products," or trade in the products mainly associated with firms classified in ISIC section J but including production by firms classified in other sectors; (3) "Digitally deliverable services," or "potentially ICT-enabled products" per UNCTAD (2015); and (4) "Digitisable products," or products within the WTO HS commodity classification per Banga (2019). Source: OECD, Perpectives on the Value of Data and Data Flows, December 2020.

5. Digital Wiring: Land-Based Hubs and Sea-Based Spokes

The Digital Landscape: Hubs and Hyperscalers The United States and Europe host key landbased hubs and sea-based spokes of the global digital economy.

European and U.S. cities are major hubs of crossborder digital connectivity. Europe is the global leader, with tremendous connected international capacity. Frankfurt, London, Amsterdam, and Paris – together known as FLAP – substantially outpace North American and Asian cities (Table 17). Frankfurt is home to the largest Internet node in the northern hemisphere. Frankfurt's connected capacity is over four times greater than that of New York and almost double that of Singapore, the Asian leader.⁷⁴

Table 14. Top 10 Highest Capacity International Internet Hub Cities (Tbps)



Domestic routes omitted. Source: Telegeography, Global Internet Map 2022.

The role of the United States and Europe as critical digital hubs is also underscored by looking at interregional connections and capacity. Over 80% of global interregional bandwidth is connected to the U.S and close to 60% is connected to Europe, compared to less than 40% for Asia. Almost all of Latin America's interregional bandwidth is U.S.-connected, and most interregional bandwidth of Africa and the Middle East is connected to Europe.⁷⁵

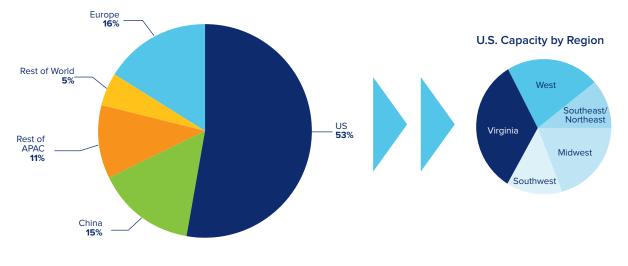
The hard-wiring of the transatlantic digital landscape continues to evolve. One key development, which we discussed in more detail in last year's survey, is the shift in providers of data centers and cloud-like services from European and U.S. telecommunication companies and related data-center management enterprises to "hyperscalers," mainly from the United States. Many commentators simplify the term "hyperscalers" to refer to the three largest providers: Amazon Web Services (AWS), Microsoft Azure, and Google Cloud. These three firms account for about two-thirds of hyperscale data market share. Nonetheless, other hyperscalers include Meta, Oracle, Apple, IBM, Scaleway, Switch, Alibaba, Huawei, QTS, Digital Realty Trust, Equinix and SAP.76

The average capacity of hyperscale data centers to be opened over the next six years will soon be more than double that of current ones. Total capacity of all operational hyperscale data centers will grow almost threefold in the next six years. Large data centers operated by hyperscale providers account for 37% of the worldwide capacity of all data centers and will account for over half of all capacity in the next five years. The hyperscale data center market is projected to be worth \$413.1 billion by 2030.⁷⁷

The United States accounts for over 53% of the world's operational hyperscale infrastructure, measured by critical IT load.⁷⁸ More than one-third of U.S. hyperscale capacity is in one state – Virginia.⁷⁹ Virginia has far more hyperscale data center capacity than either China or all of Europe. Much of that is in Northern Virginia, along the border with Washington, DC. The second-largest concentration of hyperscale infrastructure is in the western United States, primarily Oregon and California. The U.S. Midwest follows, with large concentrations of hyperscale infrastructure in lowa and Ohio (Table 15).⁸⁰







Source: Synergy Research Group. APAC: Asia-Pacific.

The other half of global hyperscale infrastructure is relatively evenly split between China, Europe, and the rest of the world.

Europe's hyperscale data center market is expected to grow from \$28.42 billion in 2022 to \$39.69 billion by 2028. Nordic and Western Europe remain attractive for hyperscale investments, while Spain and Portugal have emerged as new destinations for hyperscale data center development.⁸¹

While many U.S. and European regions have embraced these investments, others have raised concerns about data centers' size and heavy energy and water use. By 2030, data centers are projected to account for 3.2% of electricity demand within the EU – an 18.5% jump from 2018, at a time when Europe is under severe pressure to cut its energy demand. The Netherlands has tightened permitting for hyperscale site development. Authorities in the Netherlands, Ireland and Germany, as well as in Loudon County, Virginia have introduced restrictions on new centers to comply with more stringent environmental requirements.⁸²

These concerns are amplified by related European anxieties about U.S. dominance, which could inhibit some possible avenues for deeper transatlantic cooperation. In last year's survey we discussed in more detail how two other trends – migration to the "edge" and the evolution of "cloud-as-a-service" to "cloud-as-a-product" – have the potential to mitigate such concerns, depending on how they unfold.

The Digital Atlantic Seascape

Land-based digital hubs are connected to seabased digital spokes – roughly 500 undersea fiber optic cables that span over 870 million miles and transmit over 99% of all intercontinental data traffic, carry more than \$10 trillion of financial transactions every day, and serve as the backbone for the global internet. Elon Musk's Starlink and Amazon's Project Kuiper may have popularized the idea of satellite internet, but the digital world is connected by sea, not by air. Satellites cannot compete with submarine cables when it comes to digital communication capacity, cost, speed, or transaction time (latency). They transmit less than one-half of one percent of such traffic.⁸³

Globally, demand for international bandwidth is nearly doubling every two years. The market for submarine fiber optic cables, estimated at \$18.2 billion in 2022, is slated to reach \$48 billion by 2030, growing at a compound annual rate of 12.9%.⁸⁴

Subsea cables serve as an additional proxy for the ties that bind continents. The transatlantic data seaway is the busiest and most competitive in the world. Submarine cables in the Atlantic carry more than twice the traffic of transpacific routes and intra-Asian routes. In recent years the trans-Atlantic route has also registered the most rapid pace of growth: between 2018 and 2022, trans-Atlantic lit capacity – the amount of capacity actually running over a cable – increased over 3-fold (Table 16).⁸⁵

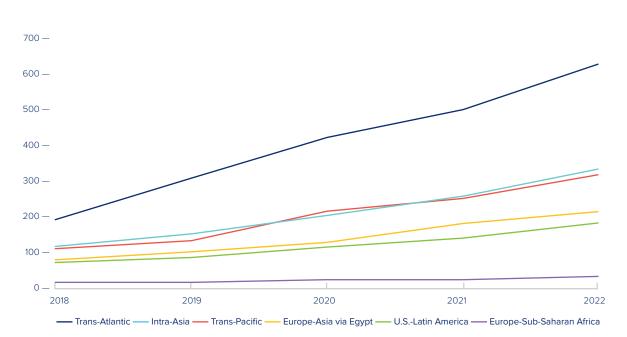
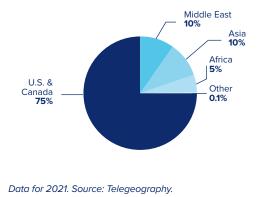


Table 16. Lit Submarine Cable Supply by Route (Lit Capacity, Tbps)

Lit capacity means the amount of capacity actually running over a cable. Trans-Atlantic capacity refers to the North Atlantic. Trans-Pacific capacity refers to the North Pacific. Intra-Asian capacity only includes cables with landings in both Hong Kong and Japan. Source: Telegeography, "Transport Networks Forecast Service," 2023.

The trans-Atlantic route accounted for 75% of Europe's total interregional bandwidth in 2021. The Middle East and Asia each accounted for 10%, Africa 5%, and other regions for 1%. There are land-based networks that link Europe to Asia, but they boast far less capacity than subsea cables – and all of them go through Russia.⁸⁶





North America and Europe are connected via 17 subsea cables. The extend from the U.S. East Coast, primarily from New York, New Jersey, Massachusetts, and Virginia. They land in the UK, France, Denmark, Norway, Ireland, Spain and Portugal. Transatlantic subsea routes are building out fast, as capacity demands grow. In 2022, total transatlantic capacity was boosted 70% just by two new powerful transatlantic cables: Grace Hopper, which now extends over 3,800 miles from New York to the Cornish seaside resort town of Bude in the UK and over 3,900 miles from New York to Bilbao in Spain; and Amitié, which now connects Massachusetts with Bude and with Le Porge in France across 4,100 miles of subsea terrain.⁸⁷

Myrtle Beach, South Carolina, is quickly emerging as a new Atlantic cable hub. In 2024, it will be home to two new cables: Google's Firmina, stretching 8,700 miles to Las Toninas, Argentina, with landing points in Praia Grande, Brazil and Punta del Este, Uruguay; and Meta's Anjana, stretching 4,400 miles to Santander, Spain. In 2026 another new cable, dubbed Nuvem – Portuguese for "cloud" – will connect South Carolina with Portugal via Bermuda.⁸⁸

The digital Atlantic continues to build out to the south and to the north. 2Africa, the world's longest subsea cable project covering 28,000 miles, is slated in 2024 to connect Europe and the Middle East with 21 landing sites in 16 African countries. The cable is expected to provide more than the total combined capacity of all subsea

Submarine cables in the Atlantic carry more than twice the traffic of transpacific routes and intra-Asian routes.

cables serving Africa at present. In the northern Atlantic, the Leif Erikson Cable System, the first transatlantic cable to be powered with 100% renewable energy, is slated to run 2,600 miles from southern Norway to Goose Bay, Canada, and then on Montreal. The Digital Arctic may also become reality. The Far North Fiber project, led by Alaskan company Far North Digital, Finland's Cinia, and Japan's Arteria Networks, would extend 8,700 miles to connect Scandinavia and Ireland to Japan, passing via the Arctic Northwest Passage, with landings in Greenland, Canada and Alaska. The cable would be the first to be laid on the Arctic seabed and the first to connect Europe to Asia without passing via the Suez Channel.

Security Concerns

Subsea cables are relatively fragile. On average, 2-4 cables break somewhere in the world every week. Most incidents are caused by shipping or environmental damage. In 2012, for instance, Hurricane Sandy cut 11 of the 12 high-capacity cables that connected the U.S. and Europe at that time.⁸⁹ More recently, concerns about intentional sabotage have been sparked by disruptions in the Norwegian Ocean and on Norway's Svalbard; explosive damage to the Nord Stream pipelines in the Baltic Sea; and damage to Swedish-Estonian communications cables and a Finland-Estonian natural gas pipeline.

In response, NATO governments are ramping up their own surveillance and deep-sea defensive capabilities to protect maritime infrastructure. NATO leaders have said that "the threat to critical undersea infrastructure is real and it is developing," and have committed the Alliance to protect that infrastructure. Concerns about subsea cable fragility has also prompted subsea cable providers to generate greater redundancy and diversification across their own networks.

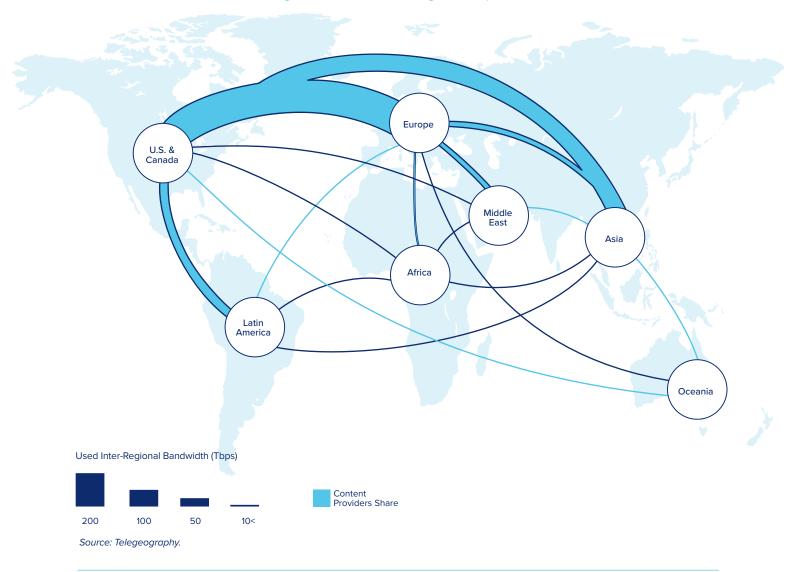
Such concerns are not limited to northern Europe. The "most vital bottleneck for the EU," according to a European Parliament study, is the passage between the Mediterranean and the Indian Ocean, where sixteen subsea cables, responsible for 90% of all Europe-Asia capacity, converge in Egypt and the Red Sea.⁹⁰ The fragility of this major chokepoint has been highlighted by repeated Yemeni Houthi rebel attacks against commercial shipping vessels. A foretaste of what such disruption could mean came in 2022, when the Asia-Africa-Europe-1 Internet cable connecting Hong Kong to Marseille was severed where it briefly crosses across land in Egypt. Millions were plunged offline; Ethiopia lost 90% of its connectivity; Somalia lost 85%. Several cable providers had planned to generate cable connections that would cross Israel, bypassing Egypt and the Suez Canal, but the Israel-Hamas conflict has cast doubt on the feasibility of those initiatives.⁹¹

The Hyper-Providers

In 2010, most international cable capacity was used by telecommunications companies, governments, research-educational and networks. Only 6.3% was consumed by private network providers of content and cloud services. By 2022, the numbers had flipped: content providers accounted for 71% of used international bandwidth globally and for 92% of used capacity on transatlantic routes. Moreover, the content providers now build and either wholly or partially own those cables themselves. They are largely responsible for the new surge in global subsea digital capacity, and their densest connections are between North America and Europe (Tables 18 and 19).92

Table 18. Inter-Regional Capacity and the Cloud





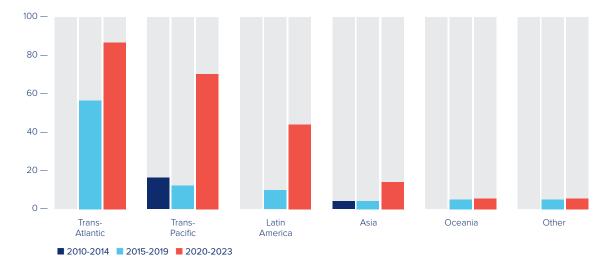


Table 19. Content Provider Investments Share as % of CAPEX on New Submarine Cables

Source: Telegeography.

Bypassing the Internet

The rise of private content providers as drivers of submarine cable traffic is related to yet another significant yet little understood phenomenon shaping the transatlantic digital economy: more and more companies are working to bypass the public internet as a place to do business in favor of private channels that can facilitate the direct electronic exchange of data among companies.⁹³

This move is exponentially increasing demand for "interconnection" – direct, private digital data exchanges that bypasses the public internet – and is another fundamental driver behind the proliferation of transatlantic cable systems. According to Equinix, private interconnection bandwidth is not only distinct from public internet traffic, it is already 20 times the size and is growing twice as fast.⁹⁴

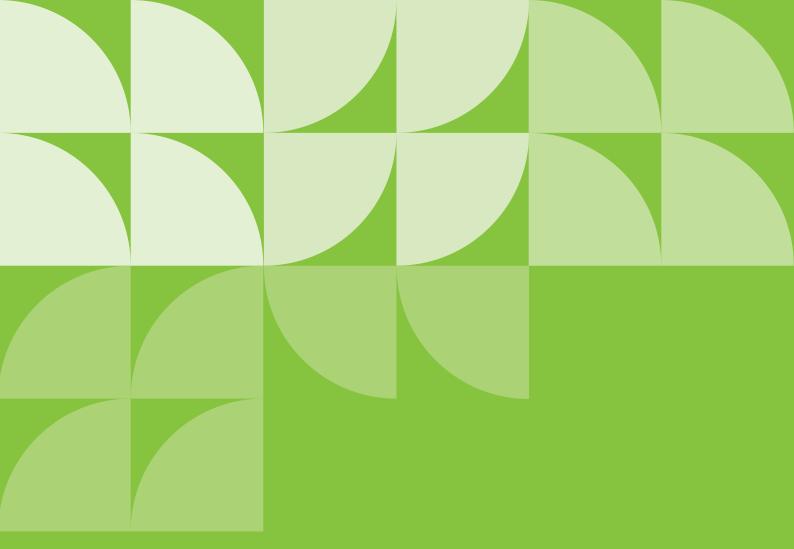
The public internet will remain a pervasive force in most people's lives and a key to digitallydelivered services, e-commerce and the platform economy.⁹⁵ Yet private interconnection rivals, and in many cases exceeds, the public internet as a powerful vehicle for business. And as we have shown here, its deepest links are across the Atlantic.

Notes

- Soumitra Dutta and Bruno Lanvin, eds., "The Network Readiness Index 2023" (Washington, DC: Portulans Institute, 20223, https://networkreadinessindex.org; UNCTAD, Digital Economy Report 1 2021, https://unctad.org/system/files/official-document/der2021_en.pdf; "Worldwide Global DataSphere Forecast, 2023–2027," IDC, April 2023; Tom Coughlin, 175 Zettabytes by 2025," Forbes, November 27, 2018; Paul Overberg and Kevin Hand, "How to understand the data explosion," Wall Street Journal, December 8, 2021.
- Telegeography, "The State of the Network 2024," https://www2.telegeography.com/hubfs/LP-Assets/Ebooks/state-of-the-network-2024, pdf; Paul Brodsky, "Total International Internet Bandwidth Now Stands at 1,217 Tbps," Telegeography, September 21, 2023, https://blog.telegeography.com/total-international-bandwidth-now-stands-at-1217-tbps. 2
- "Digital 2023: October Global Statishot Report," https://datareportal.com/global-digital-overview GSMA Intelligence, "The State of Mobile Internet Connectivity 2023," October 2023, https://www. gsma.com/r/wp-content/uploads/2023/10/The-State-of-Mobile-Internet-Connectivity-Report-2023.pdf. 3 4 **GSMA** Intelligence
- Bank for International Settlements, "Red Book Statistics," https://stats.bis.org/stats/toc/CPMI.html; Bank for International Settlements, "The future monetary system," June 2022, https://www.bis. 5 com to metricational settlements, neu book statistics, intps://statis.bis.org/stat/to/CCPMil.futrit, barik for international settlements, "The future monetary system," June 2022, https://www.bis. org/publ/arg/dar2022.3.pdf, "Cross-border data flows: Designing a global architecture for growth and innovation," Zurich Insurance, 2022, https://www.zurich.com/en/knowledge/topics/digital-data-and-cyber/why-cross-border-data-flows-matter.
- 6 Matthew Iji, Rohit Gurung, "IoT Connections Forecast to 2030," GSMA Intelligence, December 2023, https://data.gsmaintelligence.com/research/rese forecast-to-2030
- See Andrew Meola, "A look at examples of IoT devices and their business applications in 2023," Insider Intelligence, December 19, 2022, https://www.insiderintelligence.com/insights/internet-of-things-devices-examples/#:"text=In%20short%2C%20the%20Internet%20of,be%20connected%20to%20the%20IoT; Angus Loten, "Investors Cool on Internet-of-Things Startups, a Tech 7 Conduit for Retailers," *Wall Street Journal*, November 15, 2022; UNCTAD Digital Economy Report 2021. See "Worldwide Digital Transformation Spending Forecast to Continue Its Double-Digit Growth Trajectory, According to IDC," November 1, 2023 Spending Guide," IDC, https://www.idc.com/
- 8 getdoc.jsp?containerld=prUS51352323.
- 9 Shaping the future of digital economy and new value creation," World Economic Forum; McKinsey Global Institute, "Securing Europe's competitiveness: Addressing its technology gap," September 22, 2022.
- 10 Forence Jaumotte, et al., "Digitalization during the COVID-19 Crisis Implications for Productivity and Labor Markets in Advanced Economies," IMF Staff Discussion Note, March 2023, file:///C/ Users/Owner/Downloads/SDNEA2023003.pdf. "Digital Divide," Policy vs. Politics, October 17, 2023, https://policyvspolitics.org/digital-divide/
- 11 12
- European Investment Bank, "Digitalisation in Europe 2022–2023," June 2023, https://www.eib.org/attachments/lucalli/20230112_digitalisation_in_europe_2022_2023_en.pdf.
- European Investment Bank. 14
 - Goldman Sachs, "The creator economy could approach half-a-trillion dollars by 2027," April 27, 2023, https://www.goldmansachs.com/intelligence/pages/the-creator-economy-could-approachhalf-a-trillion-dollars-by-2027.html.
- hain-artifilion-doilars-by-2027.html. Drew Harwell and Taylor Lorenz, "Millions work as content creators. In official records, they barely exist, *Washington Post*, October 26, 2023. See Michal Chui, et al., "The economic potential of generative AI," McKinsey, June 2023, https://www.mckinsey.com/capabilities/mckinsey-digital/our-insights/the-economic-potential-of-generative-ai-the-next-productivity-frontier#/; Keita Sekiguchi and Wang Lejun, "China's digital yuan struggle underscores challenges for central banks," *Nikkei Asia*, October 26, 2023; "Digital finance: The great rewiring," *The Economist*, May 15, 2023; "A payments revolution," *The Economist*, May 15, 2023; "Ctrl-Alt-Delhi," *The Economist*, November 13, 2023. 15 16
- Patrick McHenry, "McHenry Statement on Regulator Actions Regarding Silicon Valley Bank," March 23, 2023, https://financialservices.house.gov/news/documentsingle.aspx?DocumentID=408652; ." J. Anthony Cookson, Corbin Fox, Javier Gil-Bazo, Juan Felipe Imbet, and Christoph Schiller, "Social Media as a Bank Run Catalyst," Université Paris-Dauphine Research Paper No. 4422754, 17 April 18, 2023, available at https://ssm.com/abstract=4422754 or http://dx.doi.org/10.2139/ssm.4422754; Ben Cohen, "The Surprising Risk That Turbocharged a \$142 Billion Bank Run," Wall Street Journal, April 23, 2023; Ian Talley, "Decentralized Cryptocurrency Markets Threaten U.S. Security, Treasury Says," Wall Street Journal, April 6, 2023.
- See European Central Bank, "A stocktake on the digital euro," October 18, 2023, https://www.ecb.europa.eu/paym/digital_euro/investigation/profuse/shared/files/dedocs/ecb.dedocs231018. en.pdf; "The old bank/card model is still entrenched in the rich world," *The Economist*, May 15, 2023; Talley; Sekiguchi and Lejun; U.S. Department of the Treasury, "The Future of Money and 18 Payments," September, 2022, https://home.treasury.gov/system/files/136/Future-of-Money-and-Payments.pdf; Barry Eichengreen, CBDCs still have not found their raison d'être, Financial Times, December 5, 2023.
- McKinsey, "What's the future of generative AI?" August 25, 2023, https://www.mckinsey.com/featured-insights/mckinsey-explainers/whats-the-future-of-generative-ai-an-early-view-in-15-charts. See "Statement on AI Risk," Center for AI Safety, https://www.safe.ai/statement-on-ai-risk#signatories; Yoshua Bengio, et al., Managing AI Risks in an Era of Rapid Progress," November 12, 2023, https://arxiv.org/pdf/2310.17688.pdf; John Thornhill, "We need a political Alan Turing to design AI safeguards," *Financial Times*, October 5, 2023; Steven Levy, "Welcome to the Wet Hot AI Chatbot Summer," Wired, January 6, 2023; John Thornhill, "Can generative AI's stimulating powers extend to productivity?" *Financial Times*, January 26, 2023; Erin Griffith and Cade Metz, "A New Area 20 of A.I. Booms, Even Amid the Tech Gloom," New York Times, January 7, 2023; Michael Chui, Roger Roberts, and Lareina Yee, "Generative AI is here: How tools like ChatGPT could change your business," McKinsey & Co., December 20, 2022, https://www.mckinsey.com/capabilities/quantumblack/our-insights/ generative-ai-is-here-how-tools-like-chatgpt-could-change-your-business.
- Vala Afshar, "What technology analysts are saying about the future of generative AI," ZDNet, September 8, 2023, https://www.zdnet.com/article/what-analyst-are-saying-about-the-future-of-generative-ai/; Morgan Stanley, "How Generative AI Could Reshape Work," November 8, 2023, https://www.sequoiacap.com/ideas/generative-ai-future-of-work; Sequoia Capital, "Generative AI's Act Two," https://www.sequoiacap.com/article/generative-ai-act-two/. Brooke Dane, "Artificial Intelligence: An Unprecedented Disruption," Goldman Sachs, May 11, 2023, https://www.gsam.com/content/gsam/us/en/institutions/market-insights/gsam-connect/2023/ 21
- 22 artificial-intelligence-disruption.html. Reni Lam, et al., "Learning skillful medium-range global weather forecasting," *Science*, November 14, 2023
- Susan P. Phillips, Sheryl Spithoff, Amber Simpson, "Artificial intelligence and predictive algorithms in medicine," *Canada Family Physician*, Vol. 68 (8), 2022, pp. 570-572, https://www.ncbi.nlm.nih. gov/pmc/articles/PMC9374078/; Leana S. Wen, "The AI revolution in health care is already here," *Washington Post*, July 11, 2023. 24 25 Nathan Benaich
- "State Of Al Report, October 12, 2023, https://docs.google.com/presentation/d/156WpBF_rGvf4Ecg19oMlfyR51g4FAmHV3Zs0WLukrLQ/mobilepresent?slide=id. g24daeb7f4f0_0_3373.
- Research and Markets, Global Digital Health Market: Analysis by Technology (Tele-healthcare, mHealth, Healthcare Analytics and Digital Health Systems), By Component (Hardware, Software and Service), By Region Size and Trends with Impact of COVID-19 and Forecast up to 2028, August 2023, https://www.researchandmarkets.com/reports/5863789/global-digital-health-market-26 analysis.
- 28
- See previous years of this survey. Also Daniel S. Hamilton, *The Transatlantic Digital Economy 2017* (Washington, DC: Center for Transatlantic Relations, 2017). Elizabeth O'Day, Angela Ruohao Wu, and Xu Xun, "Spatial omics Molecular-level mapping of biological processes to unlock life's mysteries," in "Top 10 Emerging Technologies of 2023," World Economic Forum, June 2023, https://www3.weforum.org/docs/WEF_Top_10_Emerging_Technologies_of_2023.pdf.
- Wen-Wei Liao, et al., "A draft human pangenome reference," Nature, May 10, 2023, https://www.nature.com/articles/s41586-023-05896-x. Joseph Walker, "FDA Approves World's First Crispr Gene-Editing Drug for Sickle-Cell Disease," *Wall Street Journal*, December 8, 2023; Madhumita Murgia, "Artificial intelligence promises to transform diagnosis of heart disease," *Financial Times*, December 29, 2023. 29 30
- 31 Steven Rosenbush, "Biologists Say Deep Learning Is Revolutionizing Pace of Innovation," Wall Street Journal, March 22, 2023; Nicole Wetsman, "DeepMind found the structure of nearly every
- protein known to science," The Verge, July 28, 2022, https://www.theverge.acm/2022/7/28/23280743/deepmind-alphafold-protein-database-alphabet. Leroy Hood and Nathan Price, The Age of Scientific Wellness (Cambridge, MA: The Belknap Press of Harvard University Press, 2023); Leroy Hood and Nathan Price, "How "centaur Al" will 32 radically reshape the future of healthcare," BigThink, April 27, 2023, https://bigthink.com/health/how-centaur-ai-will-radically-reshape-the-future-of-healthcare/; Lee Hood and Nathan Price, "The Al Will See You Now," Wall Street Journal, April 7, 2023; Clive Cookson, "Scientists target 'biocomputing' breakthrough with use of human brain cells," Financial Times, February 28, 2023.
- At win see for how, war street Journal, April 7, 2023, Calve Cookson, Sciences Langer blocking beak intologin with see for intologin the langer Journal, application of the second secon 33 heating-up/.
- U.S. Bureau of Economic Analysis, "U.S. Digital Economy: New and Revised Estimates, 2017–2022," Survey of Current Business, December 6, 2023, https://apps.bea.gov/scb/issues/2023/12-december/pdf/1223-digital-economy.pdf; Danielle M. Trachtenberg, "Digital Trade and Data Policy: Select Key Issues", Congressional Research Service, March 16, 2023, https://crsreports. 34 congress.gov/product/pdf/IF/IF12347
- 35
- European Commission, *Report on the State of the Digital Decade 2023*, file:///C/Users/Owner/Downloads/Report20230929_AfilrJlev2WpY8hu8FDXtClDfk_98641%20(1),pdf. Soumitra Dutta and Bruno Lanvin, eds., The Network Readiness Index 2023 (Washington, DC: Portulans Institute, 2023), https://networkreadinessindex.org. 36
- For a related survey, see IMD World Digital Competitiveness Ranking 2023, https://www.imd.org/centers/wcc/world-competitiveness-center/rankings/world-competitiveness-ranking/2023/. 37 For a related sizely, see into word Digital Competitiveness kanking 2023, https://www.intodorgcombetuveness-center/raikings/word-competitiveness-raiking/2023, https://www.intodorgcombetuveness-center/raikings/word-competitiveness-raiking/2023, https://www.intodorgcombetuveness-center/raikings/word-competitiveness-raiking/2023, https://www.intodorgcombetuveness-raiking/2023, https://www.intodorgcombetuveness-rai 38 insights/global-flows-the-ties-that-bind-in-an-interconnected-world.
- 39
- Digital Trade for Development, IMF, OECD, United Nations Group, World Bank, WTO, 2023, https://www.wto.org/english/res_e/booksp_e/dtd2023_e.pdf. Shari A. Allen, David Stein, Kaitlin C. Johns, and Maryam Fatima, "U.S. International Services: Trade in Services in 2022 and Services Supplied Through Affiliates in 2021," Bureau of Economic 40 Analysis, October 13, 2023, https://apps.bea.gov/scb/issues/2023/10-october/1023-international-services.htm.
- Allen, Stein, Johns, and Fattma. "U.S. Trade in ICT and Potentially ICT-Enabled Services, by Country or Affiliation," Bureau of Economic Analysis, July 6, 2023, https://apps.bea.gov/Table/?regid=62&step=9&isuri=1&6210=4& 42 gl=1*1kcc362*_ga*MTQ0NzgzMjQyNy4xNzA2MjcxOTQy*_ga_J4698JNNFT*MTcwNjgxMDc5MC41LjEuMTcwNjgxMDg1NC41Ny4wLjA_#eyJhcHBpZC16NjlsInN0ZXBzJjpbMSw5LDZdLCJkYX-RhlipbWyJQcm9kdWN0liwiNCJdLFsiVGFibGVMaXN0liwiMzU5II1dfQ==
- 43 Note that these figures are sourced from the OECD and Eurostat and can vary from the corresponding U.S.-EU bilateral trade figures reported by the U.S. Bureau of Economic Analysis. Differences can occur in how services are measured, classified, and attributed to partner countries, resulting in asymmetries in the two data sources. For more information on these asymmetries, please see Eurostat report, "Transatlantic Trade in Services: Investigating Bilateral Asymmetries in EU-US Trade Statistics, 2017 edition," https://ec.europa.eu/eurostat/docu-ments/7870049/8544118/KS-GQ-17-016-EN-N.pdf/eaf15b03-5dcf-48dd-976f-7b4169f08a9e.
- 44
- ments//8/J049/8544118/KS-GG17-016-EN-N.pdr/eartsou3-sdcf-48dca-9/of-7/detisof/0849e. "Services Supplied to Foreign Persons by U.S. MNEs Through Their MOFAs, by Industry of Affiliate and by Country of Affiliate," Bureau of Economic Analysis, October 5, 2023, https://apps.bea.gov/iTable/?regid=62&step=9&is vri=1&6210=4&_gl=1*1kcc362*_ga*MTQ0NzgzMbc5MC41LjEuMTcwNjgxMDc5MC41LjEuMTcwNjgxMDg1NC41Ny4wLjA.#eyJhcHBpZCI6NjIsInN0ZXBzIjpbMSw5LDZdLCJkYXRhjpbWyJQcm9kdWN0liwiNCJdLFsiVGFibGVMaXN0liwiMz/zlItdfQ= UNCTAD, "Measuring the value of e-commerce," October 21, 2022, Non-paper for the third meeting of the Trade and Development Board Working Group on Measuring E-Commerce and the 45
- Digital Economy, https://unctad.org/system/files/information-document/Measuring_value_ecommerce.pdf.

5. The Transatlantic Digital Economy

- Daniel Ker, "Measuring the value of e-commerce," UNCTAD, December 4, 2023, https://unctad.org/system/files/non-official-document/09_WG_ECDE_2023_Thursday_PM_Ker.pdf, UNCTAD, 46 ²Measuring the value of e-commerce, May 2023, https://uctad.org/system/files/official/document/ditece/2023d3_en.pdf.
 ²Capital One Shopping, "B2B Commerce Statistics," October 5, 2023, https://capitaloneshopping.com/research/b2b-ecommerce-statistics/, Inkwood Research, "Global B2B Ecommerce Market
- 47 Forecast 2023-2032," https://inkwoodresearch.com/reports/b2b-ecommerce-market/.
- Capital One Shopping, "B2B Commerce Statistics." 48
- UNCTAD, "Measuring the value of e-commerce," April 28, 2023, https://unctad.org/system/files/official-document/dtlecde2023d3_en.pdf. Capital One Shopping, "B2B Commerce Statistics." 49 50
- 51
- 52
- Capital One Shopping, B28 Commerce Statistics," December 3, 2023, https://capitaloneshopping.com/research/ecommerce-statistics. Capital One Shopping, "Cross-Border Online Shopping Statistics," July 25, 2023, https://capitaloneshopping.com/research/cross-border-online-shopping-statistics/. The Paypers, "Cross-Border Payments and Ecommerce Report 2022–2023," December 2022, https://thepaypers.com/reports/cross-border-payments-and-ecommerce-report-20222023/ rl259465; Pymnts, "Cross-Border B2B Payments Account for 26% of UK and US Firms' Annual Sales," March 4, 2022, https://www.pymnts.com/antitrust/2022/uks-cma-ramps-up-apple-google-53 antitrust-probe/. Capital One Shopping, "eCommerce Statistics;" Capital One Shopping, "Cross-Border Online Shopping Statistics.
- 55
- Capital One Shopping, "Cross-border Online Shopping Statistics." Capital One Shopping, "eCommerce Statistics," Capital One Shopping, "Cross-Border Online Shopping Statistics." 56
- 57
- E-Commerce Europe/Euro-Commerce, "European E-Commerce Report 2023," October 2023, https://www.upu.int/UPU/media/wwwUpuIntUniversalPostalUnionAboutUpuBodiesConsultativeCommittee/2023EuropeanEcommerceReportEn.pdf; Eurostat, "Digitalisation in Europe new interactive publication," https://ec.europa.eu/eurostat/web/products-eurostat-news/w/wdn-20230921-1. Cross-Border Commerce Europe, "TOP 16 Cross-Border EU Countries 2023," 5th edition of the "TOP 16 Countries Cross-Border Europe": an annual ranking that identifies the top 16 European
- 58 countries," June 29, 2023, https://www.cbcommerce.eu/blog/2023/06/28/5th-edition-of-the-top-16-countries-cross-border-europe-an-annual-ranking-that-identifies-the-top-16-europeancountries
- 59
- The OECD definition of an online platform is "digital services that facilitate interactions between two or more distinct but interdependent sets of users (whether 6 firms or individuals) who interact through the service via the internet." OECD, "Online Platforms: A Practical Approach to Their Economic and Social Impacts," Paris, 2018. DinarStandard, "Global Digital Platform Power Index 2023," https://zfeea378-871-46c5-9424-36229a900766.usrfiles.com/ugd/2feea3_b69dbe6fatea49548d3768008b168446.pdf. FT Tech for Growth Forum, "The rise of the platform economy," https://staticl.squarespace.com/static/5d39b86b4c1e5c000178e981t/640f05720367d738bb2479b6/1678706047113/ FT+Tech+for+Growth+Forum++The+rise+of+the+platform+economy.Background Paper for the CDEP Ministerial Meeting," OECD Digital Economy Papers, November 2022 No. 337, https://www.oecd.prof.uk/initial.papelbars.com/ugd/2feea3_bbt. 60 61
- 62 https://www.oecd.org/publications/digital-enablers-of-the-global-economy-f0a7baaf-en.htm.
- . DinarStandard
- 20tar J. Acs, László Szerb, Abraham K. Song, Éva Komlósi, Esteban Lafuente, "The Digital Platform Economy Index 2020," Global Entrepreneurship and Development Institute, December 2020, https://thegedi.org/wp-content/uploads/2020/12/DPE-2020-Report-Final.pdf; W. Naudé, "Is European Entrepreneurship in Crisis?" IZA Working Paper, DP 9817 (2016). *Digital Trade for Development*, IMF, OECD, United Nations Group, World Bank, WTO, 2023, https://www.wto.org/english/res_e/booksp_e/dtd2023_e.pdf; Janet Bush, ed., "Global Institute, November 2022. 64 65
- that bind in an interconnected world," McKinsey Global Institute, November 2022. The White House, "Fact Sheet: President Biden Signs Executive Order to Implement the European Union-U.S. Data Privacy Framework," October 7, 2022, https://www.whitehouse.gov/briefing-room/statements-releases/2022/10/07fact-sheet-president-biden-signs-executive-order-to-implement-the-european-union-u-s-data-privacy-framework/; Rachel F. Fefer and Kristin Archick, "U.S.-EU Trans-Atlantic Data Privacy Framework," Congressional Research Service, June 7, 2022, https://crsreports.congress.gov/product/pdf/IF/IF11613; Emily Benson and Elizabeth Duncan, "Temporarily Shielded? Executive Action and the Transatlantic Data Privacy Framework," CSIS, October 7, 2022, https://www.csis.org/analysis/temporarily-shielded-executive-action-and-transatlantic-data-privacy-framework; Digital Europe, "Schrems II Impact Survey Report," November 20, 2020, https://www.digitaleurope.org/resources/schrems-ii-impact-survey-report/. See Diane Coyle and Annabel Manley, "What is the Value of Data? A review of empirical methods," Bennett Institute, University of Cambridge, July 2022, https://www.benettinstitute.cam.ac.uk/ wp-content/uploads/2022/07/policy-brief_what-is-the-value-of-data.pdf; OECD, "Cross-border Data Flows: Taking Stock of Key Policies and Initiatives," October 2022, https://www.oecd-library.org/science-and-technology/cross-border-data-flows_5031dd97-en; Daniel Ker & Emanuel Mazzini, "Perspectives on the value of data and data flows," OECD Digital Fconomy Rapers 299 (Paris: OECD 2022) 66
- Economy Papers 299 (Paris: OECD, 2022).
- Digital Economy Report 2021, op. cit.
- Digital Economy Report 2027, op. cit. James Manyika, Susan Lund, Jacques Bughin, Jonathan Woetzel, Kalin Stamenov, and Dhruv Dhingra, "Globalization: The new era of global flows," McKinsey Global Institute, February 24, 2016, https://www.mckinsey.com/business-functions/mckinsey-digital/our-insights/Digital-globalization-The-new-era-of-global-flows,. See "Measuring the Value of Cross-Border Data Flows," Economics and Statistics Administration and the National Telecommunications and Information Administration, U.S. Department of Commerce, September 2016, p. 21, https://www.ntia.doc.gov/files/ntia/publications/measuring_cross_border_data_flows.pdf, OECD, "Measuring the Value of Data and Data Flows," December 2022, https://www.oecd-iilbrary.org/docserver/923230a6-en.pdf?expires=1707002164&id=id&accname=guest&checksum=FD38EDF844AF129B1D072FA8B39B88DC; D. Coyle, et al., "The Value of Data: Policy Implications," Bennett Institute, University of Cambridge, February 26, 2020, https://www.bennettinstitute.cam.ac.uk/media/uploads/files/Value_of_data_Policy_ 70 Implications Report 26 Feb ok4noWn.pdf.
- Coyle, et al.; Manyika, et al.; Michael Mandel, "Data, Trade and Growth," Progressive Policy Institute, April 2014, http://www.progressivepolicy.org/wp-content/uploads/2014/04/2014.04-Mandel_ 71 Data-Trade-and-Growth.pdf
- 72 Manyika, et al.
- Ker and Mazzini, pp. 71, 78, 79,
- Ker and Mazzini, pp. 71, 78, 79. Michael Rasch, "Der grösste Internet-Knotenpunkt der nördlichen Hemisphäre ist in Frankfurt würde er einen Atomschlag überstehen?" Neue Zürcher Zeitung, October 15, 2022, https:// www.nzz.ch/wirtschaft/groesster-internet-knotenpunkt-was-waere-nach-einem-atomschlag-ld.1703243; Telegeography, "The State of the Network 2022," Telegeography Workshop, Pacific Telecommunications Council, January 19, 2022, https://www2.telegeography.com/hubfs/2022/Presentations/2022%20PTC%20Workshop.pdf. Alan Mauldin, "The Decline of a U.S.-Centric Global Network," Telegeography, February 16, 2023, https://blog.telegeography.com/hubfs/2022/Presentations/2023%20PTC%20Workshop.pdf. Synergy Research Group, "Pipeline of Over 300 New Hyperscale Data Centers Drives Healthy Growth Forecasts," March 23, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts, "March 23, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts," March 23, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts, "March 23, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts," March 23, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts, "March 24, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts," March 23, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts, "March 24, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts," March 24, 2022, https://www.srgresearch.com/articles/pipeline-of-over-200 and the partner disc partner with growth forecasts, "March 24, 2022, https://www.srgresearch.com/articles/pipeline-of-over- 74
- 75
- 76 300-new-hyperscale-data-centers-drives-healthy-growth-forecasts; John Edwards, "What You Need To Know About Hyperscalers," Information Week, December 19,2022, https://www.
- information/week.com/cloud/what-you-need-to-know-about-hyperscalers. Market Research Community, "2024 New Report Of Hyperscale Data Center Market Size and Forecast," https://marketresearchcommunity.com/hyperscale-data-center-market/; Synergy Research, "Hyperscale Data Center Capacity to Almost Triple in Next Six Years, Driven by AI," October 17, 2023, https://www.srgresearch.com/articles/hyperscale-data-center-capacity-to-almost-triple-in-next-six-years-driven-by-ai; Synergy Research, "On-Premise Data Center Capacity Being Increasingly Dwarfed by Hyperscalers and Colocation Companies," July 12, 2023, https://www. 77 spresearch.com/articles/on-premise-data-center-capacity-being-increasing/o-dwarfed-by-hyperscalers-and-colocation-companies. Synergy Research Group, "Pipeline of Over 300 New Hyperscale Data Centers Drives Healthy Growth Forecasts," March 23, 2022, https://www.srgresearch.com/articles/pipeline-ofover-300-
- 78 new-hyperscale-data-centers-drives-healthy-growth-forecasts.
- Synergy Research Group, "Virginia Still Has More Hyperscale Data Center Capacity Than Either Europe or China," September 6, 2022, https://www.srgresearch.com/articles/virginia-still-has-more-hyperscale-data-center-capacity-than-either-europe-or-china. 79
- 20
- Inforce-hyperscale-data-center-capacity-inan-eithere-eutopeon-crima.
 Ibid: See also Jon Hjembo, "2024 State of the Network", "Where in the World Is the Largest Data Center Hub? Telegeography, December 11, 2023.
 "Europe Hyperscale Data Center Market Industry Outlook & Forecast 2023-2028," ResearchAndMarkets.com, August 2023.
 Kenza Bryan, "Data centres curbed as pressure grows on electricity grids," *Financial Times*, February 12, 2024, F. Montevecchi, T. Stickler, R. Hintemann, S. Hinterholzer, S., *Energy-efficient Cloud Computing Technologies and Policies for an Eco-friendly-Cloud Market*. Final Study Report for the European Commission, Vienna, 2020, https://digital-strategy.ec.europa.eu/en/library/
 energy-efficient-cloud-computing-technologies-and-policies-eco-friendly-cloud-market, Synergy, "Pipeline"; Hanna Pampaloni, "Concern Grows Over Data Centers, Power Lines in Loudoun," *Loudoun Now*, January 23, 2024, https://www.loudounnow.com/news/concern-grows-over-data-centers-power-lines-in-loudoun/article_292557a-bate-1tee-b337-0b0f125b94a9.html; Michael 81 82
- Raftz, "Viginal data centers," Politico, October 3, 2022, https://www.iodudoum/ews/concern-grows-rolata-centers-power-inters-power-inters-in-loudoum/article__29251/a-bate-inter-bas/-obbit/25054a3/uniti, Michael Martz, "Viginal data centers," Politico, October 3, 2022, https://www.politico.eu/article/data-center-energy-water-intensive-tech/. Kristin Lee, "Alvs, TeleGeography: The Submarine Cable Showdown," Telegeography, January 4, 2023; Gordon LaForge, "Starlink and Sovereignty," New America Foundation, December 12, 2023, https://www.newamerica.org/planetary-politics/blog/starlink-and-sovereignty; Tim Stronge, "Do \$10 Trillion of Financial Transactions Flow Over Submarine Cables Each Day?" Telegeography, April 6, 2023, https://blogtelegeography.com/2023-mythbusting-part-1; Alan Mauldin, "Do Submarine Cables Account For Over 99% of Intercontinental Data Traffic?" Telegeography, May 4, 2023, https://blogtelegeography.com/2023-mythbusting-part-3; 83
- 2023, https://biog.telegeography.com/2023-my/inbusing-pair-3. Global Submarine Optical Fiber Cables Market Forecast 2024-2030, Research and Markets, January 2024, https://www.researchandmarkets.com/report/submarine-optical-fiber-cables. Telegeography, "2024 State of the Network", TeleGeography, "Transport Networks Research Service 2023," Brian Lavallée, "The Transatlantic Route Reigning King of the Seas," Siena, August 2, 2022, https://www.ciena.com/insights/articles/2022/the-transatlantic-route-reigning-king-of-the-seas; Submarine Telecoms Forum, "2022/23 Industry Report," October 2022, https:// subtelforum.com/industry-report. 84 85
- Alan Mauldin, "Cutting off Europe? A Look at How the Continent Connects to the World," Telegeography, October 13, 2022, https://blog.telegeography.com/cutting-off-europe-a-look-at-how-the-continent-connects-to-the-world. 86
- Contrient-contrects-locate-world. Mauldin, "Cutting off Europe?", "4,000 terabits under the sea," *The Economist*, December 20, 2023; Lane Burdett, "How Many Submarine Cables Are There, Anyway?" Telegeography, June 1, 2023, https://blog.telegeography.com/how-many-submarine-cables-are-there-anyway; Tim Stronge, "Trans-Atlantic Submarine Corridor," Telegeography, June 2022, https://www. telegeography.com/hubfs/2022/Presentations/Trans-Atlantic%20Submarine%20Corridor%20-%20June%202022%20Webinar.pdf. "4,000 terabits"; Harry Guinness, "The world's internet traffic flows beneath the oceans—here's how," Popular Science, September 28, 2023, https://www.popsci.com/technology/google-nuvem-87
- 88 cable/; "Anjana," Submarine Cable Networks, https://www.submarinenetworks.com/en/systems/trans-atlantic/anjana. Stephen Shankland, "The Secret Life of the 500+ Cables That Run the Internet," CNET, August 6, 2023, https://www.cnet.com/home/internet/features/the-secret-life-of-the-500-cables-that-run-
- 89 the-internet/
- Alan Mauldin, "The Red Sea: A Key Subsea Cable Crossroads Under Siege," Telegeography, January 17, 2024, https://blog.telegeography.com/the-red-sea-a-key-subsea-cable-crossroads-90 under-siege; Christian Bueger, Tobias Liebetrau, Jonas Franken, "Security threats to undersea communications 2022, https://www.europarl.europa.eu/RegData/etudes/IDAN/2022/702557/EXPO_IDA(2022)702557_EN.pdf. mmunications cables and infrastructure – consequences for the EU," European Parliament, April
- 2022, https://www.wired.com/story/submarine-internet-cables-egypt.
 "4,000 terabits"; Matt Burgess, "The Most Vulnerable Place on the Internet," Wired, November 2, 2022, https://www.wired.com/story/submarine-internet-cables-egypt.
 "4,000 terabits"; Telegeography, "State of the Network 2024,"; Andrew Blum and Carey Baraka, "Sea change: Google and Meta's new subsea cables mark a tectonic shift in how the internet works, and who controls it," Rest of world, May 10, 2022, https://restofworld.org/2022/google-meta-underwater-cables/.
 Telegeography "2024 State of the Network"; Equinix, "Global Interconnection Index 2023." 92 93
- 94 Equinix
- 95 se Pacific Telecommunications Council Secretariat, "Is this the end of the internet as we know it?" January 3, 2019, https://www.ptc.org/2019/01/is-this-the-end-of-the-internet-as-we-know-it/.



The 50 U.S. States: European-Related Jobs, Trade and Investment



America's highly diversified economy – whether goods or services – combined with its wealthy consumers, sets it apart from the rest and is one key reason why the United States remains the global leader in attracting foreign capital.



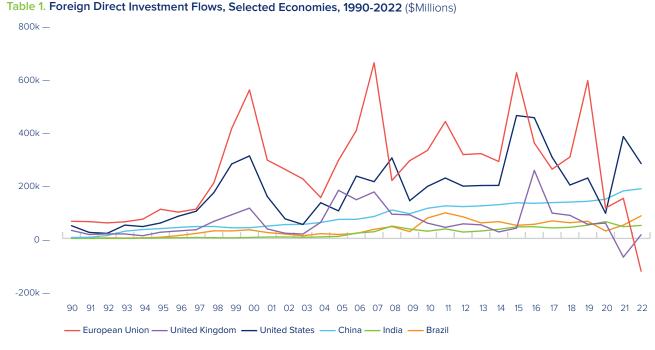
Jobs directly supported by European companies in the U.S. (2022 estimate) 5 million The United States handily outperformed other major economies in 2023, with real GDP growth of roughly 3.1%. Growth in the second half of the year was close to 3.5%. The U.S. economy defied expectations of a recession, and will likely do the same in 2024. Meanwhile, China struggled to break free from its pandemic-induced slowdown, Japan faltered and the European Union floundered.

Notwithstanding periodic cyclical slowdowns, the U.S. economy remains one of the most dynamic and resilient in the world. No country produces as much output (over \$27 trillion in 2023) with so few people (less than 5% of the world population) than the United States. The U.S. is not only large, it is wealthy. According to the latest figures from the Federal Reserve, U.S. household net worth was more than \$150 trillion last year. It is these attributes that attract European firms to invest in the United States.

Another reason: the U.S. economy is also extraordinarily diversified, which gives European firms wide breadth in terms of participating in and leveraging the U.S. market. From agriculture to aerospace, and everything in between, the United States remains a global leader and a prime market for non-U.S. firms. Energy, education, health care, life sciences, biotechnology, finance, steel, R&D, entertainment, manufacturing, transportation, social media - pick your sector, and there is a good chance there is a mature or budding firm in the United States. America's highly diversified economy - whether goods or services - combined with its wealthy consumers, sets it apart from the rest and is one key reason why the United States remains the global leader in attracting foreign capital.

To this point, according to the latest figures from the UN, foreign direct investment (FDI) flows last year rose modestly by 3%, although the increase was largely due to a few European conduit economies. Excluding these nations (Luxembourg and the Netherlands), global FDI flows were some 18% lower in 2023 than the prior year (Table 1).

That said, the United States again ranked as the number one destination for FDI inflows. As Table 2 depicts, no country has attracted more FDI this century than the United States, taking in \$5.2 trillion (16.9% of the global total) cumulatively since 2000, twice that of China (\$2.5 trillion, 8.1%) and triple that of the UK.



Source: UNCTAD World Investment Report 2022.

Table 2. Cumulative Investment Inflows 2000-2022 Rankings

| Rank | Economy | Cumulative Flows (\$Billions) | Percent of World Total |
|------|----------------|-------------------------------------|---------------------------|
| 1 | United States | 5,212.7 | 16.9% |
| 2 | China | 2,502.3 | 8.1% |
| 3 | Hong Kong | 1,780.1 | 5.8% |
| 4 | United Kingdom | 1,707.1 | 5.5% |
| 5 | Singapore | 1,220.5 | 4.0% |
| 6 | Brazil | 1,080.2 | 3.5% |
| 7 | Germany | 1,019.1 | 3.3% |
| 8 | Canada | 986.3 | 3.2% |
| 9 | Ireland | 808.4 | 2.6% |
| 10 | Australia | 797.4 | 2.6% |

United States gain access to a desirable pool of skilled, flexible, and productive labor. We estimate that U.S. jobs supported directly by affiliates of foreign companies totaled 8 million in 2022, or about 6% of total private industry employment in the United States. European companies accounted for 61% of that figure, or nearly 5 million jobs.

Additionally, European companies investing in the

Meanwhile, transparent rule of law, sophisticated accounting, auditing, and reporting standards, secure access to credit, ease of entrepreneurship, and respect for intellectual property rights have all contributed to the stable and supportive business environment in the United States.

Source: United Nations Conference on Trade and Development (UNCTAD). Data as of January 2024.

Multiple factors underpin America's dominance in foreign investment flows. First is America's large and wealthy consumer base, with a population of roughly 335 million and per capita income of over \$70,000. Income per person in the United States is about 30% higher than in western Europe. Second, the United States boasts a hypercompetitive and dynamic economy, driven by strong institutions, advanced technological readiness, world-class universities, a strong capacity and culture of entrepreneurship, and a dense web of university-industry collaborative activities in research and development (R&D). The ability to attract R&D from companies abroad is important to the innovative culture of the U.S. economy. R&D performed by affiliates of foreign companies accounts for roughly 15% of total R&D conducted by all businesses in the United States. European companies account for two thirds of foreign-funded R&D in the United States.





Respect for intellectual property rights

European firms maintained their dominant foreign investment position in the United States in 2023.

Total European FDI stock in the U.S. (2022) \$3.4 trillion



Europe's Stake in the United States

European firms maintained their dominant foreign investment position in the United States in 2023. In the first three quarters of the year, FDI inflows from Europe represented 50% of total U.S. inflows. FDI inflows from Europe receded from the robust levels of 2021 and 2022 last year, owing to the higher cost of capital, softer corporate earnings, and weaker economic activity. In the January-September period 2023, inflows from Europe fell by nearly 30%. Inflows from Europe are estimated to have totaled \$170 billion in 2023, down from \$219 billion the year before.

Investment inflows from individual European countries to the United States in 2023 was generally downward. Some countries posted growth in FDI flows; others saw a pullback. The traditional European leaders in terms of FDI inflows to the U.S. – the Netherlands, Germany, the UK, and Italy – posted year-over-year decreases last year, while investment from Ireland was up for the year. The German numbers require a deeper look, however: M&A and other forms of equity investments may have been down, but German companies in 2023 announced a record \$15.7 billion in new greenfield or expansion projects in the United States.¹

In 2024, we expect FDI inflows to the U.S. to "normalize" and trend higher in part due to the incentives in the U.S. Inflation Reduction Act, which strongly encourages U.S. in-country production via tax credits and subsidies. Domestic content requirements around renewable energy have run afoul of EU policymakers but have nevertheless captured the attention of European multinationals looking to expand their footprint in the massive U.S. market. As we discuss in Chapter 4, U.S.-EU discussions are ongoing to determine how and whether products imported from Europe may be able to benefit from at least some of these provisions.

Europe continues to have an outsized investment presence in the United States, as reflected by its FDI position, which is a more stable metric of foreign investment. In terms of foreign capital stock in the United States, Europe leads the way. The region accounted for 62% of the total \$5.3 trillion of foreign capital sunk in the United States as of 2022. Total European investment stock in the United States of \$3.4 trillion was over three times the level of comparable investment from Asia. Of the overall European level, European Union FDI in the United States (stock) was \$2.4 trillion in 2022, up 4% from 2021.

The United Kingdom was the largest European investor in the United States, based on FDI on a historic cost basis, with total FDI stock in the United States totaling \$663 billion in 2022. The Netherlands ranked second in Europe (\$617 billion), followed by Germany (\$431 billion) and Switzerland (\$307 billion). Many firms from these countries are just as embedded in the U.S. economy as in their own home markets. Only Japan has a greater investment footprint in the U.S. than the major producers of Europe.

Whether Swiss pharmaceutical corporations, German auto manufacturers, or British services providers, European firms' commercial links to America have driven corporate sales and profits higher in recent decades. European firms in the United States earned record income in 2023 by our estimates - some \$190 billion. Through the first nine months of 2023, European affiliate income earned in the U.S. rose to \$142 billion, a 7.2% rise from a year ago. Firms in Europe's Stoxx 600 benchmark index made 23% of their sales in the U.S. - their single biggest market. Companies in London's FTSE 100 made more sales in the U.S. than in the UK.² Taking the long view, affiliate earning levels for most European firms are significantly higher today than they were at the start of the century. As European firms have built out their U.S. operations, the payoff has been rising affiliate earnings in one of the largest markets in the world.

Table 3 highlights this connection between European investment in the United States and European affiliate earnings. The two metrics are highly correlated - the greater the earnings, the greater the likelihood of more capital investment, and the more investment, the greater the upside for potential earnings and affiliate income. The bottom line is that Europe's investment stakes in the United States have paid handsome dividends over the years, notably since the Great Recession, given the growth differential between the United States and Europe. These higher earnings in the United States have also allowed these companies to be more successful back home in Europe including by expanding their operations and by hiring more workers.



Table 3. European Foreign Direct Investment and Income in the United States (\$ Billions)

Europe's Stakes in America's 50 States

European firms can be found in all 50 states, and in all economic sectors - manufacturing and services alike. The employment impact of European firms in the United States is quite significant. Table 4 provides a snapshot of state employment supported directly by European affiliates across the United States. It is important to note that the chart represents only those jobs that have been directly created by European investment, and thus underestimates the true impact on U.S. jobs of America's commercial ties to Europe. Jobs tied to exports and imports of goods and services are not included, nor are many other jobs created indirectly through suppliers or distribution networks and related activities.

UK firms were the largest sources of onshored jobs in 21 U.S. states in 2021. Japanese and Canadian companies each led in 10 states, German companies in 5 states. French and Dutch companies each led in 2 states.

In general, the presence of European affiliates in many states and communities across the United States has helped improve America's jobs picture. The more European firms embed in local communities around the nation, the more they tend to generate jobs and income for U.S. workers, increase sales for local suppliers and businesses, expand revenues for local

Table 4. Ranking of Top 20 States by Jobs Supported Directly By European Investment (Thousands of employees)

| U.S. State | 2019 | 2020 | 2021 |
|----------------|-------|-------|-------|
| California | 486.2 | 459.7 | 458.7 |
| Texas | 413.8 | 389.7 | 392.9 |
| New York | 367.3 | 359.0 | 360.3 |
| Pennsylvania | 245.9 | 241.9 | 244.0 |
| Illinois | 233.4 | 222.7 | 225.4 |
| Florida | 232.5 | 208.7 | 216.3 |
| North Carolina | 206.5 | 202.4 | 207.5 |
| Michigan | 206.3 | 200.1 | 203.0 |
| New Jersey | 207.7 | 192.5 | 200.1 |
| Massachusetts | 168.1 | 159.3 | 163.9 |
| Ohio | 174.4 | 160.4 | 163.3 |
| Georgia | 164.4 | 151.9 | 156.9 |
| Virginia | 152.2 | 148.1 | 154.9 |
| Indiana | 128.0 | 114.8 | 116.3 |
| South Carolina | 115.4 | 110.7 | 115.3 |
| Tennessee | 111.7 | 115.1 | 114.2 |
| Minnesota | 99.7 | 93.3 | 94.1 |
| Maryland | 93.1 | 87.9 | 93.5 |
| Missouri | 86.6 | 93.2 | 91.4 |
| Connecticut | 88.4 | 84.7 | 87.9 |





| | \sim | |
|---|--------|--|
| 1 | | |
| | | |

European affiliate earnings in the U.S. (2023) \$190 billion

Data as of January 2024.

European firms can be found in all 50 states, and in all economic sectors – manufacturing and services alike.

communities, and encourage capital investment and R&D expenditures for the United States.

Deep investment ties with Europe have also boosted U.S. trade. Table 5 illustrates the export potential of European affiliates operating in the United States. As a point of reference, in any given year, foreign affiliates based in the United States and exporting from there typically account for one-fourth of total U.S. merchandise exports. The bulk of these exports are intra-firm trade, or trade between the affiliate and its parent company. In 2021, the last year of available data, U.S. exports shipped by all majority-owned foreign affiliates totaled \$412 billion, with European affiliates accounting for 59% of the total. German companies exported more than \$59 billion in products made in the U.S., while British and Dutch firms exported \$52 billion and \$38 billion, respectively.

Wholesale trade, transportation equipment, and chemical manufactures represented the largest

categories of exports by affiliates to markets outside the United States. In the end, the more European affiliates export from the United States, the higher the number of jobs for U.S. workers and the greater the U.S. export figures.

Every U.S. state maintains cross-border ties with Europe, with various European countries serving as key export markets for many U.S. states, a dynamic that creates and generates growth in the United States. Table 6 ranks the top 20 state goods exporters to Europe in 2022, the last year of full-year state data. Texas ranked number one, followed by New York, Louisiana, and California. Overall, U.S. goods exports to Europe reached a record high in 2023 of \$498 billion, 1.2% more than 2022 (\$491.6 billion).

U.S. merchandise exports to Europe are still more than two and half times U.S. exports to China, as shown in Table 7. Forty-eight of the fifty U.S. states exported more goods to Europe than to China. New York's good exports to Europe were 13 times more than its goods exports to China. Florida exported 9 times more, Texas 4.5 times more, and Kentucky 3 times more goods to Europe than to China. The largest Pacific coast state of California exported roughly twice as many goods to Europe as to China.

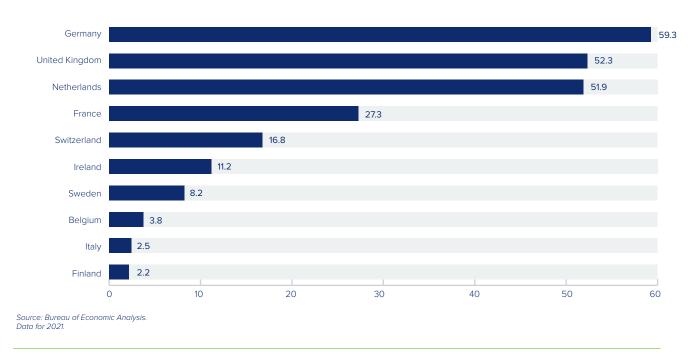


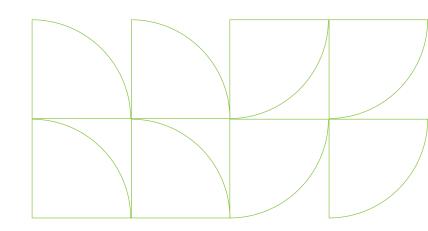
Table 5. U.S. Exports of Goods Shipped by European Companies Operating in the United States (\$Billions)

| U.S. State | 2022 (\$Billions) | 2000 (\$Billions) | % Change from 2000 | % Change from 2021 |
|----------------|----------------------|----------------------|-----------------------|-----------------------|
| Техаз | 99.2 | 12.3 | 708 | 57 |
| New York | 44.8 | 15.3 | 192 | 54 |
| Louisiana | 37.6 | 6.4 | 490 | 187 |
| California | 34.9 | 27.9 | 25 | 0 |
| Pennsylvania | 15.2 | 7.3 | 108 | 24 |
| Illinois | 15.0 | 4.7 | 220 | 5 |
| New Jersey | 13.9 | 2.8 | 398 | -13 |
| Florida | 13.1 | 8.0 | 64 | 35 |
| Massachusetts | 11.8 | 13.1 | -10 | 1 |
| Georgia | 11.3 | 3.3 | 244 | 14 |
| Kentucky | 11.0 | 3.9 | 182 | 24 |
| Indiana | 10.9 | 1.3 | 713 | 6 |
| South Carolina | 10.4 | 4.0 | 162 | 12 |
| North Carolina | 9.7 | 4.6 | 110 | 16 |
| Ohio | 9.4 | 3.1 | 199 | 5 |
| Utah | 9.3 | 3.1 | 203 | -14 |
| Tennessee | 9.1 | 2.7 | 237 | 17 |
| Washington | 8.8 | 5.0 | 75 | -8 |
| Alabama | 8.0 | - | - | 30 |
| Michigan | 7.8 | 5.0 | 55 | 13 |
| U.S. Total | 491.6 | 187.4 | 162 | 27 |

Table 6. Ranking of Top 20 U.S. States Total Goods Exports to Europe, By Value

Source: Foreign Trade Division, U.S. Census Bureau. Data as of January 2024.

The presence of European affiliates in many states and communities across the United States has helped to improve America's jobs picture.





states export more goods to Europe than to China (2023) In addition, while these figures are significant, they underestimate Europe's importance as an export destination for U.S. states because they do not include U.S. state exports of services. This is a significant additional source of jobs and incomes for U.S. workers, with most U.S. jobs tied to services. As we explain in more detail in Chapters 2 and 5, Europe is by far the most important market in the world for U.S. services, the United States consistently records a significant services trade surplus with Europe, and services are the fastest growing segment of international trade. Suffice it to say that if services exports were added to goods exports by state, the European market becomes even more important.

Appendix A highlights European-related jobs, trade, and investment for each of the 50 states.

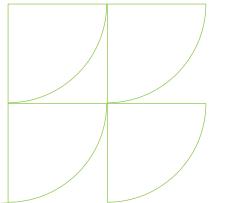


 Table 7. U.S. State Exports of Goods to Europe

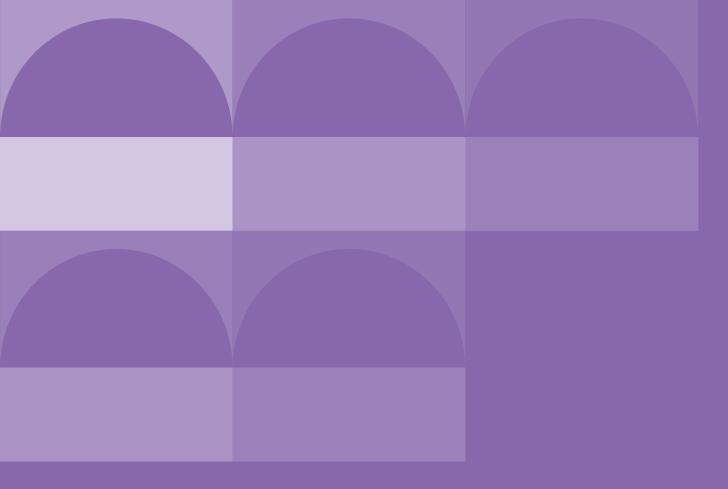
 and China, 2022 (\$Millions)

| U.S. State | Europe | China |
|---------------------|---------|-------------|
| Alabama | 7,997 | 3,252 |
| Alaska | 1,184 | 1,084 |
| Arizona | 5,560 | 1,495 |
| Arkansas | 1,256 | 379 |
| California | 34,899 | 18,155 |
| Colorado | 2,401 | 916 |
| Connecticut | 7,212 | 888 |
| Delaware | 1,004 | 497 |
| Florida | 13,053 | 1,482 |
| Georgia | 11,279 | 4,110 |
| Hawaii | 33 | 25 |
| Idaho | 333 | 216 |
| Illinois | 14,956 | 3,980 |
| Indiana | 10,938 | 3,554 |
| lowa | 3,140 | 1,019 |
| Kansas | 2,359 | 724 |
| Kentucky | 10,965 | 2,522 |
| Louisiana | 37,553 | 15,242 |
| Maine | 468 | 140 |
| Maryland | 7,063 | 1,125 |
| Massachusetts | 11,834 | 3,656 |
| Michigan | 7,773 | 2,603 |
| Minnesota | 5,711 | 2,447 |
| Mississippi | 2,842 | 650 |
| Missouri | 2,766 | 673 |
| Montana | 333 | 155 |
| Nebraska | 1,035 | 689 |
| Nevada | 2,765 | 943 |
| New Hampshire | 3,093 | 372 |
| New Jersey | 13,913 | 3,140 |
| New Mexico | 593 | 227 |
| New York | 44,821 | 3,405 |
| North Carolina | 9,709 | 6,279 |
| North Dakota | 336 | 31 |
| Ohio | 9,422 | 2,918 |
| Oklahoma | 1,344 | 412 |
| Oregon | 4,824 | 8,454 |
| Pennsylvania | 15,198 | 2,854 |
| Rhode Island | 1,127 | 144 |
| South Carolina | 10,391 | 3,711 |
| South Dakota | 200 | 123 |
| Tennessee | 9,102 | 3,279 |
| Texas | 99,237 | 22,330 |
| Utah | 99,237 | 1,058 |
| Vermont | 409 | 210 |
| Virginia | 7,095 | 2,850 |
| 5 | | 2,850 |
| Washington | 8,834 | , |
| West Virginia | 2,512 | 603 1806 |
| Wisconsin | 5,636 | 1,806 |
| Wyoming | 35 | 14 |
| Total United States | 491,578 | 154,012 |

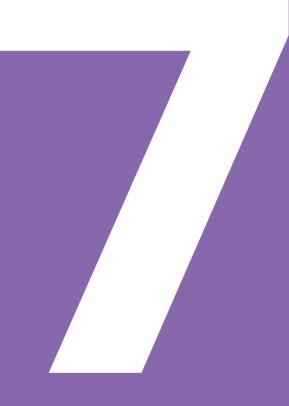
Source: U.S. Census Bureau, Foreign Trade Division. Data as of January 2024.

Notes

Jamie Smyth and Patricia Nilsson, "German companies flock to US with record pledges of capital investment," Financial Times, February 19, 2024.
 James Mackintosh, "Invest in America, Live in Europe—a Mantra Some Just Can't Shake," *Wall Street Journal*, February 2, 2024.



European Countries: U.S.-Related Jobs, Trade and Investment



Europe remains the most attractive region in the world for U.S. companies investing abroad.

Total U.S. FDI stock in Europe (2022) \$4 trillion



of total U.S. global investment Many European economies have exhibited a remarkable degree of resilience over the past few years, having confronted not just a pandemic to start the decade, but also a war in the heart of Europe, a Russian-induced energy shock, disruptions to shipping in the Middle East, a spike in inflation, and ongoing trade tensions with China and the United States. In 2022, in fact, the eurozone economy managed to grow faster than either the U.S. or Chinese economies.

All these pressures, however, are weighing on Europe's economy. Eurozone growth was just 0.5% in 2023, significantly lagging the United States. The German economy, Europe's largest, contracted by 0.3%. For 2024, the IMF forecasts eurozone growth of 0.9%, compared to 2.1% growth in the United States.

Still, euro area debt of 88% of GDP compares favorably to the U.S., where federal, state, and local borrowing will hit 127% of GDP this year, according to the IMF. And European productivity growth, as measured by GDP per hour worked, has been faster than in the U.S.

There are other bright spots: in 2022 and 2023 combined, Italy had the best-performing stock market in the Group of Seven leading advanced economies, in dollar terms, followed by France and the UK.¹ Central and eastern European economies are catching up in terms of growth; GDP per capita in Poland has increased by over 50% since 2010. It is now nearly 70% that of Germany, up from only 42% in 2003.²

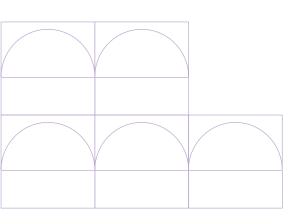
Europe is in a cyclical downturn; the U.S. is on a high. But some European headwinds show signs of easing – inflation, monetary policies, energy shocks. Looking to 2025, the IMF forecasts that each side of the North Atlantic will grow the same amount: 1.7%.

Europe's economic performance is important to the United States for the simple reason that on a global basis, no region of the world offers more opportunities in terms of market size and wealth, and access to skilled resources, than Europe. And outside the United States, no region has more sway on corporate America's bottom line than Europe. Europe remains the most attractive region in the world for U.S. companies investing abroad.

The latest investment figures underscore corporate America's enduring commitment to its long-standing transatlantic partner. Measured on a historic cost basis, the total stock of U.S. foreign direct investment (FDI) in Europe was \$4 trillion in 2022, or 61.2% of total U.S. investment abroad. This is more than four times the amount of comparable U.S. investment in the Asia-Pacific region (\$951 billion).

Of this overall European total, U.S. FDI in the EU was \$2.7 trillion in 2022, a 5.5% increase from 2021, according to the U.S. Trade Representative's office. U.S. FDI in the UK was \$1.1 trillion, a 3.9% increase from 2021, and more than U.S. FDI in the Asia-Pacific region. U.S. FDI in Switzerland was \$212.2 billion, a 3.7% decrease from 2021.

Global FDI flows into the EU jumped from a negative \$150 billion in 2022 to a positive \$141 billion in 2023, according to the UN, but the swing was due to large inflows to Luxembourg and the Netherlands, two conduit economies. Excluding both countries from the total, inflows to the rest of the EU were down 23% last year.



Box 1. FDI Outflows to Europe Adjusted for Flows of Holding Companies

U.S. holding companies have played an important role in the rise of U.S.-Europe FDI over the past few decades. As of 2022, the last year of available data, nonbank holding companies accounted for \$2.2 trillion, or about 55% of total U.S. FDI stock in Europe.

As the U.S. Bureau of Economic Analysis notes, "[t]he growth in holding company affiliates reflects a variety of factors. Some holdingcompany affiliates are established primarily to coordinate management and administration activities - such as marketing, distribution, or financing - worldwide or in a particular geographic region. In addition, the presence of holding company affiliates in countries where the effective income tax rate faced by affiliates is relatively low suggests tax considerations may have also played a role in their growth. One consequence of the increasing use of holding companies has been a reduction in the degree to which the U.S. Direct Investment Abroad position (and related flow) estimates reflect the industries and countries in which the production of goods and services by foreign affiliates actually occurs."

Tables 1a and 1b, drawing on BEA data, reflect the significance of holding companies in the composition of U.S. FDI outflows. European markets accounted for roughly 58% of total U.S. FDI outflows between 2009 and 2020. However, when flows to nonbank holding companies are excluded from the data, the share of outflows to markets such as Europe and Other Western Hemisphere declines. In 2020, U.S. FDI flows to holding companies in Europe rebounded sharply to \$62.8 billion. This represented over half of total U.S. FDI outflows to Europe. In prior years, FDI outflows to Europe were negative (-\$189 billion in 2018 and -\$87 billion in 2019), as U.S. companies repatriated a large amount of accumulated foreign earnings.

In the long run, when FDI related to holding companies is stripped from the numbers, the U.S. foreign direct investment position in Europe is not as large as typically reported by the BEA. Nonetheless, Europe remains the destination of choice among U.S. firms even after the figures are adjusted. Between 2009 and 2022, Europe still accounted for over half of total U.S. FDI outflows when flows from holding companies are removed from the aggregate. Europe's share was still more than double the share to Asia, underscoring the deep and integrated linkages between the United States and Europe.

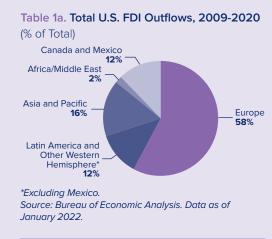


Table 1b. U.S. FDI Outflows Excluding Flows to Nonbank Holding Companies, 2009-2020 (% of Total)



*Includes Central America (excluding Mexico) and Other Western Hemisphere. Source: Bureau of Economic Analysis. Data as of January 2022.



Phantoms, Ultimates, and Roundtrippers

The overall level of U.S. investment in Europe remains substantial, even accounting for cyclical ups and downs. However, the figures do not tell us much about the reasons for such investment or the countries where U.S. companies focus their investments. As we have stated in previous surveys, official statistics do not distinguish a) between "real FDI" and "phantom FDI;" b) between immediate and ultimate investors; or c) between investments that actually end up in another country and those that simply take a round trip flight to that country and then return home.

Researchers have sought to disentangle what they call "real FDI" - the relation between an investor in one economy and a business in another economy - from what they call "phantom FDI" - investments into corporate shells with no link to the local real economy. According to one estimate, phantom investments accounted for around \$15 trillion, or 37.5%, of total global FDI in 2017. For some conduit countries, like Luxembourg and the Netherlands, "phantom FDI" can be significant: more than \$3 trillion in each country in 2017, according to these calculations. In that year, for instance, the UK recorded inward FDI of around \$160 billion from Luxembourg, even though it was clear that most of those funds passed through Luxembourg from investors based in other countries.³

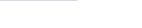
Several countries have sought to address these issues by distinguishing between an "immediate" investor – the direct investor in a foreign economy – and the "ultimate" investor, who controls the immediate investor and who in the last instance is the one bearing the investment's risks and reaping its rewards.⁴

Eleven EU countries have reported inward FDI positions by ultimate investing economy for 2022. The total value of \$3.57 trillion came from a small number of countries, led by the United States (\$478 billion, with a 13.4% share), followed by Germany (\$376 billion, 10.5%), France (\$351 billion, 9.8%), the UK (\$328 billion, 9.2%) and Switzerland (\$222 billion, 6.2%). In contrast, inward FDI positions of these same countries by immediate investing economy - the usual metric employed - offers a very different perspective: total value of \$3.57 trillion, led by Luxembourg (\$629 billion, 17.6%), the Netherlands (\$501 billion, 14%), Germany (\$322 billion, 9%), the UK (\$318 billion, 8.9%) and France (\$229 billion, 6.4%). The fact that the United States was the leading ultimate investor country but not even among the top five immediate investors indicates that U.S. companies use countries like Luxembourg and the Netherlands as conduits for investments that end up in other European countries.⁵

The UK reports similar discrepancies: U.S. companies ultimately controlled \$1.12 trillion (40.8%) of the UK's total inward FDI stock in 2021 - \$195 billion more than reflected by immediate investor metrics. Official UK analysis shows that ultimate U.S. parent companies directed some of their investments into the UK via Japan and Canada, as well as through EU members Ireland, Luxembourg, the Netherlands, and Germany. This is reflected in the data for these countries. Dutch companies ultimately controlled only \$59 billion (2.1%) of UK inward FDI, far less than the \$299 billion (10.9%) recorded by immediate investor metrics. Ultimate investor values for Luxembourg were \$78 billion less than immediate investor values, and those for Germany were \$69 billion less.

Earnings tell a similar tale. Ultimate investors from North America earned \$37 billion from their direct investments in 2021, accounting for over one-third (37.7%) of the inward UK FDI total. Ultimate Dutch earnings from inward UK FDI (\$3.7 billion) were far lower than immediate earnings (\$10.9 billion).

Distinguishing FDI by ultimate and immediate investor also can help clarify how much investment consists of parent companies investing back into their domestic economies through their foreign affiliates, a phenomenon known as



"roundtripping." This practice is so prevalent that roundtripping was the ninth-highest ultimate UK inward FDI position in 2020 (\$79.7 billion, 3% of the UK's total inward FDI position), according to the UK Office of National Statistics. The country through which UK companies invested the most into the UK in 2020 was the United States, which accounted for one-fifth of the UK round-tripping value.⁶

Multinational companies employ these practices for a variety of reasons, including tax arbitrage among various jurisdictions. Since 2017, however, the role of offshore financial centers has been declining, due in part to sustained international attempts to illuminate these activities. The most prominent effort began three years ago, when more than 135 countries accounting for more than 90% of global GDP agreed to rewrite global tax rules on corporate income. In 2024, a core group of countries, including the entire EU, the UK, Australia, South Korea, Japan, Canada, and Norway are beginning to apply these rules, the most prominent of which is a 15% minimum tax on profits of large multinationals.⁷ If a country taxes multinationals below this rate, other countries can impose a corresponding levy on that company's operations in their jurisdiction, effectively nullifying the original tax advantage and reducing any incentive to shift profits. The OECD estimates that "investment hubs" where inward FDI accounts for more than 150% of GDP - countries like Ireland, Luxembourg, and the Netherlands - initially stand to gain the most from these arrangements, since the global minimum tax could boost government revenues by up to a third. Countries like France, Germany and the UK could receive an additional 7-10% in revenue. The OECD estimates that all countries that adopt the global minimum tax would gain at least 3% in their tax revenues.8

Despite these steps, the overall agreement remains uncertain. The world's two largest economies – the United States and China – backed the arrangements in 2021, but have not passed legislation to implement them. Progress has stalled on the other half of what was a twopillar deal — getting multinationals to pay more tax in countries where they have sales and profits but little physical presence.

Taking the Long View

These dynamics illustrate the extremely volatile nature of U.S. FDI annual outflows. Table 2 provides a more long-term view of U.S.-European investment ties. As shown in the chart, standard metrics indicate that the share of U.S. FDI in both Germany and France declined sharply this past decade, with France accounting for just 1.9% of U.S. FDI flows to Europe from 2010 through the third quarter of 2023. Germany's share is higher, 4.9%, but still off the levels of previous decades. However, as mentioned, these figures need to be interpreted very carefully, since a good deal of ultimate investment from the United States makes its way to France and Germany via other countries, and a closer look indicates that U.S. FDI that eventually ends up in France and Germany remains robust.

It is also important not to label all small countries receiving sizable U.S. FDI as "conduit countries." Ireland, for instance, has become a favored destination for FDI among U.S. companies looking to take advantage of the country's flexible and skilled English-speaking labor force, low corporate tax rates, strong economic growth, membership in the European Union, and probusiness policies. Even when adjusting U.S. FDI figures to take account of flows of U.S. holding companies, Ireland still ranks as one of the most attractive places in the world for U.S. businesses.

Just as U.S. firms leverage different states across America, with certain activities sprinkled around the Northeast, Midwest, South and West, U.S. firms deploy the same strategies across Europe, leveraging the specific attributes of each country. Economic activity across the EU is just as distinct and differentiated by country. Different growth rates, differing levels of consumption, varying degrees of wealth, labor force participation rates, financial market development, innovation capabilities, corporate tax rates – all these factors, and more, determine where and when U.S. firms invest in Europe.

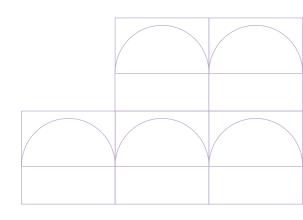


Table 2. U.S. FDI Flows to Europe: The Long View (\$Millions, (-) inflows)

| | 1990 | 1990-1999 | | 2000-2009 | | 2010-3Q2023 | |
|----------------|-----------------------|----------------------|-----------------------|----------------------|-----------------------|----------------------|--|
| Country | \$ Aggregate Total | % of Total Europe | \$ Aggregate Total | % of Total Europe | \$ Aggregate Total | % of Total Europe | |
| Europe | 465,337 | | 1,149,810 | | 2,003,630 | | |
| Austria | 2,908 | 0.6 | 501 | 0.0 | 9,171 | 0.5 | |
| Belgium | 12,028 | 2.6 | 40,120 | 3.5 | 31,140 | 1.6 | |
| Czech Republic | 155 | 0.0 | 1,941 | 0.2 | 4,544 | 0.2 | |
| Denmark | 2,798 | 0.6 | 5,782 | 0.5 | 11,505 | 0.6 | |
| Finland | 1,485 | 0.3 | 1,598 | 0.1 | 4,317 | 0.2 | |
| France | 29,063 | 6.2 | 42,963 | 3.7 | 39,028 | 1.9 | |
| Germany | 31,817 | 6.8 | 60,363 | 5.2 | 97,521 | 4.9 | |
| Greece | 413 | 0.1 | 943 | 0.1 | 2,715 | 0.1 | |
| Hungary | 2,929 | 0.6 | 1,376 | 0.1 | 3,236 | 0.2 | |
| Ireland | 21,369 | 4.6 | 115,085 | 10.0 | 335,345 | 16.7 | |
| Italy | 13,825 | 3.0 | 26,462 | 2.3 | 21,327 | 1.1 | |
| Luxembourg | 15,912 | 3.4 | 126,989 | 11.0 | 340,218 | 17.0 | |
| Netherlands | 70,770 | 15.2 | 295,889 | 25.7 | 431,953 | 21.6 | |
| Norway | 4,198 | 0.9 | 4,997 | 0.4 | 18,092 | 0.9 | |
| Poland | 2,681 | 0.6 | 4,699 | 0.4 | 5,537 | 0.3 | |
| Portugal | 1,993 | 0.4 | 2,212 | 0.2 | 2,907 | 0.1 | |
| Russia | 1,555 | 0.3 | 11,289 | 1.0 | -4,368 | -0.2 | |
| Spain | 11,745 | 2.5 | 28,371 | 2.5 | 15,993 | 0.8 | |
| Sweden | 10,783 | 2.3 | 16,974 | 1.5 | 7,266 | 0.4 | |
| Switzerland | 32,485 | 7.0 | 97,869 | 8.5 | 131,413 | 6.6 | |
| Türkiye | 1,741 | 0.4 | 5,994 | 0.5 | 10,204 | 0.5 | |
| United Kingdom | 175,219 | 37.7 | 237,906 | 20.7 | 470,154 | 23.5 | |
| Other | 17,465 | 2.6 | 19,487 | 1.4 | 14,402 | 0.7 | |

Source: Bureau of Economic Analysis. Data as of January 2024.

Europe's share of U.S. FDI outflows



Table 3 underscores this point. The figures show U.S. affiliate sales from a given country to other destinations, or the exports of affiliates per country. Of the top twenty global export platforms for U.S. multinationals in the world, nine are in Europe, a trend that reflects Europe's intense cross- border trade and investment linkages and the strategic way U.S. firms leverage their European supply chains. For U.S. companies, Ireland is the number one platform in the world from which their affiliates can reach foreign customers. Switzerland, ranked third, remains a key export platform and panregional distribution hub for U.S. firms.

The cyclical and structural challenges before Europe are substantial – war against Ukraine, energy price hikes, supply-chain shocks, a declining and aging labor force. On a standalone basis, U.S. affiliates' exports from Ireland are greater than the total export volumes of most countries. Such is the export-intensity of U.S. affiliates in Ireland and the strategic importance of Ireland to the corporate success of U.S. firms operating in Europe and around the world. Moreover, the UK's exit from the EU may further solidify Ireland's spot as the number one location for U.S. affiliate exports. When exporting from the UK, new barriers to trade, including regulatory checks and rules of origin requirements, in addition to stricter immigration rules, could cause some companies to relocate operations to Ireland in search of easier access to the EU market.

The UK still plays an important role for U.S. companies as an export platform to the rest of Europe. However, the introduction of the euro, the Single Market, EU enlargement and Brexit (Box 1) have enticed more U.S. firms to invest directly in EU member states. The extension of EU production networks and commercial

| | 1982 | | 1990 | | 2000 | | 2021 | |
|------|-------------------------|---------|-------------------|---------|-------------------|---------|-------------------|-----------|
| Rank | Country | Value | Country | Value | Country | Value | Country | Value |
| 1 | United Kingdom | 33,500 | United Kingdom | 51,350 | United Kingdom | 94,712 | Ireland | 417,011 |
| 2 | Switzerland | 27,712 | Canada | 46,933 | Canada | 94,296 | Singapore | 376,745 |
| 3 | Canada | 25,169 | Germany | 41,853 | Germany | 69,522 | Switzerland | 300,889 |
| 4 | Germany | 19,117 | Switzerland | 38,937 | Netherlands | 67,852 | United Kingdom | 218,211 |
| 5 | Netherlands | 15,224 | Netherlands | 33,285 | Singapore | 56,961 | Belgium | 163,062 |
| 6 | Belgium | 11,924 | France | 24,782 | Switzerland | 56,562 | Canada | 160,061 |
| 7 | Singapore | 11,579 | Belgium | 21,359 | Ireland | 51,139 | Netherlands | 147,895 |
| 8 | France | 11,255 | Singapore | 15,074 | Mexico | 37,407 | Germany | 127,596 |
| 9 | Indonesia | 8,289 | Hong Kong | 9,951 | France | 35,797 | Hong Kong | 123,264 |
| 10 | Hong Kong | 4,474 | Italy | 9,562 | Belgium | 32,010 | Mexico | 102,298 |
| 11 | Italy | 3,993 | Ireland | 9,469 | Hong Kong | 22,470 | China | 93,169 |
| 12 | Australia | 3,710 | Spain | 7,179 | Malaysia | 16,013 | France | 54,041 |
| 13 | Ireland | 2,842 | Japan | 7,066 | Sweden | 15,736 | India | 43,567 |
| 14 | United Arab Emirates | 2,610 | Australia | 6,336 | Italy | 14,370 | Australia | 36,426 |
| 15 | Brazil | 2,325 | Mexico | 5,869 | Spain | 12,928 | Brazil | 29,668 |
| 16 | Japan | 2,248 | Indonesia | 5,431 | Japan | 11,845 | Malaysia | 25,321 |
| 17 | Malaysia | 2,046 | Brazil | 3,803 | Australia | 9,370 | Italy | 24,407 |
| 18 | Panama | 1,662 | Norway | 3,565 | Brazil | 8,987 | Spain | 23,788 |
| 19 | Spain | 1,635 | Malaysia | 3,559 | China | 7,831 | Thailand | 22,680 |
| 20 | Mexico | 1,158 | Nigeria | 2,641 | Norway | 6,238 | Japan | 21,183 |
| | All Country Total | 252,274 | All Country Total | 398,873 | All Country Total | 857,907 | All Country Total | 2,932,183 |

| Table 3. Global Export Platforms for U.S. Multinat | nals (U.S. Affiliate Sales From | Abroad to Other Destinations*) (\$Millions) |
|--|---------------------------------|---|
|--|---------------------------------|---|

Source: Bureau of Economic Analysis.

Data as of January 2024.

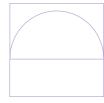
*Destination = affiliate sales to third markets and sales to U.S. for majority-owned foreign affiliates.

infrastructure throughout a larger pan-continental Single Market has shifted the center of gravity in Europe eastward within the EU, with Brussels playing an important role in shaping economic policy.

Despite these changes, the UK remains an attractive investment location. It has the third highest stock of assets owned through FDI in the world, behind only the United States and China. Moreover, this stock more than doubled between 2012 and 2021, rising from \$1.2 trillion to \$2.8 trillion. As a proportion of GDP, the UK's FDI stock is the highest in the G20, at 88% in 2022. The UK has also been the leading European

destination for greenfield FDI for 15 consecutive years between 2008 and 2022. In 2022, the UK secured greenfield FDI flows of \$108 billion, more than the next two highest European competitors, Spain (\$51 billion) and Germany (\$37 billion), combined.⁹





Why Europe Matters

The cyclical and structural challenges before Europe are substantial: Russia's war against Ukraine, energy price hikes, supply-chain shocks, a declining and aging labor force – these, and other variables, have weighed on growth this decade and generated different growth trajectories for the U.S. and Europe.

Part of the EU's challenge is the unmet promise of completing the Single Market. The European Commission estimates that doing so would boost growth by more than \$767 billion between now and 2030. The IMF finds that deeper integration within the EU could boost its GDP by 7%.

That said, it is important to see the forest from the trees, and to recognize that, first, Europe on a standalone basis remains one of the largest and wealthiest economic entities in the world and, second, the region remains a critical cog in the corporate success of U.S. firms.

Europe is home to more than 500 million people across the EU, the UK, Norway, Switzerland, lceland, and a host of eastern countries. This cohort accounted for roughly 23% of world output in 2022 – slightly lower than the U.S. share of 25%, but greater than that of China (18%). On a purchasing power parity basis, Europe's share was greater than that of the United States but less than that of China in 2022.

Europe remains a key pillar of the global economy and critical component to the corporate success of U.S. firms. As Table 4 highlights, Europe attracts more than half of U.S. aggregate FDI outflows. The region's share of total U.S. FDI during the last decade is still substantial at 55.9%, which is down slightly from the previous decade, but equivalent to the first decade of this century. Part of this dynamic reflects weakening U.S. investment flows to China.

Europe claims a larger resident population of highly-skilled AI professionals than does the U.S.

Table 4. Cumulative U.S. FDI Outflows (\$Millions)

| Decade | All Countries | Europe | Europe as a % of World |
|----------------|------------------|-----------|------------------------------|
| 1950-1959 | 20,363 | 3,997 | 19.6 |
| 1960-1969 | 40,634 | 16,220 | 39.9 |
| 1970-1979 | 122,721 | 57,937 | 47.2 |
| 1980-1989 | 171,880 | 94,743 | 55.1 |
| 1990-1999 | 869,489 | 465,337 | 53.5 |
| 2000-2009 | 2,056,007 | 1,149,810 | 55.9 |
| 2010-2019 | 2,404,739 | 1,378,601 | 57.3 |
| 2020 - Q3 2023 | 1,142,127 | 638,034 | 55.9 |

Source: Bureau of Economic Analysis. Data as of January 2024.

Even after adjusting for FDI flows related to holding companies, Europe remains the favored destination of U.S. firms. This runs counter to the fashionable but false narrative that corporate America prefers low-cost nations in Asia, Latin America, and Africa to developed markets like Europe.

Investing in emerging markets such as China, India, and Brazil remains difficult, with indigenous barriers to growth (poor infrastructure, dearth of human capital, corruption, etc.) as well as policy headwinds (foreign exchange controls, tax preferences favoring local firms) reducing the overall attractiveness of these markets to multinationals. As shown in Table 5, there has been a wide divergence between U.S. FDI to the BRICS (Brazil, Russia, India, China, South Africa) and U.S. FDI to Europe. After a drop in flows to Europe in 2019 due to U.S. domestic tax reform, investment in Europe rebounded in 2020 and continues to gather momentum this decade. In the first three guarters of 2023, U.S. FDI outflows to Europe totaled \$110 billion, nearly 20 times more than U.S. FDI outflows to China of \$5.6 billion and more than six times U.S. FDI outflows to the BRICS of \$18 billion.

Europe is also profitable for U.S. companies. Meta and Apple, for instance, draw 22% and 24% of their revenue, respectively, from Europe – second only to the U.S. Other large U.S. tech firms do not separate out their European revenues in public reporting, but their published figures are consistent with Europe being their most important foreign market.¹⁰

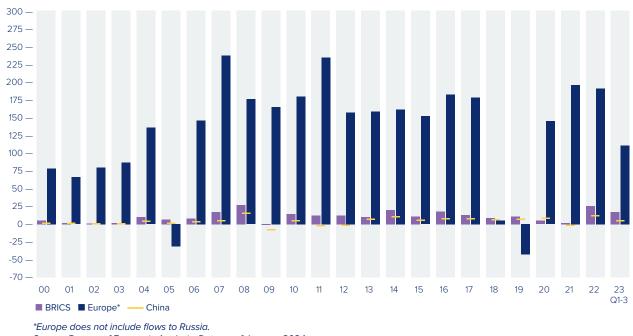


Table 5. Foreign Direct Investment Outflows to the BRICS vs. Europe (\$Billions)

Source: Bureau of Economic Analysis. Data as of January 2024.

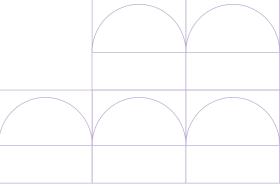
Gaining access to wealthy consumers is among the primary reasons why U.S. firms invest overseas, which explains the continued attractiveness of affluent Europe to American companies. Fourteen of the twenty-five wealthiest nations in the world are European. GDP per capita in the EU (\$38,234 in 2022) is significantly higher than that in China (\$12,556) or India (\$2,277).

Wealth drives consumption, with the EU+UK accounting for roughly 21% of global personal consumption expenditures in 2022. That is a lower share than that of the U.S. (30%) but well above that of China (12%), India (3.4%) and the BRICS combined (18.6%). Between 2000 and 2022, personal consumption expenditures in the EU+UK have more than doubled from \$5.2 trillion to \$10.6 trillion, representing an increasing market opportunity for large global corporations.

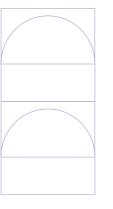
Wealth in Europe is also correlated with a highly skilled and productive workforce, advanced innovation capabilities, and a world-class R&D infrastructure – underpinning the attractiveness of the EU to corporate America. The EU's labor force is not only more than twenty percent larger than America's; its labor force participation rate is more than ten percentage points higher (74.3%) than it is in the U.S. (62.4%).



Drivers of foreign investment into Europe



Number of researchers hosted (2021 estimate) 2.5 million EU + Iceland + Norway + UK + Switzerland 2.3 million China 1.6 million U.S.



Business-friendly policies surrounding property rights, the ability to obtain credit, employment regulations, starting a business and cross-border trade have been a major draw for foreign investors over the years. According to the International Institute for Management Development (IMD) latest World Competitiveness Rankings for 2023, fourteen European economies ranked in the top twenty-five. Among the top ten, Denmark was ranked #1, followed by Ireland (2), Switzerland (3), the Netherlands (5), and Sweden (8). Other factors, such as shared values, respect for the rule of law, credible institutions, advanced infrastructure, and strong financial markets continue to set Europe apart when it comes to U.S. business investment. Finally, Europe continues to be a world leader when it comes to innovation and knowledge-based activities. According to the 2023 Global Innovation Index, twelve European economies rank among the top twenty most innovative countries in the world (Table 6). The index considers a wide range of factors such as institutions, education guality, research & development, information & communication technologies (ICT) infrastructure, and more.

A related measure of knowledge-based capabilities is science & technology (S&T) intensity – or the sum of the patent and scientific publication shares divided by the population. By this measure, many European and U.S. regions

have more scientific output per capita than their Asian counterparts. In fact, of the world's top 20 science & technology clusters, ranked by S&T intensity, 10 are in Europe, 6 in the United States, and 4 are in Asia (Table 6).

Since R&D expenditures are a key driver of value-added growth, it is interesting to note that EU- and UK-based organizations accounted for more than one-fifth of total global R&D in 2021 in purchasing-power parity terms. That lagged the share of the United States and China but exceeded the share of Japan and South Korea. Over the past two decades, China has steadily advanced its R&D capabilities, and is projected to overtake the United States as the top R&D spender in the world (Table 7).

Europe remains a leader in several cutting-edge industries, including life sciences, agriculture and food production, automotives, nanotechnology, energy, and information and communications. Innovation requires talent, and on this basis, Europe is holding its own relative to other parts of the world. Europe is the world leader in terms of full-time equivalent research staff. Of the world's total pool of research personnel, the EU plus the UK, Switzerland, Norway, and Iceland housed an estimated 2.5 million researchers in 2021, versus 1.6 million in the United States and 2.3 million in China, according to OECD estimates.

| Overall Global Innovation Index | | | Scien |
|---------------------------------|---|---|--|
| Country | | Rank | S&T Clust |
| Switzerland | | 1 | Cambridg |
| Sweden | | 2 | San Jose- |
| United States | | 3 | Oxford |
| United Kingdom | | 4 | Eindhove |
| Singapore | | 5 | Boston-C |
| Finland | | 6 | Daejeon |
| Netherlands | | 7 | Ann Arbo |
| Germany | | 8 | San Dieg |
| Denmark | | 9 | Seattle, W |
| Korea | | 10 | Munich |
| France | | 11 | Kanazawa |
| China | | 12 | Raleigh, N |
| Japan | | 13 | Göteborg |
| Israel | | 14 | Beijing |
| Canada | | 15 | Stockholr |
| | CountrySwitzerlandSwedenUnited StatesUnited KingdomSingaporeFinlandNetherlandsGermanyDenmarkKoreaFranceChinaJapanIsrael | CountrySwitzerlandSwedenUnited StatesUnited KingdomSingaporeFinlandNetherlandsGermanyDenmarkKoreaFranceChinaJapanIsrael | CountryRankSwitzerland1Sweden2United States3United Kingdom4Singapore5Finland6Netherlands7Germany8Denmark9Korea10France11China12Japan13Israel14 |

Table 6. Global Innovation Index (2023)

| Science and Technology (S&T) Intensity | | | | | |
|--|----------------------------|-------------|--|--|--|
| Rank | S&T Cluster | Country | | | |
| 1 | Cambridge | UK | | | |
| 2 | San Jose-San Francisco, CA | U.S. | | | |
| 3 | Oxford | UK | | | |
| 4 | Eindhoven | Netherlands | | | |
| 5 | Boston-Cambridge, MA | U.S. | | | |
| 6 | Daejeon | Korea | | | |
| 7 | Ann Arbor, MI | U.S. | | | |
| 8 | San Diego, CA | U.S. | | | |
| 9 | Seattle, WA | U.S. | | | |
| 10 | Munich | Germany | | | |
| 11 | Kanazawa | Japan | | | |
| 12 | Raleigh, NC | U.S. | | | |
| 13 | Göteborg | Sweden | | | |
| 14 | Beijing | China | | | |
| 15 | Stockholm | Sweden | | | |

Source: Cornell University, INSEAD, and the World Intellectual Property Organization, Global Innovation Index 2023. Data as of 2024.

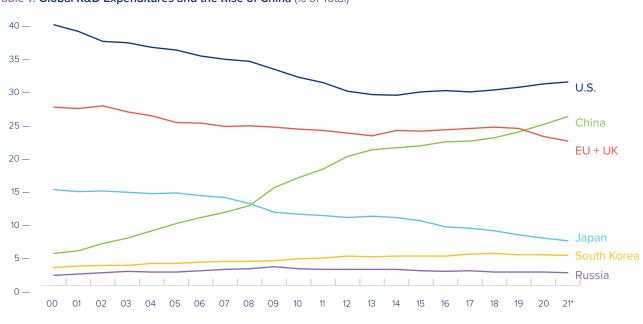


Table 7. Global R&D Expenditures and the Rise of China (% of Total)

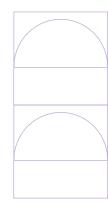
R&D share calculated in terms of current purchasing-power parity dollars. Global R&D is a sum of the OECD countries plus Argentina, China, Russia, Singapore, South Africa, Chinese Taipei and Romania. *2021 authors' estimate for the following countries: Russia, Singapore & South Africa. Source: OECD. Data as of January 2024.

Europe is home to one of the most educated workforces in the world. In countries such as Ireland, Switzerland, Lithuania, Luxembourg, Belgium and the Netherlands, the share of the working age population with a bachelor's degree or higher exceeds 40%. The comparable figure for the U.S. is 39%. While U.S. universities remain a top destination for foreign students, the UK, Germany, and France are also notable attractions. In the end, Europe remains among the most competitive regions in the world in terms of science and technology capabilities. The U.S. National Science Board has explicitly recognized EU research performance as strong and marked by pronounced intra-EU collaboration.

Europe claims a larger resident population of highly-skilled AI professionals than does the U.S. Many of these AI professionals work at the European affiliates of U.S. tech companies. Atomico notes that these European-based pools of AI talent offer a rich breeding ground for the founders and talent behind the next generation of European AI companies. French startup Mistral AI, founded by European former leading AI researchers at Meta and DeepMind, is a prominent example of how cross-fertilization of transatlantic talent can help jumpstart European innovation.¹¹ These examples underscore that Europe remains a magnet for talent from the rest of the world. In fact, slightly more talent is moving from the U.S. to work in European tech than European talent is moving to join the U.S. tech scene. Europe is a net gainer of talent from essentially every single region of the world except Australia.¹²

These attributes make Europe an attractive place for innovators. For instance, according to Atomico, more founders have been starting new tech startups in Europe than in the U.S. in every one of the past five years. On average, around 15,200 new tech startups have been founded per year in Europe, compared to 13,700 in the U.S. The UK leads the way, accounting for approximately a quarter of all new tech companies each year in Europe. France is gaining ground, accounting for 22% of new tech startups in 2023, up from 18% in 2019.¹³

Moreover, while the value of new European tech investments lags the U.S., Europe was the only region of the world to have recorded positive inflows of tech investment in 2023. Investment in European tech companies in 2023 was 18% higher than in 2020, compared to a 1% decline in the U.S., a 7% decline in China, and 8% decline in the rest of the world (Table 8). Although down



from the historic levels of 2021, 2023 was the third-largest year on record by total capital invested in European tech, and was four times the volume of a decade ago. Moreover, investors are sitting on \$108 billion worth of dry powder – the largest trove of deployable capital that Europe has ever seen.¹⁴

U.S. investments are critical to Europe's innovation growth. Capital from U.S. investors accounted for 25% of that going to European start-ups seeking "growth stage" funding in 2023; Asian investors accounted for only 7%. While the U.S. participation in European funding rounds declined from recent record highs, it still topped historical norms (Table 9).¹⁵

A particularly bright light on Europe's innovation landscape is the purpose-driven digital company, which Atomico defines as a firm trying to address at least one of the UN's 17 Sustainable Development Goals (SDGs). Over the past five years, investment

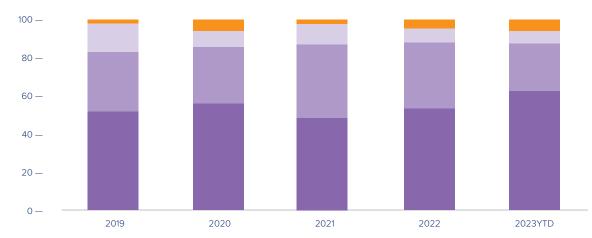


Table 8. Capital Invested and Change in Capital Invested (%), by Region, 2023 vs. 2020

RoW: Rest of the World

Sources: Atomico; Dealroom.co; crunchbase; State of European Tech 2023.





Rest of World Asia North America Europe

Data as of September 30, 2023. Excludes biotech, secondary transactions, debt, lending capital, and grants. Sources: Atomico; Dealroom.co; State of European Tech 2023.

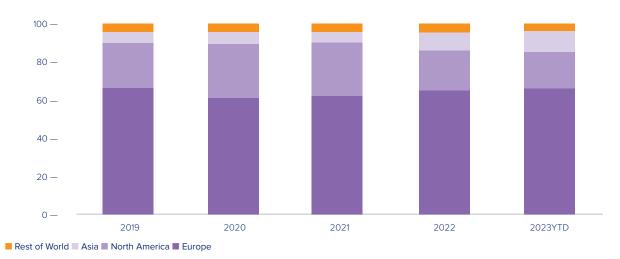


Table 10. Share of Capital Invested in Purpose-Driven Companies by Region, 2019-2023 (% of total)

Data as of September 30, 2023. Excludes biotech, secondary transactions, debt, lending capital, and grants. Source: Dealroom.co; Atomico, State of European Tech 2023.

in these purpose-driven companies has increased at a huge scale globally, but largely in Europe, followed by North America. In 2023, Europe accounted for 41% of worldwide capital invested in purpose-driven tech companies, leapfrogging the U.S. (32%). For the earliest stages rounds of less than \$5 million, Europe's share is even more significant, equating to 66% of all capital invested globally (Table 10).

The Bottom Line

These are very challenging times for Europe. The near-term economic outlook remains fraught with risks and uncertainty as the continent struggles with war and its consequences. Slower growth and/or a recession in Europe is a significant risk to U.S. firms. However, bright spots are apparent, and an even greater risk to corporate America is being absent from the continent. In an age of scarce workers, resources, and markets, Europe has never been more important to American businesses.

Add it all up and Europe – large, wealthy, competitive, innovative, and well-endowed with a large pool of skilled labor – remains a formidable economic entity with a great deal of upside. Past and future, America's transatlantic partnership with Europe continues to yield significant dividends.

Add it all up and Europe – large, wealthy, competitive, and well-endowed with a large pool of skilled labor – remains a formidable economic entity with a great deal of upside.

Box 2. Exceptional: UK-EU Commercial Relations

Three years after the UK left the EU, commercial ties between the two parties remain exceptional, in two ways. First, the EU remains the UK's top trading partner, accounting for 46% of the UK's total trade, and the UK remains the EU's third largest trading partner overall, behind the US and China.¹⁶ Second, the parties continue to carve out exceptions, generate new rules, and institute phase-ins and delays to the original terms they negotiated under the EU-UK Withdrawal Agreement and its Northern Ireland Protocol, and under their Trade and Cooperation Agreement (TCA), which governs trade and other forms of bilateral cooperation. The TCA is the most valuable preferential trade arrangement to both the UK and the EU. Among the EU's preferential trade partners, the UK accounts for 46% of all value in services trade and 22.5% of all value in goods.¹⁷

Points of convergence and divergence continue to emerge as the two parties recraft their relationship. One example of convergence is that the UK has rejoined the EU's \$104 billion Horizon Europe research program as an "associate country." Another has been agreement on sensitive issues surrounding Northern Ireland. The Withdrawal Agreement treats Northern Ireland, which is part of the UK, as being within the EU customs area, to prevent the need for a hard border on the island of Ireland. But it also required checks on goods within the UK flowing from Great Britain to Northern Ireland. To prevent a customs border from being established in the middle of the Irish Sea, London and Brussels in 2023 completed a "Windsor Framework" that simplifies and clarifies arrangements. Chief among them was agreement to channel goods within the UK coming from Great Britain to Northern Ireland through paperworklight "green lanes" if destined for Northern Ireland and paperwork-heavy "red lanes" if intended for the EU. The EU will accept the UK's public health standards so agri-food can enter Northern Ireland, although those goods must be labeled "not for EU" by 2025. These provisions entered into force on October 1, 2023. In January 2024, London and Northern Ireland's Democratic Unionist Party, which had been blocking the work of the local parliament, agreed to abandon the "green lane" term, affirmed unfettered access for flows between

Northern Ireland and Great Britain, and further reduced checks on those flows to instances related to potential crime or disease. The arrangement enabled the Northern Ireland parliament to resume, with Sinn Féin's Michelle O'Neill now serving as the region's first prime minister to favor unity with the country of Ireland.¹⁸

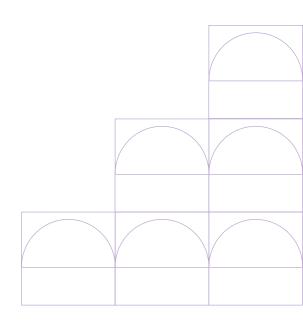
Another area of convergence in 2023 was UK-EU agreement to extend the TCA's current rules of origin for electric vehicles and batteries until the end of 2026. This prevented the entry into force from January 1, 2024 of more stringent rules that would have required at least 60% of batteries and 45% of overall parts of electric vehicles shipped between the UK and the EU to be sourced from within the two regions or face 10% tariffs. The battery limit was of particular concern, as the UK and EU still import most from China, South Korea, or Japan. The EU sweetened the pot by offering its manufacturers \$3.25 billion to expand EUsourced EV battery production.

These changes are happening amidst broader signs of divergence. On January 1, 2024, the UK's Retained EU Law (Revocation and Reform) Act came into effort. It repeals the principle of the supremacy of EU law, revokes specific EU pieces of EU-derived legislation, and re-labels and downgrades what remains as "assimilated law," giving UK courts wider powers to depart from EU-retained case law. By 2026 the government seeks to revoke or remove over 2,000 items, reform another 1,000, and keep about 2,000 unchanged.¹⁹

Also in January, the UK began to put into place long-delayed controls at the UK-EU border. While Brussels had instituted controls on goods from Great Britain to the EU already in January 2021, London delayed checks on goods coming the other way due to concerns about disruptions. On January 31, London began to phase in implementation of its Border Target Operating Model, which restricts animal products, plants, and foods of non-animal origin from the EU. Physical checks and additional document checks will be introduced on April 30, and safety and security import declarations will become mandatory on October 31.²⁰ Another area where divergence is increasingly likely is the financial sector, which was excluded from the TCA. The two parties signed a memorandum of understanding on financial services regulatory cooperation, but are moving sluggishly on sector-by-sector arrangements instead of reaching an overall agreement on equivalence. In the meantime, regulatory changes in each jurisdiction are beginning to pull the two sides further apart.

The nature of UK-EU arrangements is important to the UK's economic relationship with the United States. In recent years, U.S. companies in Europe have expressed concerns about new regulatory barriers to trade, geographic restrictions on services, and rules-of-origin requirements. The loss of access to the EU Single Market from the UK had repercussions for U.S. services companies and manufacturers operating in Europe. U.S.-UK talks on a possible free trade agreement are still on hold.

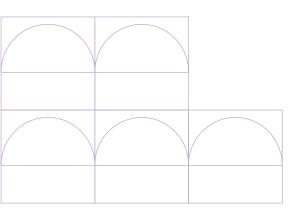
Still, U.S.-UK commercial ties are robust and thriving. Measured on an historic cost basis, U.S. companies had invested a record \$1.1 trillion in the UK economy and British firms roughly \$663 billion in the U.S. economy by 2022 – directly supporting 2.59 million jobs in both countries. Estimated sales of American and British affiliates in each other's markets were a combined \$1.4 trillion in 2022. U.S. FDI in the UK of \$1.1 trillion in 2022 was more than U.S. FDI in the entire Asia-Pacific region. The United States is the UK's top trading partner in both goods and services, with total bilateral trade reaching an estimated \$295.6 billion in 2022.



7. European Countries: U.S.-Related Jobs, Trade and Investment

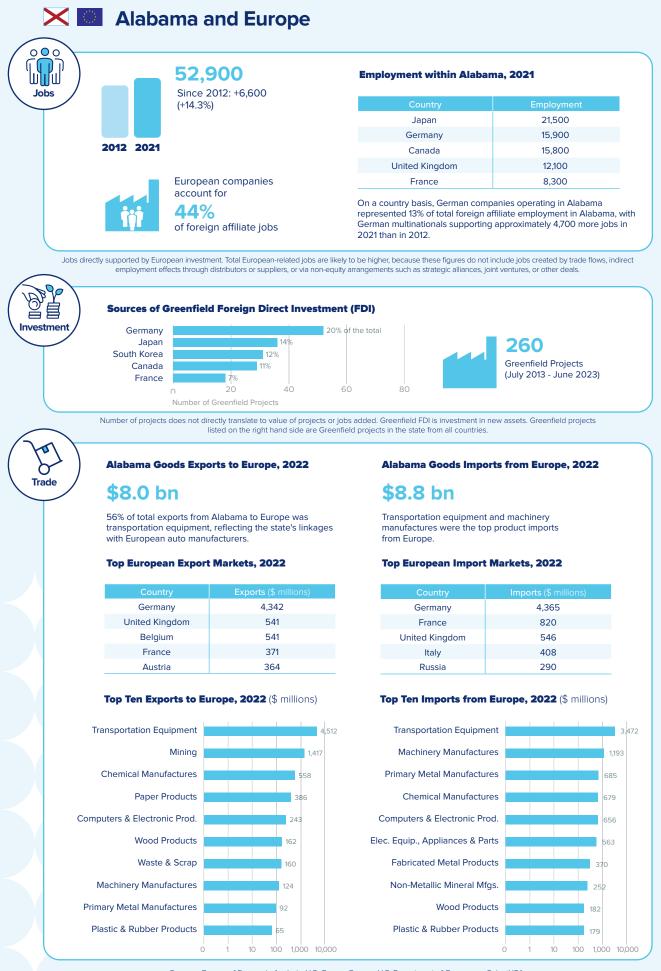
Notes

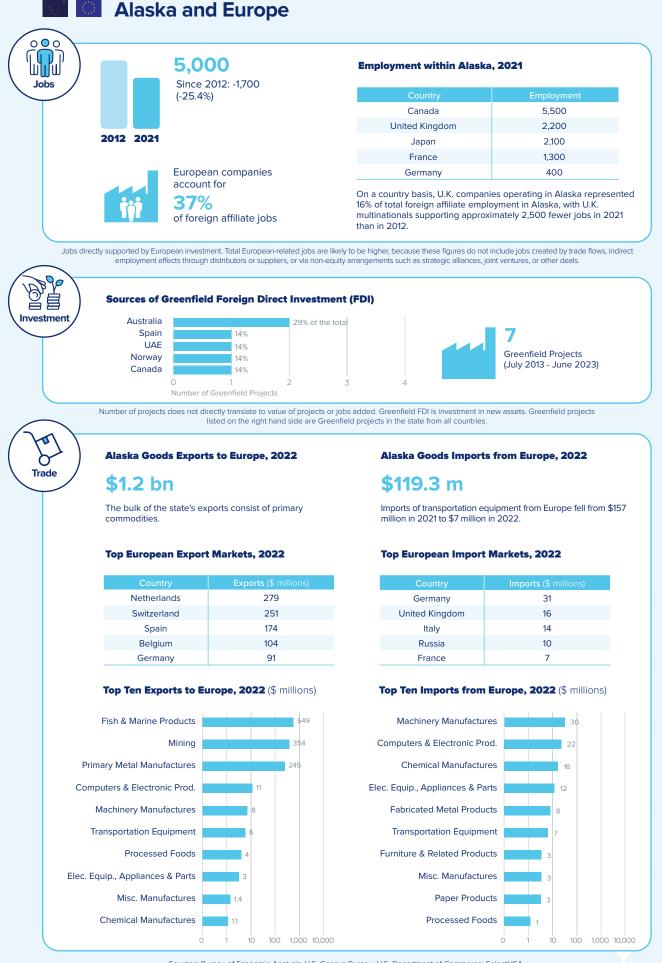
- James Mackintosh, "Invest in America, Live in Europe—a Mantra Some Just Can't Shake", Wall Street Journal, February 2, 2024.
- 2 Aslak Berg, "Why Europe should not worry about US out-performance," Centre for European Reform, December 13, 2023, https://www.cer.eu/sites/default/files/insight_AB_EUUS_1312.23.pdf.
- Jannick Damgaard, Thomas Elkjaer, Niels Johannesen, "What is real and what is not in the global FDI network?" Journal of International Money and Finance, Vol. 140, February 2024, https://www.sciencedirect.com/science/article/abs/pii/S0261560623001729?via%3Dihub. 3
- Damgaard, Elkjaer, and Johannesen estimate that real bilateral investment links between such large economies as the U.S., UK, and Germany in 2017 were likely higher than reported: U.S. FDI in the UK of over \$600 billion rather than \$570 billion using standard metrics; U.S. FDI in Germany of over \$400 billion rather than \$300 billion; German FDI in the U.S. of about \$175 billion rather than less than \$100 billion. See Jannick Damgaard, Thomas Elkjaer, and Niels Johannesen, "The Rise of Phantom Investments," IMF Finance & Development, September 2019, https://www.inf.org/external/pubs/tt/fandd/2019/09/the-rise-of-phantom-FDI-in-tax-havens-damgaard.htm. 4
- 5
- September 2019, https://www.imt.org/external/pubs/urlando/2019/09/tite-tise-of-pnantom+-Di-int-ax-navers-dangdard.ntm. Eurostat, "US remains top EU foreign ultimate investment partner," January 29, 2024, https://ec.europa.eu/eurostat/web/products-eurostat-news/w/ddn-20240129-3. . Eurostat, US remains top EU foreign ultimate investment partner," May 31, 2023, https://ec.europa.eu/eurostat/web/products-eurostat-news/w/ddn-20230531-2; "Foreign direct investment by ultimate controlling economy, UK trends and analysis: 2021;" Office of National Statistics, July 25, 2023, https://www.ons.gov.uk/economy/nationalaccounts/ balanceofpayments/articles/uk/oreigndirectinvestmenttrendsandanalysis/2021; "Foreign direct investment by ultimate controlling economy, UK trends and analysis: 2020;" Office of National Statistics, July 2022, https://www.ons.gov.uk/economy/nationalaccounts/balanceofpayments/articles/ukforeigndirectinvestmenttrendsandanalysis/july2022... European Commission, "A new era for corporate taxation in the EU enters into force today," January 1, 2024; "A step forward in global corporate taxation," *Financial Times*, January 3,
- 7 2024 8 Felix Hugger, Ana Cinta González Cabral, Massimo Bucci, Maria Gesualdo, Pierce O'Reilly, "The Global Minimum Tax and the taxation of MNE profit," OECD Taxation Working Papers
- No. 68, 2024, https://www.cecd-library.org/docserver/9a816db-en.pdf?expires=17072622898/id=id&acname=guest&checksum=7E2BF585F81C4C7DE6A756B3329D458.9 Zach Meyers, "In tech, the death of the Brussels effect is greatly exaggerated," Centre for European Reform, December 8, 2023, https://www.cer.eu/sites/default/files/ZM_brux_
- 10 effect 8.12.23.pdf.
- 11 Atomico, State of European Tech 2023, https://prismic-io.s3.amazonaws.com/atomico-2023/b598f20b-3e6a-4556-bfbd-9b2d71a72183_Atomico-state+of+european+tech+repo rt+2023+%281%29.pdf; Tim Smith, "Meet the Big Tech Alumni building Al startups in Paris," Sifted, July 14, 2023, https://sifted.eu/articles/paris-ai-scene. 12 Atomico
- 13 Atomico
- Ivan Levingston, "Funding for European technology companies plunges by nearly half," Financial Times, November 27, 2023.
- 15 Atomico; Levingston
- 16 UK Government Official Statistics, "UK Trade: December 2023," February 15, 2024, https://www.ons.gov.uk/economy/nationalaccounts/balanceofpayments/bulletins/uktrade/ december2023
- 17 "UK Trade in Numbers"; European Commission, "Report from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions on the Implementation and Enforcement of EU Trade Policy," November 15, 2023, https://ec.europa.eu/transparency/documents-register/detail. Safeguarding the Union, UK Government "command paper" on Northern Ireland, January 2024.
- Saleguarding the othori, or government command paper of noticient netaric, january 2024. As of January 2024, only about one-fifth of retained EU law had been repealed. See UK Department for Business and Trade, "Retained EU Law Parliamentary Report, June 2023-December 2023," https://assets.publishing.service.gov.uk/media/65ae36e4751546000d7b4a80/retained-eu-law-parliamentary-report-june-2023-december-2023.pdf; Simon 19 Usherwood, "Retained EU Law is dead! Long live assimilated law!" The European Union and the UK, January 25, 2024, https://www.open.ac.uk/blogs/EUatOU/index.php/2024/01/25/ retained-eu-law-is-dead-long-live-assimilated-law/; Simmons & Simmons, "Impact of Retained EU Law (Revocation and Reform) Act 2023," January 15, 2024, https://www.simmonssimmons.com/en/publications/clrf2g6300018ur48wexshxdv/impact-of-retained-eu-law-revocation-and-reform-act-2023.
- 20 Stephen Hunsaker, "UK Trade Tracker Q4 2023." UK in a Changing Europe, January 10, 2024, https://ukandeu.ac.uk/research-papers/uk-tracker-q4-2023/.

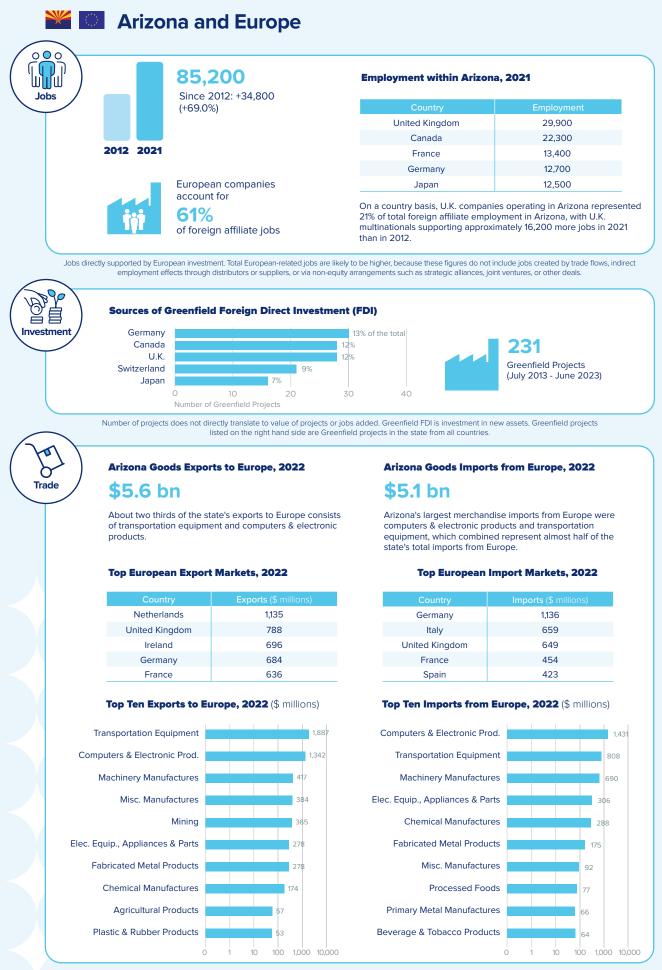


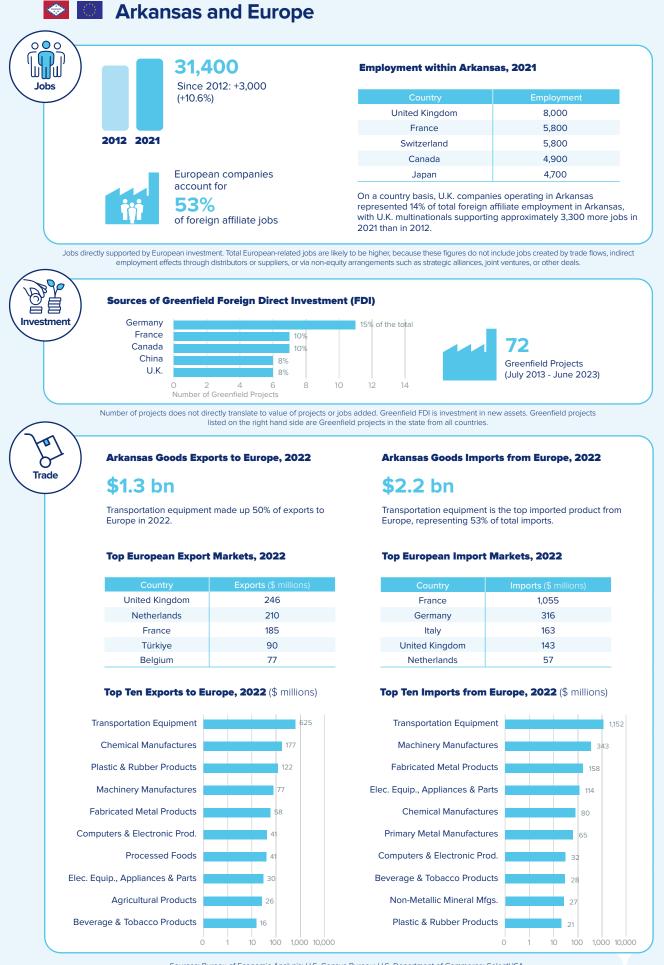


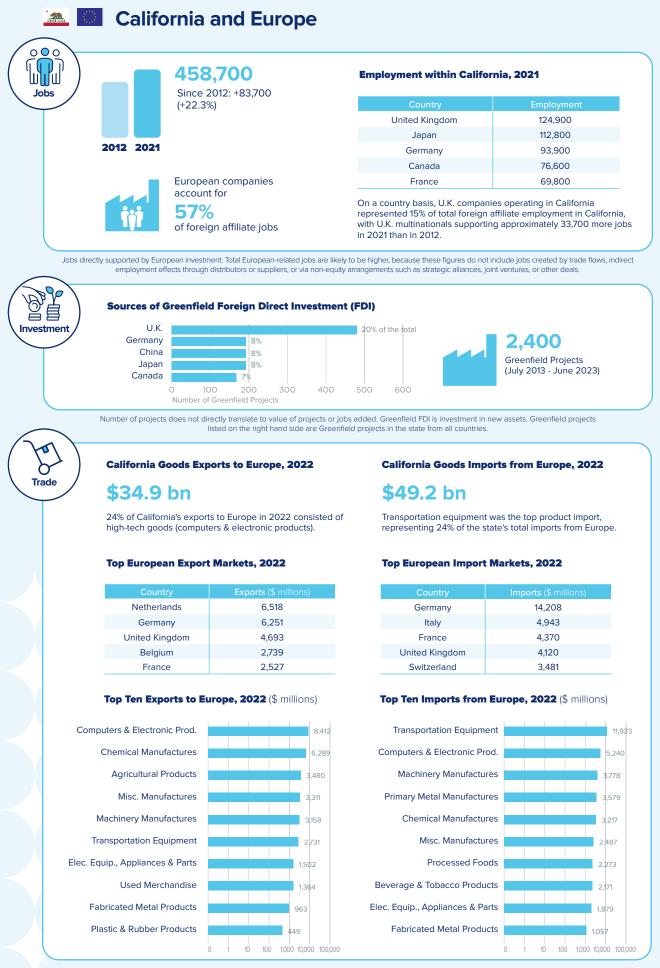
European Commerce and the 50 U.S. States: A State-by-State Comparison

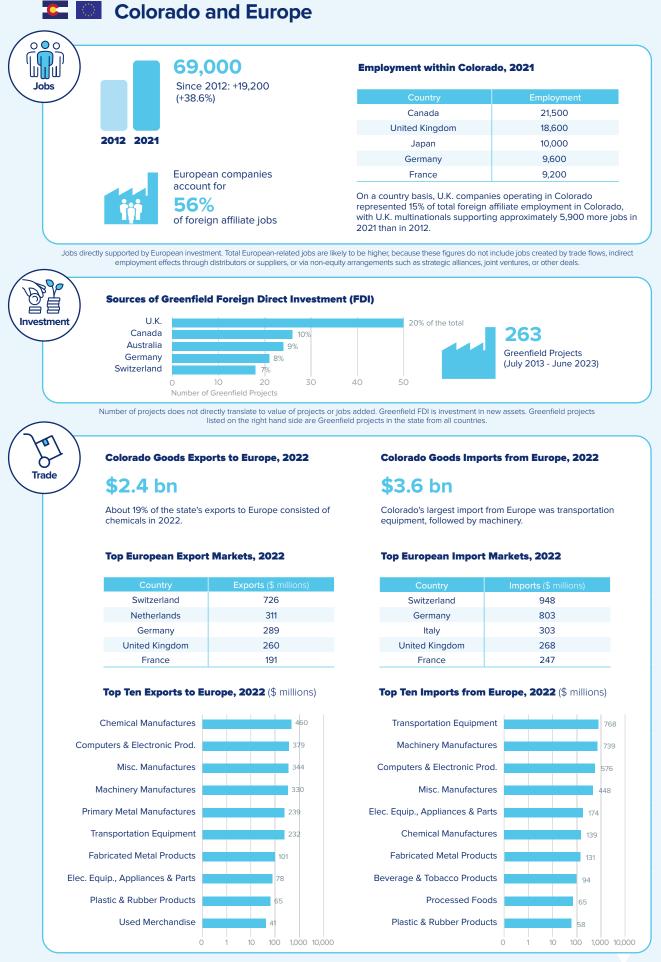


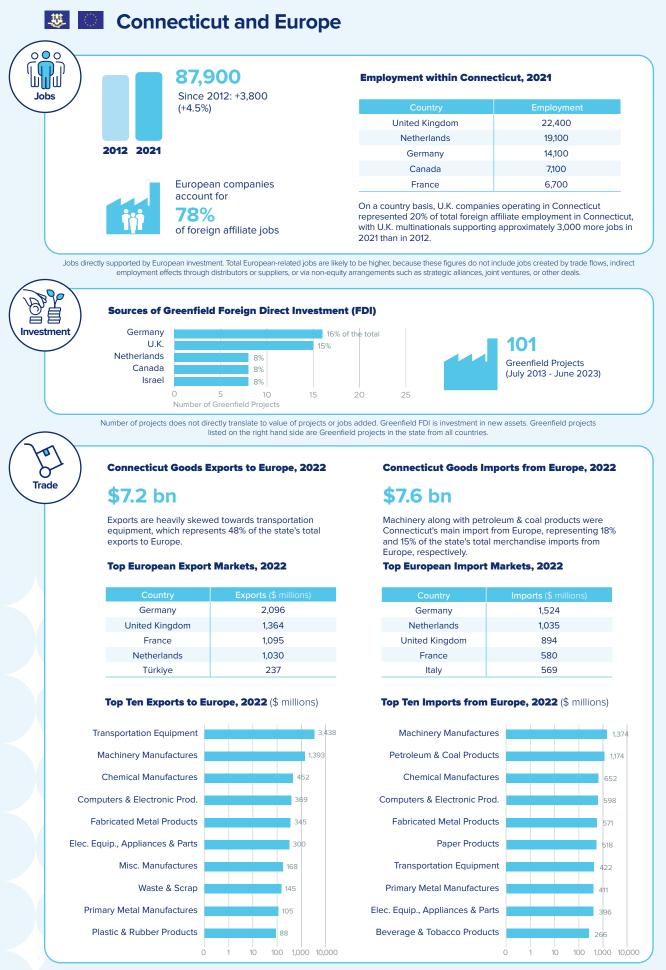


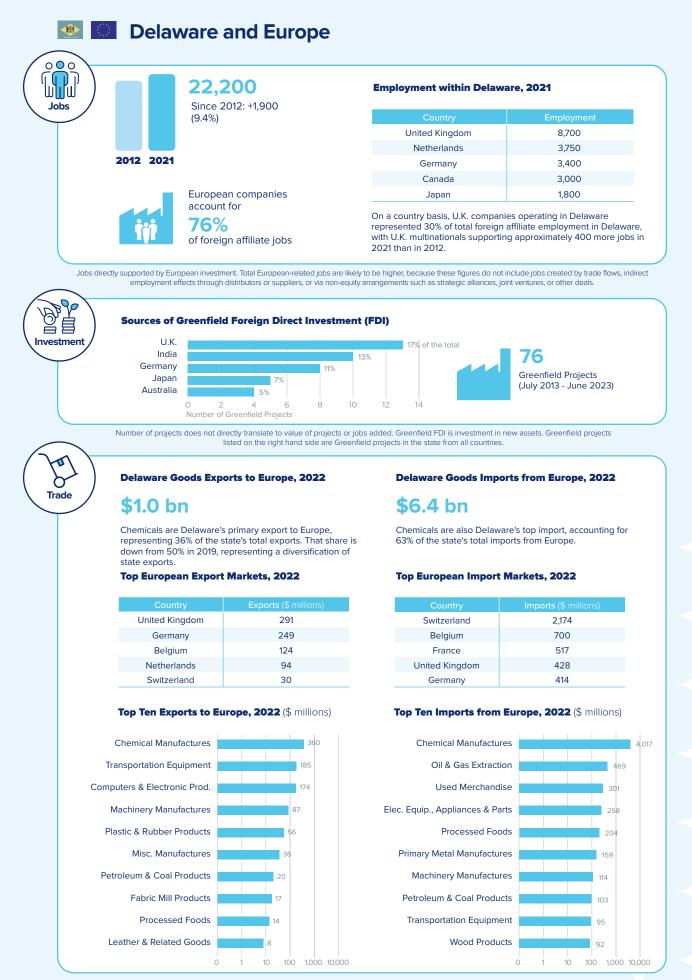


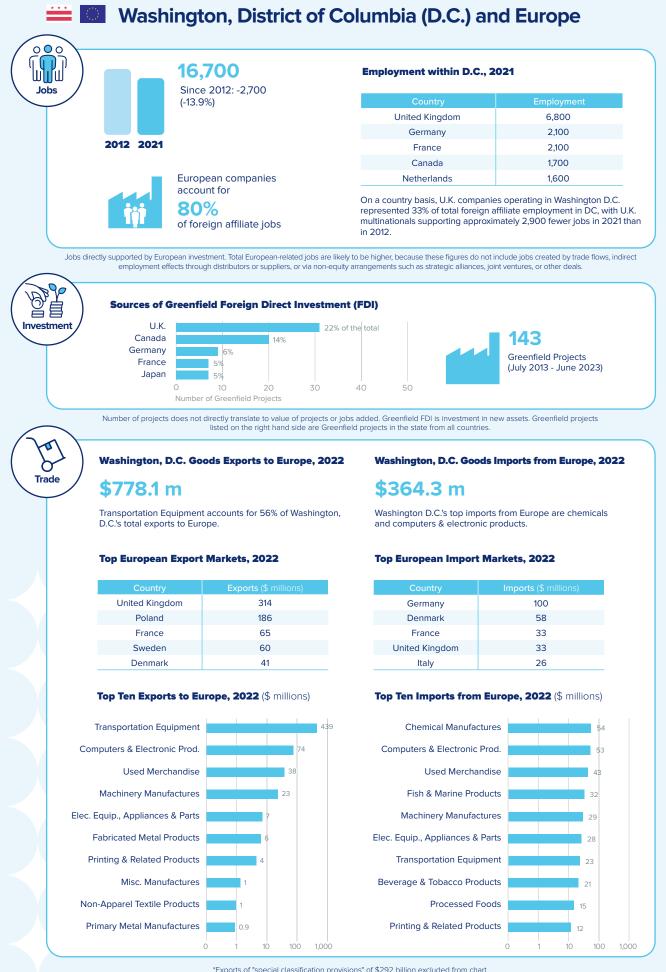




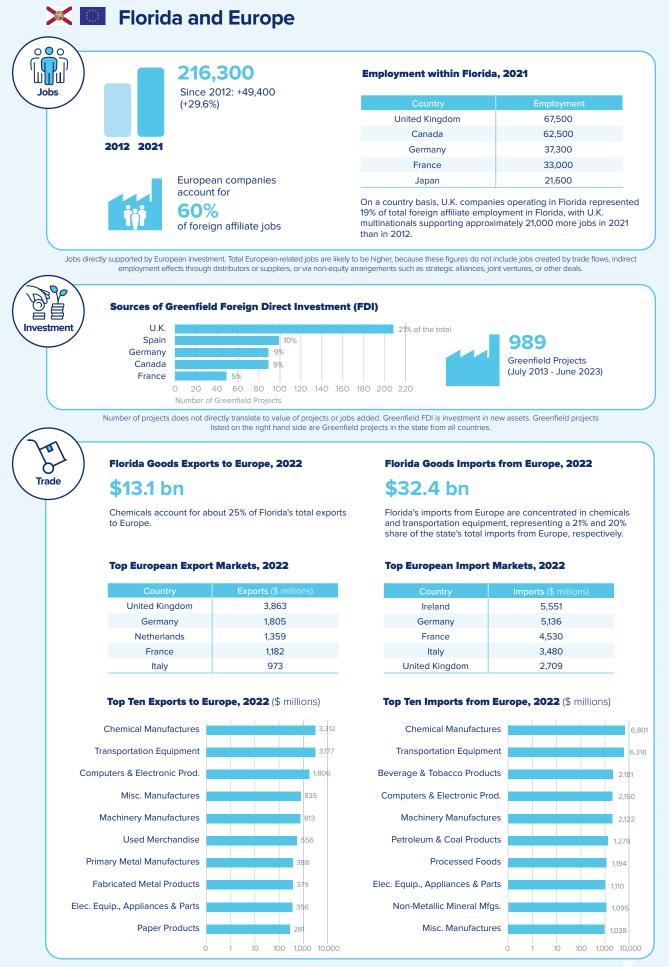


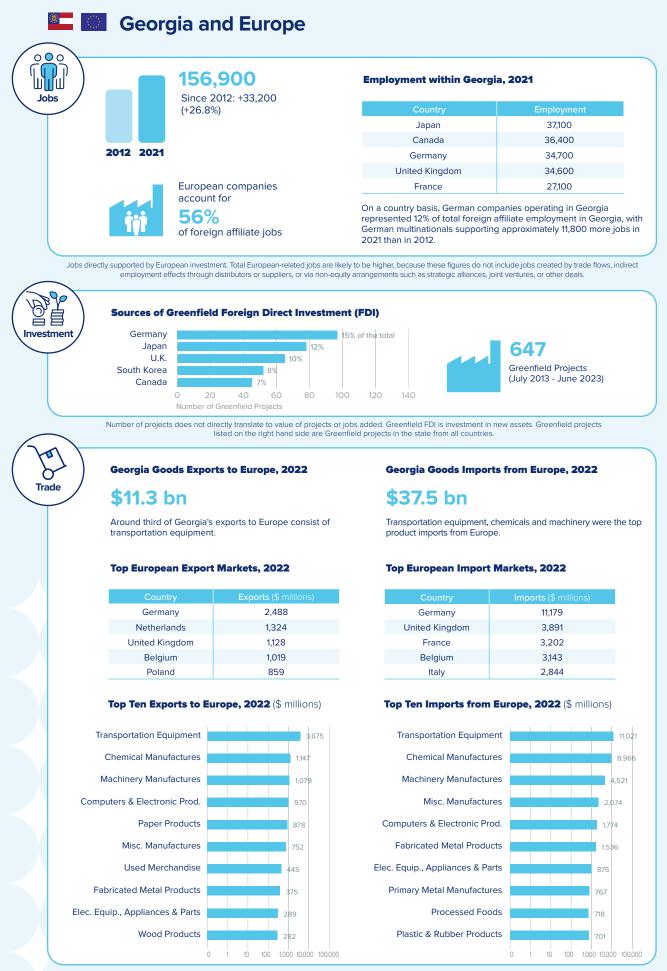


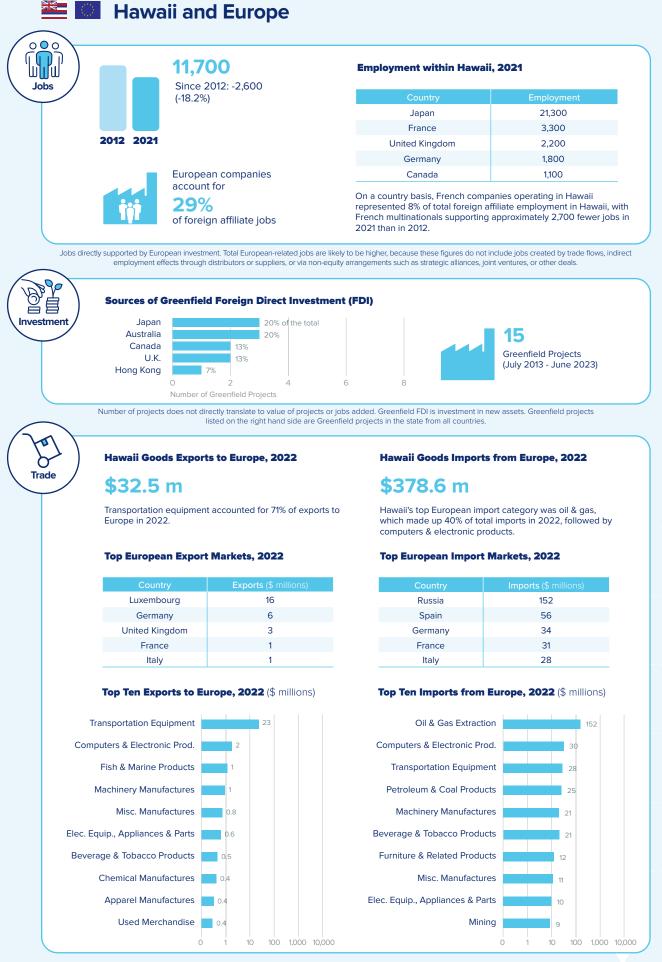


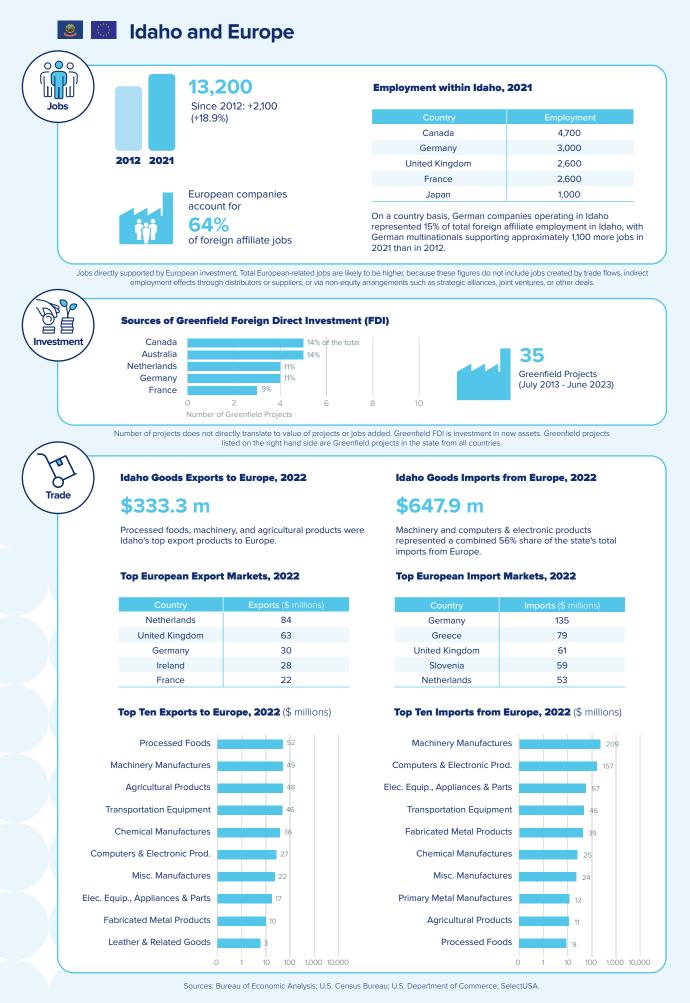


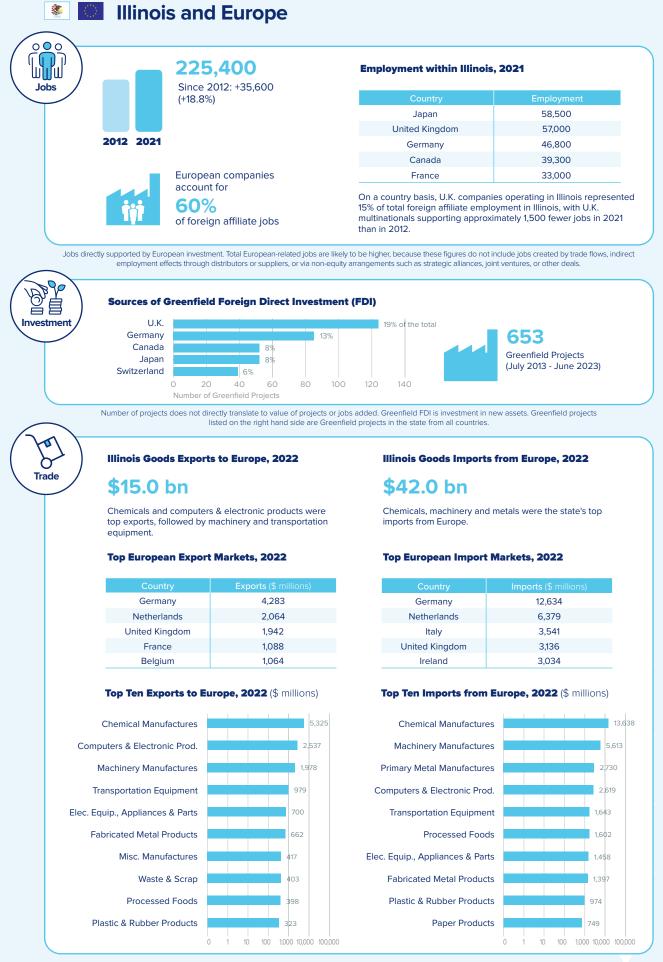
*Exports of "special classification provisions" of \$292 billion excluded from chart. Sources: Bureau of Economic Analysis; U.S. Census Bureau; U.S. Department of Commerce; SelectUSA

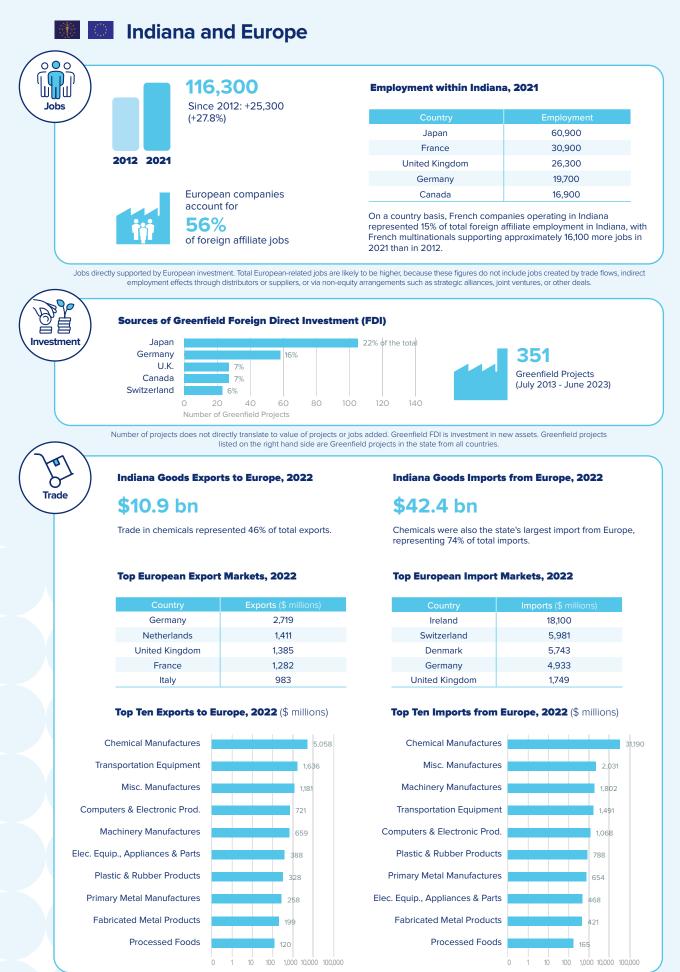


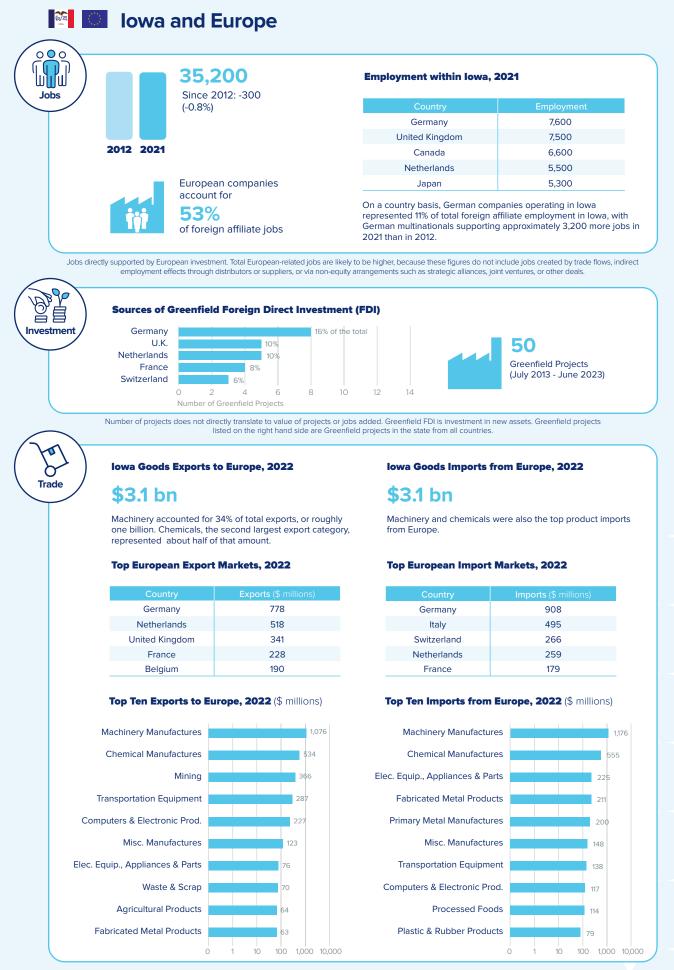


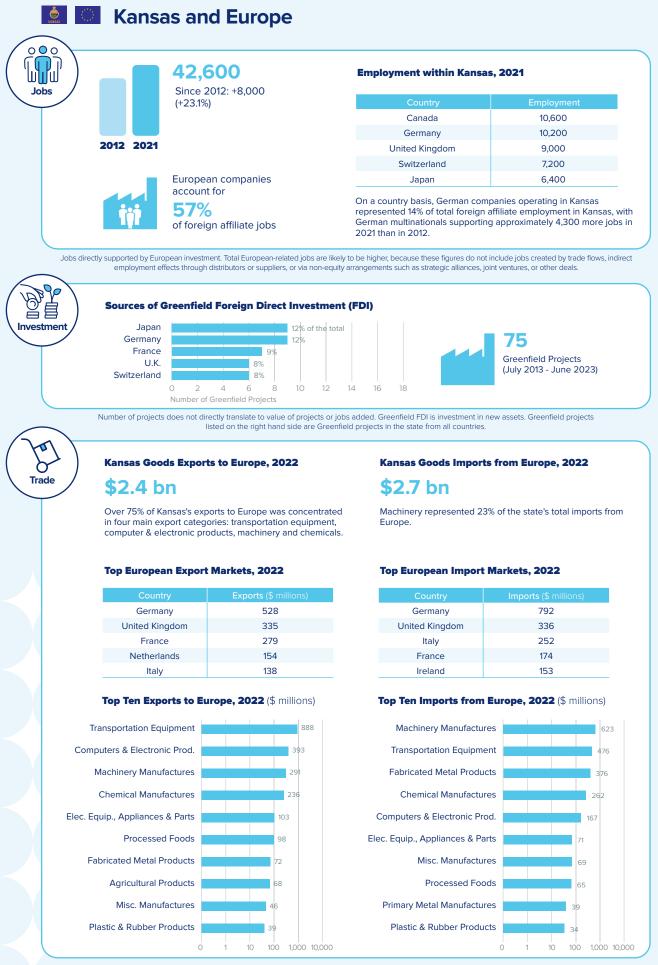


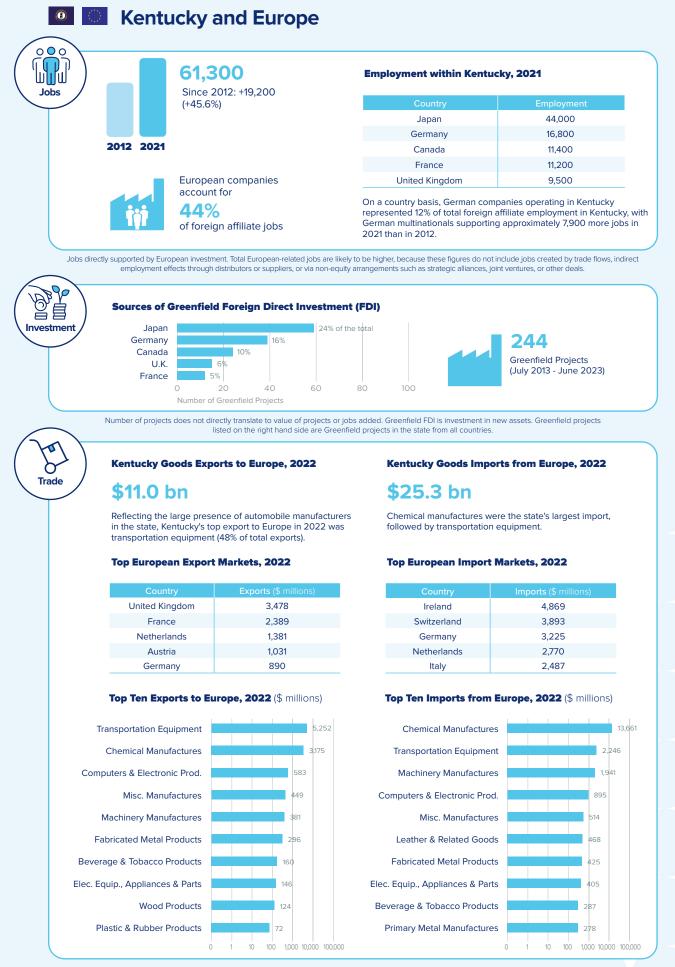


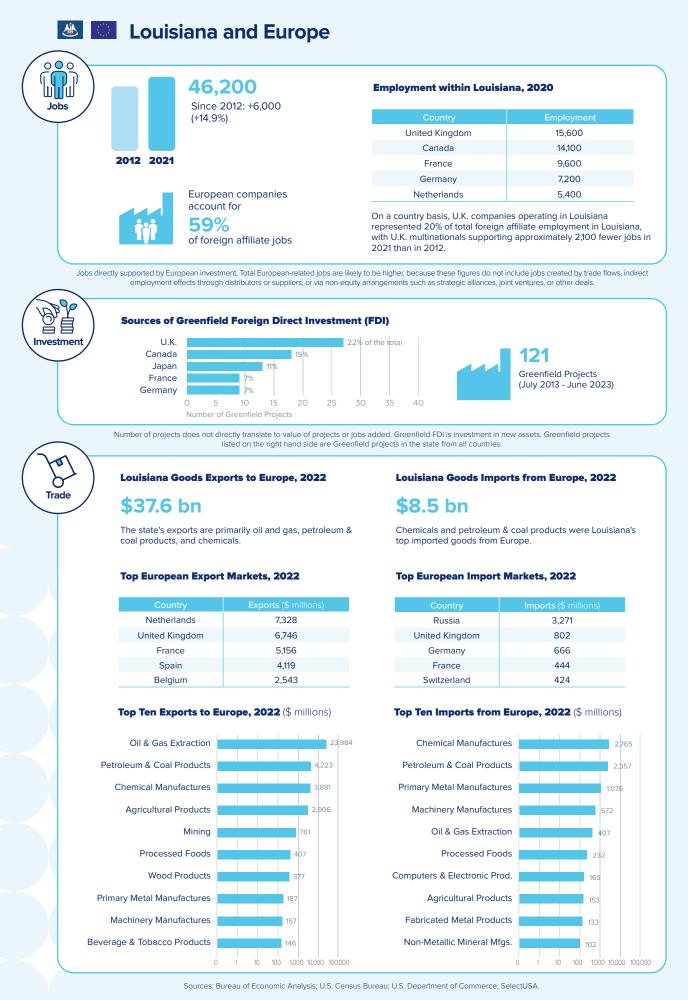


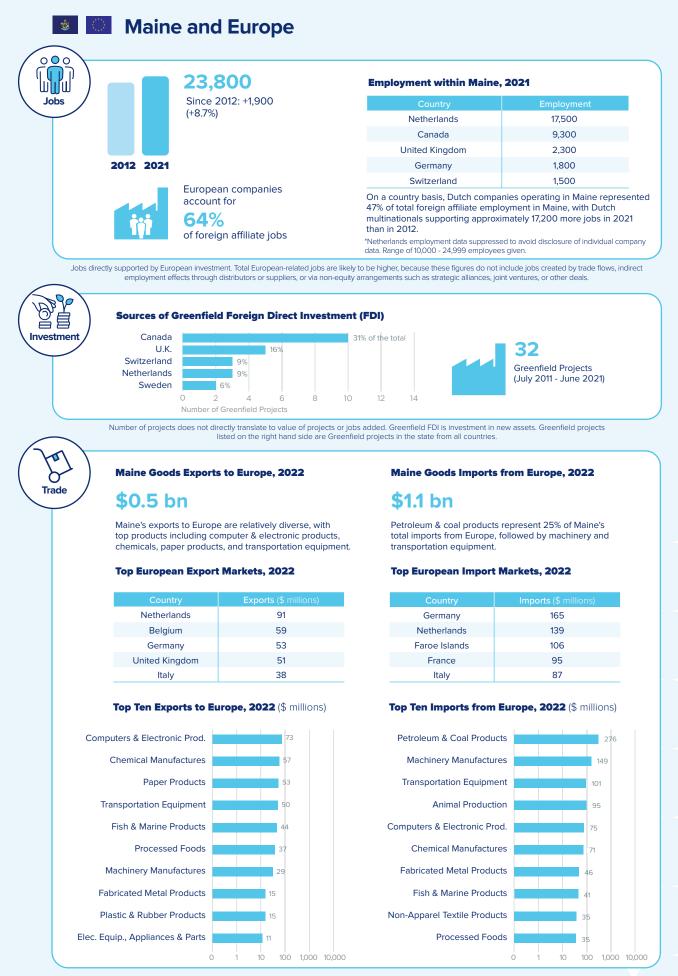


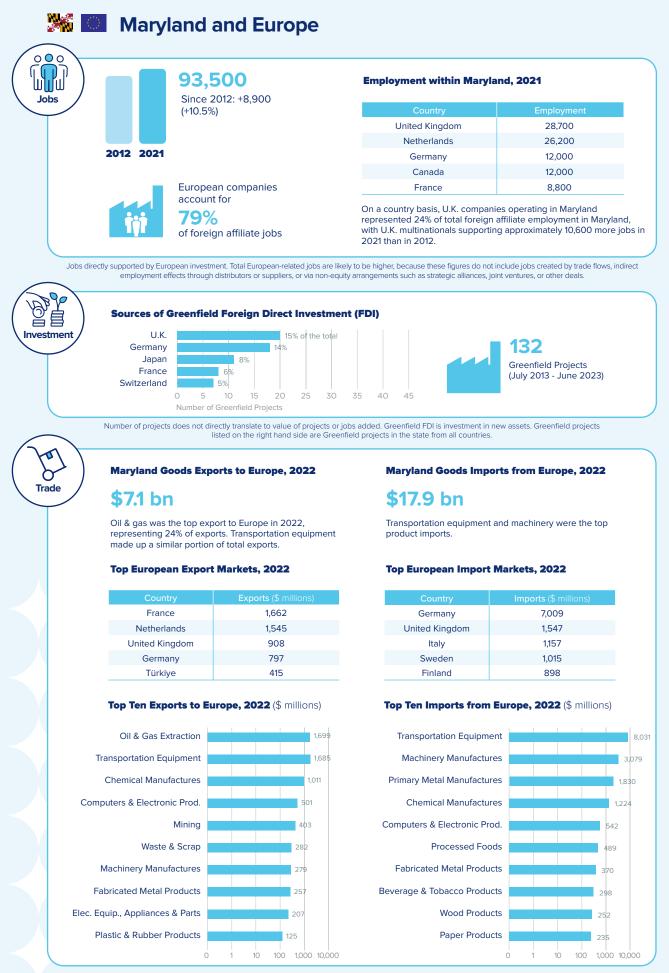


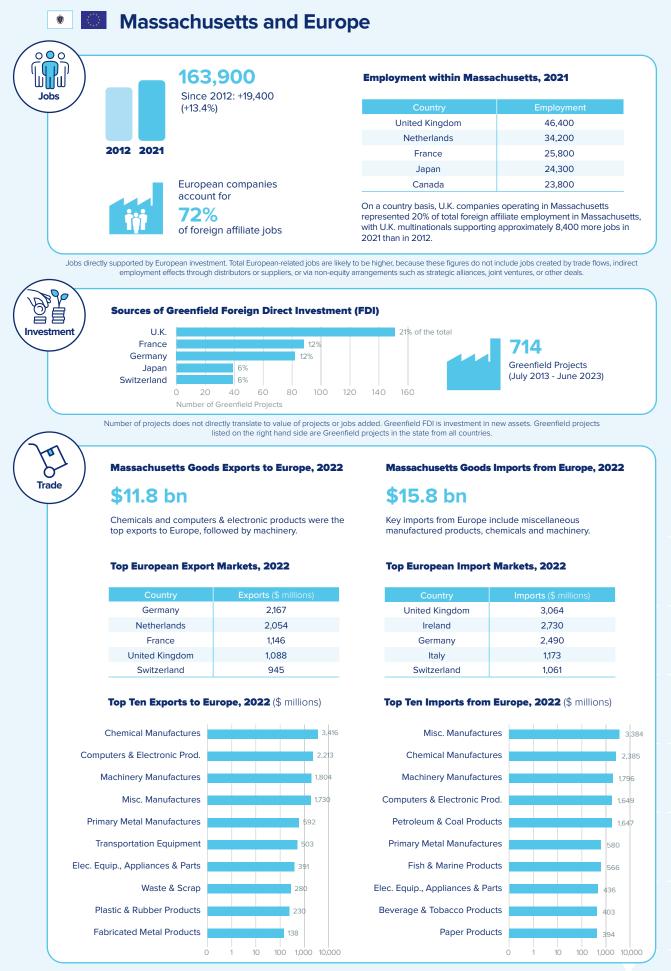


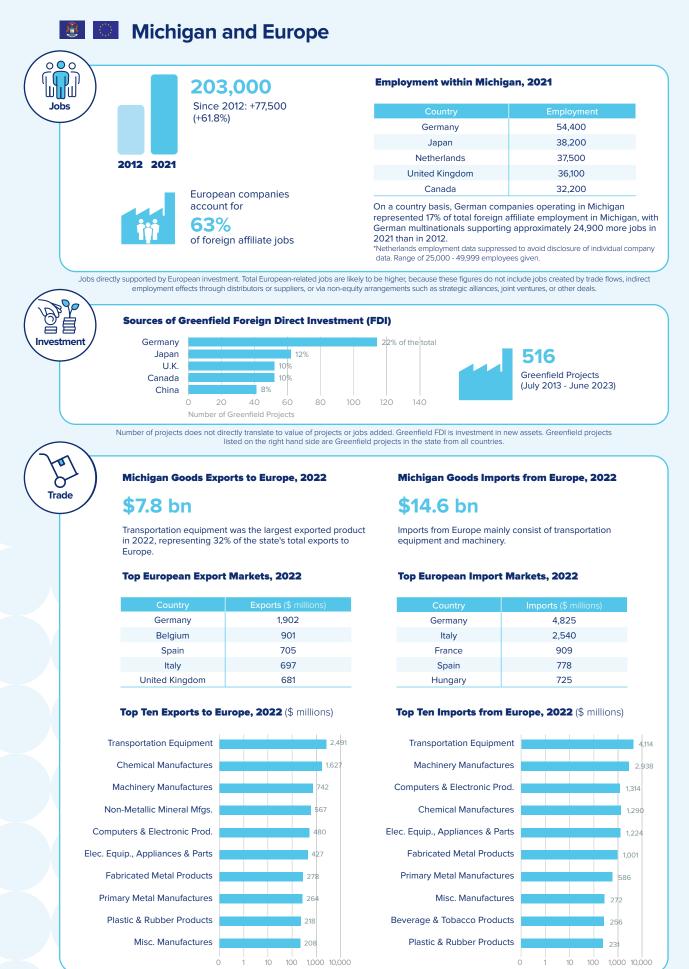


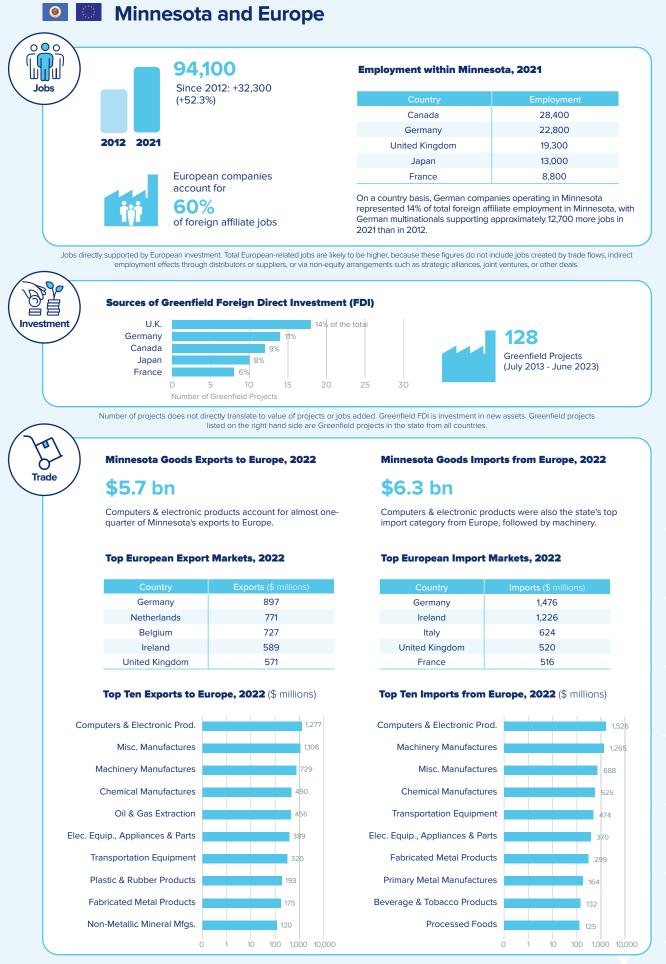


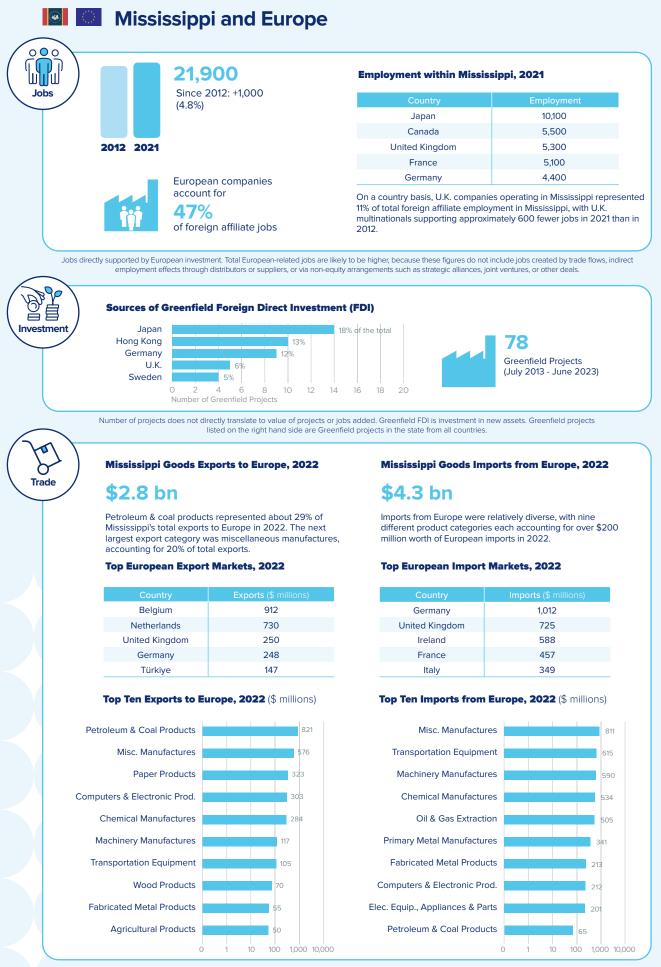


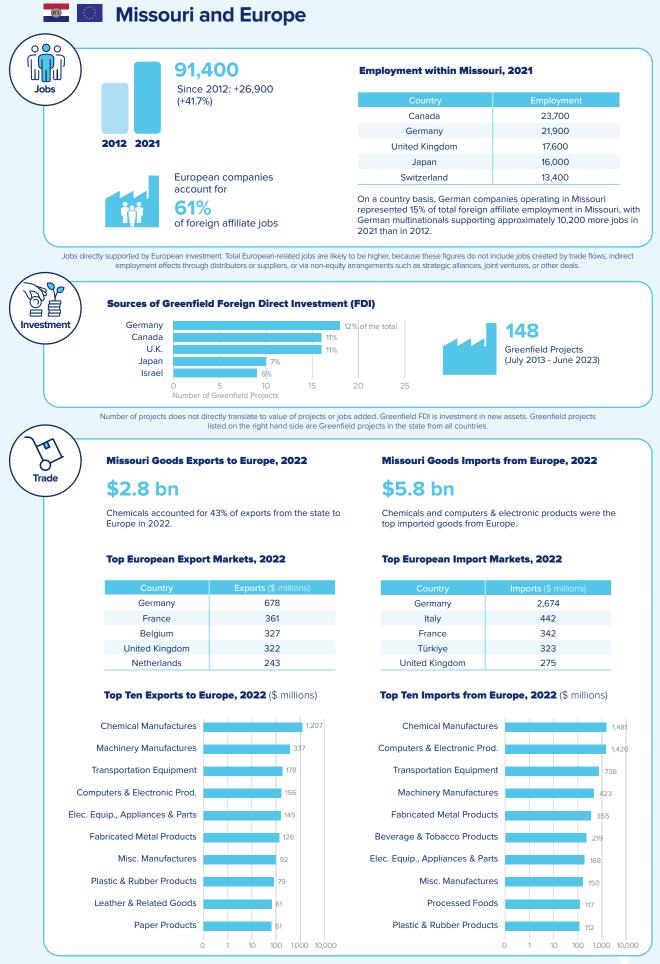


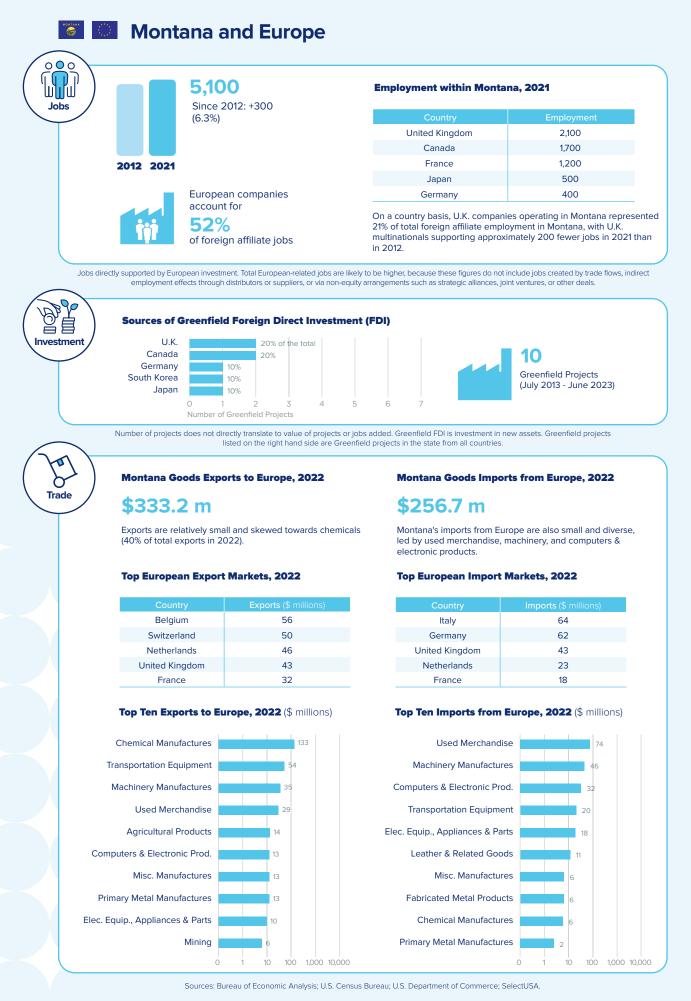


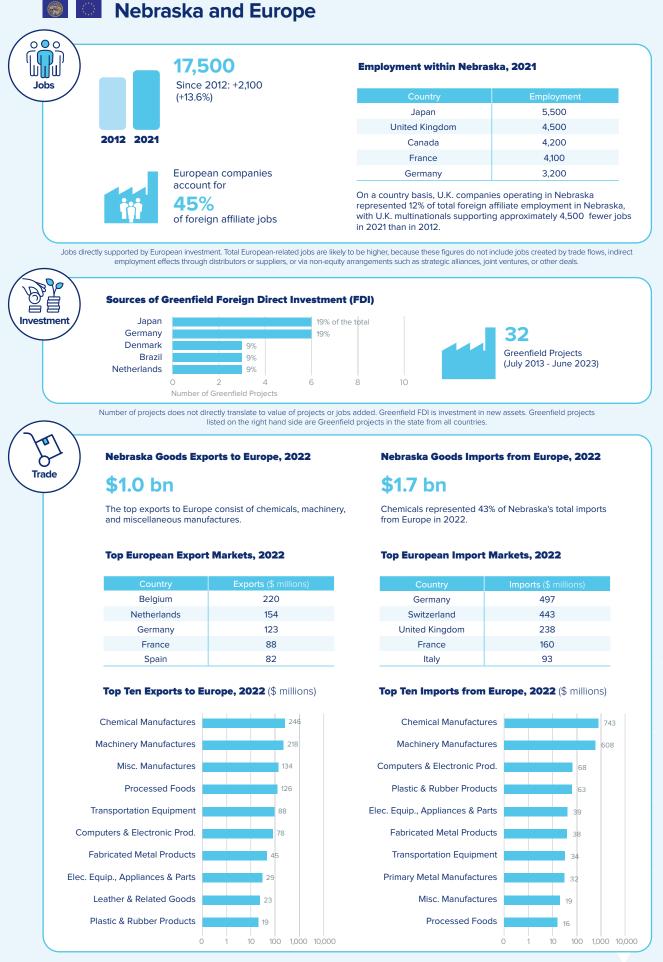


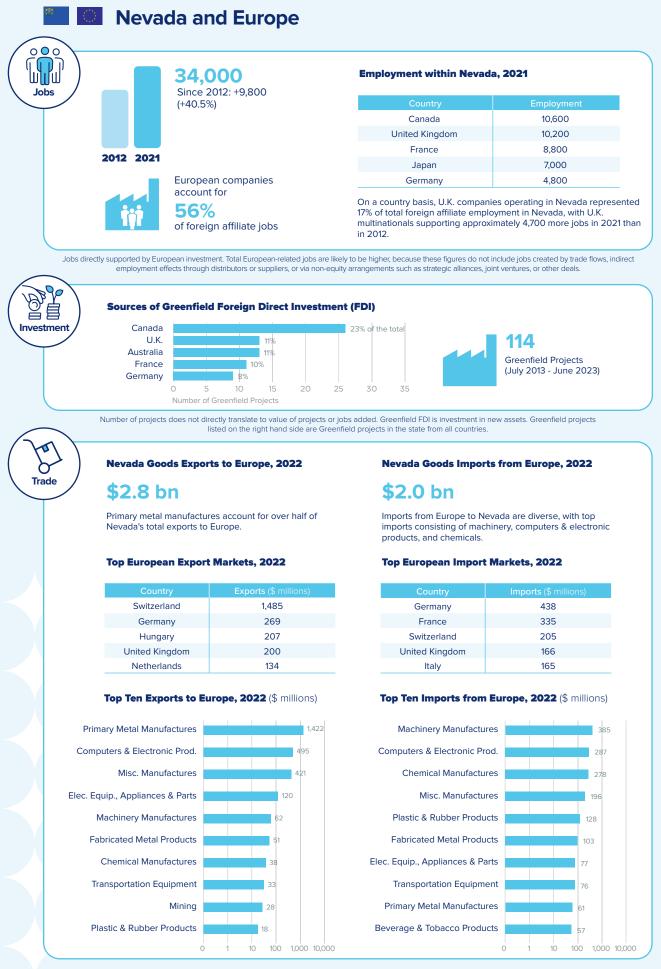


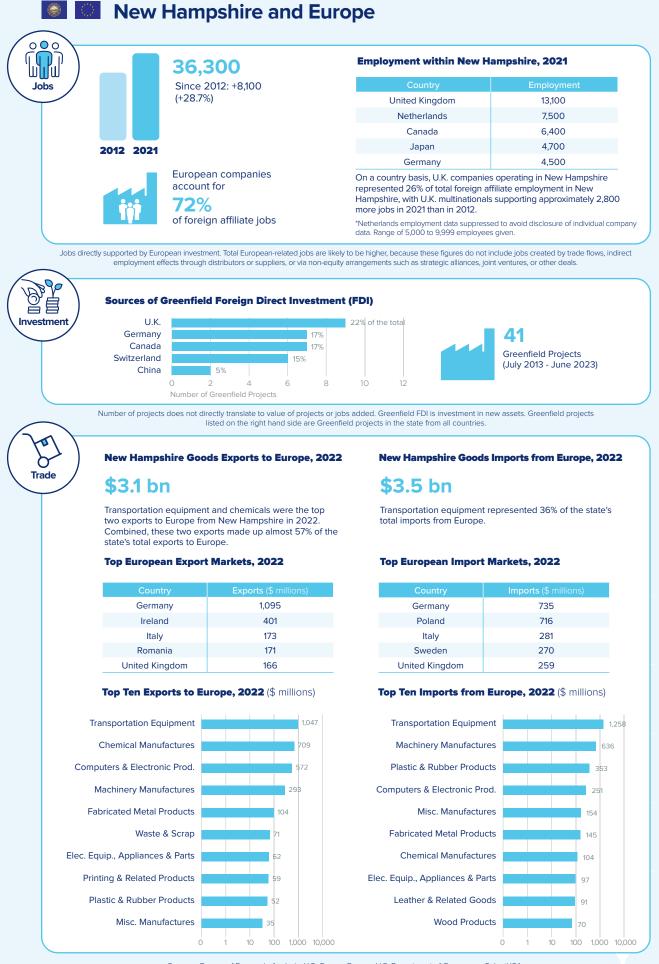


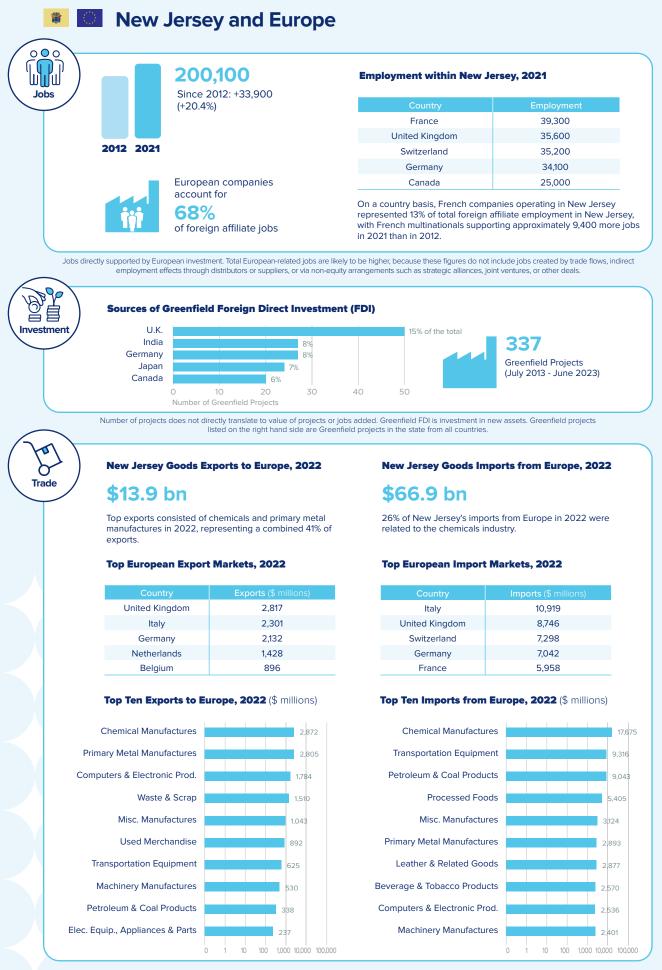


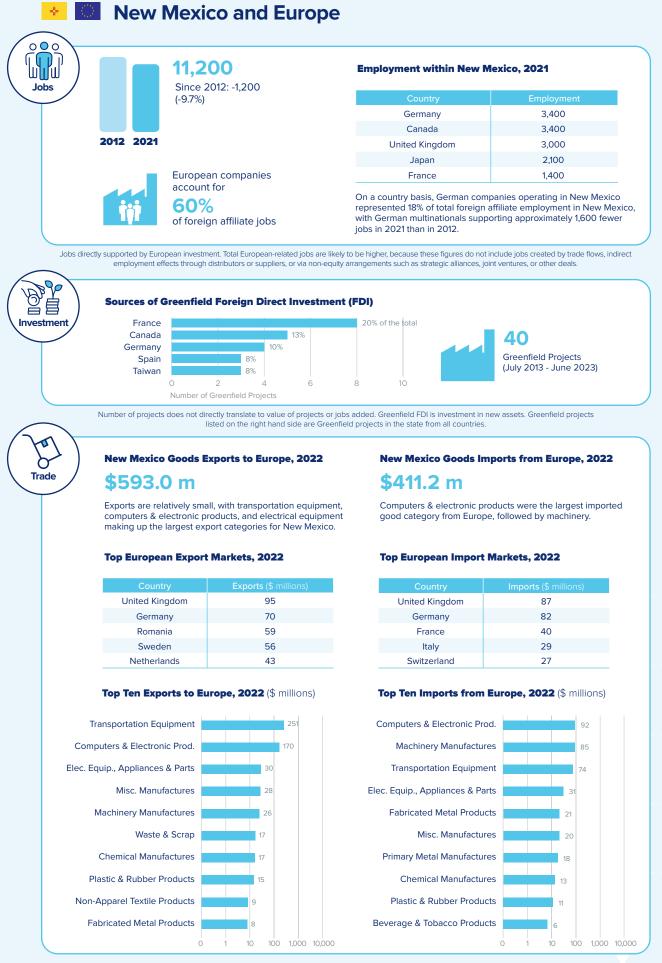


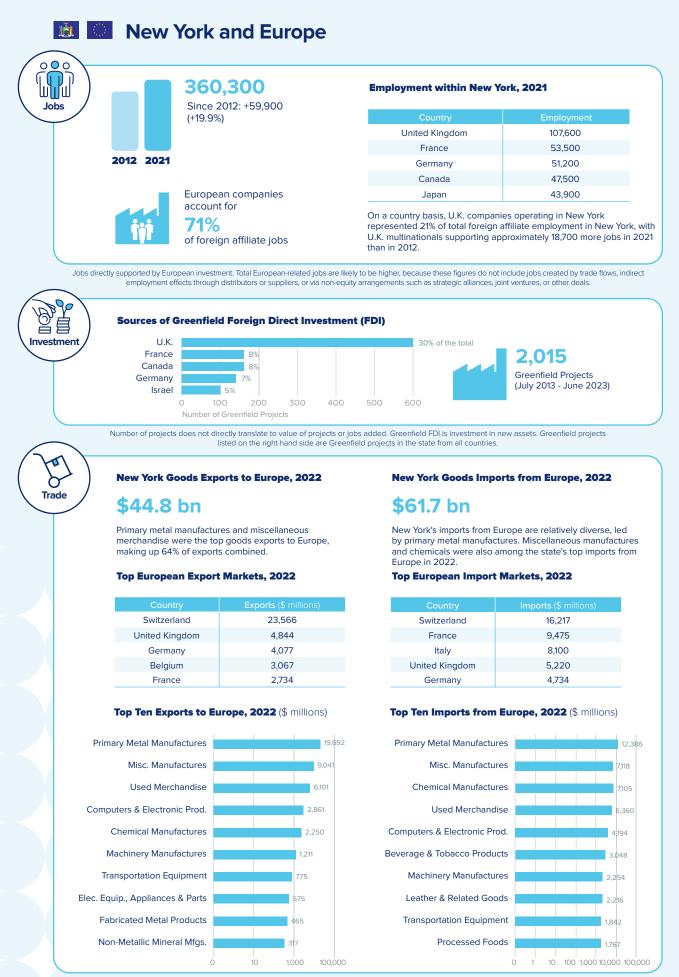


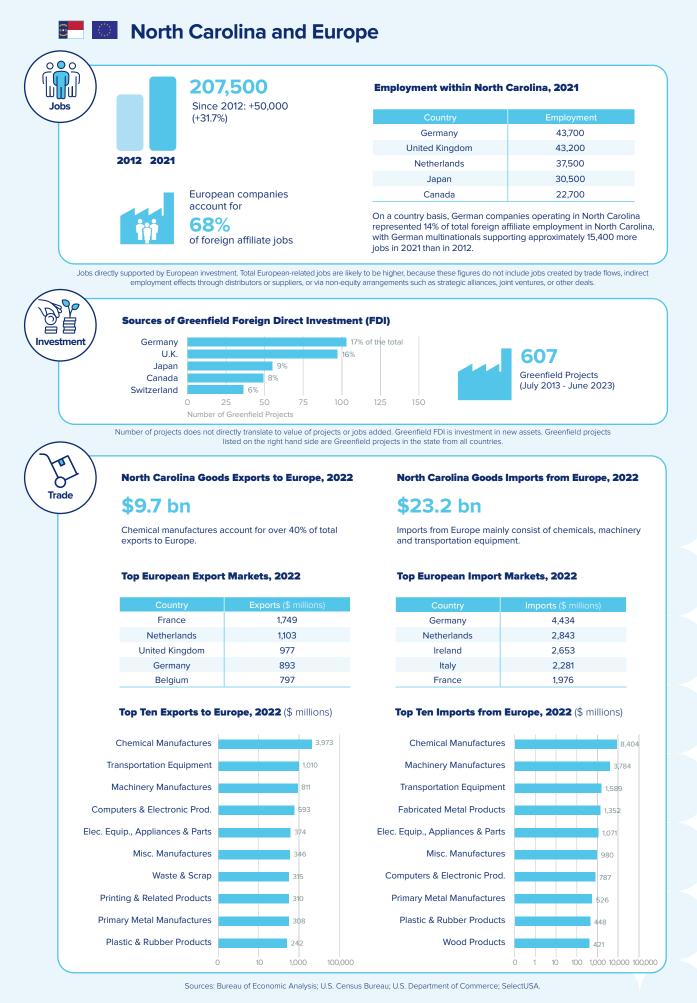


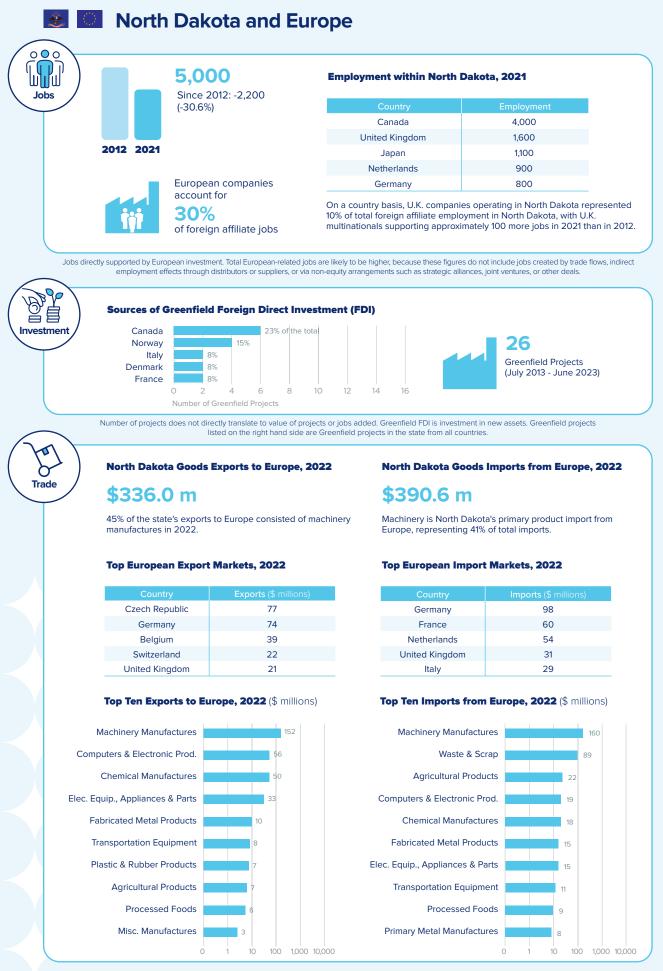


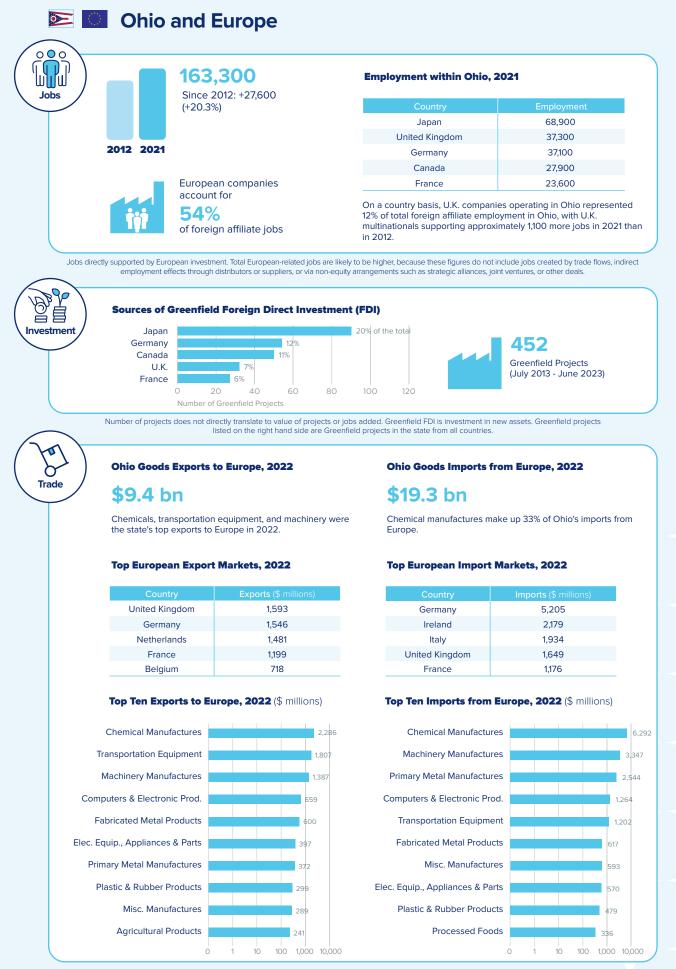


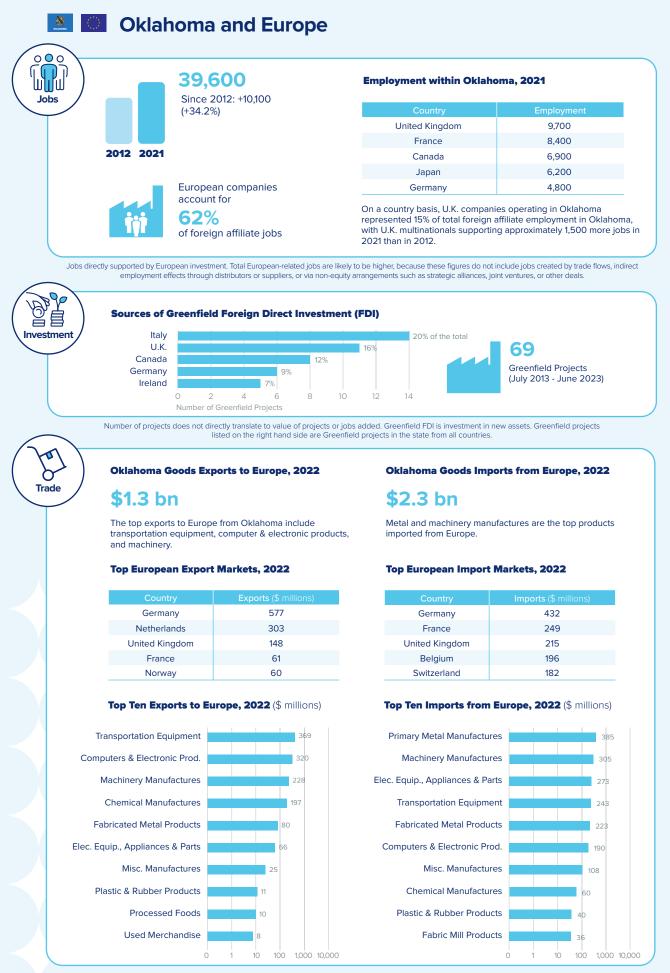




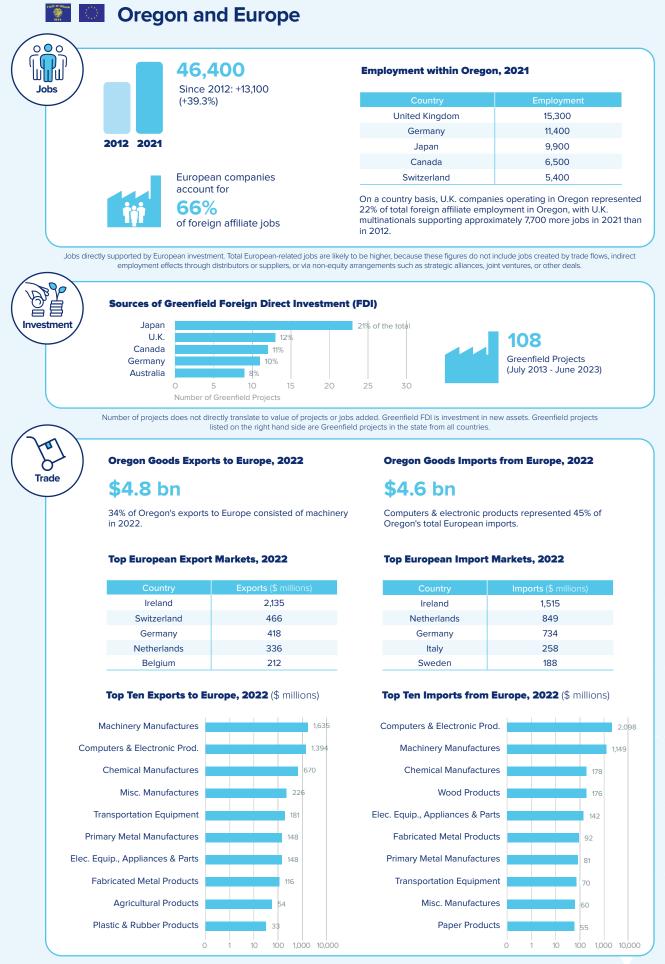


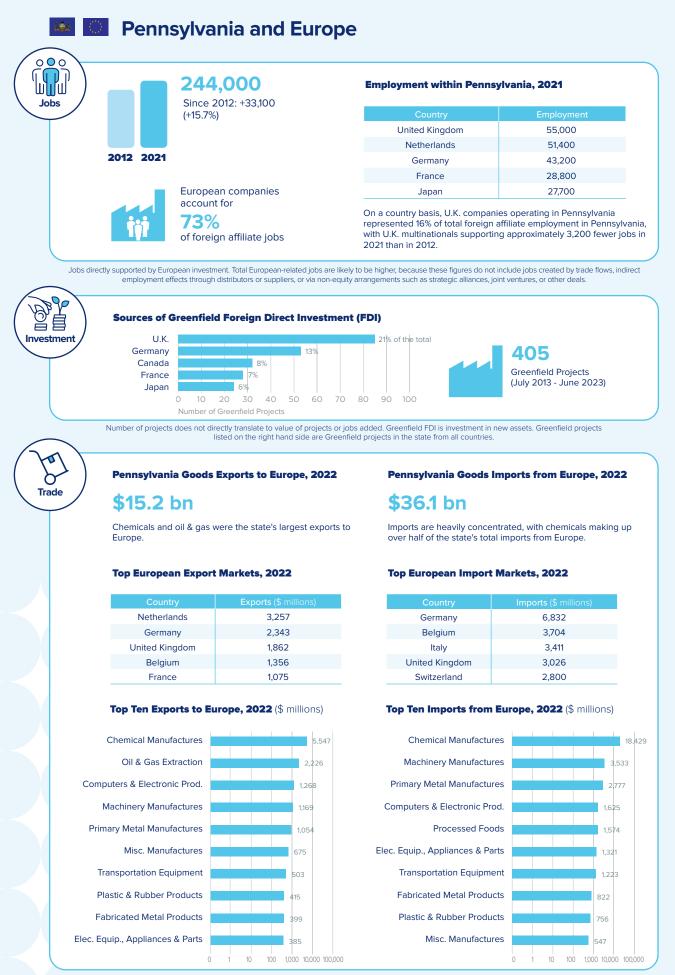


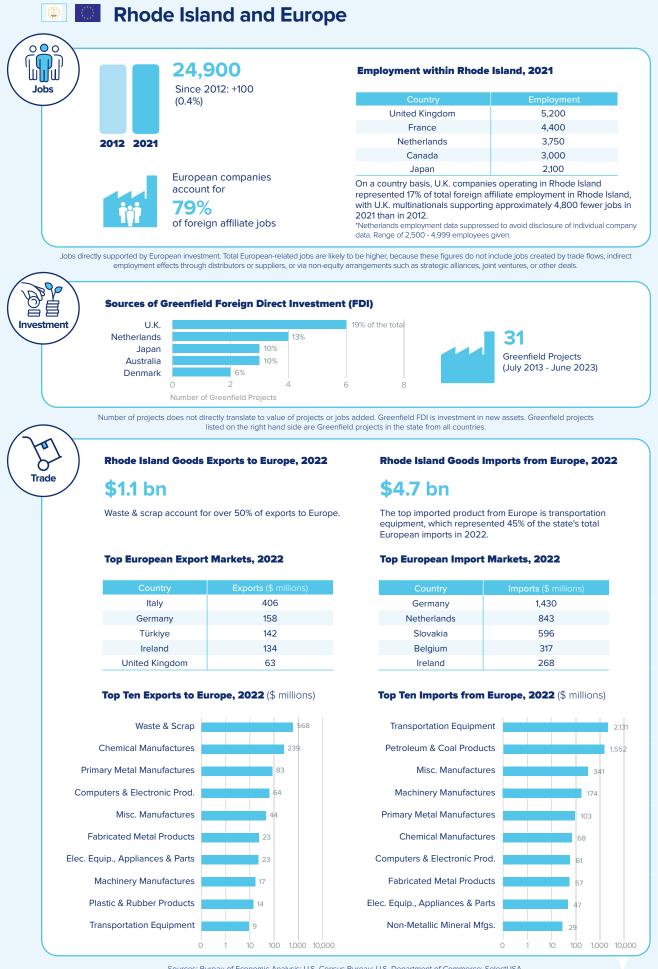


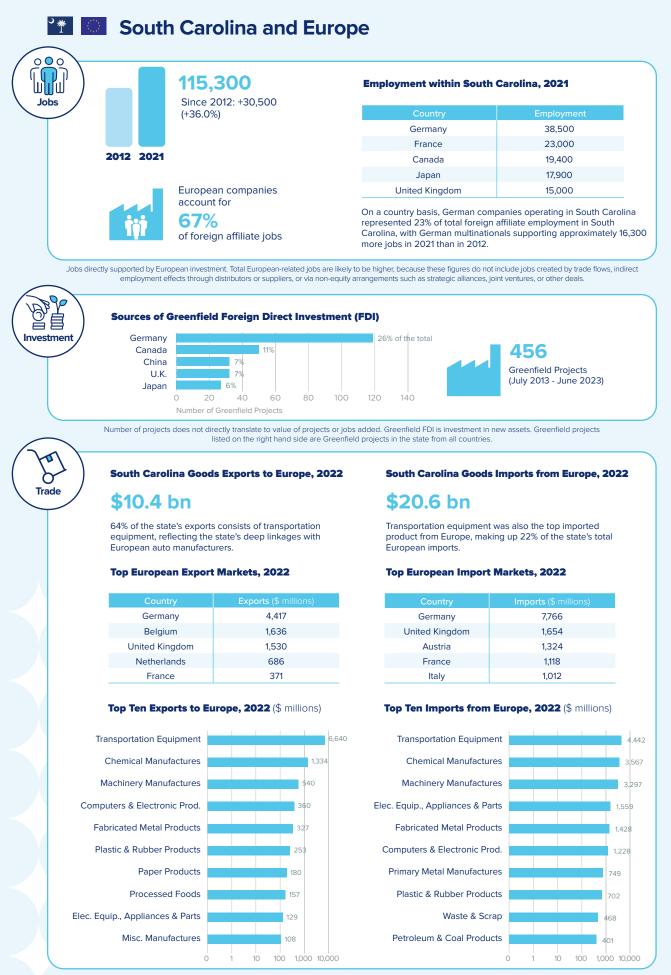


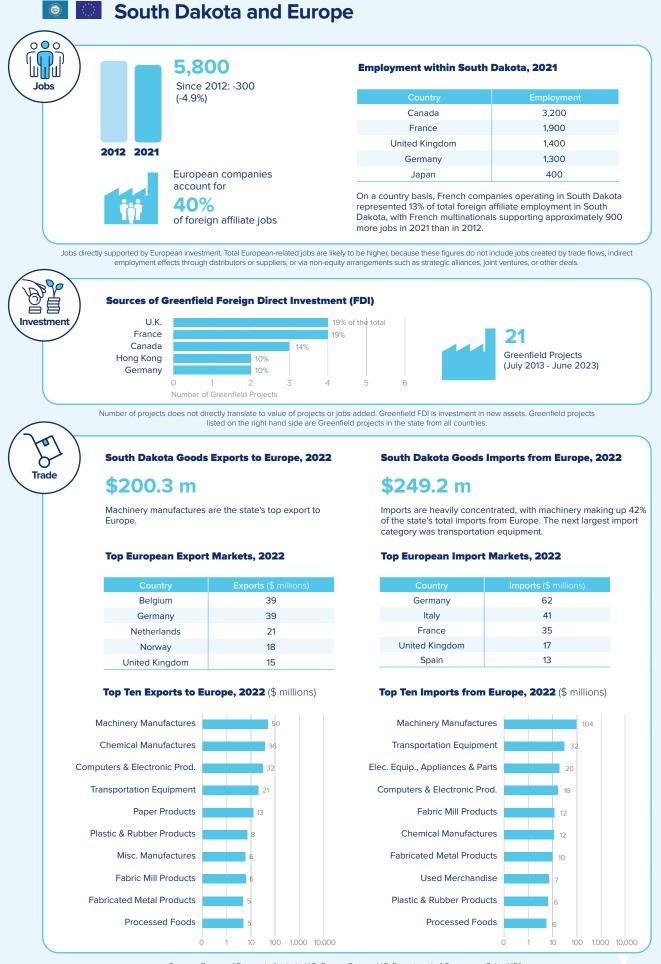
Sources: Bureau of Economic Analysis; Foreign Trade Division, U.S. Census Bureau; U.S. Department of Commerce; SelectUSA

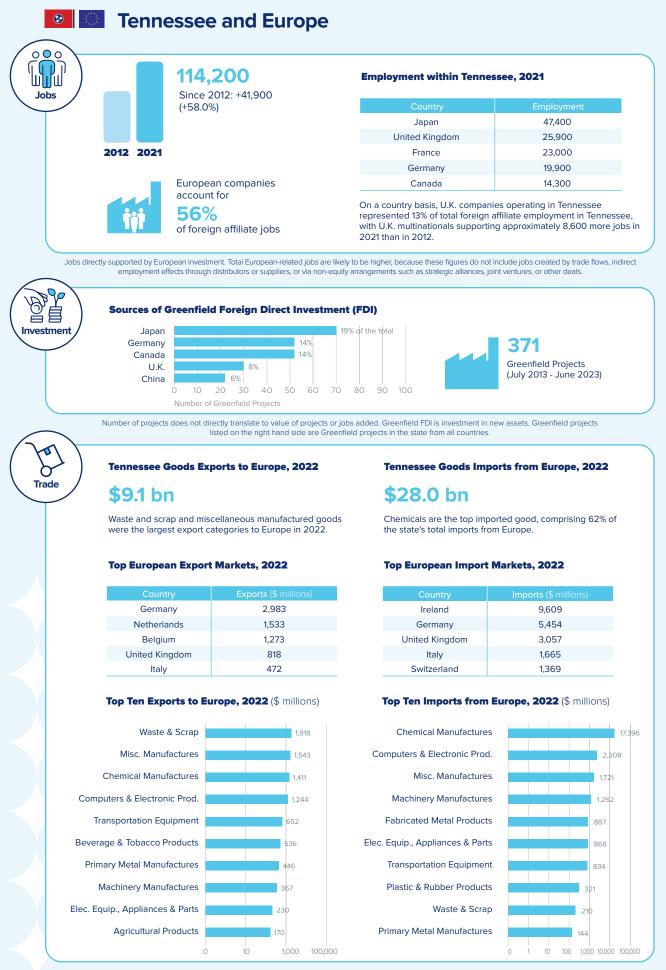


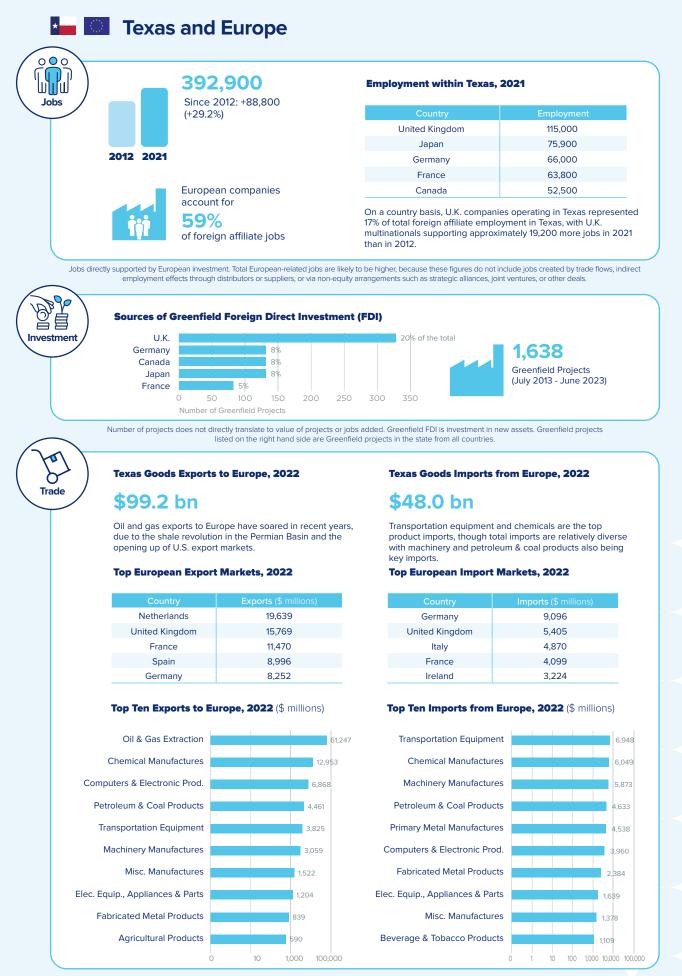


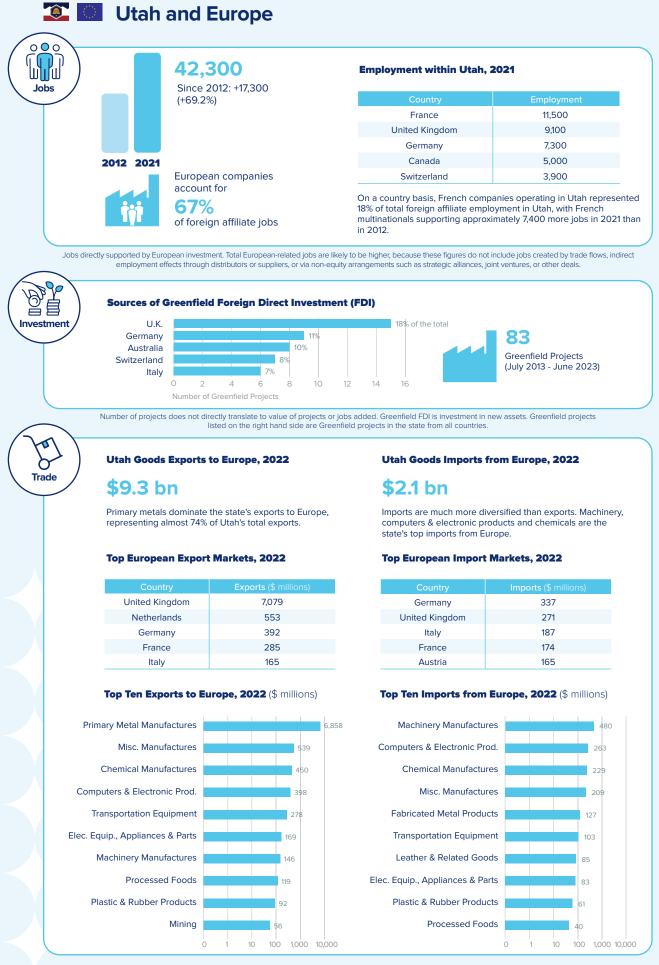


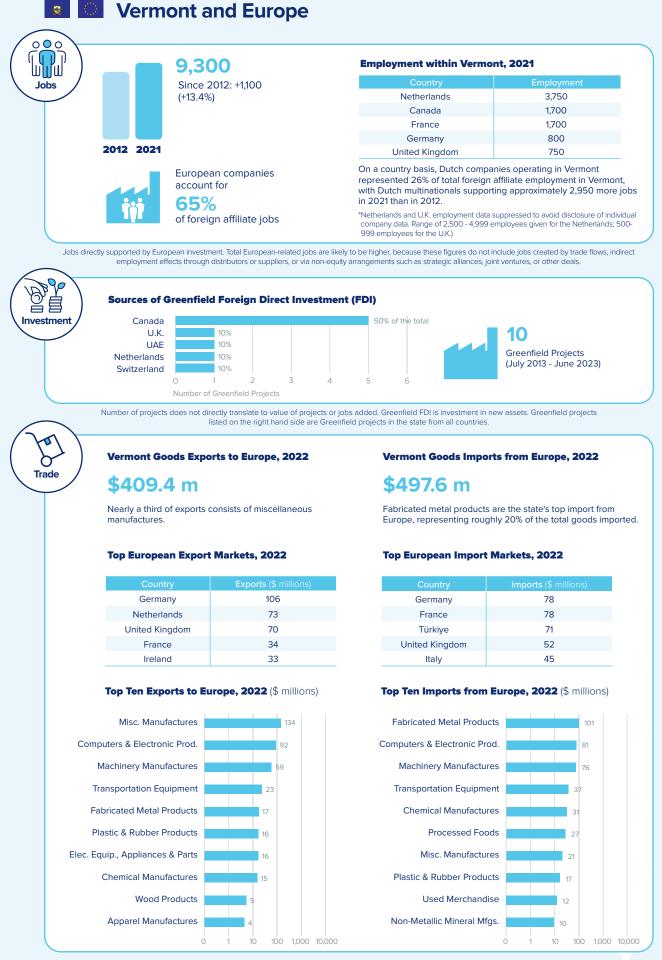


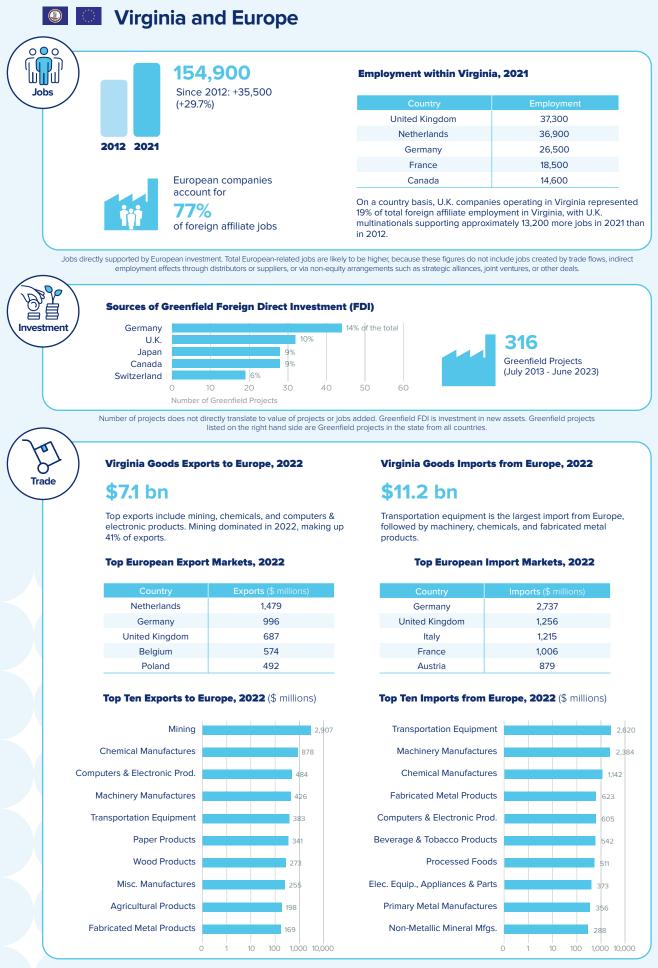


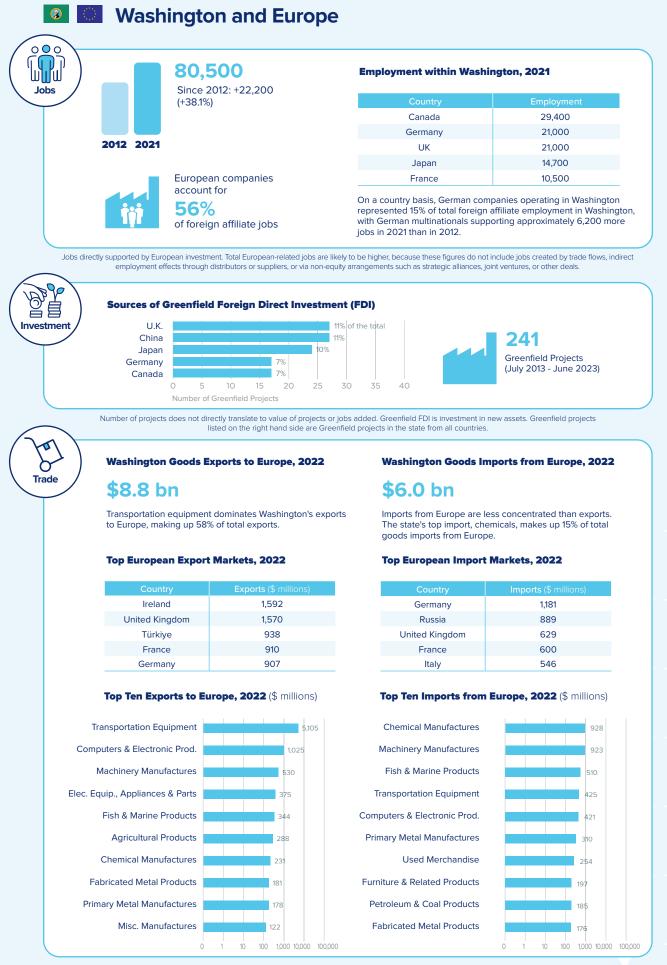


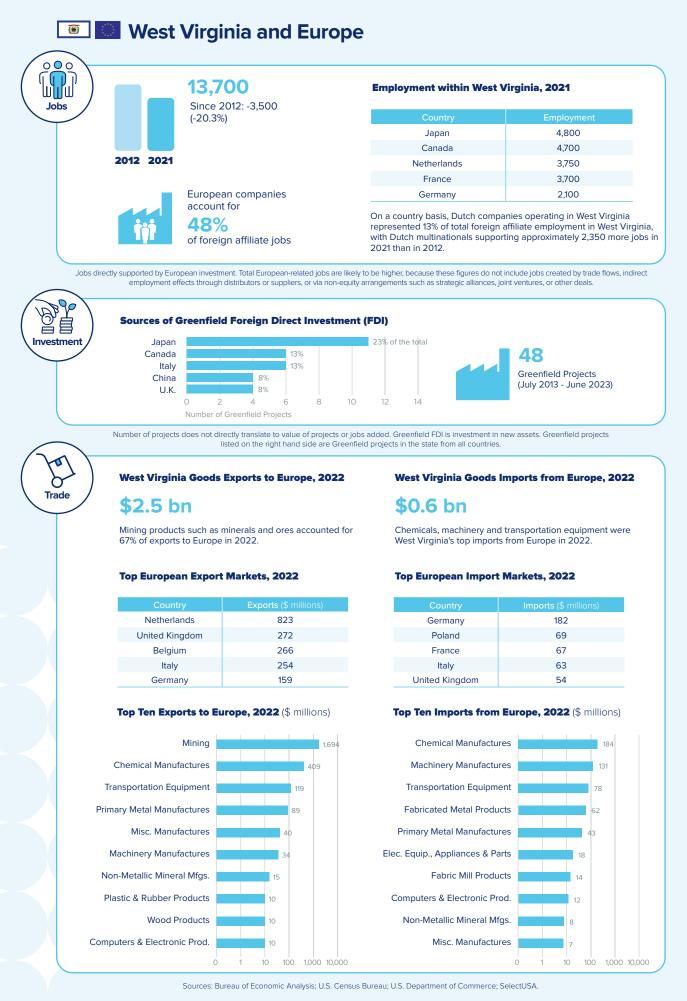


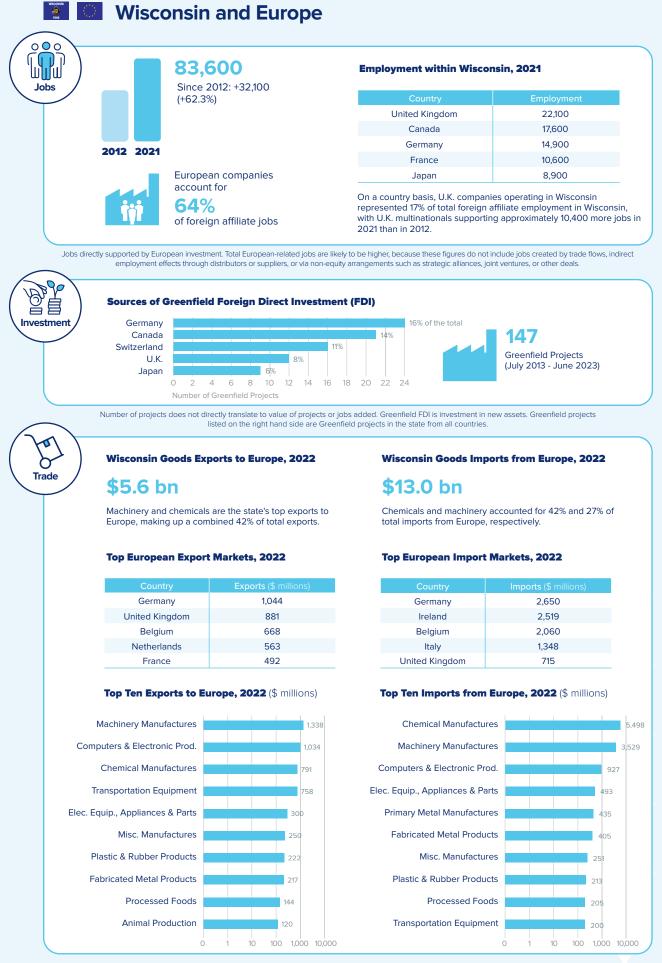










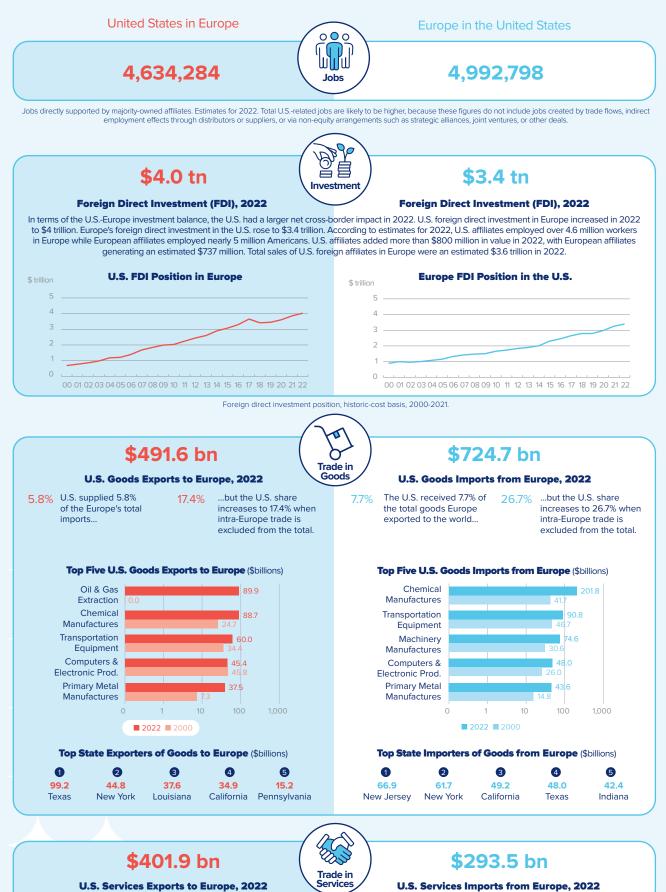






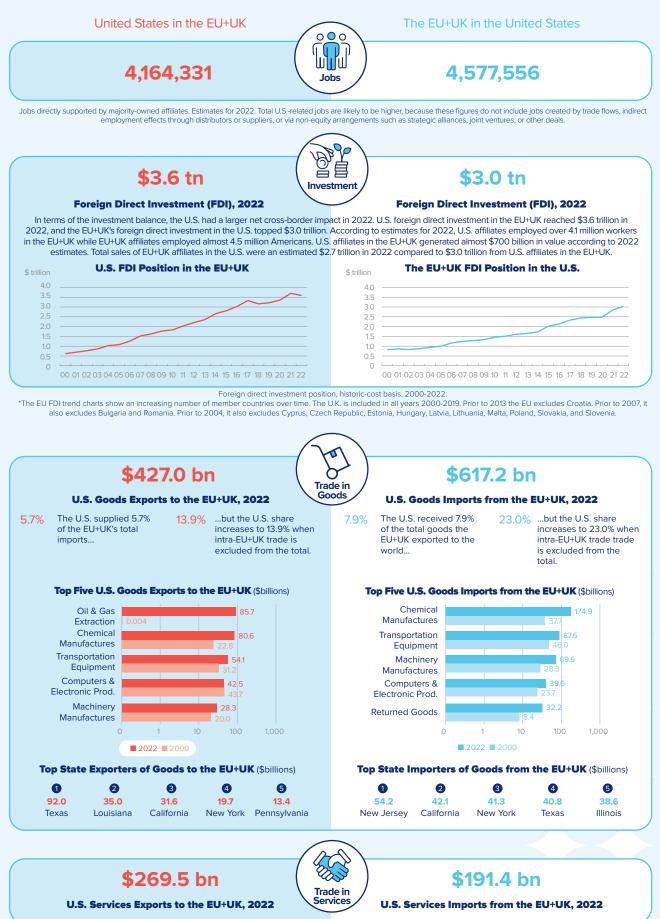
U.S. Commerce and Europe: A Country-by-Country Comparison

Europe & the United States

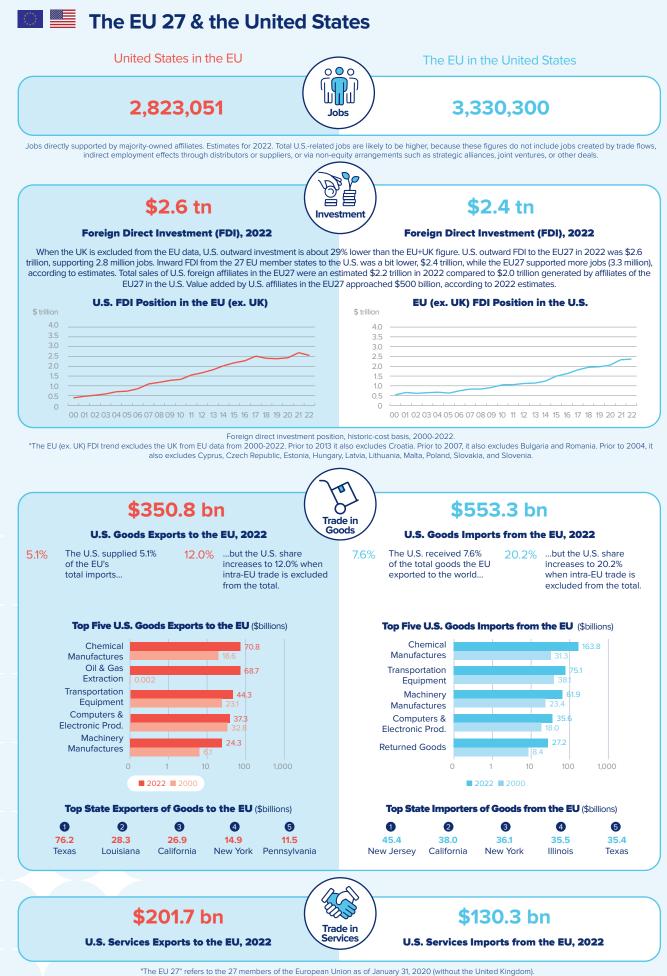


"Europe" refers to all 27 members of the European Union in 2020 plus Albania, Andorra, Armenia, Azerbaijan, Belarus, Bosnia and Herzegovina, Georgia, Gibraltar, Greenland, Iceland, Kazakhstan, Kosovo, Kyrgyzstan, North Macedonia, Malta, Moldova, Monaco, Montenegro, Norway, Russia, Serbia, San Marino, Switzerland, Türkiye, Tajikistan, Turkmenistan, Ukraine, United Kingdom, Uzbekistan, Vatican. Sources: Bureau of Economic Analysis; U.S. Commerce Department; International Monetary Fund; Office of Trade and Economic Analysis.

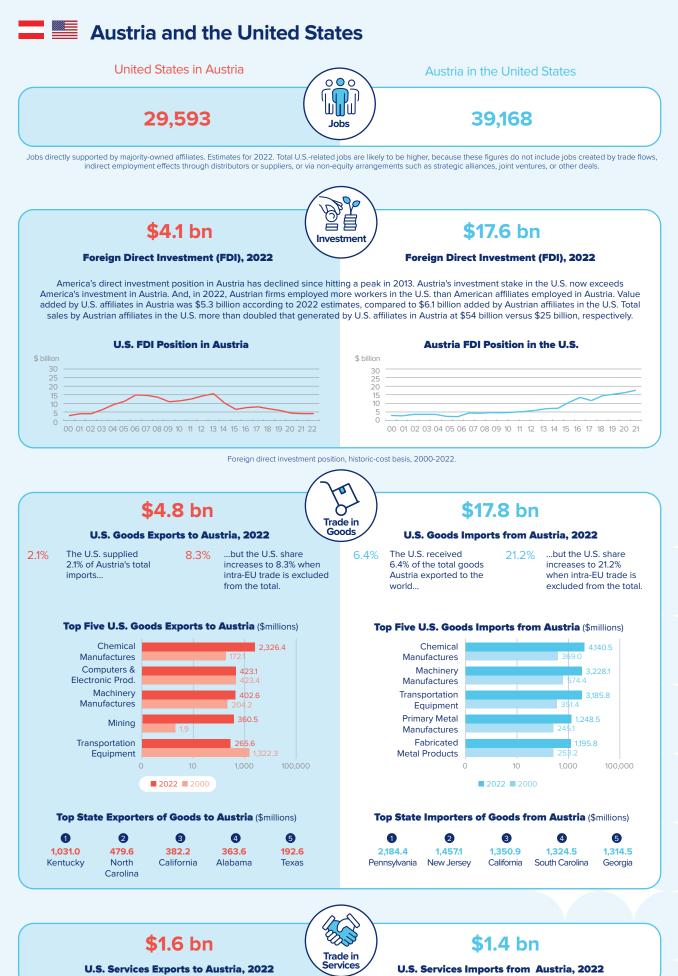
The EU+UK & the United States

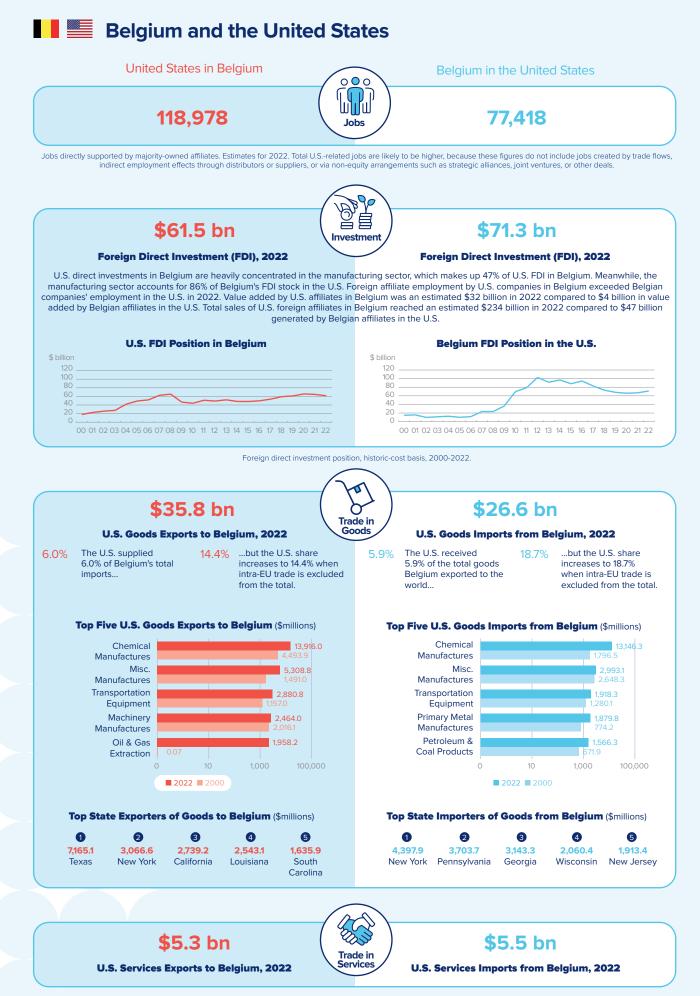


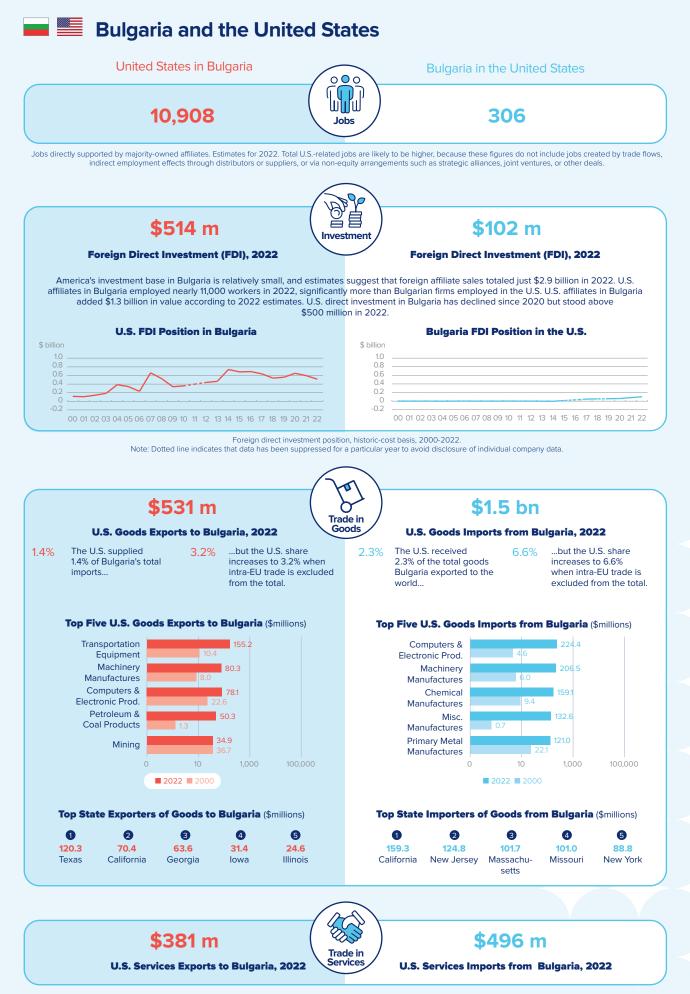
"EU" refers to all 28 members of the European Union as of 2019 (including the UK). Prior to 2013 it excludes Croatia. Prior to 2007, it also excludes Bulgaria and Romania. Prior to 2004, it also excludes Cyprus, Czech Republic, Estonia, Hungary, Latvia, Lithuania, Malta, Poland, Slovakia, and Slovenia. Sources: Bureau of Economic Analysis; U.S. Commerce Department; International Monetary Fund; Office of Trade and Economic Analysis.

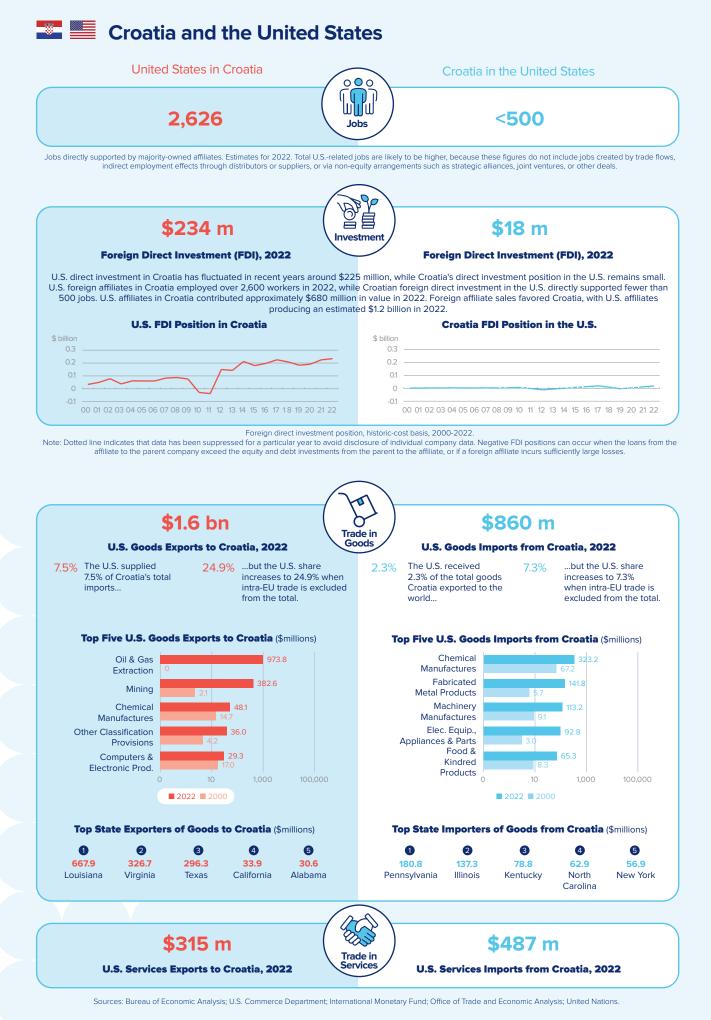


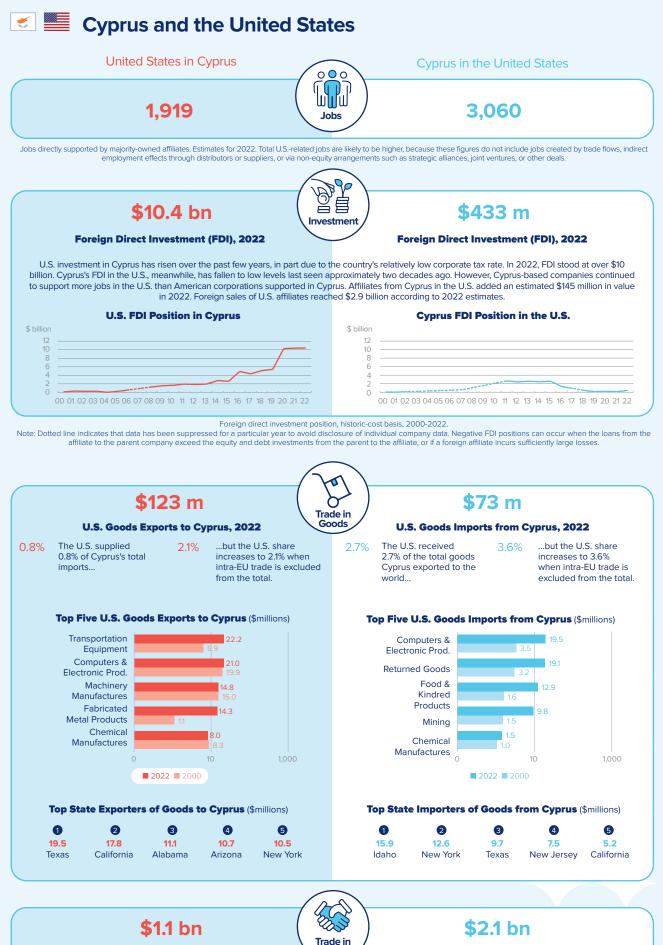
Sources: Bureau of Economic Analysis; U.S. Commerce Department; International Monetary Fund; Office of Trade and Economic Analysis.









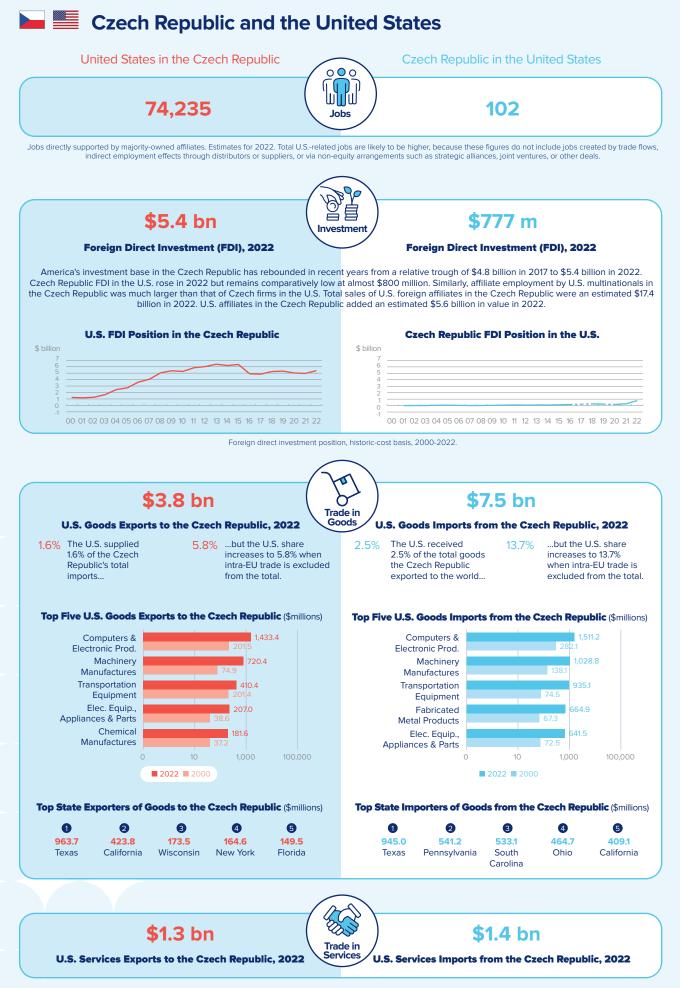


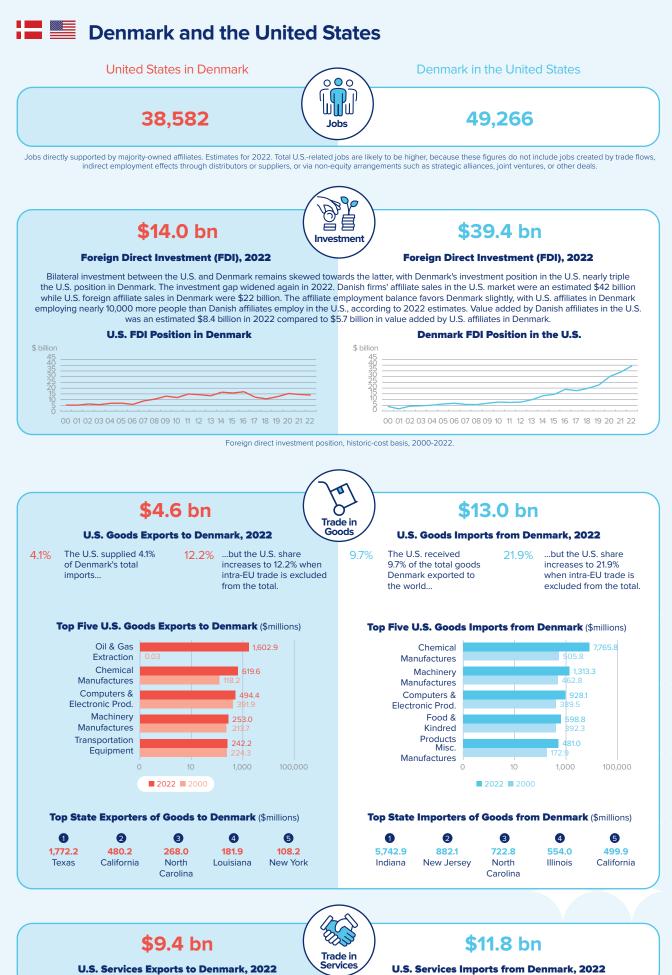
U.S. Services Exports to Cyprus, 2022

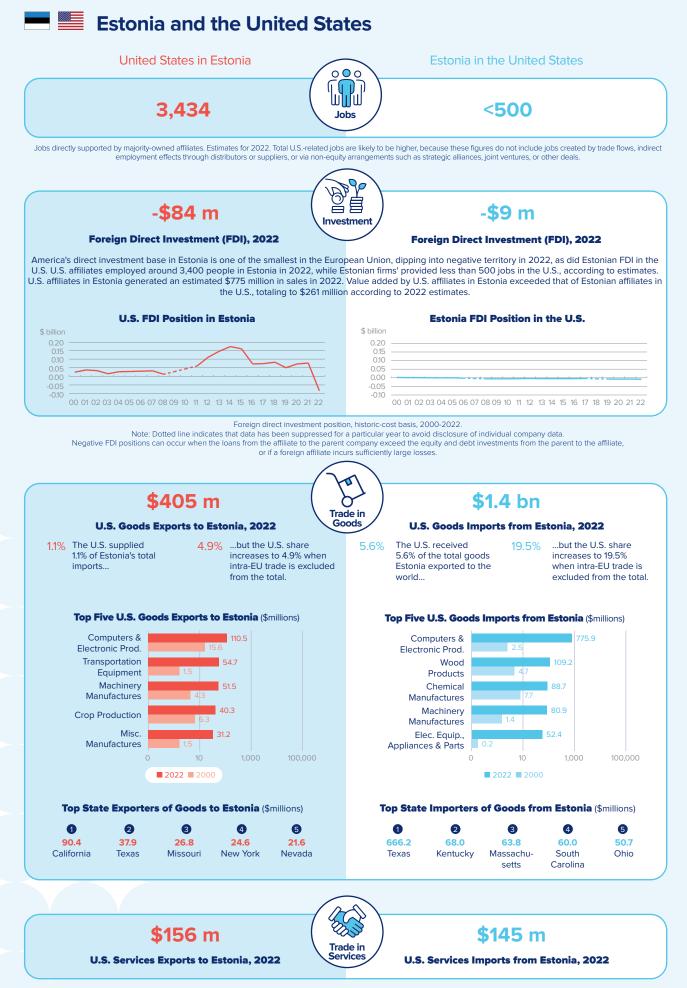
U.S. Services Imports from Cyprus, 2022

Sources: Bureau of Economic Analysis; U.S. Commerce Department; International Monetary Fund; Office of Trade and Economic Analysis.

ervice







Finland and the United States United States in Finland Finland in the United States 000 ալլո 34,884 22,018 Jobs Jobs directly supported by majority-owned affiliates. Estimates for 2022. Total U.S.-related jobs are likely to be higher, because these figures do not include jobs created by trade flows, indirect employment effects through distributors or suppliers, or via non-equity arrangements such as strategic alliances, joint ventures, or other deals. P 9 見員 \$4.4 bn **\$9.9** bn Investmen Foreign Direct Investment (FDI), 2022 Foreign Direct Investment (FDI), 2022 The direct investment balance favors the United States, with Finnish investment in the U.S. remaining at around \$10 billion. Total employment by Finnish companies in the U.S. have also risen substantially over the past few years from 23,000 in 2015 to over 34,000 in 2022. Finnish direct investment in the U.S. is heavily concentrated in the wholesale trade and manufacturing industries, representing 21% and 61% of total FDI, respectively. Finnish affiliates in the U.S. added an estimated \$6.1 billion in value in 2022, while U.S. affiliates in Finland added about \$3.8 billion in value. Total sales of Finnish affiliates in the U.S. nearly doubled that of U.S. affiliates in Finland. **U.S. FDI Position in Finland** Finland FDI Position in the U.S. \$ billion \$ billion 30 25 20 15 15 10 5 5 00 01 02 03 04 05 06 07 08 09 10 11 12 13 14 15 16 17 18 19 20 21 22 00 01 02 03 04 05 06 07 08 09 10 11 12 13 14 15 16 17 18 19 20 21 22 Foreign direct investment position, historic-cost basis, 2000-2022. \$8.7 bn \$2.6 bn \sim Trade in Goods U.S. Goods Exports to Finland, 2022 U.S. Goods Imports from Finland, 2022 3.2% The U.S. supplied 21.7% ...but the U.S. share ...but the U.S. share The U.S. received 9.3% 9.5% 3.2% of Finland's total increases to 9.3% when 9.5% of the total goods increases to 21.7% imports... intra-EU trade is excluded Finland exported to the when intra-EU trade is from the total. world... excluded from the total. Top Five U.S. Goods Exports to Finland (\$millions) Top Five U.S. Goods Imports from Finland (\$millions) Oil & Gas 690.8 Transportation Extraction Equipment 355.4 Chemical 14281 Mining Manufactures Computers & 316.5 Paper Products Electronic Prod. Machinery Chemical 278.5 Manufactures Manufactures Machinery Petroleum & 185.9 Manufactures **Coal Products** 10 10 100,000 **2022** 2000 **2022** 2000 Top State Importers of Goods from Finland (\$millions) Top State Exporters of Goods to Finland (\$millions) 1 2 3 4 6 0 2 3 4 6 831.4 126.2 120.9 115.3 113.2 1,201.2 898.0 782.1 781.4 663.4 Texas California Pennsylvania Wisconsin Georgia Pennsylvania Maryland New Jersey Illinois Georgia **\$1.7** bn \$1.7 bn

U.S. Services Exports to Finland, 2022

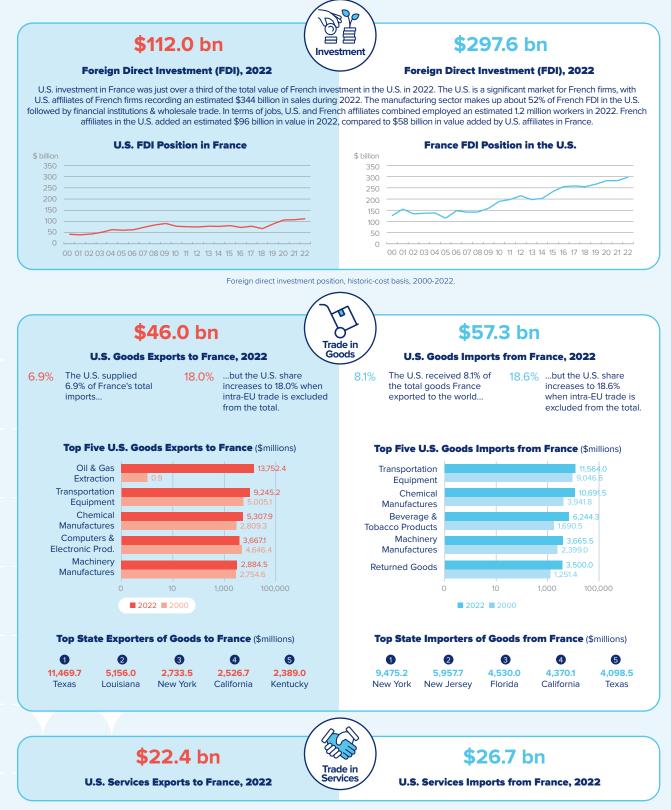
U.S. Services Imports from Finland, 2022

Trade in Services

France and the United States



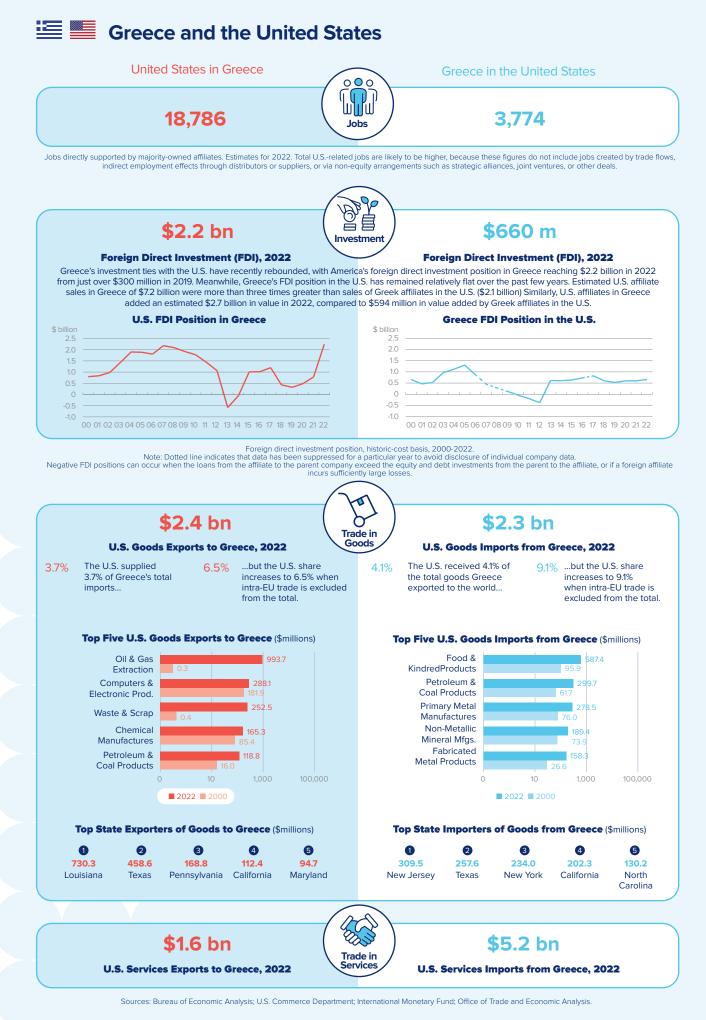
Jobs directly supported by majority-owned affiliates. Estimates for 2022. Total U.S.-related jobs are likely to be higher, because these figures do not include jobs created by trade flows, indirect employment effects through distributors or suppliers, or via non-equity arrangements such as strategic alliances, joint ventures, or other deals.

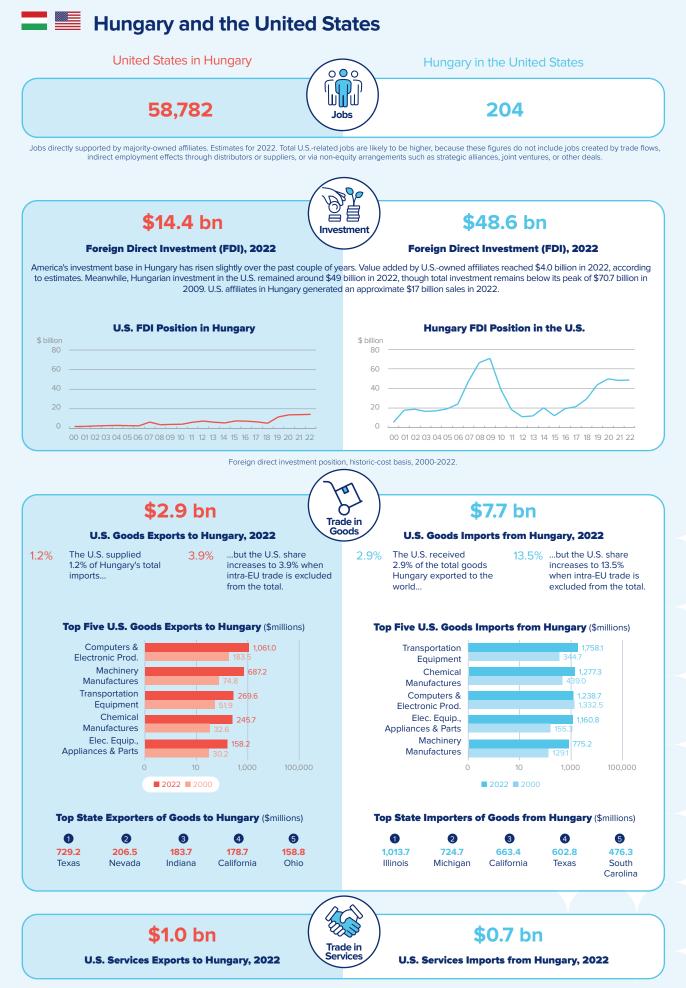


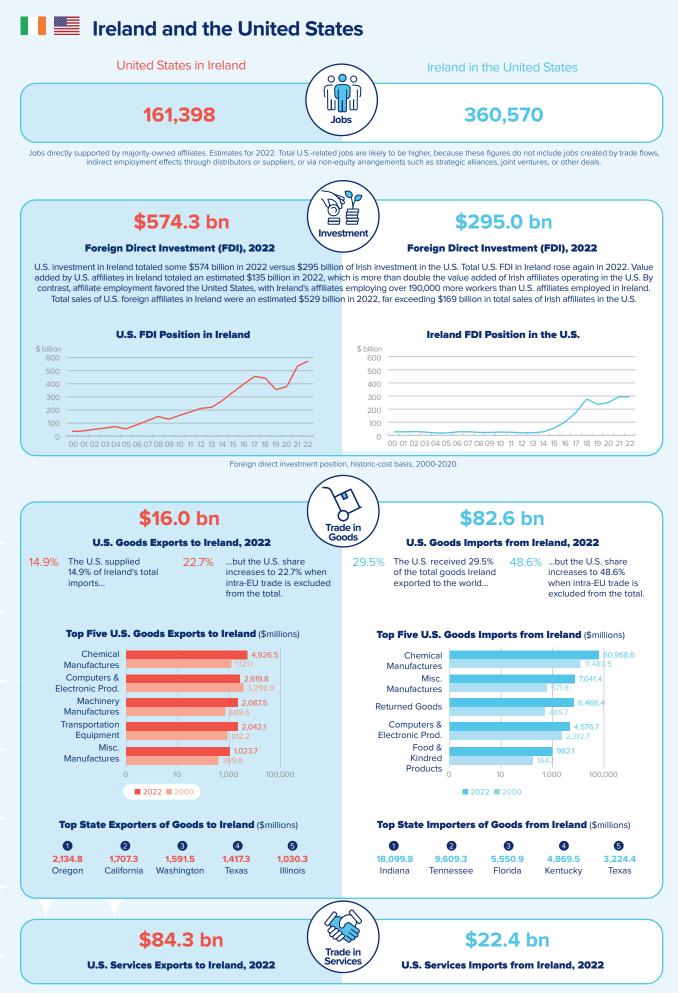
Germany and the United States United States in Germany Germany in the United States 000 h M M 651,046 942.072 Jobs Jobs directly supported by majority-owned affiliates. Estimates for 2022. Total U.S.-related jobs are likely to be higher, because these figures do not include jobs created by trade flows, indirect employment effects through distributors or suppliers, or via non-equity arrangements such as strategic alliances, joint ventures, or other deals. pP B 習自 \$190.2 bn \$431.4 bn Investment Foreign Direct Investment (FDI), 2022 Foreign Direct Investment (FDI), 2022 Germany's investment in the U.S. is more than 2.2 times the size of U.S. investment in Germany. Wholesale trade, finance and insurance, and transportation equipment manufacturing are the largest industries when it comes to German stock of FDI in the U.S. The value added by German affiliates in the United States (\$141 billion) was higher than that of U.S. affiliates operating in Germany (\$92 billion), according to 2022 estimates. German affiliates in the U.S. also employed more workers than U.S. firms in Germany. Total sales of German affiliates in the U.S. exceeded that of U.S. affiliates in Germany at \$665 billion versus \$405 billion, respectively. **U.S. FDI Position in Germany Germany FDI Position in the U.S.** \$ billion 700 \$ billion 700 600 600 500 400 400 300 300 200 200 100 00 01 02 03 04 05 06 07 08 09 10 11 12 13 14 15 16 17 18 19 20 21 22 00 01 02 03 04 05 06 07 08 09 10 11 12 13 14 15 16 17 18 19 20 21 22 Foreign direct investment position, historic-cost basis, 2000-2022 \$72.6 bn \$146.6 bn \sim Trade in Goods U.S. Goods Exports to Germany, 2022 U.S. Goods Imports from Germany, 2022 The U.S. supplied 4.7% ...but the U.S. share The U.S. received ...but the U.S. share 4.7% 11.9% 99% 22.0% of Germany's total increases to 11.9% when 9.9% of the total goods increases to 22.0% imports.. intra-EU trade is excluded Germany exported to when intra-EU trade is from the total the world excluded from the total Top Five U.S. Goods Exports to Germany (\$millions) Top Five U.S. Goods Imports from Germany (\$millions) Transportation 17.218.7 Transportation Equipment Equipment Chemical 30,031.9 12.697.4 Chemical Manufactures Manufactures Computers & Machinery 9 370 3 260085 Electronic Prod. Manufactures Machinery Computers & 5,857.1 12.564.8 Manufactures Electronic Prod. Oil & Gas Primary Metal 4 016 6 6 874 8 Extraction Manufactures 100.000 10 100,000 **2022** 2000 2022 2000 Top State Exporters of Goods to Germany (\$millions) Top State Importers of Goods from Germany (\$millions) 0 2 3 4 6 1 2 3 4 6 8.251.6 6.250.8 4.342.0 4.282.9 4.417.4 14,207.5 12,634.0 11,179.0 9,095.9 7,766.2 Texas California South Alabama Illinois California South Illinois Georgia Texas Carolina Carolina \$40.9 bn \$43.0 bn Trade in

U.S. Services Exports to Germany, 2022

Services U.S. Services Imports from Germany, 2022

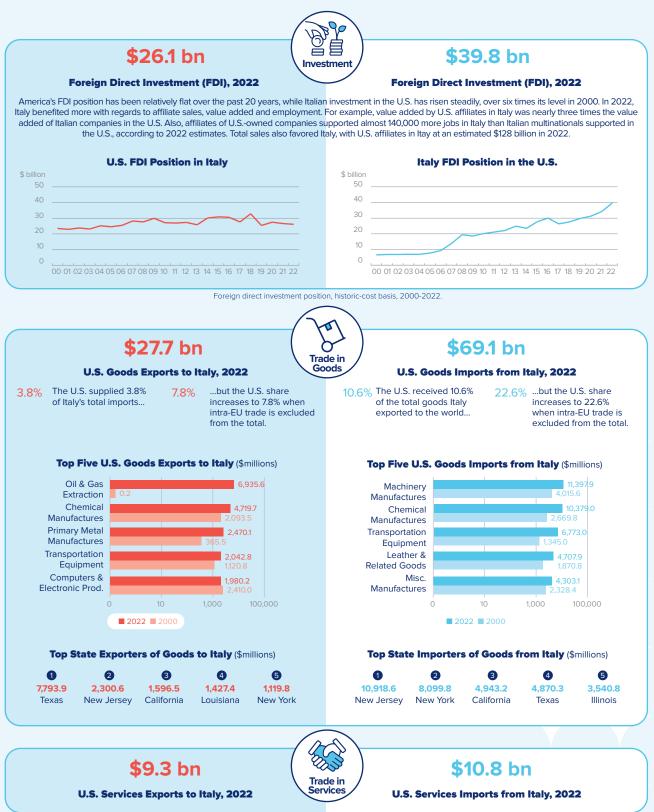




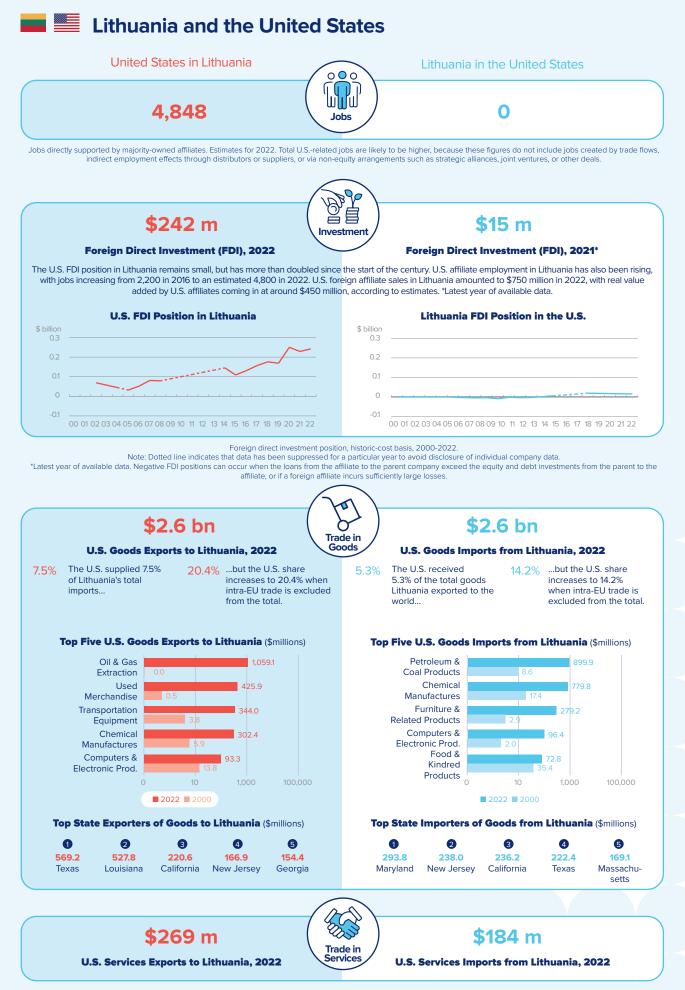


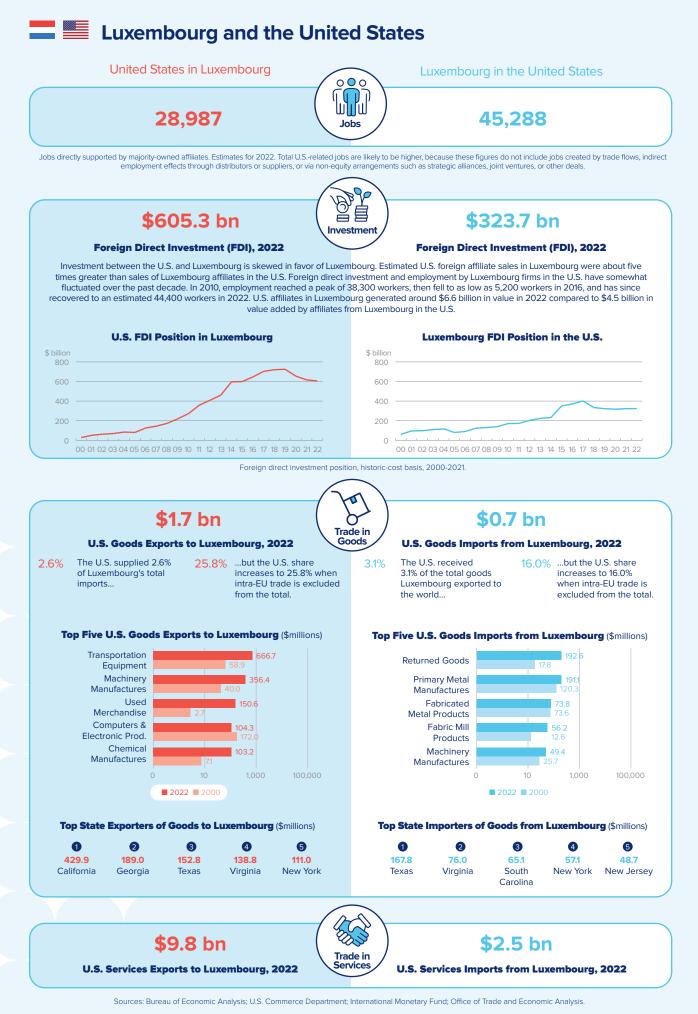
Italy and the United States

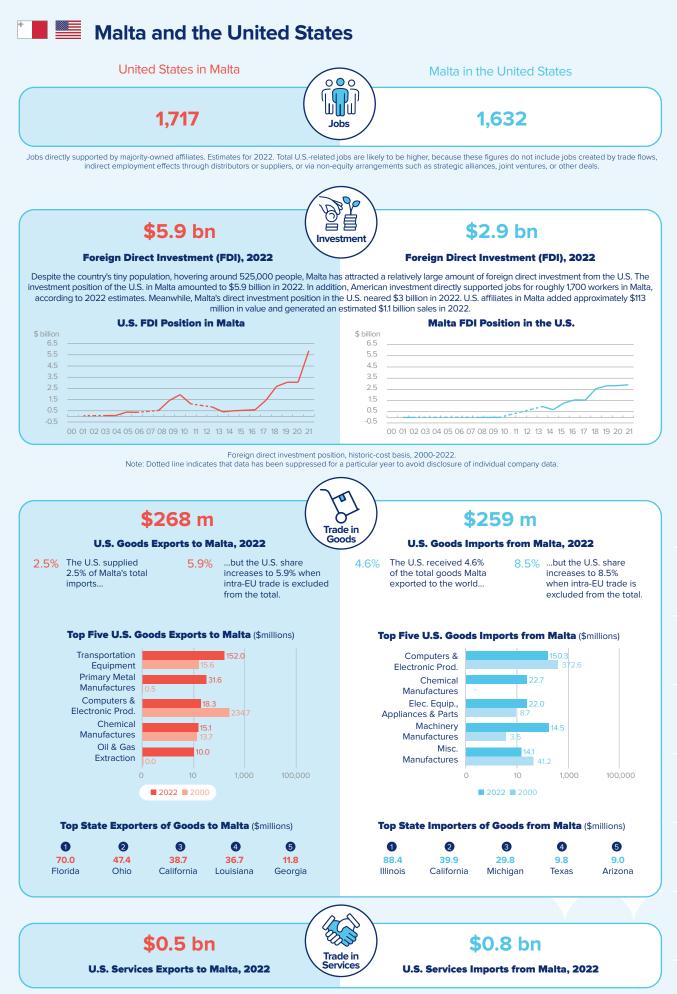


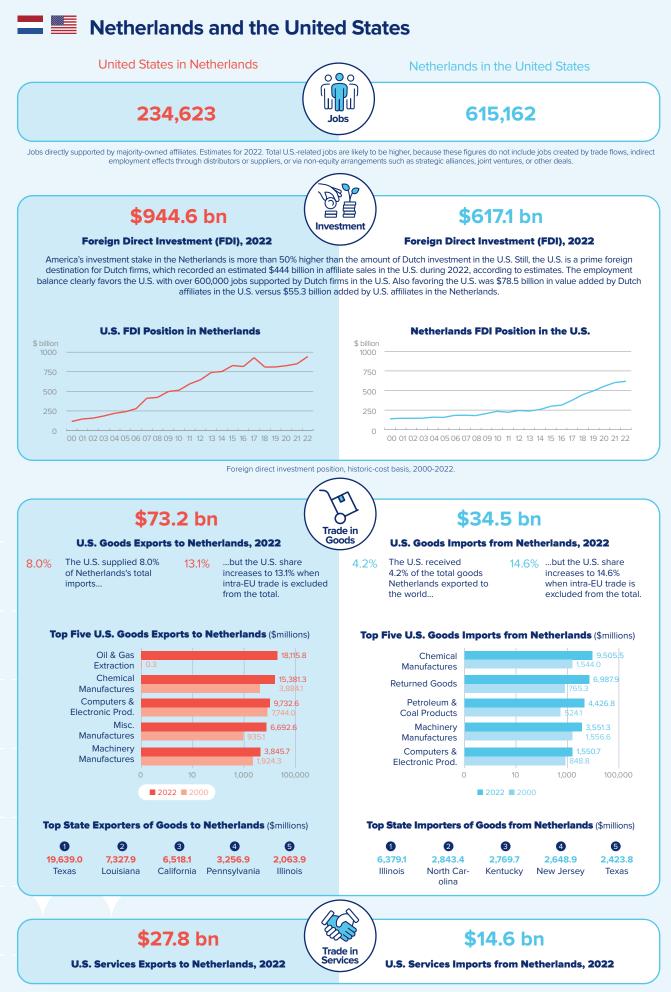


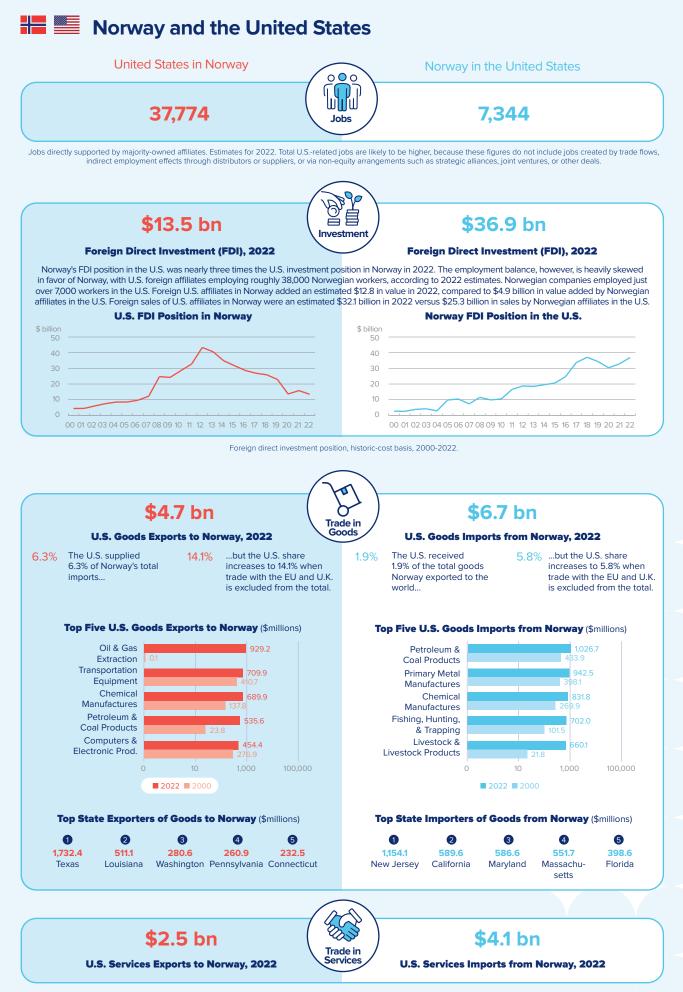


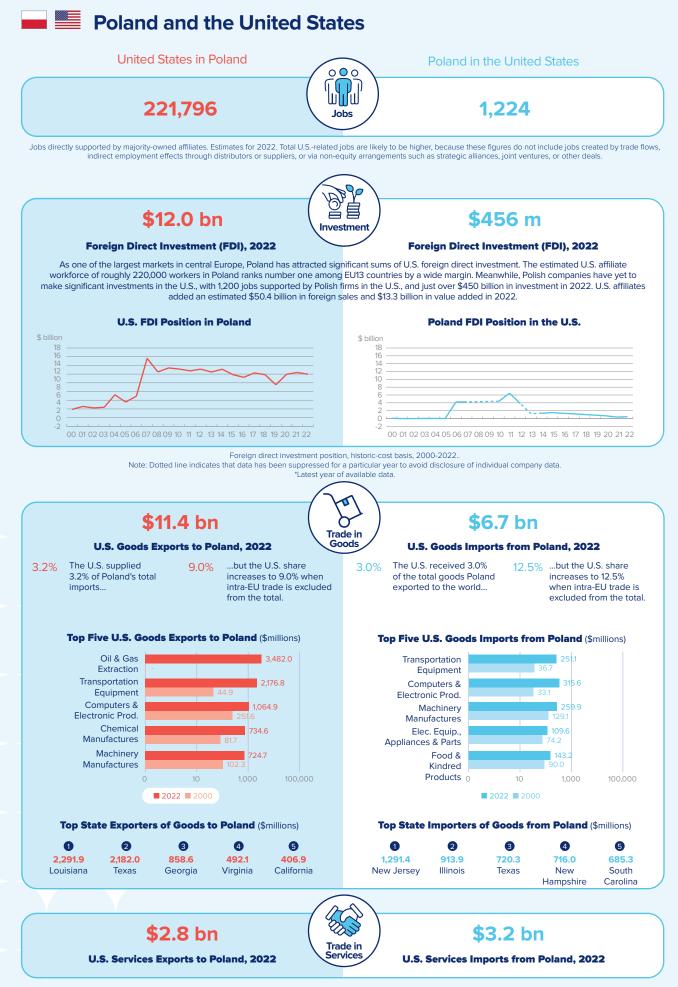


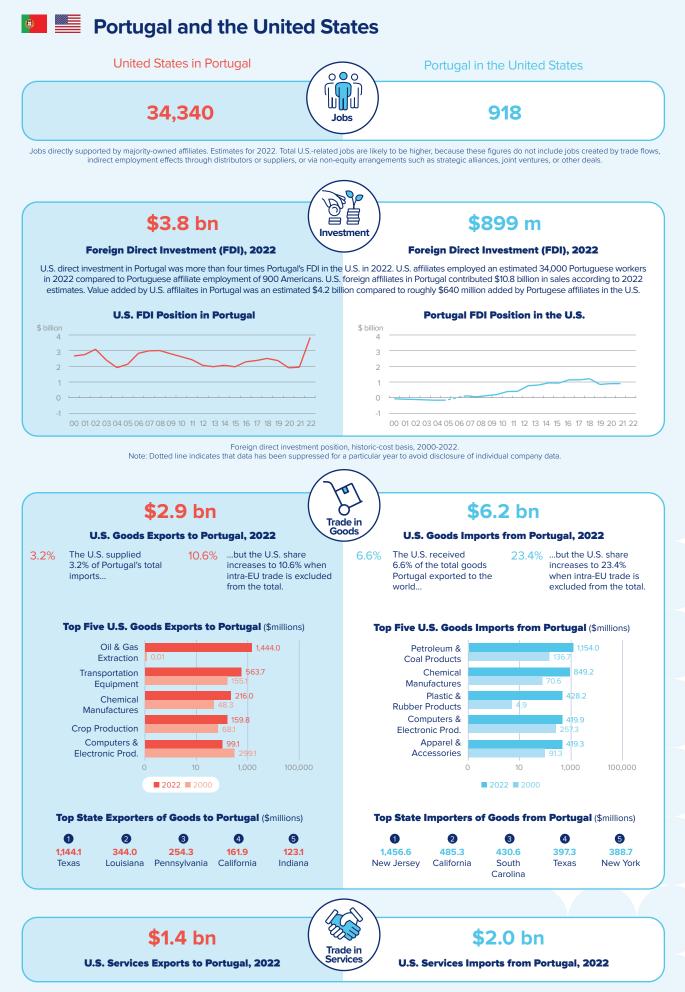


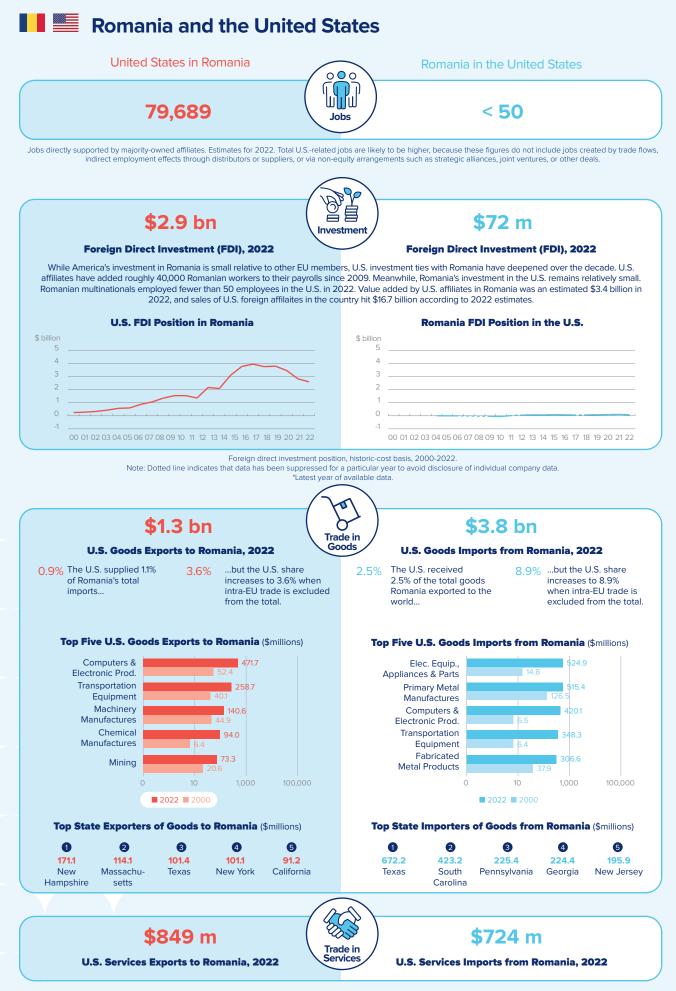


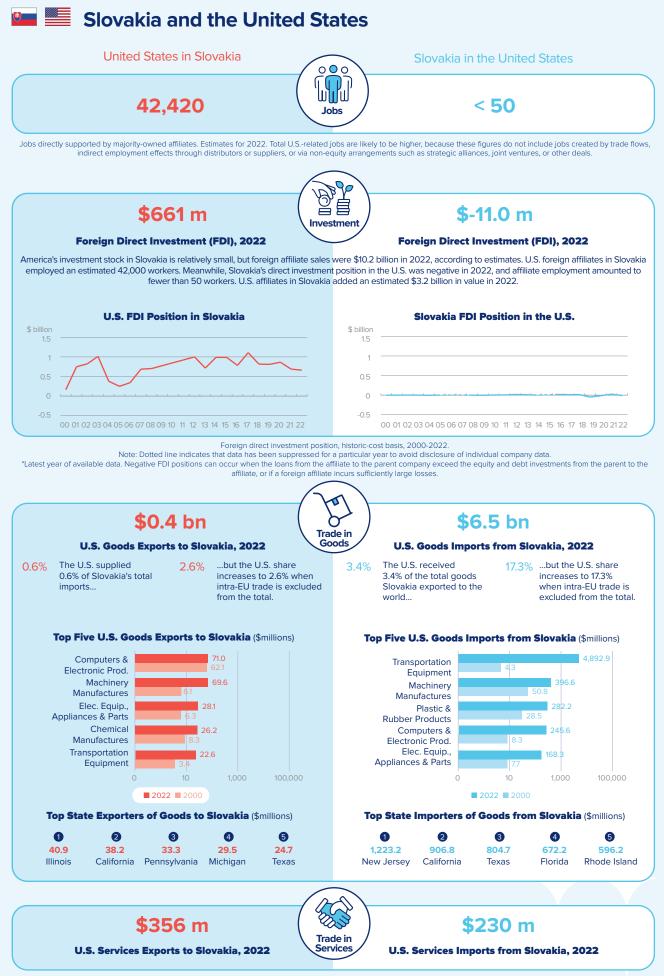




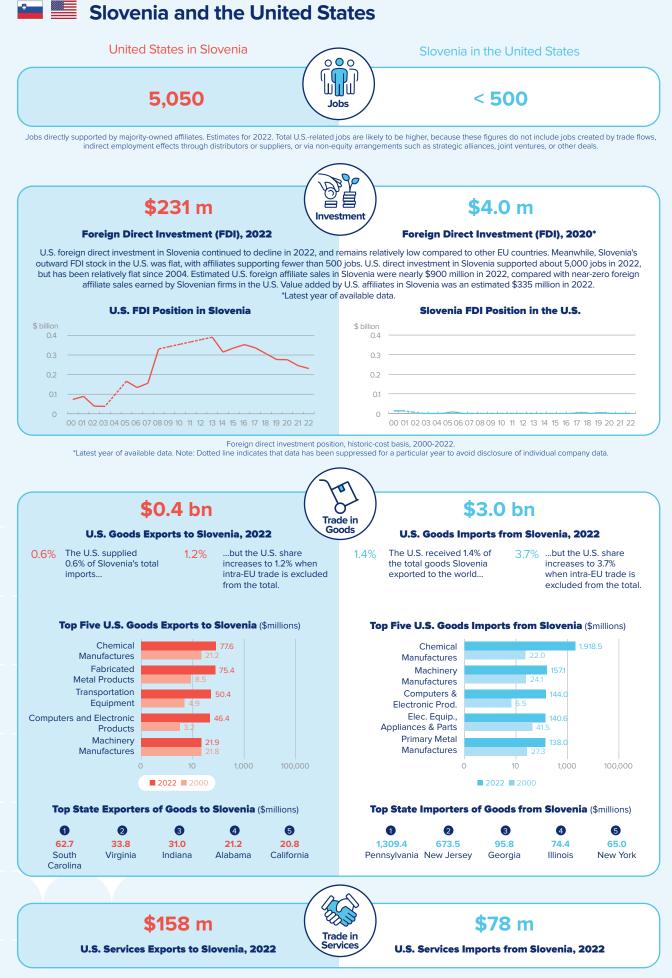


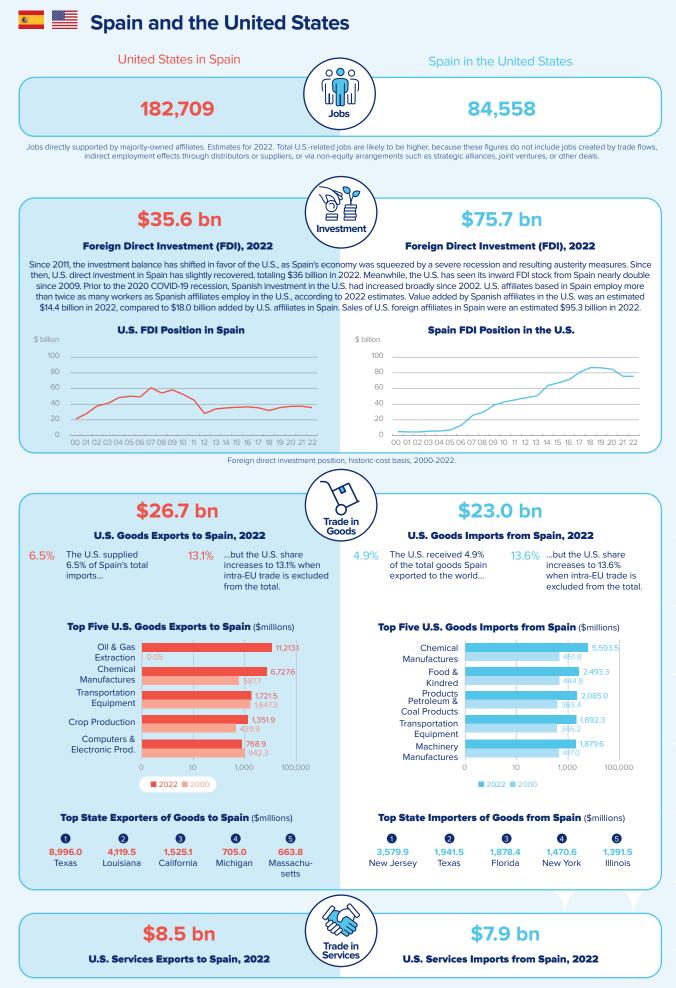


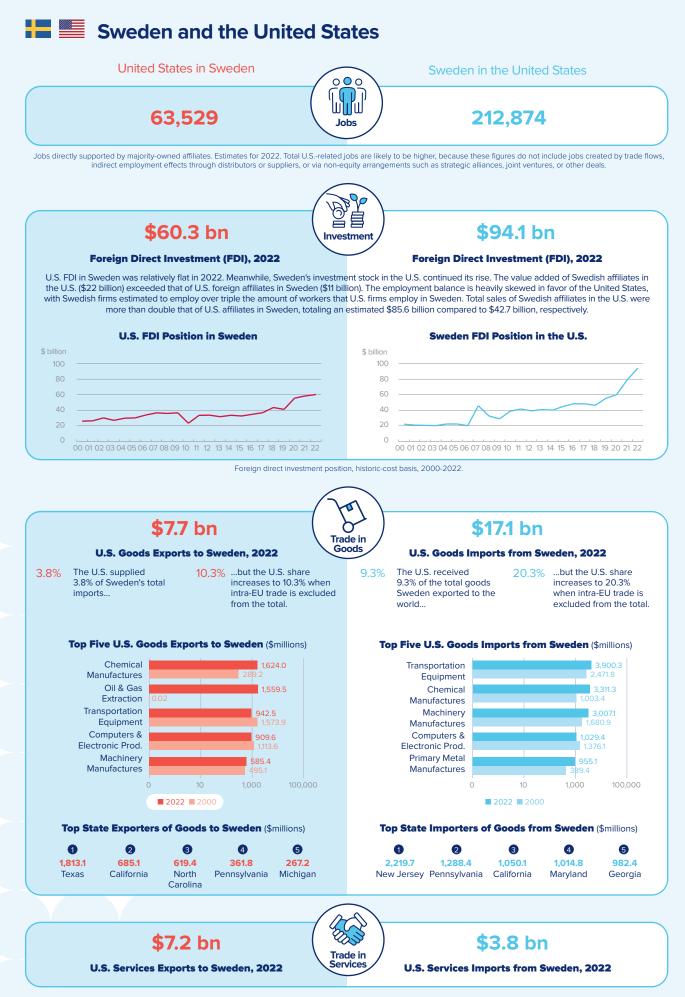




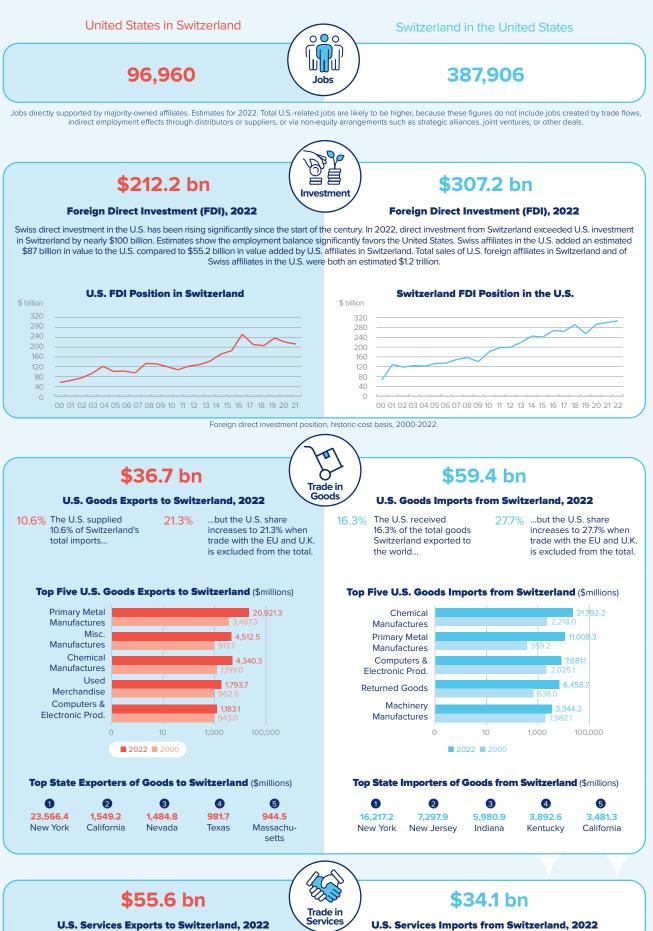
Sources: Bureau of Economic Analysis; U.S. Commerce Department; International Monetary Fund; Office of Trade and Economic Analysis.

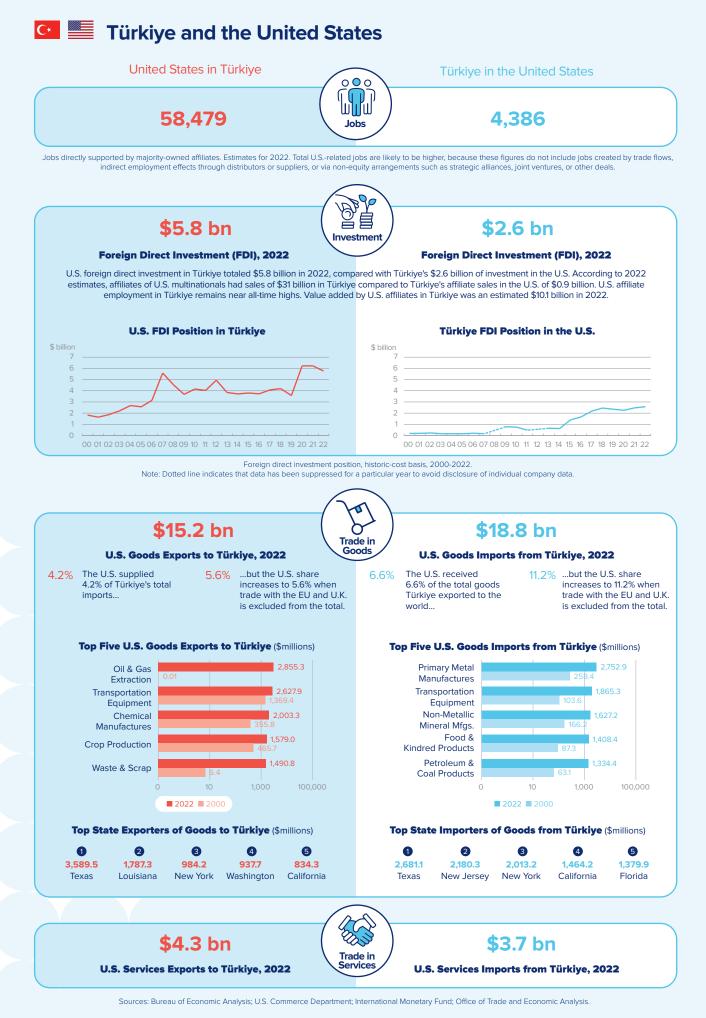


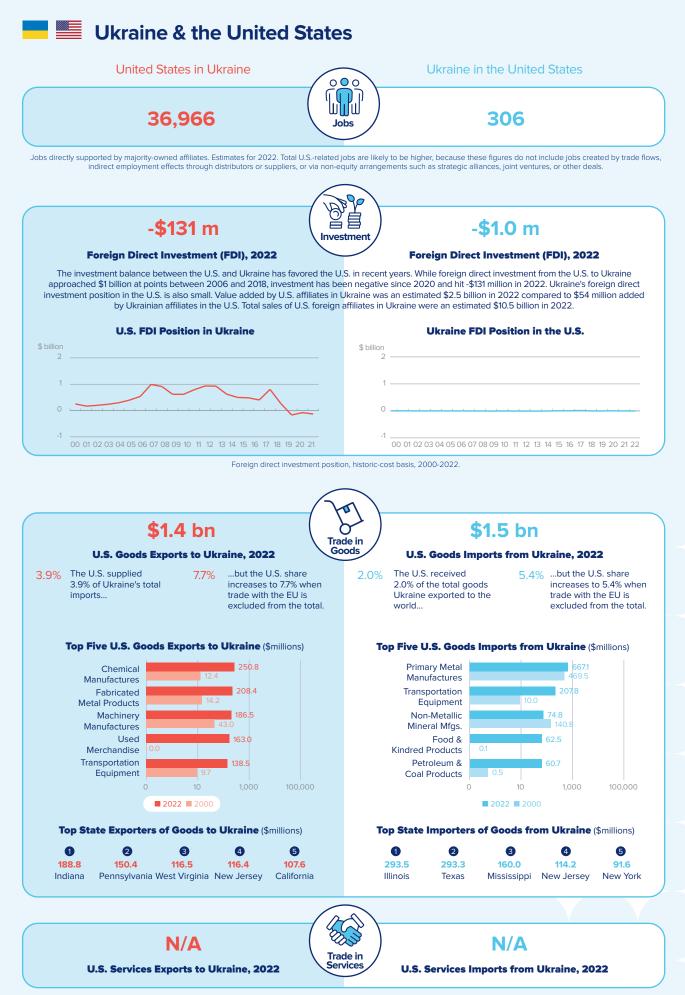




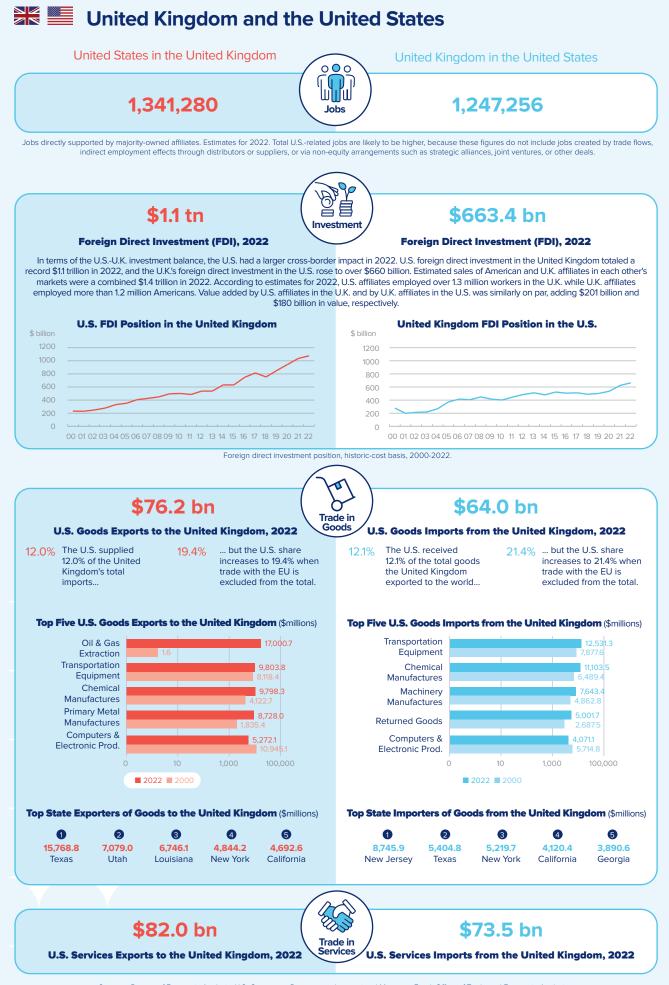
Switzerland and the United States







Sources: Bureau of Economic Analysis; U.S. Commerce Department; International Monetary Fund; Office of Trade and Economic Analysis; State Statistics Service of Ukraine.



Notes on Terms, Data and Sources

Employment, Investment and Trade Linkages for the 50 U.S. States and Europe

Jobs data are from the U.S. Commerce Department's Bureau of Economic Analysis (BEA). BEA employment by state is only available for Canada, France, Germany, Japan, the Netherlands, Switzerland, and the United Kingdom; for this reason, other countries may not be listed in this jobs section. Data on investment is from SelectUSA, a program led by the U.S. Department of Commerce, using data from fDi Markets. The data show number of Greenfield FDI projects announced over the span of ten years; this does not directly translate to the value of projects or jobs added. Trade data comes from the U.S. Census Bureau's USA Trade Online database as well as the International Trade Administration at the U.S. Commerce Department. Europe includes Albania, Andorra, Armenia, Austria, Azerbaijan, Belarus, Belgium, Bosnia-Herzegovina, Bulgaria, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Faroe Islands, Finland, France, Georgia, Germany, Gibraltar, Greece, Hungary, Iceland, Ireland, Italy, Kazakhstan, Kosovo, Kyrgyzstan, Latvia, Liechtenstein, Lithuania, Luxembourg, North Macedonia, Malta, Moldova, Monaco, Montenegro, Netherlands, Norway, Poland, Portugal, Romania, Russia, San Marino, Serbia, Slovakia, Slovenia, Spain, Svalbard, Sweden, Switzerland, Tajikistan, Türkiye, Turkmenistan, Ukraine, United Kingdom, Uzbekistan, Vatican City. The top ten exports and imports bar charts employ a logarithmic scale to facilitate cross-state comparisons.

Investment and Trade for the EU27, UK, Norway, Switzerland, Türkiye, Ukraine and the U.S.

Investment and jobs data are from the Bureau of Economic Analysis, with employment figures representing author estimates for 2022. Dotted lines on the FDI trend for certain countries indicate that data was unavailable for that time period. Data on exports and imports of goods and services are from the U.S. Commerce Department and the Office of the U.S. Trade Representative. The bar charts employ logarithmic scales to facilitate cross-country comparisons. Data on trade exports and imports by state were extracted from the U.S. Census Bureau's USA Trade Online database. The data representing the United States' share of imports and exports were constructed using data from the International Monetary Fund's Direction of Trade Statistics database.

Foreign direct investment (FDI) measures the direct investment position between foreign affiliates and their parent companies. These statistics specifically measure the U.S. or European parent's share, or interest, in its foreign affiliate rather than overall size or level of operations of the foreign affiliate. The U.S. direct investment position abroad is equal to the value of U.S. parents' equity in, and net outstanding loans to, their foreign affiliates at historical cost.

Total assets, employment, sales, research & development, and value-added statistics are sourced from the BEA's Survey of Activities of Multinational Enterprises. These statistics on the activities of majority-owned foreign affiliates are not adjusted for the ownership share of the parent company. Thus, for example, the employment statistics include all the employees of each affiliate, including affiliates in which the U.S. parent's ownership share is less than 100%. Total assets on a majority-owned foreign affiliate's balance sheet measures the affiliate's total assets, including the share of assets not owned by the U.S. parent.

Majority-owned foreign affiliates are affiliates that are more than 50% owned by their U.S. parent. Majority-owned U.S. affiliates are affiliates that are more than 50% owned by the European parent company.

Digital Services

Information and communications technology (ICT) services, or *digital services*, are services used to facilitate information processing and communication. The U.S. Bureau of Economic Analysis (BEA) defines digital services as including three categories of international trade in services: telecommunications services, computer services, and charges for the use of intellectual property associated with computer software. *Digitally enabled services*, *or potentially ICT-enabled services*, are services that can be, but not necessarily are, delivered remotely over ICT networks. These include insurance services; financial services; charges for the use of intellectual property; telecommunications, computer, and information services; research and development services; professional and management consulting services; architectural, engineering, scientific, and other technical services; trade-related services; and certain other services included in personal, cultural, and recreational services include ICT services.

E-Commerce

Most estimates of e-commerce do not distinguish whether such commerce is domestic or international. In addition, many metrics do not make it clear whether they cover all modes of e-commerce or only the leading indicators of business-to-business (B2B) and business-to-consumer (B2C) e-commerce. Finally, there are no official data on the value of cross-border e-commerce sales broken down by mode; official statistics on e-commerce are sparse and usually based on surveys rather than on real data. The OECD, WTO and UNCTAD define e-commerce as transactions in which goods or services are ordered over a computer network (usually over the Internet).

Terms

Throughout this report, the terms "EU," "EU27" or "EU (excluding UK)" refers to all 27 member states of the European Union, excluding the United Kingdom. The terms "EU28" or "EU (including UK)" or "EU+UK" include all 27 member states of the European Union plus the United Kingdom. The term EU15 refers to older EU member states: United Kingdom, Ireland, Belgium, Luxembourg, the Netherlands, Austria, Spain, Italy, Greece, France, Germany, Portugal, Sweden, Finland, and Denmark. The term EU13 refers to newer EU member states: Estonia, Latvia, Lithuania, Poland, the Czech Republic, Slovakia, Hungary, Slovenia, Malta, Cyprus, Romania and Bulgaria, and Croatia. The "euro area" includes those EU member states that have adopted the euro as their currency: Austria, Belgium, Cyprus, Estonia, Finland, France, Germany, Greece, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Portugal, Slovakia, Slovenia, and Spain. The euro area data does not yet include Croatia, which joined the eurozone in 2023.

In addition to the above, the term "Europe" in this report refers to the following: all 27 members of the European Union plus Albania, Andorra, Armenia, Azerbaijan, Belarus, Bosnia and Herzegovina, Georgia, Gibraltar, Greenland, Iceland, Kazakhstan, Kosovo, Kyrgyzstan, Macedonia, Malta, Moldova, Monaco, Montenegro, Norway, Russia, Serbia, San Marino, Switzerland, Türkiye, Tajikistan, Turkmenistan, Ukraine, the United Kingdom, Uzbekistan, and Vatican City.

About the Authors

Daniel S. Hamilton and **Joseph P. Quinlan** have been producing *The Transatlantic Economy annual survey since 2004.* They have authored and edited a series of award-winning books and articles on the modern transatlantic economy, including *Atlantic Rising: Changing Commercial Dynamics in the Atlantic Basin; Germany and Globalization; France and Globalization; Globalization and Europe: Prospering in a New Whirled Order; Sleeping Giant: Awakening the Transatlantic Services Economy; Protecting Our Prosperity: Ensuring Both National Security and the Benefits of Foreign Investment in the United States; Deep Integration: How Transatlantic Markets are Leading Globalization; and Partners in Prosperity: The Changing Geography of the Transatlantic Economy.* Together they were recipients of the 2007 Transatlantic Leadership Award by the European-American Business Council and the 2006 Transatlantic Business Award by the American Chamber of Commerce to the European Union.



Daniel S. Hamilton is Senior non-resident Fellow at the Brookings Institution and Senior Fellow at the Foreign Policy Institute of Johns Hopkins University's Paul H. Nitze School of Advanced International Studies, where he has served as Austrian Marshall Plan Foundation Fellow and Professor Richard von Weizsäcker Professor. During the 2020-2021 academic year he directed the Global Europe Program at the Woodrow Wilson Center. He was the Founding Director of the SAIS Center for Transatlantic Relations and for 15 years served as Executive Director of the American Consortium on EU Studies. He is President of the Transatlantic Leadership Network, and has been a consultant

for Microsoft and Breakthrough Energy, and an advisor to the U.S. Business Roundtable, the Transatlantic Business Dialogue, and the European-American Business Council. He has served as U.S. Deputy Assistant Secretary of State and Associate Director of the Policy Planning Staff for two U.S. Secretaries of State. Recent books include *The Transatlantic Community and China in the Age of Disruption*, edited with Joe Renouard; *Paradigm Lost? The European Union and the Challenges of a New World*, edited with Gregor Kirchhof and Andreas Rödder; *The Arctic and World Order; Exiting the Cold War, Entering a New World*; and *Open Door: NATO and Euro-Atlantic Security After the Cold War,* the latter three edited with Kristina Spohr; *Europe Whole and Free: Vision and Reality; Turkey in the North Atlantic Marketplace: Creating a North Atlantic Digital Economy 2017; Rule-Makers or Rule-Takers? Exploring the Transatlantic Trade and Investment Partnership*, edited with Jacques Pelkmans; and *The Geopolitics of TTIP*.



Joseph P. Quinlan is Senior Fellow at the Transatlantic Leadership Network, with extensive experience in the U.S. corporate sector. He is a leading expert on the transatlantic economy and well-known global economist/strategist on Wall Street. He specializes in global capital flows, international trade and multinational strategies. He lectures at Fordham University, and his publications have appeared in such venues as Foreign Affairs, the Financial Times and the Wall Street Journal. He is the author of The Last Economic Superpower: The Retreat of Globalization, the End of American Dominance, and What We Can Do About It (New York: McGraw Hill, 2010).

THE TRANSATLANTIC ECONOMY 2024

Annual Survey of Jobs, Trade and Investment between the United States and Europe

Daniel S. Hamilton and Joseph P. Quinlan

21st Edition

The Transatlantic Economy 2024 offers the most up-to-date set of facts and figures describing the deep economic integration binding Europe and the United States. It documents European-sourced jobs, trade and investment in each of the 50 U.S. states, and U.S.-sourced jobs, trade and investment in each member state of the European Union and other European countries. It reviews key headline trends and helps readers understand the distinctive nature of transatlantic economic relations.

Key sectors of the transatlantic economy are integrating as never before, underpinning a multi-trillion-dollar economy that creates millions of jobs on both sides of the Atlantic. The transatlantic economy has proven to be remarkably resilient in the face of multiple headwinds, including Russia's war against Ukraine, major energy transformations, inflationary and recessionary pressures, supply chain disruptions, ripples generated by China's activities, and the COVID-19 pandemic.

The Transatlantic Economy 2024 explains U.S., European and Chinese "derisking" strategies; international support for Ukraine and sanctions against Russia; major shifts in the transatlantic energy economy; how digital connections drive and transform economic ties; and why transatlantic commercial bonds matter for producers, consumers, workers, innovators, investors, and communities.

The Transatlantic Economy 2024 offers key and often counterintuitive insights into the role of the United States and Europe in the global economy that have important implications for policymakers, business leaders, and local officials.

